

Affirmed May 10, 2012

MISSING WOMEN COMMISSION OF INQUIRY

AFFIDAVIT

I, Gary Bass, retired peace officer, of the city of Langley, province of British Columbia, MAKE OATH AND SAY THAT:

1. I have personal knowledge of the matters and facts set out in this affidavit, except where stated to be based on information and belief, and where so stated I believe them to be true.

A. Background with the RCMP

Career Overview

2. I am a retired Deputy Commissioner of the Royal Canadian Mounted Police (the "RCMP"), and was a member of the RCMP from December of 1971 until May 2011. Attached as **Exhibit "A"** to this affidavit is a copy of my curriculum vitae, including a recent addendum.
3. After receiving basic training in Saskatchewan, I began my career in Newfoundland and Labrador. I transferred to British Columbia in 1992 to become the Officer in Charge ("OIC") of the "E" Division Serious Crimes Unit ("SCU"). In 1994, I became the OIC of the "E" Division Major Crimes Section ("MCS") – a position I held until July 2000.
4. On or about July 22, 2000, I was promoted to the rank of Assistant Commissioner, and was assigned to the position of OIC of "E" Division Criminal Operations ("CROPS"). This was

my first position within the Division Management Team in “E” Division. Division Management refers to officers at the provincial level, including the OIC CROPS, but not the OIC “E” Division MCS.

5. During the period described by the Commission’s Terms of Reference (the “ToR Period”) I held the following positions and ranks:

OIC of “E” Division MCS (Superintendent) – January 3, 1997 to April, 1999

OIC of “E” Division MCS (Chief Superintendent) – April 1999 to July 22, 2000

OIC of CROPS (Assistant Commissioner) – July 22, 2000 to February 5, 2002

I note that, in April 1999, I was promoted from Superintendent to Chief Superintendent, but was “over-ranked” (meaning that I continued in the same duties but with a new rank) so that I could continue to work on the Air India investigation.

6. I continued as OIC CROPS until February 2007, when I was made Commanding Officer (“CO”) of “E” Division at the rank of Deputy Commissioner. This was a joint role called Deputy Commissioner Pacific Region, which included the Yukon Territory. This was the first position that placed me within the Senior Executive Committee of the RCMP, a group that included the Commissioner, the COs of the various Divisions, and the Deputy Commissioners.
7. On October 10, 2010, I became Deputy Commissioner for Canada West, a position I held until my retirement in May 2011.

Investigative knowledge and expertise

8. Throughout my work with the RCMP, I have gained extensive experience with homicide investigations, including the use of informant information, agents, undercover operators, and wiretap operations. I have conducted several hundred wiretap applications and operations throughout Canada.

9. My experience in homicide investigation began in 1973 when I belonged to an investigative section responsible for homicide investigations in the Eastern half of the province of Newfoundland. I spent all but five of the years between 1973 and 1992 stationed in sections that were primarily responsible for homicide and other major and organized crime investigations. My role as OIC "E" Division SCU from 1992 to 1994 primarily related to the investigation of homicides in British Columbia, and in 1994, when I became OIC "E" Division MCS, homicide investigation continued to be a significant part of my workload.
10. On my arrival in British Columbia in 1992, approximately 20% of wiretap operations related to homicide investigation. I estimate that within three years, 60% of wiretap operations in British Columbia related to homicide investigations. At this time, there was a significant knowledge gap with respect to wiretap operations both in policing and within Crown Counsel offices. As a result, I worked closely with Crown counsel throughout 1993 to 2000 to provide training both to Crown and to police in the use of wiretaps. This training contained a significant component on homicide investigation.
11. Also during the period from 1993 to 2000, I initiated a Major Crime Investigative Techniques course, which concentrated heavily on homicide and wiretap investigation. This course was provided to hundreds of police representing most policing agencies in British Columbia.
12. My involvement with homicide investigations and wiretap operations continued after I became OIC CROPS in July 2000.
13. In my experience, while many wiretap operations are conducted without the use of a civilian agent, it is exceedingly rare that an operation involving a civilian agent would occur without an accompanying wiretap operation. This is because it is important to corroborate often untested agent evidence; it is necessary to have real time surveillance to ensure the agent does nothing improper and is not at risk; and it is necessary to know what the target thinks about the agent so as to adapt the operation accordingly. If a civilian agent is used in an

operation, the police agency handling that agent is responsible for both the agent's safety, and the agent's actions.

14. Similar considerations apply in respect of an undercover operation targeting a suspect: it is necessary to have a cover team and surveillance in place during every interaction the operator has with the target. A wiretap would often be used to ensure the investigators are aware of the target's thoughts about the operator, in addition to collecting evidence in the form of statements made by the target.

C. Contextual information regarding the ToR Period

Resources

15. The ToR Period was one of reduced resources throughout "E" Division. In 1998/1999, the RCMP training centre in Regina was closed for approximately one year, with the result that no new recruits were deployed to detachments throughout the country during that period.

Implementation and role of the provincial Unsolved Homicide Unit

16. In 1995, as part of the RCMP business case to the provincial government for that year, I authored a business case proposing the establishment of a specific dedicated unit to investigate unsolved homicides in British Columbia. The impetus for this proposal was an increase in the rates of violent crime in British Columbia, combined with a decrease in the rate at which such crimes were being solved, which suggested that detachment-level investigative units were struggling to keep pace with increasing investigative demands. This proposal ultimately resulted in the establishment of the provincial Unsolved Homicide Unit ("UHU"). At the time the UHU was established, there were over 500 unsolved homicide cases in British Columbia. Attached and marked as **Exhibit "B"** to this affidavit is a copy of the Memorandum of Understanding formally establishing the UHU. Although this document is dated July 1997, I believe that the UHU was operational as of January 1997, and therefore was active throughout most if not all of the ToR Period.

17. The UHU's objective was to take on the provincial backlog of unsolved homicide cases, some of which had remained unsolved for years. The UHU's initial mandate was to work on unsolved homicide cases that were no longer being actively worked on at the detachment level. There was no limit established with respect to how long a file had to be dormant before UHU could take it on. The UHU would assume control over, or provide assistance to a homicide investigation if current investigators had largely exhausted available avenues of investigation, or required expertise to assist in the continuation of that investigation. In such circumstances, the UHU might conduct a file review to determine whether there were any investigative steps that still remained unexplored. In some cases, opportunities that had not existed for the initial investigators might have become available, for example, advances in DNA analysis made it possible for some exhibits to be analyzed that could not have been analyzed years earlier.
18. The UHU is an example of an integrated unit and formal Joint Forces Operation ("JFO"), and was originally made up of 16 RCMP members and four Vancouver Police Department ("VPD") officers. In addition, the UHU also had the services of one Crown lawyer, and two public service employees. S/Sgt. Doug Henderson was appointed as the first UHU manager.
19. Because it only became operational at or around the beginning of 1997, and because there was an enormous backlog of unsolved homicide files to work on, the UHU was extremely busy throughout the ToR period.

Implementation and evolution of Major Case Management

20. In 1994 and 1995, I was part of a six person team that developed the current Major Case Management ("MCM") course that is taught throughout Canada and internationally. Part of this work involved the development of the first MCM course training standard. Over the course of my career, I have developed and taught programs on MCM, have given in excess of 100 presentations on MCM in British Columbia and elsewhere in Canada, and have been qualified as an expert in MCM in the Supreme Courts of Alberta and British Columbia.

21. MCM provides a standardized approach to the conduct of large and complex investigations into serious criminal offences. The MCM approach was endorsed by Mr. Justice Archie Campbell in his report regarding the police investigations of Paul Bernardo.
22. The pilot MCM course was first launched in 1995, and was only offered a few times per year to groups of approximately 20-30 students. The course was initially taught exclusively at the Canadian Police College in Ottawa.
23. Shortly after the first course on MCM at the Canadian Police College, I began teaching elements of the MCM model in British Columbia in an effort to supplement the limited course enrolment. At that time I was involved in the process of decentralizing the MCM course so that it could be taught at the Pacific Region Training Centre in British Columbia, making it more widely available to police officers in this province.
24. By mid-2002, I was also involved in the development of the MCM accreditation process, which recognizes competency in MCM, but is distinct from MCM training itself. The MCM accreditation process was developed by the RCMP in British Columbia and is open to all police officers in this province. The important distinction between the MCM course and the MCM accreditation process is that accreditation recognizes investigators who have not only taken the MCM course but have gone on to accomplish significant additional steps to demonstrate their abilities. For instance, to become an accredited Team Commander a candidate must, in addition to having completed MCM training, have fulfilled the role of Primary Investigator or File Coordinator in several successful cases, and must have the support of a senior Crown counsel, managers within their own organization, as well as peers and subordinates. In British Columbia, accreditation is bestowed by the "E" Division MCM Committee, and is signed off by the OIC CROPS, or the Department Chief in the case of non-RCMP members. To my knowledge, British Columbia is the only jurisdiction in North America with such rigorous requirements for accreditation.

25. Formal training in MCM remained available only in Ottawa until 2006, and British Columbia remains the only jurisdiction I am aware of other than Ontario where the MCM course, based on the Canadian Police College course training standard, is taught.
26. The MCM structure, although now the investigative standard and routine practice in large and complex investigations, was used much less during the ToR period, largely because there were few police officers trained in its use at that time. It was used to effect in the conduct of the Project Evenhanded investigations, and since that time the RCMP has created a list of offences that require the assignment of an accredited Team Commander.

Reporting Relationships within the RCMP

27. During the ToR Period, "E" Division MCS was composed of different investigative support units, for example the UHU; the "E" Division SCU; the Criminal Investigations Unit (the "CIU"); the Behavioural Sciences Unit (the "Profilers"); and the Violent Crime Linkage System ("ViCLAS") analysts (collectively, the "MCS Sub-Units"). The "E" Division MCS, including the MCS Sub-Units, existed as a resource to support major policing operations across British Columbia. The MCS could also be assigned to coordinate major policing projects and JFOs. This was done in cases such as the Air India review, the Native Indian Residential Schools ("NIRS") investigation, and the investigations into the shootings of abortion doctors in Canada and the United States (the "Abortion Doctor Shootings"), all of which I was heavily involved with during the ToR Period.
28. When I became OIC "E" Division MCS in 1994, there were approximately 33 police officers working in the various MCS Sub-Units. This number grew to approximately 50 police officers in 1997, and to approximately 200 by 2003. As OIC "E" Division MCS, I reported directly to the OIC CROPS, who in turn reported to the CO of "E" Division. When I became OIC CROPS on July 22, 2000, I reported directly to the CO of "E" Division.
29. From 1994 to July 22, 2000, my role as OIC "E" Division MCS required me to oversee large scale investigations assigned to me by the CO of "E" Division or the OIC CROPS, and to

indirectly supervise the day to day work of the MCS Sub-Units. The Staff Sergeants in charge of each of the MCS Sub-Units were responsible for day-to-day supervision of their personnel, and they reported directly to me. These included S/Sgt. Henderson of the UHU; S/Sgt. Don Rinn of the SCU; Profilers S/Sgt. Keith Davidson and Cpl. Scot Filer; and, at varying times, S/Sgts. Henderson, Eakins, and Darbyshire of the CIU. S/Sgt. Davidson and Cpl. Filer also had a reporting relationship to a branch in Ottawa, due to the fact that the Profilers were part of a national program.

30. Attached and marked as **Exhibit "C"** to this affidavit are organizational charts that generally depict the reporting relationships of the "E" Division MCS during the ToR Period. For ease of reference, I have circled and annotated my position on the organizational charts, where applicable.
31. As OIC MCS, I conducted weekly briefing sessions with the heads of each MCS Sub-Unit. At these meetings, MCS Sub-Unit heads would report on matters they thought would be important for either myself or their colleagues to be aware of. This included details of fresh homicides or other major investigations, important developments in ongoing investigations, and any financial or personnel issues.
32. Until October 2001, the individual RCMP detachments in British Columbia were autonomous, and had no reporting relationship to "E" Division MCS. The large Detachments were autonomous in that they reported directly to the CO of "E" Division, and all other Detachments reported to a District Commander. All of the larger Detachments in the Lower Mainland of BC (and elsewhere in the Province) had their own major crime sections. Officers in charge of the various detachments, including Coquitlam detachment, reported directly to the CO of "E" Division. Requests for assistance at the detachment level would therefore, in theory at least, go to the CO before making their way back down the chain of command, including through the OIC CROPS. Attached to this affidavit and marked as **Exhibit "D"** is a copy of an organizational chart that reflects the reporting structure from the detachments to the CO of "E" Division during the ToR Period.

33. If a request for assistance was made by a detachment to the CO of "E" Division or the OIC CROPS, "E" Division MCS would provide the requested support in the form of personnel and/or specialized expertise. Requests for the UHU or MCS involvement in detachment-level investigations might have come through me as OIC "E" Division MCS, or might be made directly to the S/Sgts. of those MCS Sub-Units. The provision of "E" Division MCS resources was not automatic, but had to be considered in the context of the resources available at the time and the demands imposed by other competing priorities. The S/Sgts. of each MCS Sub-Unit were best placed to assess whether and how to allocate their unit's resources in response to any particular request.
34. On occasion, and if requested to, "E" Division MCS might assume conduct of a detachment-level investigation rather than merely providing assistance. This occurred in respect of a number of files that were investigated by the UHU. Detachments would often obtain day-to-day assistance on investigations, including homicide files, informally from other detachments or police agencies.
35. Larger, more complex investigations were usually directed to "E" Division MCS by the CO of "E" Division or the OIC CROPS, and sometimes came as a result of a request from the Chief of another police agency. For example, the Abortion Doctor Shooting investigation was undertaken by "E" Division MCS as a result of the Chief of the Winnipeg Police Service making a request for assistance to the Commissioner of the RCMP, who in turn went to the CO of "E" Division. I estimate that, during the ToR, more than 70% of the "E" Division MCS resources were engaged in complex files that had been assigned in this manner. When extraordinary investigations arose that would require a long-term commitment of resources – such as the Air India or NIRS cases – I would normally discuss how best to manage resourcing of these investigations with the S/Sgts. of MCS, SCU, and CIU.
36. In early 2000, I attended meetings with then-OIC CROPS Chief Superintendent Swann to discuss a proposal I had made to him on February 15th, 2000, to bring the District MCS

under the "E" Division MCS reporting structure. The impetus for this proposal arose from the fact that the "E" Division MCS and District MCS were subject to the provincial policing agreement, while most of the Detachment major crimes sections, including Coquitlam, were subject to the municipal policing agreement and had more complicated funding arrangements. The OIC "E" Division MCS and the OICs of the District Major Crimes sections therefore had no authority beyond their respective sections, and no authority over the detachments. I wanted to develop a major crime program for the province that would see overall coordination for major crime investigations fall under the provincial policing agreement, and be coordinated by the OIC "E" Division MCS. C/Supt. Swann agreed in principle with this approach and directed me to meet with the District Officers to move it along, which I did in the Spring through early Summer of 2000.

37. In October 2001, the Lower Mainland District was established. This resulted in the RCMP detachments in Langley, Surrey, Burnaby, Coquitlam, North Vancouver, and Richmond all reporting to the Lower Mainland District Commander instead of reporting directly to the CO of "E" Division. The Lower Mainland District Commander reported directly to the CO of "E" Division. Attached and marked as **Exhibit "E"** to this affidavit is a copy of organizational charts reflecting this change and an organization chart reflecting the addition of the Integrated Homicide Investigation Team ("IHIT") in 2003.
38. At no time during the ToR Period did the OIC of the Coquitlam Detachment report directly to me.

Inter-Jurisdictional Working relationships during the ToR Period

39. In my experience, there was a strong working relationship between the VPD and the RCMP throughout the ToR Period. Most cooperation between police forces was done on an informal, as needed basis. Memoranda of Understanding ("MOUs") were created to address investigations that required more complicated funding arrangements to be put in place.

During the ToR Period, the RCMP and the VPD were working jointly on several major investigations, some of which were governed by MOUs and some of which were not.

Working Relationships with First Nations Organizations during the ToR Period

40. I have worked closely with a variety of First Nations organizations and individuals in the course of my duties with the RCMP, before, during, and after the ToR Period. I have found those relationships to be constructive and positive.
41. As an example, I was involved in the NIRS investigation that ran for several years, including the ToR Period. This process involved several complex prosecutions, as well as civil processes relating to compensation for victims of the residential school system. Throughout that litigation I supported the position taken by the victims, and was later directly involved in arranging for an apology made by the Commissioner of the RCMP in relation to the RCMP's historical role with the residential schools.
42. Building on relationships established during the course of the NIRS investigation, I continued to develop positive working relationships with First Nations leaders and worked to establish new programs and initiatives to address issues facing First Nations communities. Beginning in 2000, I was involved in the development of the Public Safety Cooperation Protocol, which was designed to better resolve potential and actual confrontations involving First Nations and police. The protocol was in use for some time before it was finally co-signed in 2004 by the RCMP, the First Nations Summit, the Union of British Columbia Indian Chiefs, and the BC Assembly of First Nations in British Columbia, and was eventually adopted on a national level and in other provinces.

D. Involvement with Missing Women Investigations

1998

43. I believe that I first became aware of the Vancouver missing women investigation in 1998 through informal discussions with Insp. Fred Biddlecombe. At this time, Insp. Biddlecombe and I were working together on the Abortion Doctor Shootings investigation. Through our conversations, I believe I had a general awareness of the VPD file, to the extent that they were making efforts to locate several missing women.
44. On September 4, 1998, Det. Insp. Rossmo sent a letter inviting me to attend an upcoming Missing Women Working Group meeting on September 22, 1998. Attached to this affidavit and marked as **Exhibit "F"** is a copy of that letter.
45. On September 16, 1998, I responded to Det. Insp. Rossmo's invitation, indicating that I was not available to attend, but that Cst. Paul McCarl of the Chilliwack General Investigative Section was interested and would like to attend. Attached to this affidavit and marked as **Exhibit "G"** is a copy of my response.
46. As indicated earlier in this affidavit, in the period from January 1997 to July 2000, in my role as OIC "E" Division MCS, I was heavily involved in several high priority investigations including the NIRS investigation, the Air India review, and the Abortion Doctor Shootings investigation.

April 9, 1999

47. On April 9, 1999, I attended a meeting at the office of Attorney General ("AG") Ujjal Dosanjh, along with Deputy Chief Constable ("DCC") Brian McGuinness of the VPD.

S/Sgt. Henderson attended at the office building but I do not believe he was present at the meeting. Although I do believe that there were other people present at that meeting, I do not have a specific recollection of any other individuals present. I cannot recall attending an informal meeting for coffee before the meeting with the AG, or any informal discussion that may have occurred.

48. I recall that, at this time, the AG was considering whether to provide funding for a reward for information with respect to the missing women investigation. I was asked to attend this meeting to offer my perspective and opinion on the potential advantages and disadvantages of offering a reward in this case.

49. Although I have no personal recollection of this, I understand that an offer was made by S/Sgt. Henderson at this meeting for the RCMP to review the VPD's investigative file. Such a review would have been consistent with the UHU's role in providing expertise to investigative units at the detachment or municipal level. The missing women investigation did not fit the UHU's mandate however, and was not the type of investigation the UHU would have assumed conduct of.

50. I do not recall receiving a memorandum or other document from Detective Constable Shenher at this meeting. My usual practice is to initial or make notes directly on documents that I receive in circumstances such as this. Since my attendance at this meeting was not in relation to any specific RCMP file at the time, I believe that if I made any notes they would have been placed in a general correspondence file. I have made inquiries with the RCMP and have been advised that they could not locate any notes from this meeting.

July 30, 1999 - August 3, 1999 (Coquitlam Detachment Request for Assistance)

51. On July 30, 1999, I received a request from Insp. Earl Moulton of the Coquitlam RCMP detachment to liaise with the VPD regarding surveillance coverage for a target they were investigating. The target of the surveillance would later be known to me as Robert Pickton.
52. In response to Insp. Moulton's request, I spoke with Insp. Biddlecombe, who advised that he would arrange to have the VPD's Strike Force assist with evening surveillance coverage. I also spoke with S/Sgt. Henderson of the UHU who arranged for Cpl. Nels Justason of the "E" Division SCU to provide assistance to the Coquitlam investigators.
53. My notes indicate that I contacted Insp. Cheney, then the OIC Contract Policing Officer in CROPS, to request emergency funding to cover the weekend surveillance. I did so at the request of Insp. Moulton. Attached to this affidavit and marked as **Exhibit "H"** is a copy of my notes dated July 30, 1999, and August 3, 1999.
54. As there is no reporting relationship between "E" Division MCS and the Coquitlam detachment, I believe that the reason Insp. Moulton contacted me was to assist him in obtaining funding for the weekend surveillance and to liaise with the VPD.
55. On August 3, 1999, I met with S/Sgt. Henderson and Cpl. Justason for a briefing on their assistance on the Pickton case. My notes indicate that considerable work needed to be done to confirm the allegations involving Mr. Pickton. My recollection as to what I was told at that time is that there was information from a source indicating that Mr. Pickton may have killed a woman in a barn on his property in Port Coquitlam, but that the information was complicated by the fact that the source now denied having such knowledge. I was not given a preferred view of the veracity of this information by either S/Sgt. Henderson or Cpl.

Justason, but I understood from this briefing that considerable work needed to be done to try to corroborate or dispel the source information.

56. During the briefing with S/Sgt. Henderson and Cpl. Justason, I was advised that Insp. Moulton had requested further assistance from "E" Division MCS. S/Sgt. Henderson advised me that arrangements were being made accordingly. Those arrangements resulted in the assignment Cpl. Russ Nash, and the continued assignment of Cpl. Justason, which I agreed with.
57. To the best of my recollection, this August 3, 1999 briefing was the first time that Robert Pickton's name had ever been mentioned to me in connection with the missing women investigation or otherwise.
58. The request I received on July 30, 1999, to provide assistance to Coquitlam was the only time during the ToR Period that I received a request to assist in either the Coquitlam detachment's investigation of Robert Pickton, or the VPD's missing women investigation. I note that when a formal request for a JFO was made to the RCMP by Sgt. Geramy Field in May 2000, it was made to S/Sgt. Henderson and followed up on by OIC VPD MCS Insp. Spencer.

October 27, 1999

59. On October 27, 1999, I attended a meeting with Cst. McCarl and Sgt. Bob Paulson of the Chilliwack RCMP General Investigation Section. Also in attendance were Sgt. Field, Det/Cst. Shenher, and Det/Csts. Doug Fell and Mark Wolthers of the VPD. At this meeting, Det/Csts. Fell and Wolthers presented POI390 as a key suspect in the missing women investigations. There was no mention of Robert Pickton by anyone at this meeting.

60. In the context of this meeting, I was left with a clear impression that POI390 was the VPD's leading suspect with respect to the missing women.

March 1, 2000

61. On March 1, 2000, I met with S/Sgt. Davidson, Sgt. Paulson and Cpl. Filer. My notes indicate that the meeting was regarding a proposal for a task force to investigate the serial murders of sex trade workers ("STWs") in British Columbia. My recollection is that this meeting was relatively informal, and that the result of the meeting was an agreement to focus the investigation on the Valley homicides. Attached and marked as **Exhibit "I"** to this affidavit is a copy of my handwritten notes of this meeting.
62. I feel that it is important to provide some background about the Valley homicides, in order to provide some context to the March 1 meeting. The Valley homicides involved the discovery of the remains of three women in 1995 in hard to access forest areas outside Agassiz. These three women had been STWs who had gone missing from the Downtown Eastside of Vancouver (the "DTES"). A male suspect's DNA was found on two of the three murdered women in the Valley cases. There was also similar-fact-evidence linking the bodies of the three murdered women. Thus, it was well-known that there was at least one serial killer operating in BC at the time who preyed on STWs from the DTES.
63. Some of the VPD and the RCMP investigators reasoned that whoever was responsible for the Valley homicides could also be responsible for the disappearances of other women from the DTES. My notes from this meeting indicate that agreement was made to start with an effort on the Valley cases, and to add to the group when manpower became available. This was the position put forth by Sgt. Paulson as the person responsible for the Valley homicide investigation, the rationale being that investigators possessed suspect DNA for those murders and it made good investigative sense to put any available resources to work on that

lead, one of few in these investigations. As indicated earlier, there was no disagreement expressed to me about this approach.

64. I have reviewed a copy of S/Sgt. Davidson's undated three-page proposal that I received from DCC Evans during my August 18, 2011 interview, attached to this affidavit and marked as **Exhibit "J"**. As previously mentioned, my practice is to initial any documents that I receive, and I do not recall being presented with this document at this meeting. That being said, I acknowledge that it is possible that S/Sgt. Davidson provided me with a copy of this document at the March 1 meeting.

65. Normally, if a formal proposal were being made, it would be followed with a business case proposal, and I know that no business case was ever put forward to "E" Division MCS with respect to the matters outlined in **Exhibit "J"**. By noting this, I am not suggesting that there was ever any expectation that S/Sgt. Davidson would be preparing a business case proposal as this is not a task that would have been assigned to him. As a profiler, S/Sgt Davidson's role was to assist investigators and to suggest possible investigative avenues based on his expertise. Accordingly, had a business case been prepared, this would have been done by the investigators themselves, albeit after taking into consideration suggestions made by the Profilers. Furthermore and in any event, such a business case would not have been put forward through "E" Division MCS given the reporting structure in place at the time and described elsewhere in this affidavit.

66. There was no indication made to me at the meeting of March 1, 2000, that anyone at the VPD had requested or suggested that a JFO be formed. Had that occurred, I would have followed up with the VPD.

May 2000 (VPD Request for Assistance/UHU Offer to Conduct File Review)

67. It is my understanding that the first VPD request to the RCMP for assistance on this file was made to S/Sgt. Henderson on or about May 10th, 2000. Further, I understand that this request to S/Sgt. Henderson was based on his prior offer to do a file review, and that it was agreed to immediately.

68. A file review is the logical and necessary first step towards starting a JFO. Before funding and resources are assigned, a review of the current file is necessary to determine what further investigative steps to take and thus, what resources are necessary.

69. Between May 2000 and November 2000, S/Sgt. Henderson advised me on several occasions, both while I was still the OIC "E" Division MCS and after I moved to CROPS, that there had been considerable delay in commencing the file review because the VPD's files were not in a condition to be transferred. As of May 2000, before I left the MCS, I was operating under the understanding that plans were in place to get the required preparatory work done to engage in a large scale JFO investigation into the missing women. During the period between May, 2000 and into the Fall of 2000, I had several discussions with S/Sgt. Henderson about the delays being encountered in getting the files from the VPD, during which conversations he expressed frustration with the delays but indicated that everything that needed to be done in terms of liaison with the VPD was being done.

70. At no time between January 1997 and July 2000, in my role as OIC "E" Division MCS, was I ever formally or informally approached by the VPD to form a JFO.

July 2000

71. On July 22, 2000, I was promoted to the rank of Assistant Commissioner, and assigned to the position of OIC CROPS.

November 22-24, 2000

72. On November 22, 2000, I received an email from S/Sgt. Henderson advising me that he had met with ViCLAS, the Profilers, VPD Insp. Spencer, and a representative from Chilliwack RCMP MCS. The meeting was in regard to the missing STWs and with a view to initiate a coordinated multi-jurisdictional investigation. Attached to this affidavit and marked as **Exhibit "K"** is a copy of that email.

73. On November 24, 2000, I responded to S/Sgt. Henderson by email, agreeing that we needed to get on top of the investigation, and to let me know if there were any funding issues. Attached to this affidavit and marked as **Exhibit "L"** is a copy of that email.

August 30, 2001

74. On August 30, 2001, I attended a meeting about Project Evenhanded that was held by Sgt. Don Adam along with several other members of the RCMP and VPD. Sgt. Adam provided an update on the Project Evenhanded investigation, and requested six additional members, comprised of four investigators and two investigative aides, to assist with the investigation. An agreement was reached, and the six additional members were provided accordingly. I assisted Sgt. Adam in obtaining the necessary funding for the two investigative aides. Attached to this affidavit and marked as **Exhibit "M"** is a copy of email correspondence between myself and Sgt. Adam dated September 6-17, 2001, reflecting my assistance in that regard.

October 15, 2001

75. On October 15, 2001, I received an email from S/Sgt. Henderson, providing me with an update about a meeting held the previous day with the families of several of the missing Vancouver women. S/Sgt. Henderson also advised me that as the file progressed, they would need further people and funding. He noted that he would follow up with a formal business case once the requirements were known. Later that same day, I responded to S/Sgt. Henderson by email requesting that he let me know when possible what resources were required, and that “we” (CROPS) would do what we could to find them. Attached and marked as **Exhibit “N”** to this affidavit is a copy of the October 15, 2001, email correspondence between myself and S/Sgt. Henderson.

January 15, 2002

76. On January 15, 2002, I made an entry in my notes that Project Evenhanded was checking to determine links with missing women. A copy of this notebook entry is attached to this affidavit and marked as **Exhibit “O”**. This note was written at a weekly CROPS meeting, where I would have received updates on a number of ongoing investigations and issues. I do not have a specific recollection of this notation, but it would have been provided as a brief general update as to the current standing of the Project Evenhanded investigation.

Overview of Involvement in Investigation

77. During my time as the OIC “E” Division MCS between 1996 and July 22, 2000, any requests for assistance I received from any RCMP or VPD member regarding the missing women were promptly acted upon.

78. During my time as the OIC CROPS between July 22, 2000, and February 2002, any requests for assistance or support I received from any RCMP or VPD member regarding the missing women were promptly acted upon.
79. I am not aware of any requests having been made during the ToR Period by anyone in the VPD management to their counterparts in the RCMP management for assistance with any of these investigations where such assistance was not provided.

E. Response to the Report of DCC Jennifer Evans

80. I would like to respond to comments made in DCC Evans' report, both in relation to comments specific to me, and in relation to the RCMP more generally.

March 1, 2000 Meeting

81. In her report, in reference to the March 1, 2000 meeting, DCC Evans makes the following criticisms:
- A) "...Staff Sergeant Davidson's Proposal in March 2000 should have prompted Chief Superintendent Bass to direct the OIC of MCS to contact VPD and discuss a coordinated approach." Evans Report, page 8-33.
 - B) "In my opinion, Chief Superintendent Bass as OIC of "E" Division should have made further inquiries and acted upon this information. He was being told that there were at least three serial killers operating in the province." Evans Report, page 8-33.
 - C) "At the very least I would have expected to see something result from that meeting." Evans Report, page 8-33.
 - D) "Nothing resulted from this meeting." Evans Report, page 8-127.
 - E) "In my opinion this proposal should have prompted Chief Superintendent Bass to have Acting Inspector Henderson in PUHU make contact with VPD regarding a coordinated effort." Evans Report, page 8-128.

82. In my view, the above-noted comments can be distilled to one criticism, namely: that I failed to act on S/Sgt. Davidson's written proposal and the information within it.
83. Firstly, I would like to clarify that in March 2000, I was the OIC of "E" Division MCS, not the OIC of "E" Division, and S/Sgt. Henderson was not (yet) an Acting Inspector.
84. Secondly, I note that DCC Evans' comments are apparently premised on the assumption that I did in fact, receive S/Sgt. Davidson's three-page proposal at that meeting. As previously mentioned, and as explained to DCC Evans during my interview on August 18, 2011, I do not recall being presented with this document. Furthermore, it is apparent that during her interview with S/Sgt. Davidson, and later in her report, DCC Evans conflates the proposal with an earlier report he prepared relating to Project Orion.
85. I strongly disagree with DCC Evans' suggestion that nothing resulted from this meeting. Based on my notes and recollection of the meeting, there was a collaborative agreement to put more resources into solving the Valley homicides as a starting point. If DCC Evans' comment that "nothing" resulted from this meeting was in reference to the fact that no JFO was formed, I have already explained that there was no indication at this meeting that the VPD had requested or suggested that a JFO be formed.
86. Over the past several months, I have spoken with Commissioner Paulson respecting his recollection of the March 2000 meeting. I have been informed by him, and verily believe, that he does not recall the written proposal either and his recollection is that there was agreement with the outcome of the meeting. He further indicated that he obtained what he had requested at the meeting in terms of resources. I understand that DCC Evans did not interview Commissioner Paulson, or Cpl. Filer during the preparation of her report.

87. In response to DCC Evans' comment about S/Sgt. Henderson, I was completely satisfied that S/Sgt. Henderson was doing everything that he needed to do with respect to working with the VPD. S/Sgt. Henderson was in frequent contact with VPD management, and he had a consistent record of working very closely with other agencies and was a strong advocate for the establishment of integrated teams. It was primarily the efforts of S/Sgt. Henderson that led to the establishment of IHIT.

88. Ultimately, it was S/Sgt. Henderson's ongoing contact with the VPD that resulted in the RCMP offer, through S/Sgt. Henderson, in May 2000, to conduct a review of the VPD files respecting the missing women investigation.

The Coquitlam Investigation

89. In her report, DCC Evans makes the following criticism:

“There was no indication that Chief Superintendent Bass assumed ownership over the Pickton investigation as that remained under the control of Coquitlam RCMP.” Evans Report, page 8-33.

90. While DCC Evans' comment is accurate, I feel that it is somewhat misleading. As previously outlined, given the command structure of the RCMP and the fact that “E” Division MCS was an “assisting” unit, I had no authority at that time to take over the investigation and remove it from the Coquitlam detachment.

“No Body, no evidence...”

91. In her report, DCC Evans makes several references to the theme of “no body, no evidence” and I have included one example below, where she attributes this view to the members of the RCMP:

“In my opinion, the assumption of *no bodies, no evidence, no crime* negatively impacted the decision making of officers from the VPD, and later the RCMP, as they attempted to rationalize the disappearance of so many women by wrongly assuming that these women simply did not want to be found, or were transient in nature, thus doubting foul play was a factor in their disappearance.” Evans Report, 8-36.

92. This was not the way that “E” Division MCS operated, indeed there were several successful homicide investigations during that period where there was no body and undercover operations members had suspects take them to grave sites. I am not aware of any evidence suggesting that this was a view held by anybody within the RCMP, a point I made in my interview with DCC Evans.

RCMP Senior Management

93. Throughout her report, DCC Evans makes several references to the RCMP “Senior Management”, some of which I reproduce below for ease of reference:

A) “In my opinion, while the Missing Women issue was first identified to Senior Management of the RCMP and the VPD in 1998, it is concerning that it took so long to coordinate a multi-jurisdictional approach to this issue.” Evans Report, 7-20.

B) “In my opinion, the severity and totality of the British Columbia Missing Women tragedy went unrecognized by members of Senior Management of both the VPD and the RCMP due to the lack of ownership for this crisis.” Evans Report, 8-1.

C) I believe that investigators from the VPD and the RCMP recognized and took ownership over the Missing Womens investigations and “Pickton as a Suspect.” However, Senior Management from both organizations, failed to appreciate the seriousness of the investigations.” Evans Report, 1-2.

D) “In February of 2001, Sergeant Adam recognized that he required a File Coordinator; however, Sergeant Clary was not assigned until April 24, 2001. The Senior Management in both the VPD and RCMP, who were responsible for the creation of Project Evan handed as evidenced by the MOU, failed to allocate enough resources from the onset.” Evans Report, 8-34.

94. As outlined above, DCC Evans makes several broad allegations against the RCMP Senior Management that I feel are unsubstantiated. In preparing her report, DCC Evans did not interview anybody in the RCMP who was in a “Senior Management” (or Division Management) level position during the ToR up to July of 2000, and I am not aware of any documentation supporting those assertions. Without having spoken to the specific RCMP members in Senior Management level positions, and without clarifying with them what information was being provided to them and when, in my view, DCC Evans’ broad statements are simply not supported by the record.
95. If DCC Evans’ references to Senior Management were meant to (erroneously) include me, I must say that I take great exception to any suggestion, when it came to my involvement in the missing women investigation, that I took anything less than a proactive approach. I have not reviewed any information or documents in relation to the missing women investigation that support such an impression. Throughout my career, I strongly emphasized a proactive approach to policing, which I believe is illustrated through initiatives such as my involvement in setting up the UHU, the MCM system and the MCM accreditation process. Throughout my career, I always made every effort to ensure that resources were provided when and where they were needed, and I have not been made aware of any examples during the investigation where this was not the case.

F. Developments in policing since February 5, 2002, and suggestions

Electronic file management

96. The Campbell Report emphasized the need for strong electronic file management and analysis systems for major case investigations, and a number of such systems have been employed in British Columbia over the years. There are two important elements for electronic major case management: file management, and linkage analysis. File management involves the ability to index and access records and information associated


with a case, whereas linkage analysis refers to the ability to link important clues between cases that may not otherwise appear to be connected.


97. Investigators continue to be challenged by the absence of a system that combines strong file management and linkage analysis capabilities. Present analytical tools are designed to analyze one particular investigation or a set of investigations. No one system has the capability to take in and analyze all information possessed by all police agencies at any of the provincial, national or international levels. The Police Records Information Management Environment (“PRIME”) system is a good example of a system that, although useful, requires an investigator to conduct a hands-on investigation of potential leads and to follow up with other police agencies if required. For this reason, although PRIME is useful for less complex investigations, it is not ideal for larger investigations involving sometimes enormous amounts of information. One of the difficulties that developers face is that the more information a system can take in, the more difficult the task of analyzing that information becomes. A system like ViCLAS, for instance, can look for links between violent offences, but it does not consider non-violent cases.
98. In February 1998, I was asked to testify, and did testify, before the Senate on Bill C-3, An Act Respecting DNA Identification. Bill C-3 included legislation designed to create a DNA bank for missing persons, however, I recall that there were concerns that the legislation might not pass if the missing persons DNA data bank was included, and it was cut from Bill C-3 at the last minute. I remain an advocate for the development of a national missing persons DNA data bank.

Suggestion: Emphasizing Treatment

99. In my view, there is a need in British Columbia to increase access to effective treatment programs for people suffering from drug addictions or other mental health issues. Reactive police investigation may be less effective from a crime prevention and economic standpoint

than proactive treatment of addiction and mental health problems. In my opinion, a proactive approach that focuses resources upon these root problems would provide significant benefits in the form of reduced crime and victimization, and cost savings relating to emergency services, the justice system, health care and in society generally.

SWORN BEFORE ME)
at the City of Vancouver,)
in the Province of British Columbia,)
this 10th day of May, 2012)
)
_____)
A commissioner for taking)
oaths for British Columbia)



Gary Bass

Lauren A. Chu

PECK AND COMPANY
Barristers
#610 - 744 West Hastings Street
Vancouver, B.C. V6C 1A5

Gary Bass – Deputy Commissioner – Canada West (Rtd.)

Involved in policing since 1972, having served in Newfoundland and Labrador until 1992 when I assumed the role of Officer In Charge of Serious Crimes in British Columbia. During my service I had extensive experience in all types of policing including remote and rural, Provincial, large municipal, all aspects of federal policing including, protective, drugs and organized crime, national security and all aspects of major crime investigations.

As a result of these roles and experience, I have been qualified as an expert witness, at the Provincial and Supreme Court levels, in several Provinces, in relation to drug trafficking, organized crime and Outlaw Motorcycle Gangs as well as under the heading of Major Case Management and the conduct of major criminal investigations.

I have also had the opportunity to provide training in several places across Canada and around the world with respect to these issues, as well as Advanced Homicide Techniques, in Colombia, Slovakia and the UK.

Since my arrival in B.C., I have had the opportunity to work very closely with government in development of the Provincial policing service for the Province. Together, during my time as the Officer In Charge of Major Crimes and as the Criminal Operations Officer, we established most of the integrated units existing in BC today, starting with the Provincial Unsolved Homicide Unit, Provincial Prostitution Unit, Missing Persons Unit and others. I was, and continue to be, a strong advocate of integration of police services.

Investigative Background

Most of my career, prior to moving into more senior management positions, was directly related to major investigations. Following is a listing of postings and duties:

June, 1972 – First Detachment out of Recruit Training – Deer Lake, Newfoundland.

April, 1973 – Corner Brook City Detachment.

July, 1973 – St. John's Sub Division General Investigation Section. Part of team responsible for the investigation of all major crimes in eastern half of Province.

June 1976- Bell Island Detachment. Investigative and court prosecution duties.

June 1978 – Port Aux Basques Detachment – Investigative and court prosecutor duties.

June 1981 – Grand Falls Detachment General Investigation Section – Major Crimes.

This is Exhibit "A" referred to in the affidavit of Gary Bass sworn before me at Vancouver in the Province of British Columbia, this 10 day of May 2012.

1

Gary Bass – Deputy Commissioner – Canada West (Rtd.)

June 1982 – National Crime Intelligence Section/ National Security Investigation Section. Long term investigations into Outlaw Motorcycle Gangs, Mafia, Prostitution groups and Soviet Intelligence Services, major marine and aircraft disasters.

July 1989 – Gander Sub Division Investigation Section. Responsible for major crime investigations for central part of Province. Several long terms Mafia drug importation investigations.

October 1992 – Officer in Charge of Serious Crime Unit for British Columbia. SCU was a unit with Provincial jurisdiction for major criminal investigations.

June 1993 – Took command of Provincial Major Crime Section (rank: Inspector) which at that time included three other small units, including SCU.

Declared an expert witness in all levels of courts in Newfoundland with respect to Outlaw Motorcycle Gangs and drug investigations. Declared an expert witness in Major Case Management and Major Crime Investigations in Alberta and British Columbia Supreme Courts.

Early years in charge of Major Crimes, started several initiatives;

- Extensive wiretap training for police and Provincial Crown including development of instruction manuals and delivering of training to several hundred police and prosecutors.
- Developed an Advanced Homicide Investigative Techniques Course taught widely throughout Province.
- Joined the CPC Team which developed the Major Case Management CTS starting in the Fall of 1992. First course delivered in Fall of 1994.
- During his period, began the rollout of MCM across Province.
- Involved in the search for MCM software in wake of Campbell report.
- Ongoing support for E&R versions and development of MCM program.
- Worked with government to significantly increase capacity of Major Crimes Units throughout early 1990s which led to the establishment of the Provincial Unsolved Homicide Unit.
- Worked to grow the Major Crimes program from about 33 FTEs in 1992 to about 150 in 2000.
- Instructor for MCM at the CPC and in BC and oversaw introduction of MCM program.
- Was asked in 1995 to review the Air India Investigation to determine whether there was reason to continue. This led to a multi-year new investigation and prosecution involving up to 200 FTEs and a large team of prosecutors. I commanded this team, in conjunction with Major Crime duties, until 2000.
- Oversaw the Residential Schools Investigation through mid to late 1990s.
- Established the Provincial Anti-Corruption Unit for BC.
- Investigation Team Commander for Gustafsen Lake standoff.

Gary Bass – Deputy Commissioner – Canada West (Rtd.)

- Oversaw the establishment of the Major Case Management Accreditation program for the Province. (Accreditation process for Team Commanders).
- Directly or indirectly supervised over 400 homicide investigations in BC.
- Provided expertise and testimony in international homicide cases.
- In June of 2000, assumed the role of Officer In Charge of Criminal Operations for BC.
- Incident commander for the 9/11 terrorist attacks response in BC.
- Chaired the Board of Governance for the Combined Forces Special Enforcement Unit of BC for 4 years.
- Sat as board member on the Criminal Intelligence Service of Canada Senior Executive Committee for 7 years.
- Led integrated policing initiatives within BC and with the Western United States.
- Established the University Chair program in BC.
- Led the development and implementation of the Crime Reduction Program in BC.
- As a member of the RCMP Senior Executive Committee, recommended the establishment of a national rollout of the MCM Accreditation process and Crime Reduction Program. (Approved in 2009).
- Worked with government to establish the Criminal Justice Reform Secretariat.
- Actively supported and promoted the rollout of BC Prime. BC is currently the only policing jurisdiction (Provincial or State, with all police agencies on one Records Management System.)
- Overall responsibility for the security plans for the 2010 Winter Olympics from 2004 to gametime.

Positions held between 1997 and 2002

1997 to July 2000 – Officer In Charge “E” Division Major Crimes Section (ranks: Inspector / Chief Superintendent)

July 2000 to end of 2002 – Officer In Charge Criminal Operations, “E” Division. (rank: Asst. Commissioner)

Financial Management

The annual budget for the RCMP in “E” Division is just over a billion dollars. During the 4 years as Commanding Officer, we have come in on budget each year. As Deputy Commissioner West, the budget is about double that at 2.4 billion. During 2009 and 2010, an additional 500 million formed the budget for the Integrated Security Unit for the 2010 Winter Olympic Games which also fell under my area of responsibility. This too came in under budget.

I have had extensive experience in supervising large capital building projects including the building of many Detachment buildings and most recently working through the new Divisional Headquarters building project which is just under one billion dollars.

Gary Bass – Deputy Commissioner – Canada West (Rtd.)

Pacific Region (British Columbia and the Yukon) was comprised of just under than 10,000 employees. Canada West which adds Alberta, Saskatchewan, Manitoba, Northwest Territories, and Nunavut has 16,000 employees.

Education - Master of Arts – Criminal Justice - 2007

Awards – 1988 - Commissioner’s Commendation for Outstanding Service
1988 - Commendation from United States Under Secretary to the Navy.
1992 - RCMP Long Service Medal
1995 - Commissioner’s Commendation for Outstanding Service.
1996 - Commanding Officer’s Commendation for Outstanding Service.
2002 - Queen’s Jubilee Medal
2005 - Officer of the Order of Merit of Police Forces

Deputy Commissioner Gary Bass (Rtd)

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I have also had the opportunity to provide training in several places across Canada and around the world with respect to these issues, as well as Advanced Homicide Techniques, in Colombia, Slovakia and the UK.

Worked closely with government in the ongoing development of the Provincial policing service for the Province. Together, during my time as the Officer In Charge of Major Crimes and as the Criminal Operations Officer, worked to establish most of the integrated units existing in BC today, starting with the Provincial Unsolved Homicide Unit, Provincial Prostitution Unit, Missing Persons Unit and others.

At time of retirement as Deputy Commissioner West, had responsibility for the four western Provinces and three northern territories.

Investigative Background

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prosecutors. I commanded this team, in conjunction with Major Crime duties, until 2000.

- Oversaw the Residential Schools Investigation through mid to late 1990s.

- Established the Provincial Anti-Corruption Unit for BC.

- Investigation Team Commander for Gustafsen Lake standoff.

- Member of the Council of Investigative Excellence for the Canadian Police College from 2001 to 2005.

- Oversaw the establishment of the Major Case Management Accreditation program for the Province. (Accreditation process for Team Commanders).

- Directly or indirectly supervised over 400 homicide investigations in BC.

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- In July of 2000, assumed the role of Officer In Charge of Criminal Operations for BC.

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1995 - Commissioner’s Commendation for Outstanding Service.

1996 - Commanding Officer's Commendation for Outstanding Service.

2002 - Queen's Jubilee Medal

2005 - Officer of the Order of Merit of Police Forces

2011 – Meritorious Service, LG of British Columbia.

MEMORANDUM OF UNDERSTANDING

BETWEEN

THE MINISTRY OF THE ATTORNEY GENERAL

AND

THE VANCOUVER POLICE DEPARTMENT

AND

THE ROYAL CANADIAN MOUNTED POLICE, "E" DIVISION

RESPECTING

THE UNSOLVED HOMICIDE UNIT

This is Exhibit "**B**" referred to in the
affidavit of **Gary Bass**
sworn before me at **Vancouver**
in the Province of **British Columbia**,
this **10** day of **May** 20**12**
Jan

A Commissioner for taking Affidavits
for British Columbia

BETWEEN:

THE MINISTRY OF THE ATTORNEY GENERAL, VANCOUVER
REGIONAL CROWN COUNSEL

(hereinafter referred to as the "CC")

AND:

THE VANCOUVER POLICE DEPARTMENT
AS REPRESENTED BY THE CHIEF CONSTABLE

(hereinafter referred to as the "VPD")

AND:

THE ROYAL CANADIAN MOUNTED POLICE
AS REPRESENTED BY THE COMMANDING OFFICER, "E" DIVISION

(hereinafter referred to as the "RCMP")

WHEREAS:

- A. The carrying out of investigations of unsolved homicides is time consuming and resource intensive;
- B. Statistics indicate there are in excess of 500 unsolved homicides in the Province and that suspects are known in approximately 200 of the cases. The existing police investigators are generally consumed with current investigations leaving limits on time available for old homicides;
- C. There is a need for additional resources and for greater coordination between various police forces/departments and crown counsel to improve the efficiency of service to the public on homicide investigations;

- D. To this end the RCMP, VPD, and CC, have agreed to contribute additional resources to enhance unsolved homicide investigations via a multi organizational unit on the terms and conditions hereinafter set forth.

THEREFORE THE PARTIES AGREE AS FOLLOWS:

1.00 ORGANIZATION AND MEMBERSHIP

- 1.01 A multi organizational unit known as the UNSOLVED HOMICIDE UNIT (UHU) will be established and housed on RCMP premises within the structure of the "E" Division Headquarters Major Crime Section as per organizational chart attached as appendix "A".

- 1.02 The membership of the UHU will be comprised of:

- a) 16 RCMP officers;
- b) 4 VPD officers;
- c) 1 CC;
- d) 2 Public Service employees.

The parties may from time to time vary the aggregate number and level of their respective members on the UHU provided always that any such variation will not adversely affect its proper operation.

- 1.03 The RCMP will appoint a unit manager (S/Sgt.) to supervise the activities of the UHU, including the administrative support comprising the unit.
- 1.04 The UHU will consist of three RCMP investigative teams and one VPD investigative team with a sergeant in charge of each team.
- 1.05 The UHU may from time to time accept temporary secondments from other police forces. The officers will be assigned under the discretion of the unit manager.

1.06 The RCMP, VPD and CC will establish an advisory board (the Advisory Board) to facilitate cooperation and open communication among the parties on any matter relating to the administration of the Memorandum of Understanding and to review and assess the operation of the UHU. The Advisory Board will meet as required and at least annually for this purpose and each party will designate a senior employee as a member thereof.

2.00 DUTIES AND RESPONSIBILITIES

2.01 The unit manager will be responsible to:

- a) assume day-to-day oversight of the UHU operations;
- b) schedule and monitor working hours, overtime and all other matters related to the supervision of the UHU peace officers and administrative support;
- c) keep the Advisory Board (as defined in Sec. 1.06) informed and up to date of the progress and activities of the UHU;
- d) establish operational investigational priorities for files being investigated by the UHU.
- e) prepare and supply a quarterly report covering both operational and administrative aspects of the UHU. The report will be forwarded to the designated members of the advisory board.

2.02 The VPD team will be responsible for all VPD files and will concentrate on those files.

2.03 The RCMP teams will be responsible for all RCMP files and any other Municipal (outside of Vancouver) file that is selected for investigation. The RCMP team will establish a suitable operational working relationship when working on a file with a police department other than the VPD.

- 2.04 The VPD will assist the RCMP on their files when required.
- 2.05 The RCMP will assist the VPD on their files when required.
- 2.06 Under the direction of the Director of Criminal Appeals and Special Prosecutions of the Attorney General, the CC member of the UHU will provide legal services and advice to peace officers and other members comprising the unit concerning all legal aspects relative to the investigation of homicides. The CC member will also perform the following duties:
- a) familiarize themselves with the operations of the peace officers and other members of the UHU;
 - b) attend meetings with the peace officers or other members of the UHU where the presence of a legal advisor would be desirable;
 - c) provide an on-call advisory service to the peace officers of the UHU;
 - d) review the initial drafts of preliminary court applications for warrants, affidavits, and other documentation as and when required;
 - e) keep abreast of developments in law and police relevant to homicide investigations and advise UHU members of developments which might affect them.
 - f) act as the coordinator for the Ministry of the Attorney General to assure publication bans are sought to protect sensitive investigative techniques employed by the UHU.

3.00 ADMINISTRATIVE SUPPORT SERVICES AND OPERATING EXPENSES

- 3.01 The UHU will be funded largely by the RCMP through monies funded to it from the Provincial Government.

3.02 Without limiting the generality of 3.01,

- a) The RCMP will provide compensation for two members supplied by the VPD, to a maximum of \$80,000.00 average per person per annum on a presentation of quarterly billings. The compensation referred to is based on current collective agreements and is subject to renegotiation as changes are made to the collective agreement. The compensation does not include overtime or operative and maintenance expenses.
- b) The RCMP will provide to the UHU and be responsible for all operating costs with regard to:
 - i) all administrative support services including the forensic, secretarial, and clerical staff reasonably required to fulfill the duties and responsibilities of the UHU;
 - ii) reasonable and proper accommodation;
 - iii) office furniture and security materials and facilities including safes, metal cabinets, locking devices;
 - iv) photocopy equipment, printing materials and supplies;
 - v) dictating and telecommunication equipment;
 - vi) generally all necessary office materials, supplies and equipment.

3.03 All peace officers, both RCMP and VPD, may process for payment all operating and maintenance expenses through the RCMP Financial Services and Supply Section. At the end of each fiscal year, being the 1st day of April each year, the RCMP will seek recovery from VPD for 50% of the expenses incurred by the VPD. VPD expenses are calculated according to the VPD Collective Agreement.

3.04 All overtime claimed by the VPD members assigned to the UHU will be paid to them direct by the VPD. At the end of each fiscal year, being the 1st day of April each year, the VPD will seek recovery of 50% of overtime paid or banked from the RCMP.

4.00 MOTOR VEHICLES

- 4.01 The RCMP and the VPD will share in the use of police motor vehicles in carrying out the operations of the UHU. Subject to applicable RCMP and VPD policy, police motor vehicles owned or leased by the RCMP or VPD and operating by peace officers of the UHU will not be used for any other purpose.
- 4.02 The RCMP will at all times supply one police vehicle to the VPD team. The VPD will at all times supply one vehicle to the VPD team.
- 4.03 The RCMP will permit the VPD members of the UHU to drive RCMP motor vehicles provided the following conditions are satisfied:
- a) the VPD provides to the RCMP proof of automobile liability insurance coverage covering the City of Vancouver, VPD and its members for third party liability arising out of the use and operation of RCMP owned or leased motor vehicles;
 - b) if damage to an RCMP owned or leased motor vehicle occurs while such motor vehicle is being operated by a VPD member of the UHU, then any such damage will be reported immediately to the RCMP and the City of Vancouver will accept responsibility for repairing the RCMP motor vehicle, provided that the RCMP agrees to take all reasonable steps to recover the cost of any such damage from any responsible third party and to reimburse the City of Vancouver for the same; and
 - c) where third party liability or vehicle damage as described in paragraph (a) above results from the negligence of the RCMP due to the fault, defect or improper maintenance of the police motor

vehicle or other causes unrelated to the driver, the RCMP will bear responsibility for all resultant damages, claims or third party liability.

4.04 The VPD will permit members of the RCMP to drive VPD vehicles provided the following conditions are satisfied:

- a) if damage to a VPD vehicle occurs while such motor vehicle is being operated by an RCMP member of the UHU and the driver is found to be at fault, the RCMP will take responsibility for repairing the VPD vehicle;
- b) where the third party liability or vehicle damage results from the negligence of the VPD due to the fault, defect or improper maintenance of the police motor vehicle or other causes unrelated to the driver, the City of Vancouver will bear responsibility for all resultant damages, claims or third party liability.

5.00 WITNESS/SOURCE PROTECTION

The VPD team may utilize the RCMP Witness/Source Unit to administrate matters involving sources and witnesses. Provided the witness/source meets established policy criteria, any costs related to source/witness protection or relocation relative to a VPD investigation will be paid for by the VPD.

6.00 CONFIDENTIALITY

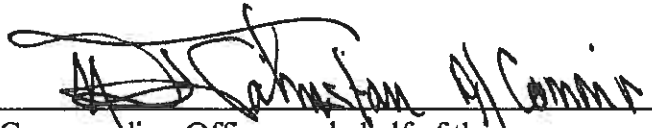
6.01 All information and documentation provided, collected, delivered to or compiled by or on behalf of the members of the UHU in the performance of their duties and responsibilities will be dealt with subject to and in accordance with the *Access to Information Act*, R.S.C. 1985 c. A-1 and by the provisions of the *Freedom of Information Act*, of the Province of British Columbia.

7.00 GENERAL

7.01 This Memorandum of Understanding may be amended from time to time with the written mutual consent of the parties.

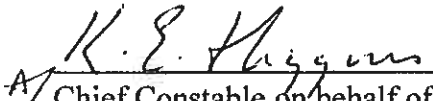
7.02 The VPD may at any time after formation of the UHU and upon providing the RCMP with 90 days written notice, elect to terminate their participation in the UHU.

IN WITNESS WHEREOF this Memorandum of Understanding has been executed in the City of Vancouver in the Province of British Columbia.

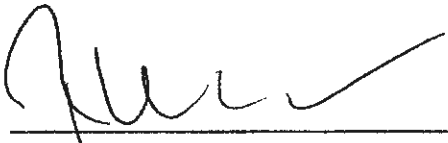


Commanding Officer on behalf of the
Royal Canadian Mounted Police
"E" Division

97-07-17
Date


A/_____
Chief Constable on behalf of the
Vancouver Police Department

July 3 1997
Date



Director of Criminal Appeals and Special Prosecutions
Ministry of the Attorney General
Province of British Columbia

July 30/97
Date

"E" DIVISION
MAJOR CRIME SECTION
CHART B

Signed: *[Signature]*
OIC Major Crime Section "E" Div.

Recommended: *[Signature]*
OIC Criminal Operations "E" Div.

OIC Criminal Operations
E7049-401 R00

FTE's
R/M 53
P/S 7
VPD 2

OIC Major Crime Section
E4343-401 Insp.

Secretary
(E4343)
RCMP-E-851 SCY-02

I/C Administrative
Support
E4343-402 Cp1.

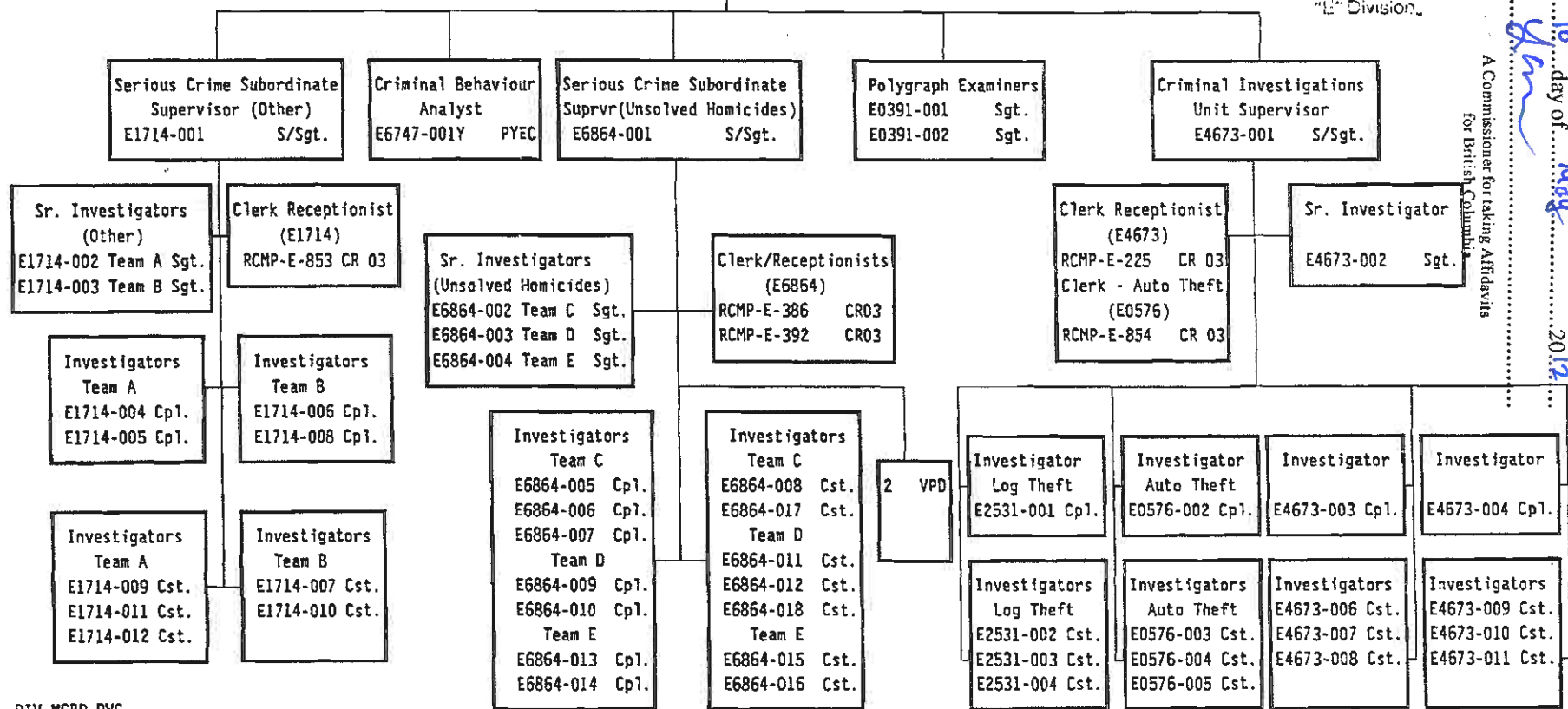
Major Crime Section
Clerk (E4343)
RCMP-E-852 CR 04

Serial# E97-185
Received 97-07-23
Division "E" DIVISION
Location OPERAT. ROOMS
Unit MAJOR CRIME SECTION
Reviewed by P.S. MCZ 97/7/23
Approved 97-07-24
Effective Date 97-06-01

Brenda Harris
Emp/Class/Org/Police
Contracts Unit
"E" Division.

A Commissioner for Taking Affidavits
for British Columbia
this 10 day of May 2012

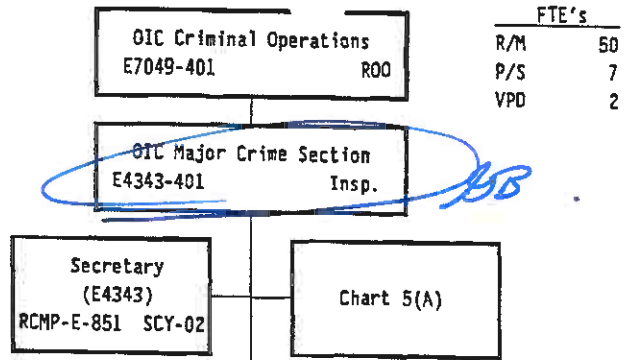
This is Exhibit "C" referred to in the
affidavit of Gary Bass
sworn before me at Vancouver
in the Province of British Columbia,



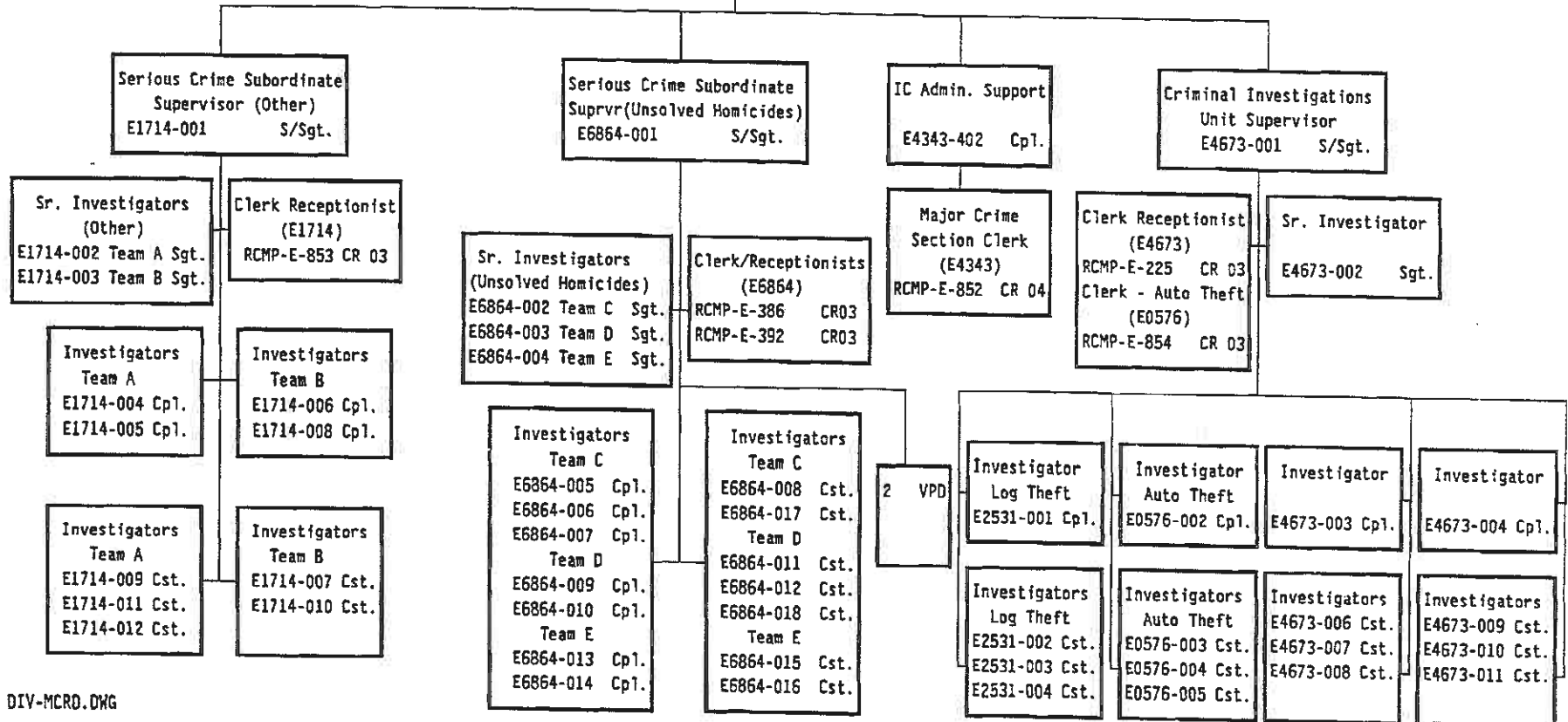
"E" DIVISION
MAJOR CRIME SECTION
CHART 5

Signed: [Signature]
OIC Major Crime Section "E" Div.

Recommended: [Signature]
OIC Criminal Operations "E" Div.



Serial # E97-233
 Received 97-09-15
 Division "E" DIVISION
 Location OPERATIONS
 Unit MAJOR CRIME SECTION
 Reviewed by P.S.P.S. [Signature] 97/9/15
 Approved 97-09-16
 Effective Date 97-08-18
[Signature]
 Esq./Class/Org/Police
 Contracts Unit
 "E" Division



**"E" DIVISION
MAJOR CRIME SECTION
CHART 5**

Signed: [Signature]
OIC Major Crime Section "E" Div.

Recommended: [Signature]
OIC Criminal Operations "E" Div.

OIC Criminal Operations
E7049-401 R00

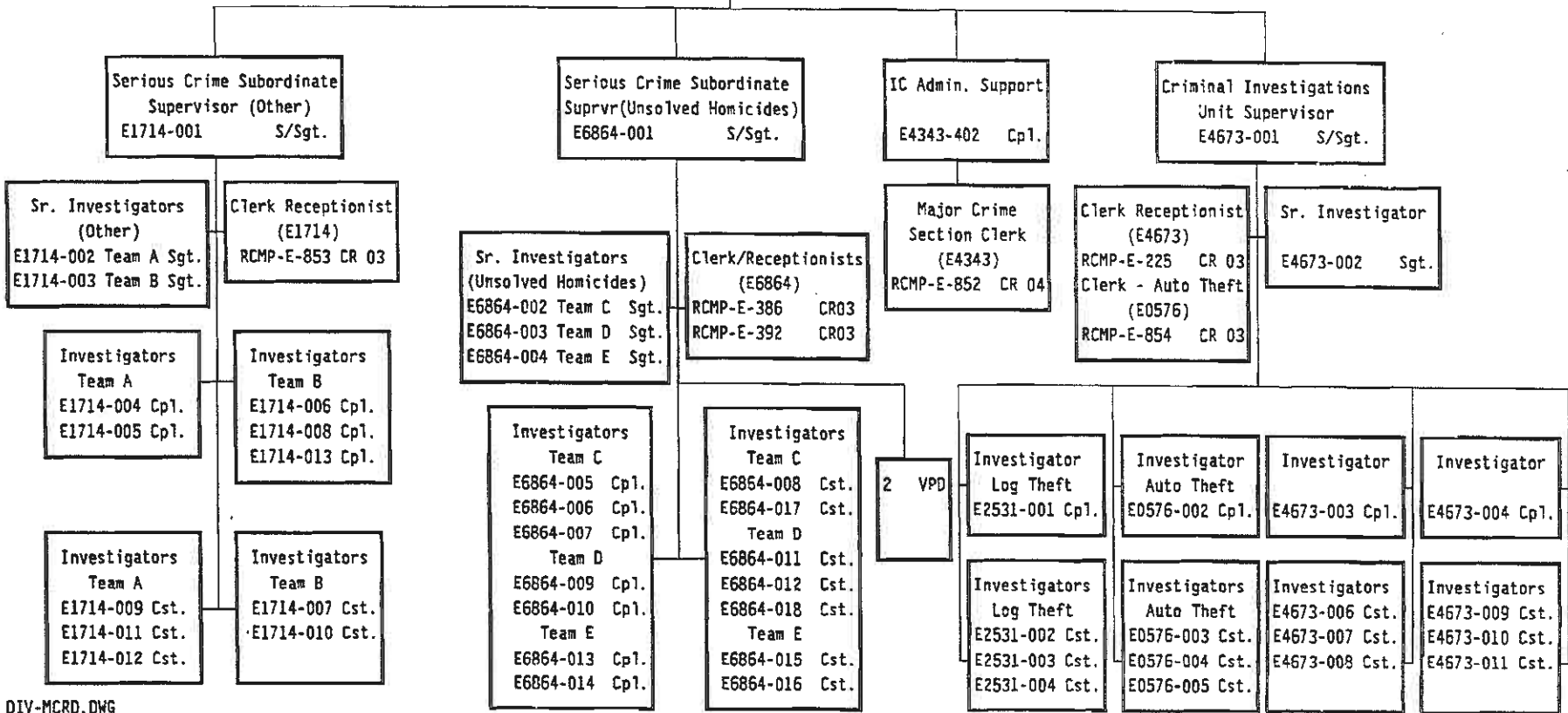
FTE's	
R/M	51
P/S	7
VPD	2

OIC Major Crime Section
E4343-401 Insp. *JSB*

Secretary
(E4343)
RCMP-E-851 SCY-02

Chart 5(A)

Serial# E 97-249
 Division "E" DIVISION
 Location OPERATIONS
 Unit/Section MAJOR CRIME SECTION
 Reviewed by [Signature]
 & PS Staff Relations 09/29/10/21
 Approved 11-10-21
 Effective Date 07-09-01
Brenda Harris
 Organization Design/Job Evaluation
 & PS Staff Relations
 Corporate Management Branch
 Pacific Region



DIV-MCRD.DWG

**"E" DIVISION
MAJOR CRIME SECTION
CHART 5**

Signed: *[Signature]*
OIC Major Crime Section "E" Div.

Recommended: *[Signature]*
OIC Criminal Operations "E" Div.

OIC Criminal Operations
E7049-401 ROO

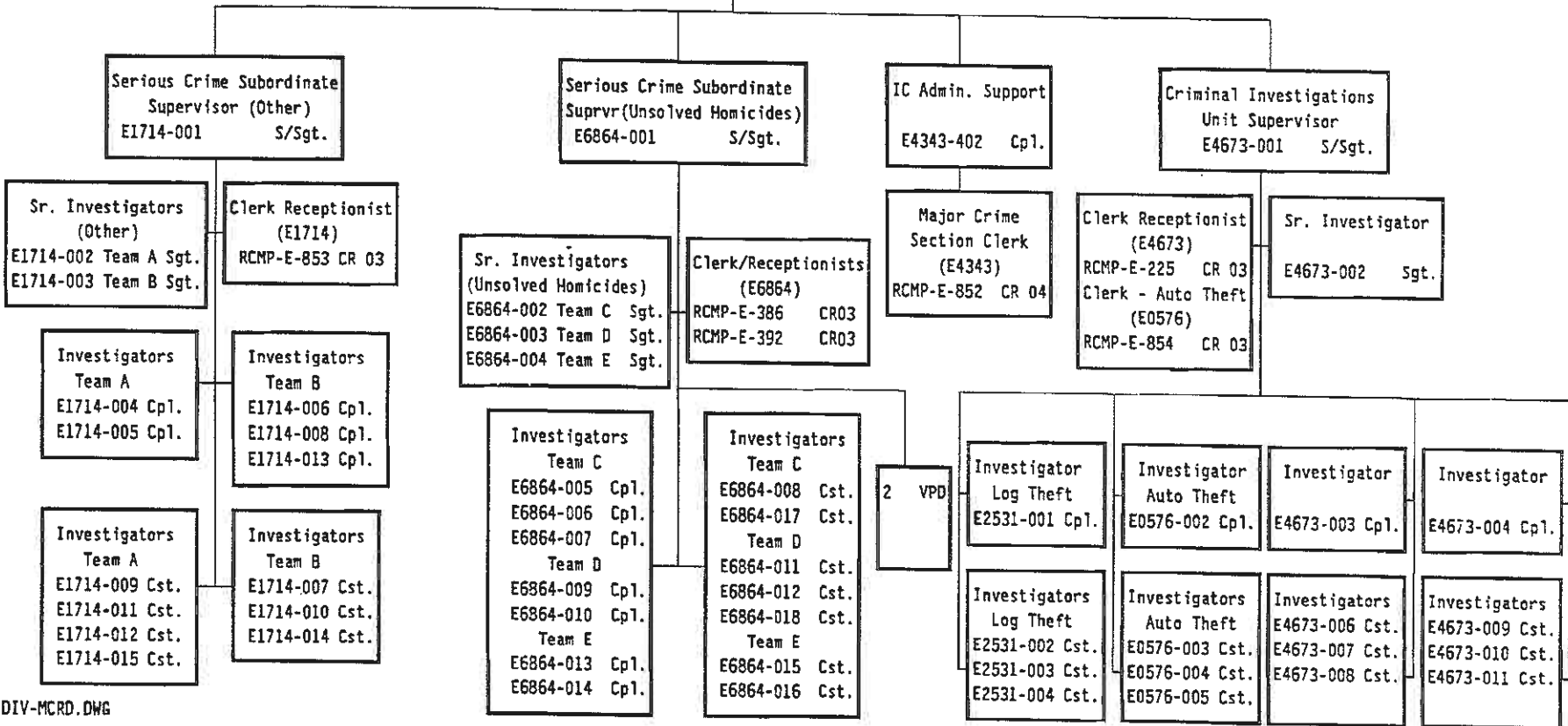
FTE's	
R/M	53
P/S	7
VPD	2

OIC Major Crime Section
E4343-401 Insp. *[Signature]*

Secretary
(E4343)
RCMP-E-851 SCY-02

Chart 5(A)

Serial# E98-025
 Division "E" DIVISION
 Location OPERATIONS
 Unit/Section MAJOR CRIME SECTION
 Reviewed by i/c Org. Design Eval & PS Staff Relations BR 98/02/23
 Approved 98-02-23
 Effective Date 98-01-28
Brenda Norris
 Organization Design/Job Evaluation
 & PS Staff Relations
 Corporate Management Branch
 Pacific Region



DIV-MCRD.DWG

"E" DIVISION
MAJOR CRIME SECTION
CHART 5

C.D. BASS, SUPERINTENDENT

Signed: **O.I.C. MAJOR CRIME SECTION**
OIC Major Crime Section "E" Div.

Recommended: *[Signature]*
OIC Criminal Operations "E" Div.

OIC Criminal Operations
E7049-401 C/Supt.

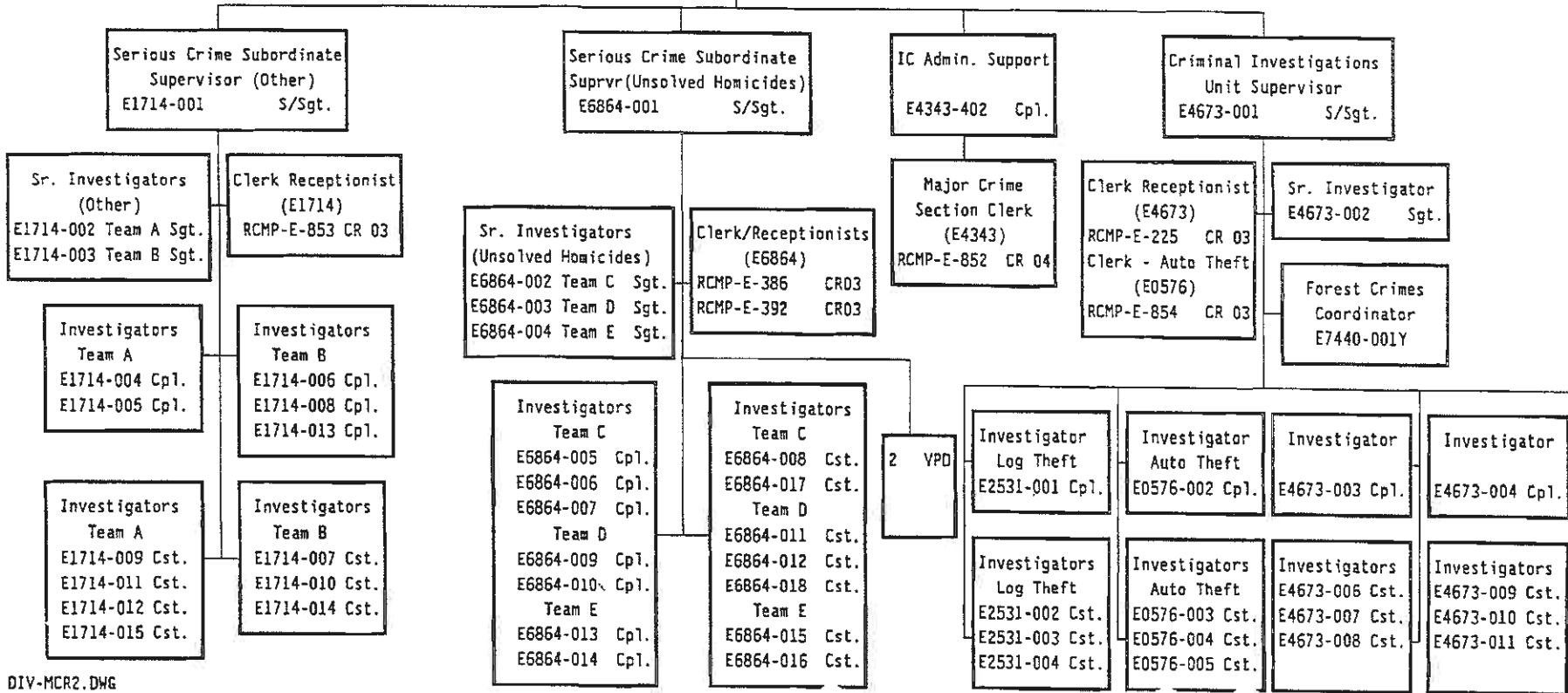
FTE's	
R/M	54
P/S	7
VPD	2

OIC Major Crime Section
E4343-401 Supt.

Secretary
(E4343)
RCMP-E-851 SCY-02

Charts 5(A)
& 5(B)

SERIAL NO. E98-163
 DIVISION "E"
 LOCATION: CRIMINAL OPERATIONS
 UNIT/SECTION: MAJOR CRIME
 APPROVED: B.M.
 EFFECTIVE DATE: 98-07-28
98-04-01
[Signature]
 Evaluation
 Relations
 Management Branch
 Region



"E" DIVISION
MAJOR CRIME SECTION
CHART 5

Signed: *G.D. Bass*
G.D. BASS, SUPERINTENDENT
O.I.C. MAJOR CRIME SECTION
OIC Major Crime Section "E" Div.

Recommended: *[Signature]*
OIC Criminal Operations "E" Div.

OIC Criminal Operations
E7049-401 C/Supt.

FTE's	
R/M	55
P/S	8
VPD	2

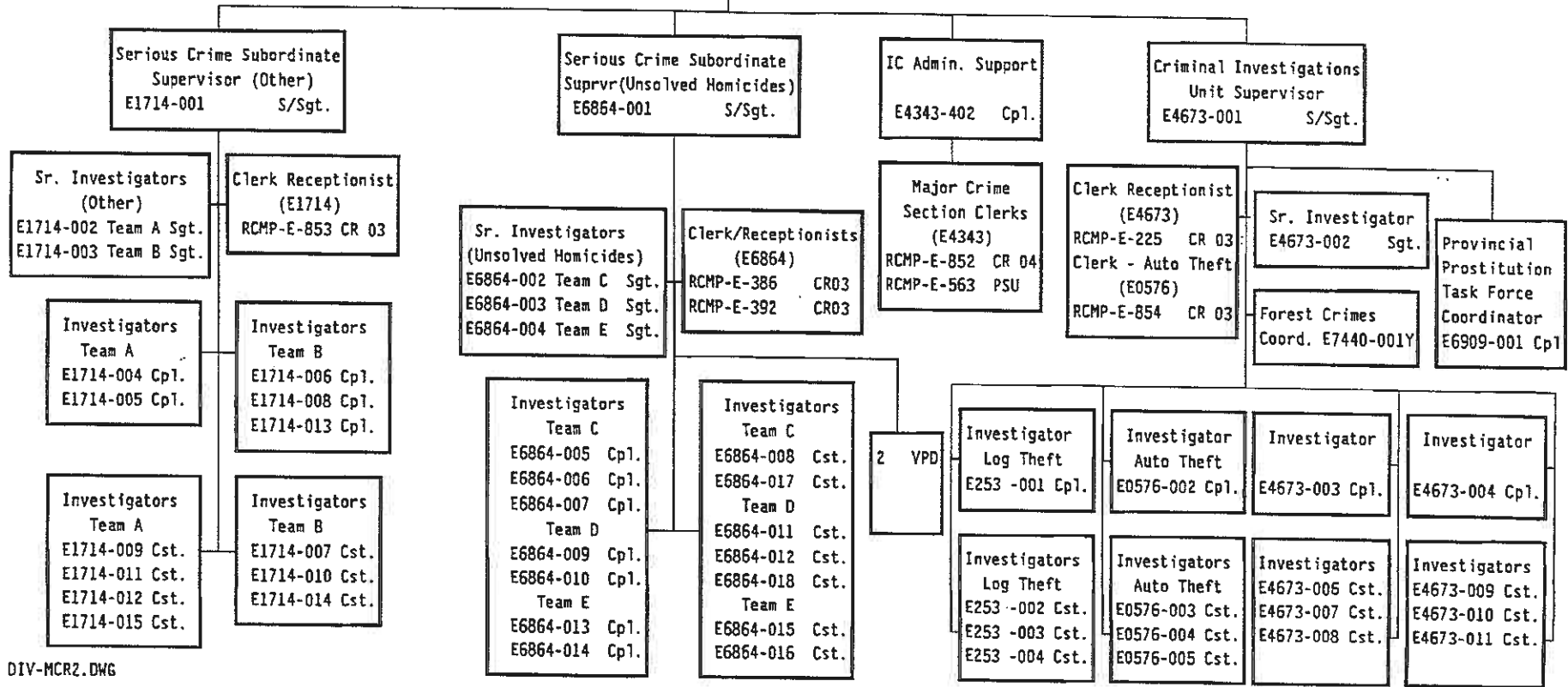
OIC Major Crime Section
E4343-401 Supt.

Serial# E98-180
Division "E" DIVISION
Location CRIMINAL OPS.
Unit/Unit MAJOR CRIME SECTION
Reviewed for Org. Development
& PS Staff Reductions N/A
Approved 98-08-26
Effective Date 98-08-10

Brenda Morris
Organization Development Evaluation
& PS Staff Reductions
Corporate Management Branch
Pacific Region

Secretary
(E4343)
RCMP-E-851 SCY-02

Charts 5(A)
& 5(B)



"E" DIVISION
MAJOR CRIME SECTION
CHART 5

OIC Criminal Operations
E7049-401 C/Supt.

FTE's
R/M 53
P/S 8
VPD 2

OIC Major Crime Section
E4343-401 Supt.

Serial# E99-026
Division "E" DIVISION
Location OPERATIONS
Unit/Section MAJOR CRIME SECTION
Reviewed by [Signature]
& PS Staff [Signature]
Approved 99-02-22
Effective date 99-02-15

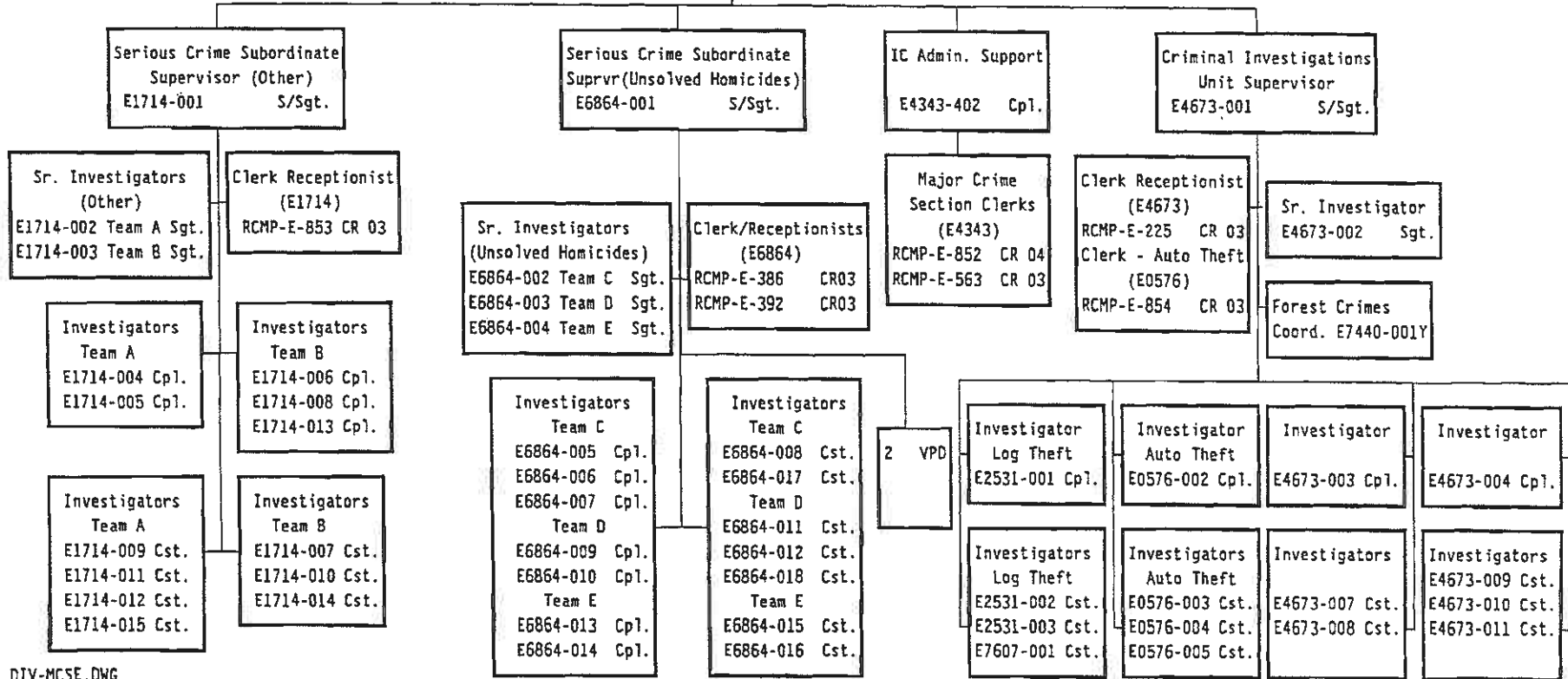
Signed: [Signature]
OIC Major Crime Section "E" Div.

Recommended: [Signature] C/Supt.
OIC Criminal Operations "E" Div.

Secretary
(E4343)
RCMP-E-851 SCY-02

Charts 5(A)
& 5(B)

Organizational Development Evaluation
& PS Staff Relations
Corporate Management Branch
Pacific Region



DIV-MCSE.DWG

"E" DIVISION
MAJOR CRIME SECTION
CHART 5

OIC Criminal Operations
E7049-401 C/Supt.

FTE's
R/M 53
P/S 8
VPD 2

OIC Major Crime Section
E4343-401 Supt.

Secretary
(E4343)
RCMP-E-851 SCY-02

Charts 5(A)
& 5(B)

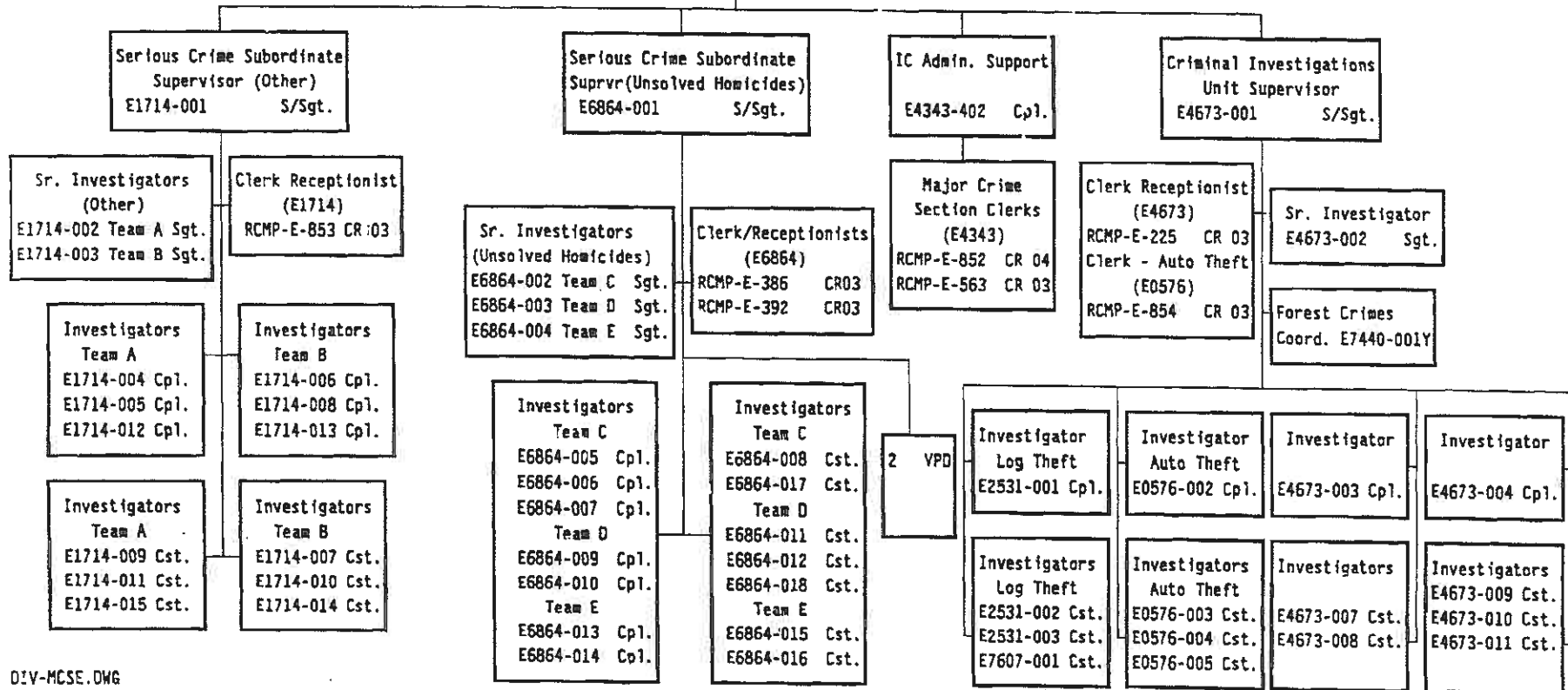
Serial # E99-203
Division "E"
Location CRIMINAL OPERATIONS
Unit/Section MAJOR CRIME SECTION
Approved 99-11-17
Effective Date 99-11-10

Brandy Thomas
RCMP

Organizational Design & Classification
Human Resources Branch
"E" Division

Signed: *GDS* 99-11-15
OIC Major Crime Section "E" Div.

Recommended: *En Cameron* C/Supt.
for OIC Criminal Operations "E" Div.



"E" DIVISION
MAJOR CRIME SECTION
CHART 5

OIC Criminal Operations
E7049-401 C/Supt.

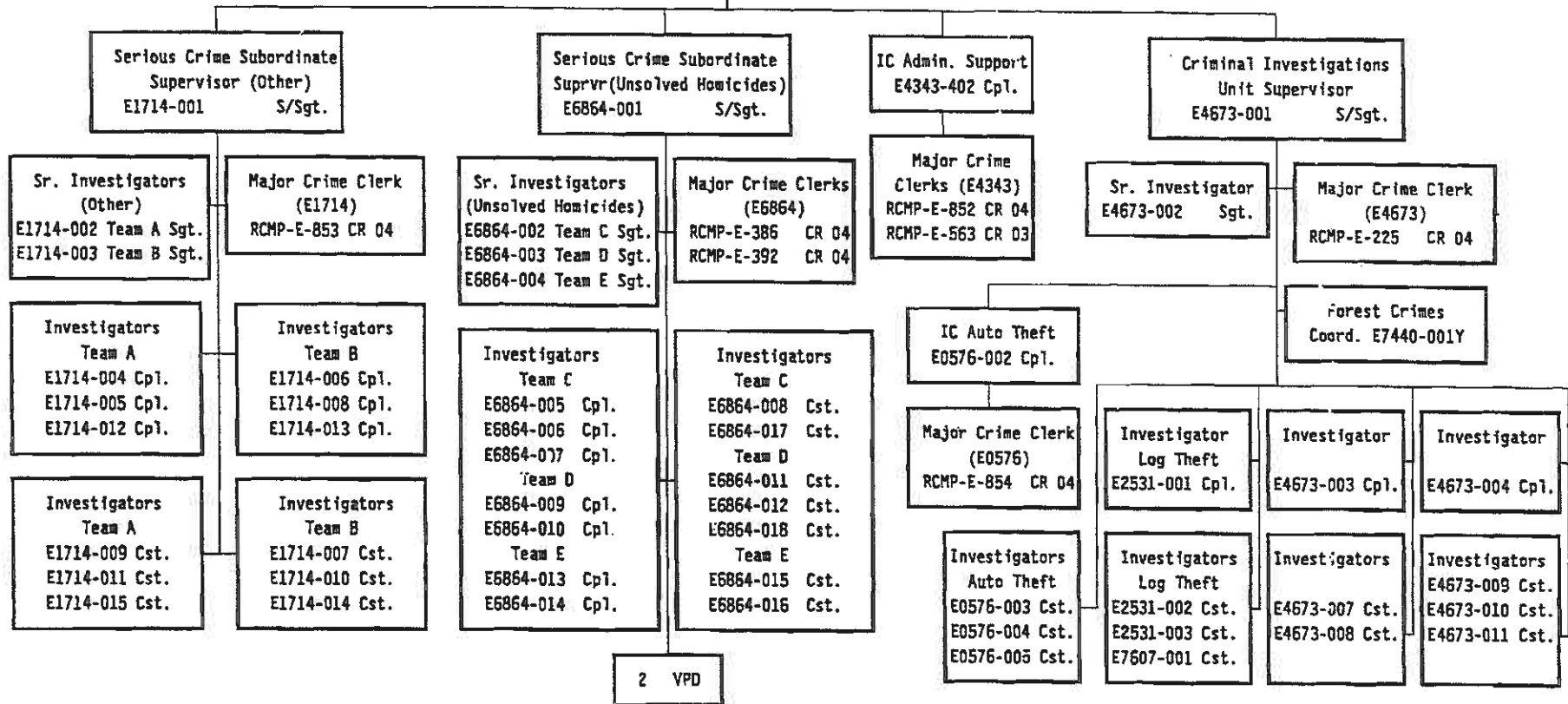
OIC Major Crime Section
E4343-401 Supt.

Secretary
(E4343)
RCMP-E-851 SCY-02

Charts
5A
& 5B

Serial # E00-069
Division "E"
CRIMINAL OPERATIONS
MAJOR CRIME SECTION
2000-04-07
2000-03-01
Blenda Nethes
Organizational Classification
Human Resources Branch
"E" DIVISION

FTE's	
RM	53
PS	8
VPD	2
	63



MAJOR_5.DWG
f:\orgchart\ops_e\

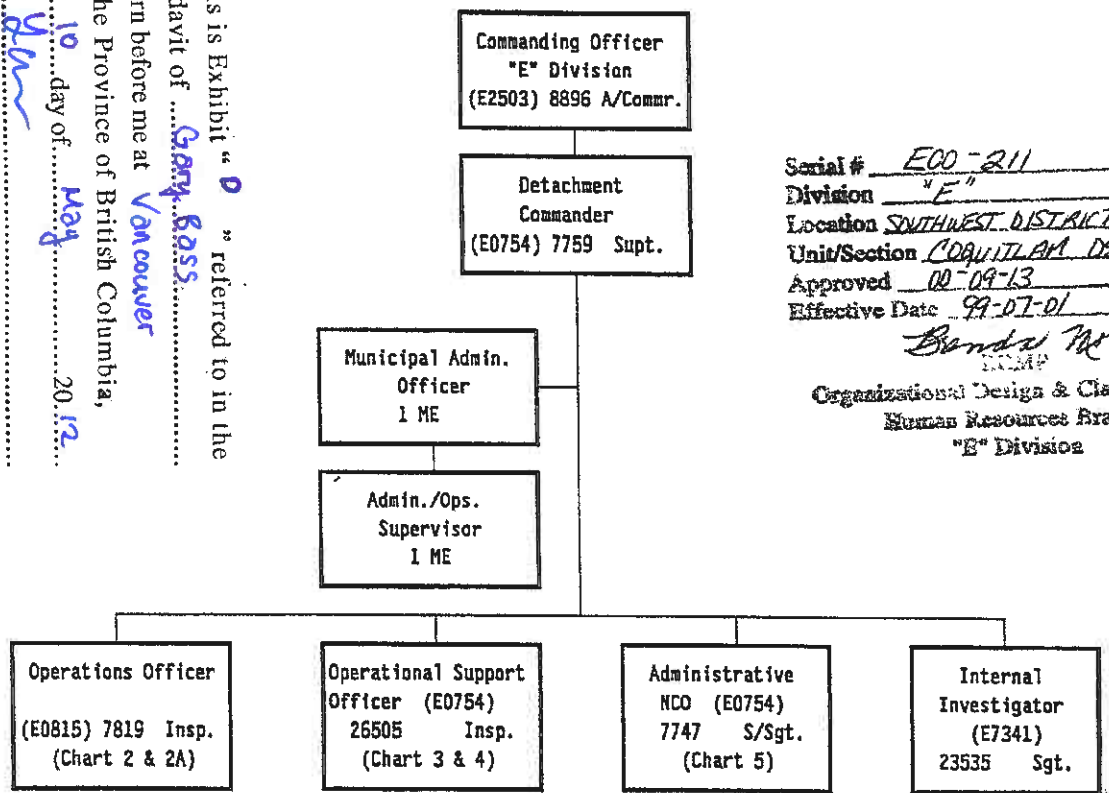
Recommended: [Signature] C/Supt. Signed: [Signature] Supt.
for OIC Criminal Operations "E" Division OIC Major Crime Section "E" Division

COQUITLAM DETACHMENT
"E" DIVISION
OVERVIEW
CHART 1

FTE's	
RM	2
ME	2
	4

This is Exhibit "D" referred to in the affidavit of Gary Bass sworn before me at Vancouver in the Province of British Columbia, this 10 day of May 2012.

Alan
A Commissioner for taking Affidavits
for British Columbia



Serial # E00-211
 Division "E"
 Location SOUTHWEST DISTRICT
 Unit/Section COQUITLAM DET.
 Approved 10-09-13
 Effective Date 09-07-01

Brenda McNeil
 Organizational Design & Classification
 Human Resources Branch
 "E" Division

Signed: Ric HALL, Supt.
 OIC Coquitlam Detachment

Recommended: Don Comert c/sy
 For Commanding Officer "E" Division



Royal Canadian Mounted Police
Gendarmerie royale du Canada

MEMORANDUM NOTE DE SERVICE

To
A

OIC Coquitlam Detachment
 "E" Division

From
De

Brenda Morris
 Organization Design & Classification Advisor
 Organization Design & Classification Section
 Human Resources Branch

Security Classification - Classification de sécurité	
Protected A	
Our File - Notre référence	
E265-13	
Your File - Votre référence	
Date	Diary Date - Date d'agenda
2001-12-05	

Subject
Objet

ORGANIZATION CHART - COQUITLAM DETACHMENT

Attached organization chart # 1 approved 01-12-05 and effective 01-11-19 has been revised to reflect a reporting relationship change for position 7759, OIC Coquitlam Detachment to report Lower Mainland Commander effective 01-11-19.

Brenda Morris
Brenda Morris

attachment: 1

cc: OIC Job Evaluation & Org. Design, HQ (Ottawa): memo
 Admin. Info. Systems File (PA): memo *and org chart*
 Supt. Bob Stone, LMD/B.C. Policing Study
 Org. book: original org. chart

This is Exhibit "E" referred to in the affidavit of *Gary Bass* sworn before me at *Vancouver* in the Province of British Columbia, this *10* day of *May* 20 *12*.

Jan

H:\wp\coqdet.wpd

A Commissioner for taking Affidavits for British Columbia

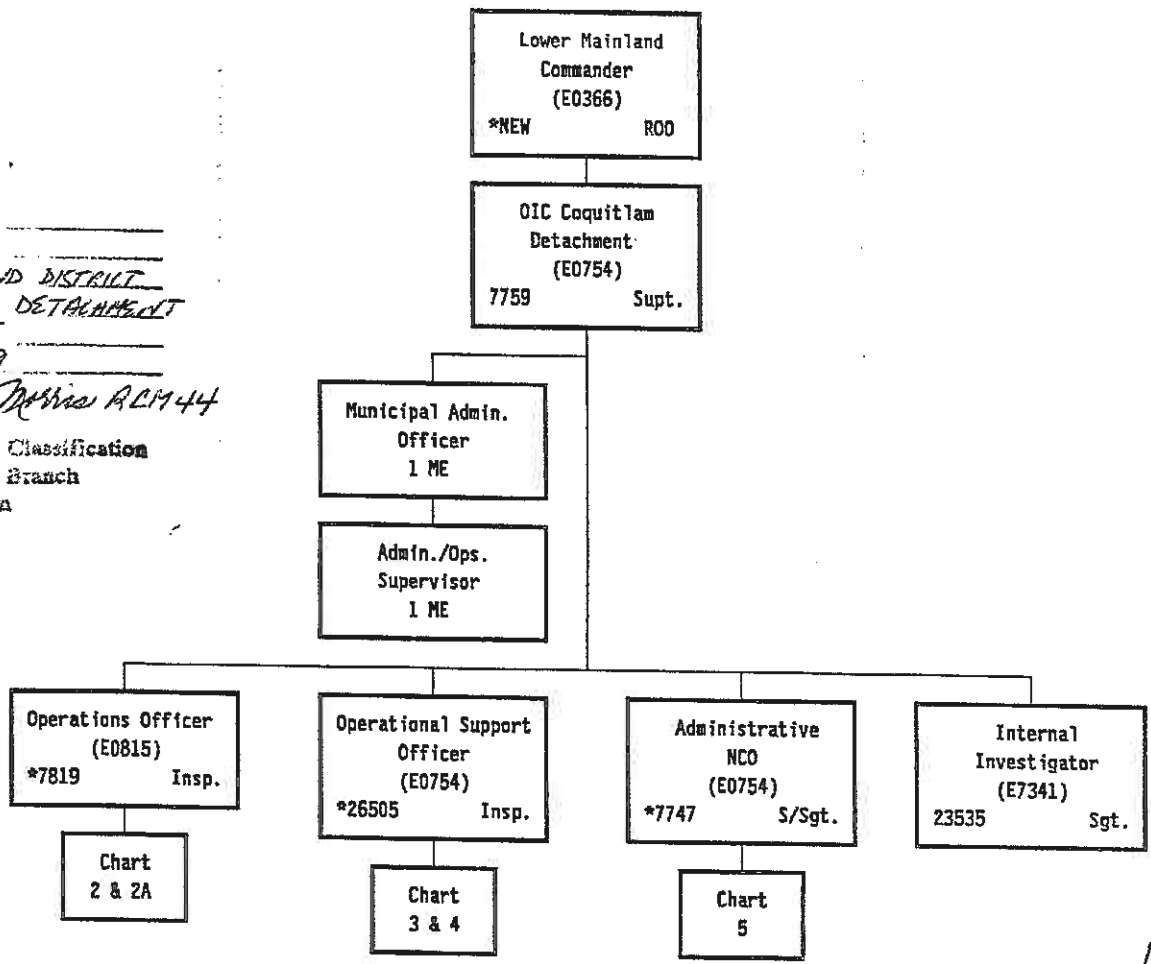
COQUITLAM DETACHMENT
"E" DIVISION
OVERVIEW
CHART 1

FTE's	
RM	2
ME	2
	4

Serial # E.OI-304
 Division "E"
 Location LOWER HANLAND DISTRICT
 Units COQUITLAM DETACHMENT
 Approved 01-12-05
 Effective Date 01-11-19

Brenda McVie ADM 44

Organizational Design & Classification
 Human Resources Branch
 "E" Division



Recommended: *[Signature]*
 Lower Mainland Commander "E" Division

Signed: *[Signature]*
 OIC Coquitlam Detachment "E" Division

01-11-19 c1
 COQDET1.DWG
 f:\orgchart\automous\

"E" Division
Lower Mainland District
OVERVIEW

Serial # E02-187
 Division "E"
 Location LOWER MAINLAND DISTRICT
 Unit/Section OVERVIEW
 Approved 02-07-18
 Effective Date 02-04-01

Blenda Morris
 RCMP RCMP 44
 Organizational Design & Classification
 Human Resources Branch
 "E" Division

D/Commr. Pacific Region/
 C.O. "E" Division
 (P7000)
 *10905 D/Commr.

FTE's	
RM	6
PS	3
	9

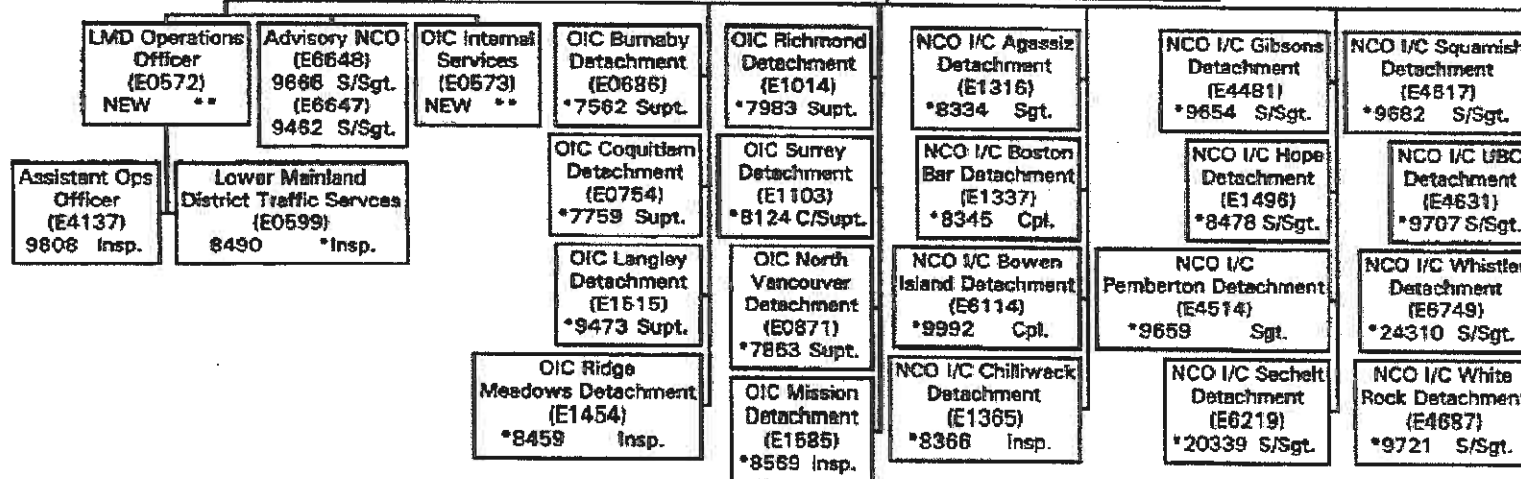
District Officer
 Lower Mainland District
 (E0571)
 NEW **

*not counted in FTE's
 **under classification review

Admin. Supervisor
 (E0571)
 29380 AS-01

Finance/Training
 Clerk
 (E4137)
 2506 CR-04

CIIDS Coord./
 District Clerk
 (E4137)
 29369 CR-04



02-07-11gn

LMD1.opx
 i:\OrgPlus3.5\dratt\

Recommended:

BDR 2-7-12
 D/Commr. Pacific Region/
 C.O. "E" Division

Signed:

[Signature]
 Lower Mainland District Officer

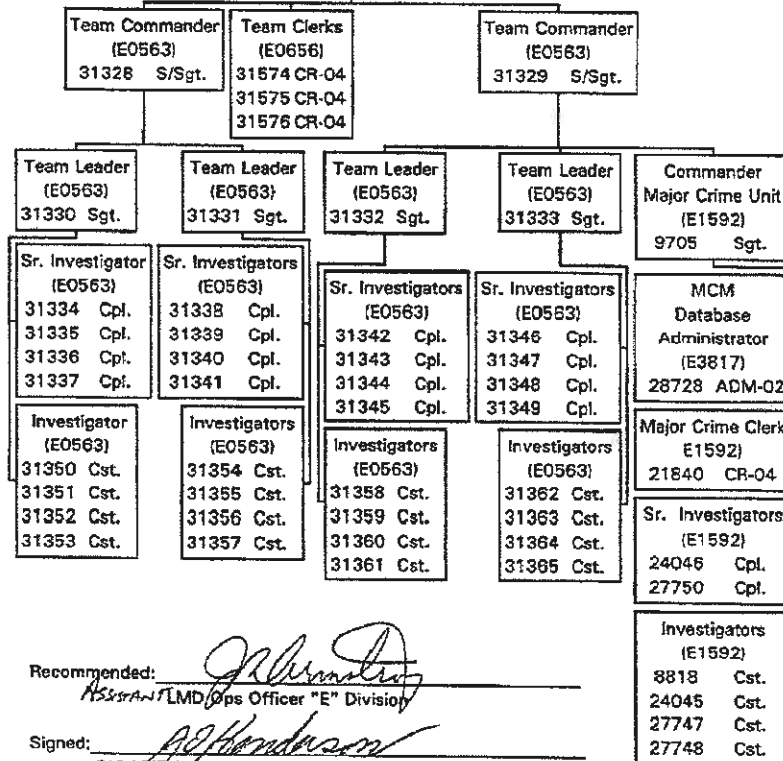
"E" Division
 Lower Mainland District
 Integrated Homicide Investigative Team

Serial # 2003-081
 Division "E"
 Location LOWER MAINLAND DISTRICT
 Unit/Section INTEGRATED HOMICIDE INVESTIGATIVE TEAM
 Approved [Signature]
 Effective Date 2003-04-01

Organizational Design & Classification
 Human Resources Branch
 "E" Division

Lower Mainland District
 Operations Officer
 (E0572)
 *31012 C/Supt.

OIC LMD
 IHIT
 (E0563)
 31327 Insp.



FTE's
 RM 45
 CM 1
 PS 4
 Total: 50

*not counted in FTE's

Recommended: [Signature]
 Assistant LMD Ops Officer "E" Division
 Signed: [Signature]
 OIC LMD Integrated Homicide Investigative Team

[2004-1279 20061208 : 08:38:41 : Box 02 : 0000936 : 14]

47

This is Exhibit "F" referred to in the affidavit of Gary Bass sworn before me at Vancouver in the Province of British Columbia, this 10 day of May 20 12



Bruce S. Chambers
Chief Constable

A Commissioner for taking Affidavits
for British Columbia

*Daugh #
Pse see me on this
to discuss involvement
of one of your
members.
JS 98-9-11*

September 4, 1998

Superintendent Gary Bass
Major-Crime Section
RCMP "E" Division
12992 - 76th Avenue
Surrey, B.C.
V3W 2V6

SB PA

Dear Superintendent ^{Gary}Bass,

Over the last few years a disturbing number of sex trade workers associated with Vancouver's Downtown Eastside have been murdered or gone missing. In response to this, the Vancouver Police Department has formed the Downtown Eastside Missing Persons Working Group to assess and analyze the problem in order to determine if a serial murderer is preying upon members of that community.

The Working Group's mandate is to:

- 1) prepare a list from 1970 to date of murder victims and missing persons who may be murder victims;
- 2) link together those cases from this list that appear to be connected; and
- 3) make follow-up investigative recommendations.

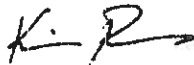
It is not the purpose of the Working Group to investigate these cases, only to try to determine what is going on.

....12

We would like to ask you or a representative of your Section to sit on the Working Group. The bodies of many of the victims picked up in the Downtown Eastside are dumped in outlying areas, requiring us to adopt a comprehensive and inter-jurisdictional approach. Your involvement will not only assist us in the early stages of this project, but will also keep your Section informed of the Working Group's progress and findings.

The next meeting will be held at the Vancouver Police Department (old headquarters), 312 Main Street, 4th Floor Boardroom, on Tuesday, September 22, 1998, at 1300 hours. Please let me know if you or a delegate will be attending.

If you have any questions, I can be reached at 717-3247 (fax 665-3417). Thank you for your assistance.



D. Kim Rossmo
Detective Inspector
Geographic Profiling Section



Royal
Canadian
Mounted
Police

Gendarmerie
royale
du
Canada

Superintendent, G.D. Bass
Officer In Charge, Major Crime Section
12992 - 76th Avenue
Surrey, British Columbia
V3W 2V6

Detective Inspector Kim Rossmo
Geographic Profiling Unit
Vancouver Police Department
312 Main Street
Vancouver, British Columbia V6A 2T2

98-09-16

Dear Detective Inspector Kim Rossmo:


Thank you for your letter of September 4, 1998, to myself and Sergeant Brian Honeybourn, inviting our participation in the Downtown Eastside Missing Persons Working Group.

Unfortunately, the Provincial Unsolved Homicide Unit members are unable to participate at this time due to a heavy workload of active investigations underway throughout the province and I am already committed to another matter on the date of your meeting.

Our Mission and Agassiz Detachments do have an interest due to unsolved murders at their points and Cst. Paul McCarl of Chilliwack GIS would like to attend your first meeting. I have provided him with the details for that meeting.

I am of the understanding that Sergeant Honeybourn has already been in contact with Detective Constable Lori Scheiner of your Missing Persons Section and has offered her access to our Unsolved Homicide records.


We wish you every success in this most serious matter and would be most appreciative of any information you receive that would assist in the investigation of Unsolved Homicides.


(G. D. Bass), Superintendent
Officer In Charge
Major Crime Section
"E" Division Headquarters

cc: NCO i/c Mission GIS
NCO i/c Chilliwack GIS

GDB/cs

This is Exhibit " G " referred to in the
affidavit of Gary Bass
sworn before me at Vancouver
in the Province of British Columbia,
this 10 day of May 20 12


A Commissioner for taking Affidavits
for British Columbia

Canada

This is Exhibit "H" referred to in the affidavit of Gary Bass sworn before me at Vancouver in the Province of British Columbia, this 10 day of May 2012

RCMP-056-000003

99-7-30

02

A Commissioner for taking Affidavits for British Columbia

1105. Discuss coverage with Carl Moulton. He is just starting a meeting with Special "O" and will get back to me.

- e-mail to Cheryl re: use of emergency fund for Special O costs, etc.

1215. Moulton - Special "O" - Asked if I could talk to Biddlecombe to split surveillance for the weekend and to provide 2 investigators for the weekend to work on warrants, etc.

1230. Called Biddlecombe he will have Stake Force do evening coverage until Tuesday. Will have contact made with Conn.

- Moulton advised
1235 Henderson re: investigators. He will get Neil Justesen + see if another is needed.

19
4-7-80

Work on Prostitute murder issues.
- Discussed with Henderson.
- C.O. Briefed.

20 Discuss prostitute murders
with Fred. Biddlecombe - VCP.
Coverage for the weekend, etc.
- All agree that coverage
must start forthwith in Coquitlam.

99-730-

03

1255. Voice mail from Henderson
advising that Justson will
assist & determine whether
a second person is needed



99-731 RTO.

3.

Wh Briefed by Henderson & Gustason
on Pictor case, Coquitlam.
Considerable work to be done
there to confirm story. Moulton
has requested assistance.
Henderson / Rinn will provide
assistance.

98

00-3-1

0830

0930

1020

Meet Davidson, Filer & Paulson re: proposal on task force - serial cases. Agreed to start with an effort on Valley prostitute murders first - DNA to be compared will add to group when manpower becomes available.

This is Exhibit " I " referred to in the affidavit of Gary Bass sworn before me at Vancouver in the Province of British Columbia, this 10 day of MAY 20 12

A Commissioner for taking Affidavits for British Columbia

ISSUE: General:

BC has and is currently experiencing a significant number of homicides involving prostitutes or other vulnerable women and girls resulting in the following investigative difficulties:

1. Several of known murders are unsolved, with no viable suspects;
2. Several women meeting the victim profile are missing, with strong reason to believe they have been murdered;
3. Several "high priority" suspects who are known to have committed life threatening violence to prostitutes have been identified;
4. An extensive suspect pool is being generated by independent investigative efforts. This suspect pool is likely relevant (at least in part) to all the other unsolved prostitute homicides.
5. The existing investigative efforts are being pursued on a part-time, opportunistic basis. Follow-up is uncoordinated and incomplete. Communication between investigations is limited or non-existent.

Specific:

6. There is no coordination of investigative effort, such as sharing suspect lists, suspect backgrounds, suspect DNA and forensic evidence information between all potentially interested investigations;
7. There is no viable method of associating known or suspected offenders with known or suspected crimes;
8. At least 3 serial killers are believed to be operating in BC at this time:
 - 8.1 OLAJIDE, PIPE, YONKER - Southwest MCS Case
 - 8.2 WILSON, NIKAL, THIARA (GERMAIN) - North District MCS Case
 - 8.3 20+ Missing Prostitutes - Vancouver PD Case

There is a strong probability of more than 3 serial killers being responsible for the outstanding unsolved murders of sex trade workers in BC. The following are three of many violent offenders known to attack prostitutes, capable of murder:

- 1.1 PICTON, Robert (Willie) (B: 49-10-26)
2. PO15082
3. PO11127
4. 1.1 ViCLAS has identified the following:

This is Exhibit "J" referred to in the affidavit of Gary Bass sworn before me at Vancouver in the Province of British Columbia, this 10 day of May 2012.

Jan
A Commissioner for taking Affidavits
for British Columbia

- 4.2 45 unsolved murders of prostitutes in BC;
- 4.3 38 solved murders of prostitutes in BC;
- 4.4 19 unsolved aggravated sexual assaults of prostitutes in BC;
- 4.5 33 solved aggravated sexual assaults of prostitutes in BC.
- 4.6 27 missing prostitutes in BC where foul play is suspected.

PROPOSAL:

Create a JFO Task Force to accomplish the following objectives:

- 1.1 Identify and collect information on ALL relevant crimes;
- 2. Identify and manage a common mass suspect pool which would be of relevance to the investigation of the murder of prostitutes. This suspect pool would include such populations as:
 - 1.1 known sex offenders;
 - 1.2 persons identified from bad date lists;
 - 1.3 persons known to be familiar with body dump locations (e.g. OLAJIDE, PIPE, YONKER homicides)
 - 1.4 persons with access to necessary equipment (e.g. 4 wheel drive vehicles)
 - 1.5 and so on.
- 3. Identify and collect relevant information on "high priority" suspects:
 - 1.1 Known killers of prostitutes (from solved prostitute murders);
 - 1.2 Suspected killers of prostitutes (source information, behaviour, solved aggravated sexual assaults on prostitutes)
 - 1.3 Individuals matching personality and geographic profiles of the killers.
- 4. Manage the coordination of DNA and other forensic evidence comparison between cases and suspects.
- 5. Provide behavioural and geographic assessments/profilers of the known crimes and known offenders;
- "P" "Match" known offenders and high priority suspects to the unsolved homicides they are most likely to have committed using the behavioural and geographic assessments/profiles.

7. Conduct follow-up investigation of suspects in relation to the cases they are most likely to have committed.

RESOURCES REQUIRED:

Personnel:

- 7.1 Task Force Commander;
- 7.2 1 or 2 ViCLAS Analysts;
- 7.3 Criminal Profiler;
- 7.4 Geographic Profiler;
- 7.5 Tactical Analyst;
- 7.6 2 to 3 data entry clerks;
- 7.7 6 investigators (increasing as required);
 - 7.1 3 from VPD missing women investigation group;
 - 7.2 1 from Southwest District MCS;
 - 7.3 2 from Unsolved Homicide unit;

Equipment:

1. Office space (old CLEU building ??);
2. Case management software;
3. Office equipment (phones, photocopier, stationary, etc) Provide behavioural and geographic assessments/profilers of the known crimes and known offenders, in an effort to match offender characteristics to suspect characteristics.

[2004-1279 20061208 : 09:45:18 : Box 02 : 0001150 : 15]

From: DOUG HENDERSON
To: Gary BASS
Date: 11/22/00 1:21PM
Subject: Missing Street Trade Workers

Gary
For your information. I met with Insp. Gord Spencer, Chillwack RCMP MCS representative, VICLAS, and the Profiling unit with regard to the missing 25 women in Vancouver along with the several bodies of street trade workers located in RCMP jurisdictions. This situation has gone on for quite sometime with the anticipation that one of the jurisdictionally involved units would coordinate this matter. This has still not happened. The resolve at the meeting is that the MCS Special Projects coordinator will lead a two faceted approach to this. First stage is to gather all information available from all areas to determine the entire extent of this situation. Things like how many street trade workers in all RCMP areas, other PD's both in the Province and major cities outside of our borders, looking at who has been charged or investigated for street trade worker assaults and murders in all areas, Use of geographic and criminal profiler, coordination with the Corrections Service as it has slowed down since Jan 2000, and any other relevant avenue. The initial team will present an operational overview of what investigationally should be done. The second part of the approach is to assess that report and determine needs and put into place what if anything is required to proceed with any investigation by relevant agencies.

CC: Bob PAULSON, Christine Wozney, Don ADAM, LEON VANDEWALLE, PAUL MCCARL

This is Exhibit " *K* " referred to in the affidavit of *Gary Bass* sworn before me at *Vancouver* in the Province of British Columbia, this *10* day of *May* 20*12*.

A Commissioner for taking Affidavits for British Columbia

[2004-1279 20061208 : 09:45:20 : Box 02 : 0001151 : 15]

From: Gary BASS
To: DOUG HENDERSON
Date: 11/24/00 10:37AM
Subject: Re: Missing Street Trade Workers

Doug;
I couldn't agree more that we need to get on top of this. Let me know if there are any funding issues.

Gary

CC: Bob PAULSON; Christine Wozney; Don ADAM; LEON VANDEWALLE; PAUL MCCARL

This is Exhibit "L" referred to in the affidavit of Gary Bass sworn before me at Vancouver in the Province of British Columbia, this 10 day of May 2012.
[Signature]
A Commissioner for taking Affidavits for British Columbia

[Evenhanded - 01E-1388 20050128 : 07:46:30 : Box 01 : 0000076 : 1]

From: Gary BASS
To: ADAM, Don; HENDERSON, DOUG
Date: 9/17/01 3:01PM
Subject: Re: Funding

Don/Doug:
Given that we are half way through the year, would the amount required not be half?

Gary

>>> Don ADAM 09/17/01 09:43am >>>
Hi Gary

I was out of town last week, but here is the stuff you need (I hope)

RE: Project Even-Handed
File # 01-1388
Collator: E 0395

Further to our meeting of Aug 30, we have made arrangements for the hiring of two Data entry/
Investigative Aide possillons. Our present financial request is for \$ 60,000. from emergency Div. funding.

Let me know if you require something more.

Thanks Don

>>> Gary BASS 09/06/01 05:57PM >>>
I got your voice mail today but am in Ottawa. Give me a three liner on the request so I can process it,
just caption, collator, ect and I'll get it done by Monday.

Gary

CC: CLARY, WAYNE; susanna lee

This is Exhibit "M" referred to in the
affidavit of Gary Bass
sworn before me at Vancouver
in the Province of British Columbia,
this 10 day of May 2012
[Signature]
A Commissioner for taking Affidavits
for British Columbia

[Evenhanded - 01E-1388 20050128 : 07:45:32 : Box 01 : 0000071 : 1]

Don ADAM - Re: Project Evenhanded

Page 1

From: Gary BASS
To: HENDERSON, DOUG
Date: 10/15/01 3:04PM
Subject: Re: Project Evenhanded

Thanks Doug, I am sure the group will eventually come around now that communications have been opened up. Let me know what you need for resources when you get it figured out and we will do what we can to find them.

Gary

>>> DOUG HENDERSON 10/15/01 10:04am >>>

Gary/Earl

We met with the families of several of the missing Vancouver woman yesterday. Approx. 50 in attendance. Our team took quite a tongue lashing from frustrated people. Long overdue venting from these people. Most if not all was aimed at the VPD. At the end of the day it was positive and the relationship is positive and will only improve.

If you average out the past five years we are missing a girl every 2-3 months. This year so far it is four. Just a heads up to indicate this file as it progresses will require further people and funding. A reminder that all it has cost so far is financing of a clerical position. The rest has been out of the MCS budget which I realize is set up for that. However, the need is going to exceed the normal for the last quarter of this year and on into the next. When known we will forward a business plan.

This is Exhibit " *N* " referred to in the
 affidavit of *Gary Bass*
 sworn before me at *Vancouver*
 in the Province of British Columbia,
 this *10* day of *May* 20 *12*
Yan
 A Commissioner for taking Affidavits
 for British Columbia

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2002-1-15

- Evenhanded - checking to determine links with missing women.



This is Exhibit "0" referred to in the affidavit of Gary Bass sworn before me at Vancouver in the Province of British Columbia; this 10 day of May 2012

[Signature] A Commissioner for taking Affidavits for British Columbia