Τ	January	31, 2011	
2	Vancouve	r, B.C.	
3	THE REGISTRAR: Order.		
4	THE COMMISSIONER: Please be seated.		
5	THE REGISTRAR: The Missing Women Commission of Inq	uiry is now	
6	open. The Honourable Wally Oppal pres	iding. Mr.	
7	Commissioner.		
8	THE COMMISSIONER: Mr. Vertlieb.		
9	MR. VERTLIEB: Thank you very much, Mr. Commissione	r. If it	
10	pleases you, perhaps we could have all	counsel	
11	introduce themselves, keeping in mind	that not	
12	all counsel need to be here in view of	orders	
13	you've made previously, but it might b	e helpful	
14	if all of the counsel for the various		
15	participants who are here just stand a	nd identify	
16	themselves for the record.		
17	HE COMMISSIONER: Yes. Mr. Ward.		
18	MR. WARD: Yes. Thank you, Mr. Commissioner. Came	ron Ward.	
19	Appearing with me is Neil Chantler, an	d we are	
20	here today on behalf of the families o	f Georgina	
21	Papin, Mona Wilson, Marnie Frey, Diann	e Rock,	
22	Cara Ellis, Cynthia Dawn Feliks, Helen	Mae	
23	Hallmark and Dawn Crey. All of those	women are	
24	women who were either the victims of R	obert	
25	William Pickton or the alleged victims	of him.	

- 1 They are all deceased. Thank you.
- 2 THE COMMISSIONER: Thank you, Mr. Ward. Thank you.
- 3 MS. PACEY: Good morning. My name's Katrina Pacey. I'm
- 4 acting for the Coalition of Sex Workers from the
- 5 Downtown Eastside. That coalition is made up of
- 6 the WISH Society, PACE Society and SWAV.
- 7 THE COMMISSIONER: Thank you for appearing.
- 8 MR. NEVE: Good morning, Mr. Commissioner. My name is Alex
- 9 Neve. I'm here on behalf of Amnesty
- 10 International.
- 11 THE COMMISSIONER: Thank you.
- 12 MR. EBY: Mr. Commissioner, my name is David Eby. I'm counsel
- 13 for the B.C. Civil Liberties Association and
- 14 appearing with me is Michael Vaughan as counsel
- 15 for the B.C. Civil Liberties Association.
- 16 THE COMMISSIONER: Thank you.
- 17 MR. EBY: Thank you, Mr. Commissioner.
- 18 MR. ARVAY: Mr. Commissioner, my name is Joseph Arvay. I am
- 19 representing a coalition of two
- 20 organizations: The Downtown Eastside Women's
- 21 Centre and the committee on the February 14th
- Women's Memorial March. With me is my co-counsel
- Nicole Schabus and Alison Latimer.
- 24 THE COMMISSIONER: Thank you. Thank you, Mr. Arvay.
- 25 MS. BRODSKY: Commissioner Oppal, my name is Gwen Brodsky. I

1 appear as counsel for 11 organizations which have 2 formed a coalition in order to participate in 3 this inquiry and to -- for efficiency purposes: 4 The Aboriginal Women's Action Network, Coalition of Child Care Advocates of British Columbia, 5 6 Justice for Girls, the Canadian Association of 7 Sexual Assault Centres, EVE, which stands for 8 formally Exploited Voices Now Educating -- these 9 are women who have formerly worked in the sex industry -- National Congress of Black Women 10 11 Foundation, Vancouver Rape Relief Society, the 12 Poverty and Human Rights Centre, Asian Women 13 Coalition Ending Prostitution, the University Women's Club of Vancouver and the Provincial 14 15 Council of Women of British Columbia. And with me are members of the coalition and I just ask 16 17 them to stand. And I am instructed by Ms. Cleta 18 Brown, who's a member of the coalition and has 19 had previous contact with the commission staff. 20 THE COMMISSIONER: Thank you, Miss Brodsky. 21 MS. BRODSKY: Thank you. MS. JACOBS: Good morning, Commissioner Oppal. My name is 22 23 Beverly Jacobs and I'm appearing on behalf of the 24 Union of B.C. Indian Chiefs. And here with the -- with the Union of B.C. Indian Chiefs is 25

- 1 Grand Chief Stewart Phillip and Chief Bob
- 2 Chamberlin, who is the vice-president.
- 3 THE COMMISSIONER: Thank you.
- 4 MS. JACOBS: Thank you.
- 5 THE COMMISSIONER: Thank you, Miss Jacobs.
- 6 MS. TURNER: Good morning, Mr. Commissioner. Diane Turner.
- 7 I'm here on behalf of the Ending Violence
- 8 Association of British Columbia.
- 9 THE COMMISSIONER: Thank you.
- 10 MS. GOVENDER: Good morning. My name is Kasari Govender. I'm
- 11 here on behalf of West Coast LEAF, West Coast
- 12 Women's Legal Education and Action Fund.
- 13 THE COMMISSIONER: Thank you.
- 14 MS. BASTIEN: Good morning. My name Elizabeth Bastien. I'm
- 15 here on behalf of the Native Women's Association
- of Canada.
- 17 THE COMMISSIONER: Thank you.
- 18 MS. CANIL: Good morning. My name is Melissa Kaneel. I appear
- 19 with my colleague Stacey Fox and we're here on
- 20 behalf of the First Nations Summit.
- 21 THE COMMISSIONER: On behalf of?
- 22 MS. CANIL: The First Nations Summit.
- 23 THE COMMISSIONER: All right. Thank you. Yes, Mr. Gratl.
- 24 MR. GRATL: Mr. Commissioner, Jason Gratl appearing on behalf
- of the Vancouver Area Network of Drug Users,

- 1 Walk4Justice and the Frank Paul Society. 2 THE COMMISSIONER: Thank you. 3 MS. GERVAIS: Good morning. My name is Robyn Gervais and I'm here on behalf of the Carrier Sekani Tribal 4 Council, and my client is not present today as he 5 resides on the Stellako reserve. 6 7 THE COMMISSIONER: Thank you. 8 MR. WORME: Good morning, Mr. Commissioner. Donald Worme 9 appearing for the Assembly of First Nations. I'm appearing here with Mr. Albert Peeling, who's 10 11 here. I'd also like to take a moment to introduce 12 the Assembly of First Nations' national chief, 13 Sean A-in-chut Atleo. He's here. He's together with Charlene Bellow and Bonnie Leask. 14 THE COMMISSIONER: Thank you for appearing. Thank you. 15 16 MS. TOBIAS: Mr. Commissioner, my name is Cheryl Tobias. I 17 appear for the Government of Canada today and 18 with me are my colleagues Jan Brongers and Judy 19 Hoffman. 20 THE COMMISSIONER: Thank you. 21 MR. BRAKER: Commissioner, H. Braker, president of the Native Courtworker & Counseling Association. We'll be 22 23 self-represented until after your --
- 25 THE COMMISSIONER: Thank you.

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commissioner's determinations.

- 1 MR. SKWAROK: Mr. Commissioner, Skwarok appearing for Dr. Kim
- 2 Rossmo.
- 3 THE COMMISSIONER: Thank you.
- 4 MR. KING: Yes, Mr. Commissioner. Douglas King appearing as
- 5 legal counsel for the Pivot Legal Society.
- 6 THE COMMISSIONER: Thank you.
- 7 MR. VERTLIEB: I think that covers the --
- 8 THE COMMISSIONER: Is there any lawyer left in the province
- 9 who isn't here?
- 10 MR. VERTLIEB: Mr. Commissioner, I know you had some opening
- 11 comments you wanted to make.
- 12 THE COMMISSIONER: Thank you, Mr. Vertlieb.
- I want to thank all of you for coming here
- 14 and to participate in this hearing. As you know,
- this commission of inquiry was established by
- order-in-council by the provincial government on
- 17 September the 28th, 2010. I think it's fair to
- say that it was established in response to the
- 19 Robert Pickton case. The Pickton murder trial
- 20 and investigation revealed some of the most
- 21 horrific crimes in Canadian history, crime
- 22 against women, crime against vulnerable women and
- crimes against all of us.
- 24 While the conclusion of the legal
- 25 proceedings answered some questions as far as the

guilt of the accused was concerned, there remain many questions that remain outstanding and unanswered. It is those questions that go beyond the Pickton trial per se and it is with that in mind that this commission of inquiry will embark upon those questions that are unanswered and we will attempt to find answers and make appropriate recommendations.

There are further questions as to how investigations of missing women are conducted in and around the City of Vancouver as well as investigations of missing women in the province of British Columbia. Those are two important questions a government has asked this commission, which is independent of government, to investigate.

As well the commission is authorized to investigate and recommend as to homicide investigations, multiple homicide investigations where there are multiple policing agencies involved. So, therefore, we were empowered not only to look at some of the things that happened during the course of the -- the Pickton investigation, but also of missing women in general in the Lower Mainland as well as other

parts of the province of British Columbia.

It has been suggested and advocated by many that the terms of reference ought to be expanded both in terms of scope and in terms of time. I must make clear that we understand that -- we understand, first of all, the concerns and we understand the valid concerns of many groups and many individuals who would like to have the terms expanded, but we -- I must say that we must confine ourselves to the terms of reference that the government has given to us. It is open, of course, to the government to expand those terms of reference if they so wish.

Now, this commission of inquiry has been urged for many, many years and many groups have urged an inquiry into missing women and, again, I must point out that while those calls for a commission of inquiry may be well intentioned, the fact is it is not possible under our system to hold a commission of inquiry while there are legal proceedings outstanding. And as many of you know, the Supreme Court of Canada finally decided the outcome of the Pickton case in July of this past year and, therefore, it was not open to have an inquiry prior to that time.

Τ	And, again, I invite or I welcome all of	
2	you here. Your participation is important	
3	because this commission and the project we are	
4	now embarking upon is particularly important.	
5	The issue, the social issue, the legal issue of	
6	missing women is an issue that is a national	
7	issue and so this commission of inquiry has	
8	caught the attention of people across this	
9	country. So, therefore, the work of this	
10	commission is particularly relevant and	
11	particularly important. Therefore, we look	
12	forward to your submissions and we look forward	
13	to your advice so that we can make	
14	recommendations to the appropriate people so that	
15	those tragedies that have taken place in the past	
16	may be averted. Again, thank you for attending.	
17	Mr. Vertlieb?	
18	MR. VERTLIEB: Thank you, Mr. Commissioner. To outline	
19	today's discussion, I just would ask all of us to	
20	keep in mind that we're here to discuss the	
21	ability of varying groups to form coalitions.	
22	With some of the groups that have applied there	
23	will be some questions that we need to discuss	
24	with them to have a bit better understanding of	
25	their request and briefly touch on the	

application for funding that some of the groups have made.

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Now, Mr. Commissioner there were 22 applications of interested parties who wish to have standing to participate in this inquiry before you. You have already granted standing requests to four groups: The Vancouver Police Department, to the Criminal Justice Branch because of the term of reference relating to a stay of proceedings. You've granted standing to the Royal Canadian Mounted Police as represented by the Department of Justice and you granted standing to family members of the victims as represented by Cameron Ward. Those four groups know of your grant of standing and, therefore, participant status. They do not need to be involved in this hearing today because they're already part of the formal hearing process. If any of those groups, though, wish to make any comments to you, obviously there's no reason you couldn't hear what needs to be said and I think in that regard Mr. Ward might want to say something.

THE COMMISSIONER: I neglected to point out that one of the terms of reference specifically refers to the

1 issue as to why there was a stay of proceedings 2 issued against Mr. Pickton in January of 1998 on 3 a charge of attempted murder. MR. VERTLIEB: Thank you. So you've heard from the various 4 participants through their introduction of 5 counsel. All except one are represented and 6 7 there will be one gentlemen who wishes to make submissions to you today and we'll, of course, 8 facilitate that. Now, it's important that we all 9 10 keep in mind as we go through this proceeding 11 today that there are ways for people to participate in a meaningful way other than to be 12 13 granted standing. For example, the parties that have expressed an interest in your work could 14 15 come and give evidence before you. The same 16 groups could come and make submissions to you at the end of the case on issues that have arisen. 17 18 And there's always the opportunity as the inquiry

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As far as coalitions, I just want to remind

discretion at all times to make any orders that

unfolds and issues arise for the groups that want

to be involved to come at a later date and seek

standing or participant status for a particular

reason and you would, of course, have the

you see fit that need to be made.

1 the participants that are here today of a letter 2 that was sent to them by me as your counsel on 3 January 4. And in the context of coalitions what I wrote to the groups is as follows: 4 To discuss how many parties can come 5 6 together to form coalitions given the terms under which the commission must do 8 its work. 9 And here's the important sentence: While Commissioner Oppal wishes to be as 10 11 inclusive as possible in considering 12 these many applications, I'm sure that 13 everyone understands the need to have a hearing process that will be best able to 14 15 support the commission in its need to be 16 both thorough and timely. 17 And it's that framework that I think needs to 18 help the parties here today in the -- in the job that lies ahead. Now, everyone has seen your 19 20 rules of procedure, and in those rules we clearly 21 outline how your commission will be operating. I want to just emphasize a couple of points from 22 23 there. Section 12: 24 Where persons are known to have shared

interests in the subject-matter of the

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commission, they should make an application for standing identifying those persons whose interests are reflected in their application.

Section 13:

The commissioner may direct that a number of applicants share in a single grant of standing.

And those are part of the rules of your commission. So keeping in mind, then, that our job here today is to assist you in discharging your mandate in an efficient way, hopefully we can have some discussion with the differing participants here in the context of coalition and how that might work.

Now, as far as the standing applications, for the participants that are here today, I do ask them to keep in mind the terms of reference. And you've already spoken about the Pickton issue and I won't go over that. You've spoken about the issue around the stay of proceedings entered on the attempt murder charge. I won't cover that. And you've already discussed the need to recommend changes considering the initiation and conduct of missing women and suspected multiple

homicides in British Columbia. Those terms of reference should help the participants in sorting out where they can be of assistance to you in this task.

In the -- in the overall theme for our participants today, I think it's really helpful that each of the parties are able to tell you how they can assist you in doing your work. And, therefore, the parties need to be mindful of the extent of the involvement they wish to have and also to be mindful of the fact that they will always have the underlying right to give evidence and, therefore, need to show you why they need to be something more than a witness in the proceeding to help you do your job.

I want to just briefly discuss the funding aspect. I just wish to remind everybody and to state the obvious, and that is that the commission itself cannot give funding to any party. The only opportunity for the funding side of the equation is for you to make recommendations to the Attorney General. But I do want to point out one thing to all the participants here today; that neither the Public Inquiry Act mandates you to make recommendations

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nor do the terms of reference mandate you to make funding recommendations. So, in other words, there's nothing in the Act of our province under which your commission is formed that requires you to even deal with the subject of funding and there's nothing specifically in the terms of reference that requires you to do it. And so any of that discussion is simply a reflection of your desire to be inclusive to all those who would like to participate and do what you can to assist those parties in achieving those objectives, but it's certainly not something that you're required to do at any point in time.

One of the other points to make is that in your rules it's a statement of rule that you must apply for funding if you could not participate otherwise. So it is to be inferred as it relates to each request for funding that those parties could not participate without funding.

Now, I think that really allows us to move on to the real substance of the proceeding today, and the thought of your commission staff would be to have the various requested participants come forward one at a time. In some cases there are no questions that your staff have. In other

cases there are some questions. And I think we deal with all of that and then take a break and see where we're at and allow me as your counsel and my colleagues as associate counsel to see if we can make some progress on the subject of coalition forming and then report back. I'm confident that we can do all this in an efficient way. The groups before you have done a very good job of presenting material. You could see that these groups have all worked very hard to prepare materials that would be thorough and deal with the issues. And they're obviously very concerned about this and we're confident we can make some progress. So if you're comfortable with that, perhaps we would just move in to the applicants themselves.

17 THE COMMISSIONER: Thank you.

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MR. VERTLIEB: The first party that we think we can deal with in an efficient way is Dr. Kim Rossmo represented by counsel Mark Skwarok. Now, Mr. Skwarok, you'll be pleased to know that just following on the comments I made that your submissions were very thorough. There were no questions that we had for you and unless you have something that you want to add today, please feel free to do so

1 if you wish. There's nothing that you need to 2 provide to us at the commission level to assist 3 us in advising the commissioner. MR. SKWAROK: I have nothing further to add. 4 5 MR. VERTLIEB: Thank you. 6 THE COMMISSIONER: I have no questions. I've read your 7 submission as to how Kim Rossmo can assist this 8 inquiry and you've filed a very thorough brief on 9 his behalf. 10 MR. SKWAROK: Thank you. THE COMMISSIONER: All right. 11 12 MR. VERTLIEB: Thank you. I think with all of the 13 participants, they should feel free to leave whenever they wish and if there's something 14 emerges, we can always get in touch with them. 15 THE COMMISSIONER: Thank you. 16 17 MR. SKWAROK: Thank you, sir. 18 MR. VERTLIEB: Now, next, Mr. Commissioner, we'd like to deal 19 with Mr. Worme, who's from Saskatchewan and 20 senior counsel, and we'd like to recognize 21 courtesy to him for those reasons. Mr. Worme is 22 representing the Assembly of First Nations and, 23 as with everyone, you have a very helpful brief 24 from them. I just wanted to be clear with you,

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Mr. Worme, on behalf of your client. It would

1		seem to us in reading your material that your
2		concerns are on the areas (a) and (d) of the
3		terms of reference, (a) of course meaning Pickton
4		and (d) on the conduct of investigations
5		generally. Is that a fair read of your client's
6		concern?
7	MR. WORME:	I think so, Mr. Vertlieb.
8	MR. VERTLIEE	: Tell us about how you can assist the
9		commissioner do the work on the paragraph (a)
10		side, meaning the Pickton side.
11	MR. WORME:	Well, let me maybe just start by talking a bit
12		about the organization that I'm here to represent
13		and that is headed by the National Chief Sean
14		Atleo, who I'd introduced earlier, Mr.
15		Commissioner.
16		As you know, the Assembly of First Nation is
17		the legitimate national voice of First Nations
18		across Canada representing in excess of 630 First
19		Nations in this country. What we do know is that
20		the AFN can represent a wider interest than just
21		British Columbia First Nations groups. There are
22		among the victims, as well as those that are
23		missing and yet unaccounted for, victims who were
24		not necessarily from the province of British
25		Columbia. There are First Nations bands that are

1 represented by the Assembly of First Nations who 2 are not from the province -- are located, rather, in the province of British Columbia and there are 3 4 First Nations people across this country, Mr. Commissioner, that are affected by what we say is 5 systemic racism, and, of course, that has been 6 recognized not only by other commissions of 8 inquiry but by the Supreme Court of Canada and so 9 that is not something new that we say. But there are First Nations people and communities across 10 11 Canada affected by systemic racism and other 12 forms of discrimination that the AFN is here to 13 represent. We say that as a large and well-known 14 organization that the participation of the 15 Assembly of First Nations in this commission will add a sense of confidence to those First Nations 16 17 across Canada that have not perhaps been 18 otherwise recognized or have not made 19 applications for standing. What I do want to be 20 clear about, Mr. Commissioner, is that in no way 21 does the Assembly of First Nation wish to 22 supplant the regional organizations that also are 23 here, and that is the First Nations Summit as 24 well as the Union of British Columbia Indian Chiefs. They're both here represented. And our 25

1 instructions are clear we are not here to 2 supplant their interest, but rather to supplement 3 that. We believe that we can bring a -- some degree of comfort, in our respectful submission, 4 Mr. Commissioner, that will in no way hinder the 5 localized processes or indeed hinder the scope of 6 7 the jurisdiction of this inquiry, but, rather, I 8 think that we can bring some degree of comfort to 9 those who may have some lingering questions or criticism that might originate from outside of 10 11 this province. As you yourself have recognized, 12 Mr. Commissioner, this is a national issue. 13 There is a national issue that underpins this. 14 There are missing women across this country that 15 are of grave concern to the Assembly of First 16 Nations, not just aboriginal women. We believe 17 that we can assist this commission in looking at 18 the underlying sociological reasons that certain 19 decisions have been made that have affected and 20 are clearly within the terms of your mandate, Mr. 21 Commissioner. We believe that we can assist by 22 providing some of the significant library of resources that the Assembly has collected over 23 24 the past number of years in support not only of the various campaigns that have been originated 25

1 by other First Nations groups, but have been 2 supported by the Assembly of First Nations. We 3 can bring that to this commission in our effort to aid in the discharge of your mandate. 4 THE COMMISSIONER: So you're telling us you can bring a 5 6 national perspective to a problem that's national 7 in scope? MR. WORME: Absolutely, Mr. Commissioner. That is our primary 8 9 focus on this. In a supporting role to the 10 regional organizations that are representing 11 First Nations people here in this province. 12 THE COMMISSIONER: All right. Thank you. 13 MR. VERTLIEB: That's very helpful. Mr. Worme, so could you 14 just help us on one subject on the coalition side -- and maybe you want to listen to other 15 16 groups before you answer, so you need to answer 17 or not as it's convenient for you and your 18 client. Are there -- in the context of your 19 desire to support and not supplant, are there 20 groups that you could work with right now that 21 you could tell the commissioner about or would 22 you prefer to hold off on an answer? 23 MR. WORME: Well, let me say this, Mr. Commissioner and to 24 commission counsel, and that is that we want to be absolutely clear. We are not -- that is the 25

1 Assembly of First Nations is not here to supplant 2 the regional representation; that they are more 3 than qualified, more than competent to represent those interests. 4 THE COMMISSIONER: I think the concern here that Mr. Vertlieb 5 6 has is will you in any way be repetitive, 7 repetitious and duplicate what other people may 8 say? 9 MR. WORME: I think because we approach this from a national 10 dimension, Mr. Commissioner, I do not see that as 11 being a problem that would otherwise hinder this commission. We recognize that there is a very 12 13 short time life, a shelf life for this commission; that your report is due before the 14 15 expiry of this year. We would not want to in any way, shape or form stand in the road of that. 16 17 What I do want to say, though, is that providing 18 that the terms of reference -- and I know that 19 there has been some criticism that has suggested 20 those terms be too narrow, and I understand your 21 direction that there will not be a move and nor 22 is there a capacity or jurisdiction from this 23 commission to expand on its own those terms of 24 reference. We would want to be provided some assurance that some of the issues, the underlying 25

- 1 sociological issues that I had referred to 2 earlier, racism and discrimination, for example, 3 as to how those might have impacted on decision 4 making, if those can be addressed within the current terms of reference, then we have every 5 confidence that we can play a supporting role to 6 7 many of the groups here that share those same views. 8
- 9 THE COMMISSIONER: All right. Thank you, Mr. Worme. Okay.
- 10 MR. VERTLIEB: Thank you very much.
- 11 THE COMMISSIONER: Thank you. Thank you for your help.
- 12 MR. WORME: Thank you, Commissioner.
- 13 MR. VERTLIEB: Thank you.
- 14 MR. WORME: Thank you, Mr. Vertlieb.
- 15 MR. VERTLIEB: Thank you. Perhaps we could then call on Hugh
- 16 Braker, QC, who is here on behalf of the Native
- 17 Courtworker & Counselling Association of British
- 18 Columbia. Mr. Braker, thank you. Thank you, Mr.
- 19 Braker.
- 20 MR. BRAKER: Thank you, Commissioner.
- 21 MR. VERTLIEB: Mr. Braker, do you have any comments you wish
- 22 to make before we just discuss some specifics of
- your application?
- 24 MR. BRAKER: Firstly, Commissioner, there have been attempts
- 25 to form coalitions. There just hasn't been

1 enough time yet. And I would like to have 2 further discussions with a couple of the parties 3 that are present in the room at some point during 4 the day today, and we can then advise you whether or not that's going to bear fruit or not. There 5 may be some reluctant suitors. I'm not sure. 6 7 With respect to the issue of financial ability, I don't know if you wish to raise that 8 now or wait until later. 9 THE COMMISSIONER: Well, I think it might be more useful to 10 11 deal with that after --12 MR. BRAKER: Very well. 13 THE COMMISSIONER: -- after any prospective coalition. MR. BRAKER: Very well. And, lastly, we did meet with counsel 14 15 for the commission at your offices earlier -- I believe it was last month -- in which we raised a 16 17 number of issues with him outlining the areas 18 that we wish to raise at the hearings and the 19 aspects that we wish to be involved in, and if 20 the commissioner is being advised by his counsel 21 of those, then there's no need for me to repeat 22 them. Thank you. I have nothing further to say. 23 MR. VERTLIEB: Just while we're together for a moment here, 24 Mr. Baker, one question. Keeping in mind the breadth of the inquiry, is there a special area 25

1 of expertise that you can bring to the commission's work and assist the commissioner 2 3 that we might not otherwise see on reading your materials? 4 Let me go to the terms of reference if I could, 5 MR. BRAKER: 6 counsel and commissioner, and outline to you where the Native Courtworkers think they could be of most help to the commission. Let me deal 8 firstly with (b). There is only one aspect of 9 10 the stay of proceedings that we wish to -- to 11 raise before the commission, and I would 12 summarize it this way: Our belief is that 13 aboriginal people in Canada have been discounted or marginalized since the beginning of this 14 15 country. The effect of stays of proceedings for 16 the murder of aboriginal people is that they feel 17 like the murders of their people are being 18 discounted. We believe that when the Attorney General decides to enter a stay of proceedings as 19 20 part of the process -- not necessarily going to 21 the ultimate decision, but as part of the 22 process, there needs to be a greater effort by 23 the Attorney General to inform and involve in the 24 way of information the aboriginal people, otherwise we believe the result is that the 25

administration of justice in British Columbia in the eyes of those who are most marginalized is made even worse. They view it as something even more negative than it is already. That is the only aspect of part (b) that goes to the decision of the Attorney General that we wish to raise when the commission deals with that.

With respect to item number (d), we are similarly very reluctant to get involved in the entire question. Our submissions will be very focused on the -- on the co-ordination of investigations where there is more than one agency involved. We will only comment on those aspects where we think the agencies themselves should approach aboriginal people for assistance.

With respect to (a) and (c), we think we can make our greatest contributions. The Native Courtworker & Counselling Association, as you know from the materials, has been in existence in British Columbia for some 36 years. At the risk of sounding self-serving, the Native Courtworkers has a stellar reputation.

THE COMMISSIONER: I'm well aware of the accomplishments and all the good things that the Native Courtworkers have done for not only the person -- people who

1 appear before the courts, but also in assisting 2 courts in this province. Thank you, Commissioner. There are several 3 MR. BRAKER: aspects that we raised with your counsel and 4 5 there's a couple of more that we would like to point out. There was at one time a Vancouver 6 7 Aboriginal Police Liaison Committee, which our 8 position was that it was doing excellent work. 9 It was discontinued. There is today a Community Police Liaison Committee. We'd like to inquire 10 into the terms of reference of those two 11 12 committees whether or not they're different and 13 if so, whether or not the original one should be resuscitated and brought back. It did excellent 14 15 work and dealt with, among other things, missing 16 people. As you know from your knowledge of 17 Native Courtworkers, the Native Courtworkers are 18 very often approached by the police in parts of 19 this province with respect to missing aboriginal 20 people. The police will often on a colloquial 21 basis go to the Native Courtworker and say, "Hey, 22 we're looking for so and so. Can you assist us 23 in one way or another?" Indeed, very often 24 aboriginal courtworkers assist the Court by

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bringing people in who are appearing on the court

1 list that day and will often go out and look for 2 missing people. So we have a long history -- the 3 point I'm trying to make is that we have a long history in not just Vancouver, but, in fact, 4 throughout the province in this regard and we 5 would certainly be looking at -- at the conduct 6 7 of the investigations and why weren't the aboriginal communities more involved like they 8 have been in the past, and hopefully the police 9 would still be open to that. I hope that 10 11 answered my friend's question. 12 MR. VERTLIEB: Just one last thing. It's obvious that you 13 have a strong policy in terms of the work of the commission. Could some of your other concerns be 14 15 dealt with by having the commission hear witnesses from your organization to deal with 16 those issues? 17 18 We have considered that, and should your --MR. BRAKER: 19 should the commissioner be disposed to grant us 20 leave to participate, it may be that -- for 21 example, I outlined item number (b), the decision 22 to stay proceedings. It may be that you will 23 want to hear from the Native Courtworkers' 24 witnesses rather than hearing from us as a participant on that aspect. 25

1 THE COMMISSIONER: All right. Thank you. 2 MR. BRAKER: Thank you. THE COMMISSIONER: Thank you, Mr. Braker. 3 MR. VERTLIEB: I think next perhaps we should hear from the 4 Summit, the First Nations Summit. I think it's 5 6 Tracy Fox. Thank you. Perhaps if there are some 7 comments you wish to make to the commissioner, we could hear those now. 8 9 MS. FOX: Good morning. The First Nations Summit welcomes the 10 opportunity to be here and participate. I'd just 11 like to make the -- excuse me. I apologize for 12 my voice. My son gave me a cold. Just to make a 13 few comments. The First Nations Summit is interested in contributing to the hearing process 14 15 in any way that it can, whether that's oral 16 submissions, if that's helpful, we're prepared to 17 do that, written submissions, we're prepared to 18 do that, to respond to any questions the 19 commission may want to pose to the organization 20 we'll respond. We're here to help make it 21 streamline and efficient, but to also contribute valuable information and recommendations. 22 23 The Summit's a fairly long-standing

political advocacy body that has a fairly

inclusive voice for First Nations around the

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1 province of British Columbia and we have a forum 2 through our quarterly chiefs' meeting to dialogue 3 with our communities on issues such as what we're dealing with today. Excuse me. 4 So with that -- and my other comment would 5 be the Summit has been approached about the 6 7 opportunities for coalitions and they are willing to have those discussions. We just haven't had 8 9 the time yet to sort them out with the other 10 organizations, but, again, in the interests of 11 helping the commission, we're prepared to do 12 that. 13 THE COMMISSIONER: Okay. Thank you. MR. VERTLIEB: Well, thank you very much. That was very 14 15 helpful. It's obvious that your organization can 16 be of assistance to the commission and I gather 17 that if there are witnesses you feel would have 18 particular knowledge to assist the commissioner, 19 you would assist commission staff in having those 20 witnesses come forward? 21 MS. FOX: Yes. MR. VERTLIEB: That's very good. And, secondly, on the 22 23 subject of coalitions, I think we'll take a break 24 at some point shortly and we'll see how those discussions can take place. Well, it's very 25

1 helpful. Thank you very much. 2 THE COMMISSIONER: Thank you for appearing. 3 MS. FOX: Thank you. Mr. Commissioner, we'd now like to invite Ms. 4 MS. BROOKS: Jacobs from the Union of B.C. Indian Chiefs to 5 6 come up, please. And, Mr. Commissioner, we have 7 received a very fulsome application from UBCIC. 8 If Ms. Jacobs has anything to add, then we would 9 invite her to give her comments now, and if she could also tell us in what way the expertise of 10 11 UBCIC will contribute to the work of the inquiry 12 and if you can reference any terms of reference 13 as well in your answer. Okay. Yes. First of all, my instructions are 14 MS. JACOBS: 15 that the Union of B.C. Indian Chiefs would like to maintain its independence. 16 17 THE COMMISSIONER: Sorry? 18 MS. JACOBS: Maintain its independence on its own. It is --19 it is an organization -- a political organization 20 that is representative of 98 First Nations 21 communities in British Columbia, which is at 22 least 49 percent of the First Nations community

in British Columbia and that, you know, it has a

addressing issues with respect to the safety and

long -- very long history, as you know, in

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security of indigenous peoples in British

Columbia and also working with indigenous women's

organizations and supporting and advocating for

grass roots organizations in the province. And

so part of that is with the terms of reference it

wants to be included in all sections of the terms

of reference.

MS. JACOBS: All four. And that as part of that because of

8 THE COMMISSIONER: All four?

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10 their responsibility in representing First 11 Nations communities that they become part of the 12 solution, and that part of what we have noted is 13 that we don't think that families should be born. The only responsibility in cross-examining 14 15 witnesses and presenting witnesses, that we want 16 to support them. This is an issue addressing the 17 families and the trauma that they're going 18 through on a day-to-day basis. And the Grand 19 Chief Stewart Phillip has been supporting those 20 families on the ground and so it wants to 21 maintain that relationship, and in order to do 22 that, it needs to ensure that it has that honour 23 and respect of it as an organization in 24 representing its citizens, and also because of its mandate to ensure the safety and well-being 25

- of First Nations citizens in B.C. and so we want
- 2 to make sure that that is part of the process, to
- 3 ensure its independence.
- 4 THE COMMISSIONER: Thank you, Miss Jacobs.
- 5 MS. JACOBS: Thank you.
- 6 MS. BROOKS: Thank you, Miss Jacobs. I don't have any further
- questions, Mr. Commissioner.
- 8 THE COMMISSIONER: Thank you for appearing.
- 9 MR. VERTLIEB: Perhaps we could deal with the Native Women's
- 10 Association of Canada. And I'm sorry. We didn't
- 11 catch the name of counsel appearing. If you
- 12 could help with us that again, please.
- 13 MS. BASTIEN: Yes. My name is Elizabeth Bastien and I am not
- 14 counsel. I am a policy analyst working with the
- 15 Native women's Association of Canada.
- 16 MR. VERTLIEB: No problem. Can you just spell the last name
- for us, please?
- 18 MS. BASTIEN: Bastien, B-a-s-t-i-e-n.
- 19 THE COMMISSIONER: I didn't hear that.
- 20 MS. BASTIEN: Bastien, B-a-s-t-i-e-n.
- 21 MR. VERTLIEB: T-i-e-n. Bastien.
- 22 MS. BASTIEN: That's correct.
- 23 MR. VERTLIEB: Thank you. Are there any comments that you
- 24 wish to make before we deal with some of our
- 25 questions about the application?

1 MS. BASTIEN: I would like to reiterate that the Native 2 Women's Association of Canada is asking to have 3 independent status at the commission. represent aboriginal women, First Nations Metis 4 5 women across Canada, on reserve and off reserve, and have done so for over 35 years. The Native 6 7 Women's Association of Canada has a long history working on various topics of concern to 8 9 aboriginal women and since 2005 has been 10 specifically working on the issue of violence 11 against women through our Sisters in Spirit work. 12 MR. VERTLIEB: Thank you. In terms of working with other 13 groups, we understand that there are groups you 14 could comfortably work with in the context of 15 coalition. Could you just help us with that? 16 MS. BASTIEN: Yes. NWAC has already worked in the past with a 17 number of the organizations that are here today 18 and believe that we could, of course, work with 19 them again in the future. We are asking for 20 independent status at the commission because we 21 feel that we are able to contextualize the 22 information that we bring in a national source, 23 so we are able to put the B.C. information within a national scope, which is something a little 24 different than some of the other organizations 25

2 MR. VERTLIEB: Thank you. 3 THE COMMISSIONER: Thank you. MS. BROOKS: Mr. Commissioner, we'd now like to invite Ms. 4 Gervais from the Carrier Sekani Tribal Council. 5 Ms. Gervais, thanks very much for your 6 7 application. And I understand from reading your materials that your client represents numerous 8 First Nations bands in northern British Columbia? 9 10 MS. GERVAIS: Yes. 11 MS. BROOKS: And if you could just tell the commissioner what 12 areas of interest your client has under the terms 13 of reference, if you are mostly interested in policy questions in (c) and (d) or do you have an 14 15 interest as well in the fact finding under terms 16 of reference (a) and (b)? 17 MS. GERVAIS: I think reference terms (c) and (d) are of the 18 greatest interest to my client, who is the 19 Carrier Sekani Tribal Council. To make -- term 20 (c), "to recommend changes considered necessary 21 respecting the initiation and conduct of investigations in British Columbia of missing 22 23 women and suspected multiple homicides," I think 24 it directly relates to the territory of the Carrier Sekani Tribal Council, but that runs from 25

we'll be speaking to.

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Prince George through to Hazelton. The Highway of Tears runs directly through their territory. All eight members First Nations must access Highway 16, the Highway of Tears, to access services and larger urban centres. As stated in our application, there are 18 outstanding murders that have not been resolved. 17 of those women were aboriginal. So the Carrier Sekani Tribal Council has an interest with respect to ongoing investigations of missing women.

And with respect to reference term (d), "to recommend changes considered necessary respecting homicide investigations by more than one investigating organization," again with respect to the geographical location of the communities, and I did provide a map in the submissions. Many communities are remote and with the lack of resources, I would assume that that would be also a lack of police resources that would require a co-ordination with other policing agencies. So the Carrier Sekani Tribal Council also has an interest in ensuring that there is smooth and efficient coordination between agencies with respect to these investigations.

In addition, there is a member of the Takla

2 farm. Her name is Jacqueline Murdock and her 3 family members and friends and community members have a direct interest in providing evidence at 4 the hearing with respect to their treatment by 5 RCMP in dealing with that investigation. 6 7 THE COMMISSIONER: Thank you. 8 MS. BROOKS: Just one more question, Ms. Gervais. And I 9 appreciate the unique geographic location of your client, but could you tell the commissioner 10 11 whether you've had any discussions or whether you 12 take any position on forming a group with the 13 other of the applicants? MS. GERVAIS: Yes. My client has been quite clear that 14 15 they -- because of the geographical location of the communities and because the perspective that 16 17 the communities can provide based on that --18 their location, also being the only specific 19 tribal council to apply for standing from the 20 north, the Carrier Sekani Tribal Council is 21 asking -- seeking independent standing at the 22 commission. 23 THE COMMISSIONER: Thank you. MS. GERVAIS: Thank you. 24

First Nation whose DNA was found on the Pickton

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MR. VERTLIEB: Thank you, Miss Gervais. Very helpful. Thank

1 you. Perhaps we could ask Nicole Schabus to help 2 us with the Women's Memorial March. We know Mr. 3 Arvay was here earlier and he's gone. And we appreciate, Mr. Commissioner, that this group has 4 already prior to this morning come together with 5 the Downtown Eastside Women's Centre. 6 7 THE COMMISSIONER: All right. 8 MS. SCHABUS: And, Mr. Commissioner, again Nicole Schabus, S-c-h-a-b-u-s for the record. I'm co-counsel for 9 10 the Downtown Eastside Women's Centre, along with 11 Mr. Arvay, and for the committee of the February 12 14th Women's Memorial March. I also want to 13 point out that Marlene George, the committee chair, is in the room with us. We have prepared 14 a joint submission to further point out how we 15 will contribute and to further address the 16 17 questions asked by commission counsel in their 18 letters in January. I have the original 19 affidavit, an additional affidavit by Miss 20 Marlene George to hand up the joint submission. 21 I' just going to hand this up. 22 THE COMMISSIONER: Thank you. 23 MS. SCHABUS: And I have copies for the commission council. 24 Mr. Commissioner, if I briefly may, you have already seen the separate submissions of the 25

Downtown Eastside Women's Centre and the Memorial March Committee. This is a joint submission and in our respectful submission what we are setting out in it is that these organizations have a long-standing history in the community, right in the Downtown Eastside. They work with and represent the women of the Downtown Eastside.

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The Women's Centre was founded in 1978. It is a safe place and really the only safe place for women and children in the Downtown Eastside. We also -- the Women's Memorial March Committee has been organizing the February 14th Women's Memorial March for 20 years now. The 20th march is coming up in exactly two weeks. You will always see thousands. Last year it was 5,000 people in the streets. These organizations have deep roots in the Downtown Eastside. They are trusted and they have a lot of legitimacy in the community. They are often the first ones to be approached, the victim assistance workers and the advocates at the Downtown Eastside Women's Centre. The organizers of the Memorial March are often the first ones to be approached when there are incidents of violence against women. Many of them were friends of the missing and murdered

women and they have substantive information to contribute regarding the investigations that fall within the terms of reference, so they stand ready to do that.

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In addition, we've set out in our submissions the specific areas of interest that commission counsel pointed out to us and we've set out how we are substantively involved already, how the organizations are substantively already involved with all those areas of interests and specifically also with the Vancouver Police Department experience; that the women from the Downtown Eastside have interactions with the Vancouver Police Department and more recent initiatives that also point to keeping women safer in the community and show that the Vancouver Police Department has realized the importance of working directly with our -with the participants and the applicants that I'm speaking for and the legitimacy that they have in the community.

I do just want to briefly speak to a few of the issues. In our submission, we can bring the voices of the women from the Downtown Eastside to the inquiry. This inquiry is to have a special

1 focus on the Downtown Eastside as a unique 2 neighbourhood and very complex neighbourhood that 3 combined with the systemic discrimination issues in the Downtown Eastside has also become the 4 enabling environment for heinous crimes 5 perpetrated against women in the Downtown 6 Eastside and also the lack of investigations of those crimes. Those are complex crosscutting 8 issues that the commission will have to 9 10 understand and sort through and we stand ready to 11 assist you with that. Who better to assist to 12 understand those issues than the very women from 13 the Downtown Eastside? We cannot only further the conduct of the inquiry, we will also 14 15 contribute to its fairness, including helping to 16 bring meaningful recommendations forward using a 17 bottom up approach, involving the women directly, 18 and this is the approach that the organizations and the applicants that stand before you have 19 20 always had, a bottom up approach, working 21 directly with the women of the Downtown Eastside. 22 In our submission, their participation is 23 essential to the legitimacy of the inquiry in the community. These organizations already do this 24 work that the commission is also looking into on 25

1 a daily basis. They will be affected by the 2 findings of the commission and, hence, we are 3 seeking full standing to participate in all parts and at all hearings of the inquiry. 4 THE COMMISSIONER: Thank you, Miss Schabus. 5 6 MR. VERTLIEB: We certainly appreciate your effort and your 7 client's effort to come together the way the two 8 groups have and we are grateful for that. It 9 seems in listening to you and reading the material that your focus as a group is more on 10 11 the Downtown Eastside hearing side of the 12 investigation rather than the policy discussion 13 that's also in the terms of reference. Is that a fair way to describe it? 14 15 MS. SCHABUS: Respectfully I would disagree and I think it's also set out in our -- in our additional 16 17 submission and I believe commission counsel 18 hasn't had the opportunity because I just handed 19 it to them to review it, but we very much are 20 committed to actually contributing to the policy 21 analysis part and the recommendation section and 22 to actually help the commissioner grant these 23 recommendations, get recommendations that 24 originate directly from the experience of the women in the Downtown Eastside and, additionally, 25

1 take recommendations to them for their feedback 2 using our bottom up approach. We very much want 3 to be involved in that part. THE COMMISSIONER: You're telling us as a result of your 4 meetings and your -- the experiences of the 5 Downtown Eastside women, the on-the-street 6 experiences that they've had that they're in a position to tell the commission of inquiry 8 9 matters relating to policy as to how agencies 10 should properly deal with complaints coming from --11 12 MS. SCHABUS: Very much so. And already -- the Vancouver 13 Police Department's already turning to them for that, so I think very much so. I also want to 14 15 point out we do have experience making 16 submissions through the committee on the 17 elimination of all forms of racial discrimination 18 and CEDAW, the Committee Against Discrimination 19 of Women. And so we have made submissions to you 20 and committees. We can actually bring 21 international aspects in. We expect to reference international standards set out by UN conventions 22 23 and human rights bodies and also the UN 24 declaration of the rights of indigenous people, so we are very much standing ready to contribute 25

1 to all aspects. 2 THE COMMISSIONER: I'm aware of some of the work that Marlene 3 George has done there. MS. SCHABUS: Thank you. Those are my submissions. 4 THE COMMISSIONER: Thank you for appearing. 5 6 MS. SAMNANI: Mr. Commissioner, I would like Jason Gratl from 7 the Vancouver Area Network of Drug Users, 8 Walk4Justice and the Frank Paul Society to come 9 up. Mr. Gratl, first we understand that your 10 written submissions touch on all four terms of 11 reference. Could you please tell the 12 13 commissioner specifically which terms of reference you're most interested in and, second, 14 15 your "We glean an overarching policy concern" 16 from your written submissions to the inquiry. 17 Could you please tell the commission if that is 18 indeed correct? 19 MR. GRATL: Mr. Commissioner, I'm counsel, as I said during 20 the introductions, for VANDU, the Vancouver Area 21 Network of Drug Users, Gladys Radek on behalf of Walk4Justice and the Frank Paul Society. 22 The Vancouver Area Network of Drug Users is 23 24 an association of current and former drug users. That is, you have to be a current or former drug 25

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user to be a member of that organization. They're based in the Downtown Eastside and they're of long standing. They've been around for more than a decade and they were in existence during the time of the disappearance of the missing and murdered women. They were involved in attempting to report missing women to the Vancouver Police Department. They were involved in numerous other types of policing engagements in the Downtown Eastside at the time of the disappearances. They were around when, for example, the Stanley Park Six scandal occurred in Vancouver where drug traffickers or alleged drug traffickers were breached, taken to Stanley Park and beatings were administered. They were around during the time when the Vancouver Police Department was extremely reluctant to allow needle exchanges to occur and they were involved in the reform of policing in relation to needle exchanges.

Similarly, with respect to safe injection sites, they were at the forefront of that battle. They supported the informal safe injection sites that preceded the existence of -- the formal existence of InSite and they were involved in the

litigation to defend InSite Section 56 exemption under the Controlled Drug and Substances Act.

And they were also involved in Vancouver -- the Vancouver Police Department's quasi-surreptitious policing of the InSite injection site after its official opening and negotiated with the Vancouver Police Department regarding subduing the level of policing of that site. So they've been in and around drug use and drug users' experiences of policing on the Downtown Eastside during all the relevant time periods.

As you can see from the affidavit of Anne Livingston, the former executive director and now a board member of VANDU, at least seven of the missing and murdered women were members of VANDU. Now, VANDU has -- in terms of its contribution to the work of the commission, it can make contributions in the area of fact finding and policy recommendations in respect of the conduct of the missing women's investigation, the stay of proceedings by the Crown, by the Attorney General of British Columbia, and respecting the initiation and conduct of missing women and suspected multiple homicides. And, in particular, all of those -- each of those areas

involves the lived experience of users of elicit drugs.

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In respect of the conduct of the missing women's investigation, many of the witnesses specifically involved in the investigation were addicted to or were users of elicit drugs. That means they were subject to certain protocols and they also lived in an environment of -- if I can use this term, an informal policing environment where the police policies and practices weren't necessarily written down. They won't form part of the documentary record. They'll be -- they'll form part of the institutional memory of VANDU, the directors and members and staff, but they won't necessarily make it into the brief that's disclosed to the commission to allow the commission to do its work. Certain police witnesses will also be very familiar with those informal policies. And those policies include quadrants where drug use and sex trade are permitted, but specifically allowed informally, quadrants where drug use is not -- specifically not permitted. For example, the Granville strip was a no go zone essentially during the time of the breach of the Stanley Park that led to the

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Stanley Park Six scandal. There are also certain types of barriers and restrictions that prevent users of elicit drugs from accessing police services. Here many of the potential witnesses would not be able to approach the police precisely because they would in fact be targets of police investigations. In order to provide information to the police about an attempted murder, a witness would potentially have to confess to the commission of crimes, perhaps drug crimes, perhaps crimes involving sex trade. They might be run on police computers, PIRS at the time, now PRIME, and so they could be subject to arrest for outstanding warrants, especially for administrative offences, breach of bail conditions, breach of probation, failure to appear and so forth. And so the group would be vulnerable. The group of witnesses who might be involved with the use of elicit drugs would be vulnerable to arrest and they'd be vulnerable to prosecution in that sense. They wouldn't be able to access police services and they wouldn't be able to service police witnesses. So that constellation of factual matters and policy matters, implicitly policy matters, that the

commission must address is within the expertise of VANDU.

So why not serve as witnesses then? The reason is that VANDU and its members are not necessarily -- don't consider themselves necessarily welcome by judicial and quasi-judicial proceedings such as this one.

Just as the members of VANDU might not feel on their own comfortable approaching the police, they might not feel comfortable approaching the commission. They could need certain protections and so forth. And perhaps counsel for VANDU and the leadership of VANDU would assist as a community liaison and ensuring witnesses who might not otherwise come before the commission have an opportunity to speak and provide evidence to the commission.

In terms of the stay of proceedings, Mr.

Commissioner, you will be well aware that any charge approval decision involves the assessment ofand credibility of witnesses, including an assessment of the likelihood that they'll appear as witnesses under subpoena if called upon to do so. And the reality is that that issue may well have informed the Attorney General in making the

decision to issue a stay of proceedings in respect to the attempted murder charge against Mr. Pickton. Perhaps there are some reforms and policy changes that could occur in that area and certainly VANDU and its membership are experienced in that respect.

Respecting the initiation and conduct of missing women and suspected multiple homicides, again VANDU has extensive experience in attempting to report women missing. And there are a number of witnesses that can be brought to the attention of the commission, to the attention of commission counsel and if necessary may also with leave of the commissioner be called forward.

15 THE COMMISSIONER: Thank you, Mr. Gratl.

16 MR. GRATL: So that's in respect of VANDU.

In respect of the Frank Paul Society and Walk4Justice, both of those organizations have deep roots in the Downtown Eastside. They're both committed. On the Walk4Justice side, they're committed to the empowerment of aboriginal women and they're committed to ensuring the safety of aboriginal women and women on the Downtown Eastside. And the Frank Paul Society similarly has a goal of ensuring that the

recommendations to the Frank Paul Society are implemented and for advocacy for First Nations. Walk4Justice has the advantage of connections with the community on the Downtown Eastside and in particular aboriginal women. And the same advantage that VANDU holds, namely occupying a position of trust and confidence in the community, may well also serve the community -- may well serve the commissioner in this context. That is, potential witnesses for the commission who don't necessarily trust the commission at this point may feel comfortable with Walk4Justice and its leadership in coming forward to testifying.

In respect of the Frank Paul Society, set out in the affidavit of David Dennis, the president of the Frank Paul Society, is a list of well known and respected academics and researchers who will be able to provide demographic and sociological background information of -- in the way of expert opinion. And that expert opinion will relate to the reality of systemic racism on the Downtown Eastside as manifested in police practices and other types of intersectional discrimination that

1 is in our respectful submission extremely important to the work of this commission. You 2 3 can see from the report prepared by Inspector LePard of the Vancouver Police Department that 4 institutional discrimination, systemic 5 6 discrimination, racial profiling and so forth 7 plays very little part in the Vancouver Police 8 Department's assessment of its own conduct 9 throughout the investigation. The Frank Paul 10 Society is in a very good position to provide a 11 counterweight to that analysis to provide 12 in-depth understanding of the historical, 13 cultural and demographic factors that led to the cause and perpetuate systemic discrimination 14 15 against aboriginal peoples in the Downtown 16 Eastside.

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Now, whether that -- I'm just referring back to the question from commission counsel. Whether that means that these organizations have a specific systemic approach to these facts, I'm not sure. Essentially all three groups are united. They have -- they've worked together in the past on court cases and they are comfortable with each other. Leadership's comfortable with each other. We don't anticipate inconsistent

1 instructions to counsel. All three groups have an aboriginal focus. VANDU, 40 percent or so of 2 3 its membership is of aboriginal background. And Walk4Justice has an emphasis on aboriginal women. 4 Frank Paul Society, its mission and objectives 5 deal with aboriginal people in urban projects. 6 7 All of them are focussed in Vancouver on the 8 Downtown Eastside. All of them are grass roots 9 in the sense that they are in touch with the community. They know the facts as well as 10 11 anybody and they're all policy oriented in that 12 they're interested in systemic change. Those are 13 my submissions. THE COMMISSIONER: Thank you. I appreciate your thorough 14 15 submission. 16 MS. SAMNANI: Just before you go, Mr. Gratl, I just have a 17 quick question. We understand you've made 18 significant efforts in forming coalitions. Could 19 you please tell the commissioner an update on your discussions to form coalitions? 20 21 MR. GRATL: I had prepared submissions on that point, Mr. 22 Commissioner. It seems as though the ground is 23 shifting a little bit and perhaps it might be 24 advantageous for myself and my clients to make contact with other groups before speaking to that 25

1 issue. 2 THE COMMISSIONER: Thank you, Mr. Gratl. 3 MS. BROOKS: Mr. Commissioner, the next applicant on our list is the CRAB - Water for Life Society. I know 4 5 there wasn't an appearance entered, but I believe Don Larson is here. I'm not sure if he wishes to 6 7 speak to his application, so I would just invite him if he desires to come up. 8 9 MR. LARSON: Good morning, Commissioner and people that are here. I'm not used to presenting myself in this 10 11 kind of a forum, so I feel quite out of place, 12 but I would like our group to proceed into the 13 inquiry, and I realize that to do so we'd have to 14 join up with one of the other existing groups 15 here, and at this point we're quite willing to do 16 that. I would like to say Kelly White could not 17 be here today. She's a native aboriginal woman. 18 That's sort of the other half of CRAB - Water for 19 Life Society as far as leadership goes, and her 20 daughter is very ill today and in hospital. So I 21 pass that along. So we would like to continue. Kelly White 22 23 and myself have been involved with the -- this 24 issue for 20 years in the context of doing a vigil at Crab Park, which we're doing on February 25

1 14th. It's a small vigil, but we're consistently 2 there. Fred Erentz, Vivian Sandy, myself, Kelly 3 White, Judy Chartrand were some of the people at the first meetings of the Memorial March 20 years 4 ago, so they have a long-standing relationship to 5 6 the more ground level of the Downtown Eastside. 7 And I think along with one of the other groups --8 I think what Kelly White would like to also if 9 she was here is the need for funding regarding 10 the repatriation of the victims to the families. 11 That's an area of interest to her. And, 12 unfortunately, she can't be here today to talk 13 more about that. So I would -- our group would really like to proceed with this into the 14 15 inquiry. We think we have something constructive to give to the inquiry and we would be quite 16 17 happy to join with one or two of the other 18 groups. Thank you. Mr. Commissioner, we were hoping, Mr. Larson, 19 MS. BROOKS: 20 while we have you here, if you could just tell us 21 a little bit about CRAB - Water For Life Society. 22 MR. LARSON: Our group originally created a seven-acre park at 23 the foot of Main Street. We provided a memorial 24 boulder there also, which was the first significant marker for the missing murdered women 25

1 of the Downtown Eastside. And as I said, on 2 February 14th at 11:00 a.m. we will do another --3 I think it's the 17th annual -- it's a small vigil, but it's a native ceremony in memory of. 4 And then many of the people there also go to the 5 march. 6 7 So our group has a long-standing positive 8 impact, I believe, in the Downtown Eastside. 9 Obviously we're somewhat of a marginalized group. We're not an agency. We don't receive major 10 11 funding from any level of government. 12 Mr. Commissioner, we don't have any questions for MS. BROOKS: 13 Mr. Larson. THE COMMISSIONER: Well, thank you for appearing, Mr. Larson, 14 15 and I think it would be appreciated if you could 16 see your way fit to align yourself with other 17 people. I'm sure it would assist the inquiry if 18 you did that. 19 MR. LARSON: Thank you very much. 20 MR. VERTLIEB: Thank you, Mr. Larson. 21 Mr. Commissioner, we've got a number to go through. I'm not sure if our staff here need a 22 23 break or press on, whatever you wish. Everybody 24 okay to keep going then? Okay. Fine. Thank you. Perhaps Miss Pacey could come forth now and 25

1 assist us. Katrina Pacey has already put 2 together a coalition. And perhaps, Miss Pacey, 3 you could tell the commissioner about the three groups that you're representing. 4 MS. PACEY: Thank you, Mr. Commissioner. I represent a 5 6 coalition of three organizations from the 7 Downtown Eastside. The coalition --THE COMMISSIONER: I've read all your material. 8 9 MS. PACEY: You have. Thank you. So perhaps I'll just highlight a few particular details about the 10 11 members of that coalition if that's all right. 12 One is that all three organizations are involved 13 in direct service in the Downtown Eastside specifically for sex workers. Two of those 14 15 organizations are run by sex workers and they're run specifically by sex workers and to provide 16 17 direct services delivery to sex workers. And 18 they were launched -- the organizations were 19 founded at different stages: The WISH drop-in 20 Centre in 1984, the PACE Society in 1994, and the 21 Downtown Eastside Sex Workers United Against Violence Society was founded in 2004. All three 22 23 organizations have been vocal advocates for 24 increased services and rights and needs for sex 25 workers in this community and they provide a

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range of very important services and have been doing so for a very long time, including running a daytime and evening drop-in centre, doing outreach on the strolls every evening between 10:00 and 7:00 a.m., providing meals and clothing, providing health services, providing legal advocacy and, most importantly, providing an ear really for women when they need to come forward to report bad dates or abusive experiences with clients. So for the last 10 or 20 years really these organizations have been in that community and have been the place where sex workers can go to talk about incidents of violence. And specifically it's a place where they can go when they can't go to anybody else. So the experience of these organizations has been that in many cases where sex workers feel like the police haven't been listening or they face a range of personal or systemic barriers to being able to report their experiences, they're able to go to these organizations. The organizations document those experiences and then if a woman wishes, they'll provide support in terms of moving forward with reporting to the police.

In terms of my client's particular interest

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or what I think they bring to this inquiry is, first of all, they -- I mean they have two kind of particular perspectives, I'd say, and two reasons for being here, and one is because their membership will be profoundly affected by the outcome of this inquiry or at least their hope is that they will be profoundly affected by the outcome. What they hope is that this will create both practical and policy level changes for women in this community and women around the province, women across the country so that they're able to access the protective service of the police, access the court system and live safely.

Secondly, though, in terms of being able to assist yourself as commissioner in terms of asking the really important questions you're going to ask, they both have important direct experience during the period of time that's set out in the terms of inquiry, but they also have direct experience right now providing services in that community as women continue to face difficult and often insurmountable barriers in terms of reporting to police and women continue to experience violence and continue to go missing.

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I will keep my submissions brief and you can ask questions if you have any, but with respect to the particular terms of reference that you — that are set out, the — my client's particular interest is (a) and (c), although they also have some very important submissions to make on terms of reference 4(b) and 4(d), and I'll just set out a little bit what those interests are.

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They -- under term reference 4(a) in terms of the actual experience and the actual conduct of the missing women's investigation, they have very important expertise to bring and a very important perspective to bring on the question of systemic bias, around policing practices in that community, around what it really means to have effective policing in this community when you're dealing with marginalized and vulnerable victims as well as marginalized and vulnerable witnesses. They have a lot to say -- and I think the police would even support this -- in saying that they have a very important perspective on the degree to which the police can liaise with community groups and work with community groups when a tragedy like this is occurring and they need to receive information about what's going on,

community groups being that safe place where vulnerable people can go.

My clients also would like to talk about police oversight in this province and the question of police accountability. Where do victims and vulnerable people go if the police don't take their report? Who do they talk to to go up the ladder and make sure that their stories and their experiences are being heard?

And in terms of policy, other policy level issues, they have very important things to say about specialized training for police, about staffing models within the police departments so that they can provide the most effective service to vulnerable and marginalized communities as well as services in the community, so non-police department-related services where those organizations are properly supported and funded so that they can provide service to vulnerable women.

And, finally, on this point I just would like to say that one of the important pieces that my clients bring to this inquiry is the fact that they work directly every day and every night with women involved in the sex trade in this community

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and really are going to be that liaison for yourself and for the commission of inquiry as women in the community ask questions on a daily basis about what's going on, about what's happening with policing in that community and why women continue to not be listened to. These are the three organizations that are front line that are able to answer those questions and provide that very important communication.

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I'll echo Mr. Gratl's comments with respect to the 4(b) term of reference which regards the decision of the Criminal Justice Branch to stay the proceedings against Mr. Pickton in 1998. Of course, my clients have a lot to say about participation in the criminal justice system and the court process. They have a lot to say about supporting victims and witnesses who face multiple and systemic barriers to participating in that process and how the court system and the police can facilitate that participation, as well the question of credibility assessment, which we know is a difficult one for courts, but must really be looked at with a lens of identifying where drug use or involvement in criminal activity or various personal or systemic issues

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might impact the impression of credibility for a victim or a witness and, of course, that whole question of what happens when there is a stay of proceedings in this type of context. What message does that send back to the community? What do women hear when they find out charges like that have been stayed?

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So just to conclude, my clients are asking for full standing. They're asking for full standing on all four sections of the term of reference. They have on the question of coalition building have spoken -- well, first of all, formed a coalition at the outset in an attempt to really be helpful to this process and make sure that they can bring forward a unified voice. They have certainly reviewed the list of other participants and spoken with counsel and spoken with folks from organizations in an interest of, you know, looking into whether further coalitions could be created, and what they found was that really there's -- were two very practical and important differences between my clients or this particular coalition and the other groups that appear on this list. And the first is that my clients are very specifically

exist -- their whole reason for being is to support women and in some cases men who are involved in the sex industry. They have a very particular perspective on social reforms and all of the social supports needed for women working in the sex industry. They also have a perspective on law reform, which we have known and discovered further that that is a philosophical divide that really distinguishes the coalition that I'm representing from other groups on the list.

Secondly, in cases where that philosophical divide doesn't exist, I would say that there's a very important difference nevertheless, and that's these are direct service organizations who were around during the period of time that this inquiry will be investigating, continue to provide direct service in that community, and from that place are able to speak to practical solutions in terms of providing protection for women in that community, but also being able to take that and to expand it to policy level impact.

So I would just say that there remains still

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1 a distinction, although I would just like to say that it's not that our coalition would like to 2 3 remain as it is just for the sake of remaining as it is. We are interested in speaking with other 4 groups. We just haven't found a sufficient 5 6 commonality with any other of the participant 7 applicants. Thank you. THE COMMISSIONER: Thank you, Miss Pacy. 8 9 MR. VERTLIEB: Miss Pacey, we've seen your materials. They're very thorough. We've had a chance to meet. We 10 11 have no questions at all. We appreciate your 12 help. 13 MS. PACEY: Thank you, sir. Mr. Commissioner, I wonder if we can just take -- I know some of the media need to 14 15 leave. They just need to break down their 16 equipment and they don't want to be rude. We 17 just need just a couple of minutes. We can just 18 stand down briefly. (PROCEEDINGS RESUMED PURSUANT TO A SHORT ADJOURNMENT) 19 20 THE REGISTRAR: Order. 21 MR. VERTLIEB: Thank you, Mr. Commissioner. For the benefit of everyone here, I think what we can do, if this 22 23 meets with your approval, is to finish up the 24 groups that have not had a chance to speak to 25 you.

1 THE COMMISSIONER: Yes. 2 MR. VERTLIEB: And there's four or five or so. And then take 3 a break and let the groups reflect on what's been said and see if they have any more thoughts about 4 how they might work with other interested parties 5 that are here today. 6 7 THE COMMISSIONER: Yes. 8 MR. VERTLIEB: And so if all that happens that way, it might be the case that we'll take a break around noon 9 or so and come back at 1:30, in that ballpark, if 10 11 that makes some sense. 12 THE COMMISSIONER: I just want to say that the object here is 13 not to force people into coalitions. That's not what we're trying to do. On the other hand, we 14 15 want to hear from everybody. We want to be open and inclusive. I mean what we're dealing with 16 17 here are very, very important issues and, as I 18 said at the outset, some horrible tragedies have 19 taken place and we want to know what happened. 20 So if you have valuable input or valuable 21 evidence to give to us, obviously we're here. And recommendations and advice. That's why we're 22 23 here. We want to write a thorough report at the 24 end of the day. And I suppose that some

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repetition is inevitable. On the other hand, we

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1 don't want the same submissions to be heard over 2 and over again simply because we do have a time 3 line at the end of the year. So we're not trying to cut anybody short or stop anybody from having 4 their say here because your advice and your input 5 is important to us. Thank you. 6 7 MR. VERTLIEB: Thank you, Mr. Commissioner. Perhaps we could 8 hear now from the Women's Equality and Security 9 Coalition. And I know that Cleta Brown is one of the counsel involved And I'm not sure who else. 10 11 Miss Brodsky. Nice to see you. Gwen Brodsky is 12 here and she will be able to assist us. Miss 13 Brodsky, are there any comments you wish to make before we deal with a couple of questions that 14 15 emerge on the material filed? 16 MS. BRODSKY: Yes. Thank you, Mr. Vertlieb. I have two 17 documents to hand up to the commissioner and 18 those are extra copies for the staff. May I 19 approach? 20 THE COMMISSIONER: Thank you. I appreciate that. This is a 21 copy of our written submission. It may shorten up what I need to say. You'll have that to take 22 23 away as well as a listing of selected accomplishments of the 11 organizations' --24 THE COMMISSIONER: Thank you. 25

1 MS. BRODSKY: -- publications and court appearances, and so on.

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So, Mr. Commissioner, yes. I do wish to speak to the application of the 11 women's organizations, the 11 organizations predominantly -- overwhelmingly women, to their application to participate fully in the commission of inquiry, specifically with regard to terms of reference 4(a) through (c).

And the -- I wish to emphasize that this coalition came together and has made a coalition through a series of meetings and discussions about what their contribution can be and how they might together be able to instruct counsel for the coalition to assist the -- the commission. And what they have in common is that as 11 women's organizations based in British Columbia is that they are dedicated to the protection and advancement of liberty, dignity, security and equality for all women. And they came together in order to participate in the missing women commission of inquiry because they believe that the issues raised by this inquiry affect the rights of all women and girls, and particularly the rights of the most disadvantaged and

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Collectively the member groups of WESK have special knowledge and expertise that will further the conduct of the inquiry. They think of themselves as bringing a gender-specific equality perspective to the issues. I'll come back to that momentarily. But the special knowledge and expertise might be summarized as pertaining to the following areas: Police responses to violence against women, the conditions and realities of the lives of aboriginal women and girls, the effects of poverty on women's vulnerability to violence, the factors that constrain women's enjoyment of the rights to equality and security and effective protection from male violence and, finally, women's human rights domestically and internationally.

Now, as set out in paragraph 4 of my submission, just to highlight the kind of -- the range, the big range of expertise and knowledge that these 11 groups bring, Vancouver Rape Relief and members of the Canadian Association of Sexual Assault Centres have more than a decade of frontline service work with women and girls who are victims of violence and knowledge regarding

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the interactions of women and girls with the police when they're seeking protection from violence. And you may recall that Vancouver Rape Relief was granted standing by the Oppal Commission on policing in 1994 and organized three full days of hearings for women's organizations and women to prepare and present evidence to that commission of inquiry, which attests to a long -- their long history of involvement in women and policing issues. And I was counsel to rape relief at that time. And in the report that came out of that commission of inquiry, it was stated some of the complaints we continue to hear involve police attitudes, reluctance to become involved or recommend charges, failure to take complaints seriously and failure to understand the dynamics of the problem. Now, the fact that we are before this commission today seeking to assist has everything to do with the coalition's belief that these patterns persist and are exemplified by the conduct of the missing women investigations.

The Aboriginal Women's Network, just a little more on the highlights of who's involved and what they can contribute. The Aboriginal

Women's Network and its members have personal experience of violence against aboriginal women and girls and are engaged in anti-violence work on behalf of aboriginal women and girls in British Columbia. They, with the other coalition members, are well situated to instruct the coalition's legal counsel in developing a record of evidence that will help the commission to understand what changes may be needed to make the initiation and conduct of police investigations into missing women and suspected multiple homicides responsive to the needs of aboriginal women.

Justice For Girls through its work has expertise concerning patterns of violence against girls who are poor and aboriginal and their vulnerabilities, including vulnerabilities created by the lack of effective response by the police and justice system to them.

Various member groups of the coalition have produced research reports, made submissions to international human rights bodies and been granted standing in the courts as -- including the Supreme Court of Canada, to advance argument concerning the human rights of women, including

poor or aboriginal, racialized and other marginalized women.

The members of the coalition groups, the women in particular, do stand to be directly affected, of course, by the findings of the commission. And as mentioned overwhelmingly, the members of the groups are women. Some are aboriginal and racialized women who have lived in poverty and been in prostitution and they work in organizations that represent these women and advocate for their equality. And some individual participants in the coalition who are also members of the groups have familial and community connections to some of the missing and murdered women.

Now, how will the participation of the coalition help the inquiry? The coalition applying its special knowledge and expertise will present a distinct equality rights perspective.

And for your later reference this is highlighted -- this is -- I'm drawing from paragraphs principally from my written submissions 8, 15 through 18. So their perspective will emphasize, firstly, that effective police response is fundamental to

women's constitutionally and internationally guaranteed human rights because ending violence against women is fundamental to their equality and policing is an important piece of that, effective policing, for them.

Second, the coalition's gender specific equality rights approach will emphasize that the commission's findings and recommendations and policing itself must be informed by an understanding of the dynamics and realities of male violence, women's poverty, the subordination of aboriginal women and girls and prostitution.

And these are being conditions about which they are extremely knowledgeable.

The coalition through its counsel and instructions given to counsel can help the commission determine what went wrong in the missing women investigations and the why of it. Getting the why right is crucial, a crucial precondition to this inquiry being able to make effective, preventative recommendations. And the coalition does not -- as the coalition sees it, the explanations, that is the why's of what went wrong in these investigations, can't be reduced to either a matter of police telephone calls nor

to the stigmatization of specified subgroups of women. Though these may be factors, they're partial. The -- and this bigger gender-specific equality rights perspective will be helpful. It's also only fair that organizations speaking for and focused on the issues of women in the province be allowed to participate. It's only fair the victims, with all respect to them and their families, are unable -- the women victims are unable to speak. It's unthinkable that the inquiry could proceed fairly and be seen to be fair without a concentrated focus in the evidence, cross-examination and argument on the issue of violence against women as an equality issue for all women in the province, especially those most vulnerable.

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Now, in my -- I'm mindful of your time.

I've handed up a written submission in which

we've provided -- attempted to provide some very

concrete examples, particularly in paragraph 17

and 18, of lines of questioning that we would

hope to pursue in the -- in the inquiry. And

we've given you examples of witnesses that -
subject areas or general areas of inquiry that we

would suggest that witnesses we could call would

1 address. I don't want to get into that too 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 I'll leave that with you. 19 And I've also -- also set out in that 20 21

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deeply today because we're a little -- perhaps we're a little ahead of ourselves and very mindful that there will be further decisions to be made by the commission as it maps out the inquiry about what's relevant, nonduplicative and helpful. But what we've tried to -- and in all of that we would co-operate and, of course, not wish to duplicate anyone's submissions and the -but we want -- we wanted to show you that we've turned our minds in a very concrete way to what we think we might be able to contribute by way of illuminating important systemic patterns regarding women's inequality, violence against women and police behaviour in relation to women's reporting of concerns that should flag suspicions of violence, and so we've done that for you and

written submission is an attempt at an outline of the amount of time that it would take for counsel to be able to participate effectively minimally in the hearing, but we've asked you to -- we're asking that you consider making a recommendation that would allow counsel for the coalition to be

1 funded to participate and prepare fully for each and -- each and every day. And we're absolutely 2 devoted to helping you get this right for the 3 people and women of British Columbia. 4 THE COMMISSIONER: Thank you, Miss Brodsky. 5 6 MR. VERTLIEB: Miss Brodsky, one thing that I wanted to ask 7 you about. When your group applied in November, at the end of November, it was clear that it was 8 9 a group of 11 different organizations. MS. BRODSKY: That's correct. 10 11 MR. VERTLIEB: So we understand that at that time energy went 12 into coming together. Since that time, though, 13 has your group thought and made any effort to work with other groups who share the strong 14 policy concerns that you've expressed? 15 16 MS. BRODSKY: We've thought about the other groups. We remain 17 open to discussion with any group. I -- you will 18 appreciate that 11 groups is already a 19 significant number to -- for -- to be able to 20 collectively instruct one counsel. So there's 21 already a lot of coming together. My hopes are 22 not particularly high that we would be able to 23 accommodate the involvement of very many other 24 groups. One group to which we've made a specific overture and that we feel very comfortable with 25

1		is NWAC. We feel closely identified with NWAC's
2		position on a number of things and we are
3		committed, as we've advised NWAC, to providing
4		support in co-operating with NWAC in any
5		submissions that it may wish to make in any way
6		that is helpful to NWAC. And we would welcome
7		NWAC into the coalition but do not and I
8		emphasize this we do not wish to undermine
9		your consideration of the requests that we heard
10		clearly this morning for NWAC's independent
11		standing, which would only seem appropriate that
12		it have if other national aboriginal
13		organizations are to have independent standing.
14	THE COMMISSI	ONER: All right. Thank you.
15	MR. VERTLIEB	: Thank you.
16	MS. BROOKS:	Mr. Commissioner, I'd like now to invite Ms.
17		Govender to come forward on behalf of West Coast
18		LEAF.
19		And thanks for your application, Ms.
20		Govender. I understand you've had some success
21		in forming a coalition, so if you could please
22		report to the commissioner about that. And also
23		could you tell us how that coalition intends if
24		granted standing to participate or would like to
25		participate in the inquiry and specifically

1 whether your focus would be more on the policy 2 issues, which is something that we've gleaned 3 from the application? MS. GOVENDER: Thank you. If I can start with talking a 4 little bit about West Coast LEAF in answering the 5 second question first. West Coast LEAF -- the 6 7 mandate of West Coast LEAF is to achieve substantive equality by changing historic 8 9 patterns of systemic discrimination against women 10 through B.C.-based equality rights litigation, 11 law reform and public education. West Coast LEAF 12 seeks leave to participate in this proceeding in 13 order to present evidence and to make submissions 14 that aim to bring before the commission a 15 substantive equality analysis of the issues 16 raised by the missing women investigations. 17 order to fulfil this role, West Coast LEAF is 18 seeking full rights of participation in the 19 inquiry while committing to not duplicate the 20 evidence or submissions of the other participants 21 before the commission. West Coast LEAF sees its role before the 22 23 commission if granted leave to participate as falling primarily within Section 4(c) of the 24 terms of reference. That is to participate in 25

the process in order to contribute to the development of the recommendations by the commission on necessary changes to the investigations concerning the missing and murdered women.

As part of this role, West Coast LEAF requests the rights of full participation in the other elements also outlined in the terms of reference, that is (a), (b) and (d), including the findings of fact regarding the missing women investigations generally and in particular regard to the stay of proceedings against Pickton on January 27th, 1998, and also including any jurisdictional conflicts that contributed to the investigations.

While our interests lie primarily in the policy developments that come out of the commission's report, West Coast LEAF would like to be part of the fact-finding process in order to lay the foundation for appropriate recommendations that come out of the commission. So in West Coast LEAF's submissions, in order to fulfil its mandate to promote substantive equality and to contribute effectively to the recommendations to come out of Section 4(c) of

that it has an important role to play in ensuring that the evidence comes out in a way that gets at substantive inequality in the processes.

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I have come today prepared to talk about coalitions. West Coast LEAF believes that its interests dovetail well with the Ending Violence Association or EVA for short. While both organizations have unique and important voices in this province, the interests of both organizations are to promote women's equality in B.C. through systemic change. Both organizations operate with a strong intersectional analysis, and by that I mean an understanding that women's identity is -- and particularly the women who are affected -- were affected by these investigations are really a product of intersecting levels of identity, so their identity as women, their identity as aboriginal women living in poverty, as sex workers and so on. So both organizations bring a strong intersectional analysis to their role before this commission.

While we -- I want to echo the comments of Ms. Brodsky before me. While we very much respect the Native Women's Association's desire

1 and submissions to work on their own, we are 2 also -- we would be very happy to work with them 3 as well. THE COMMISSIONER: All right. 4 5 MS. GOVENDER: Thank you. 6 THE COMMISSIONER: Thank you. 7 MS. BROOKS: Thanks, Ms. Govender. I don't have any more 8 questions for West Coast LEAF, Mr. Commissioner. 9 I appreciate the efforts that you've gone to to form a coalition and I'm not -- if anyone from 10 Ending Violence Association of B.C. would like to 11 12 make submissions, then we would invite them to as 13 well. MS. GOVENDER: Thank you, Mr. Commissioner. 14 THE COMMISSIONER: Thank you, Miss Govender. 15 16 MS. TURNER: Mr. Commissioner, I think I would like to say 17 that the Ending Violence Association is distinct 18 from any organizations here and that it comes 19 with its own coalition. It represents 240 20 programmes, anti-violence programmes across 21 British Columbia. It's a bit overwhelming to 22 wrap your mind around it. I've got little cheat 23 notes from my client that tells me that she has 24 specialized counselling for abused women outreach programmes and community-based victim assistance 25

1 all under their structure and that a number of 2 those programmes were housed in the Downtown 3 Eastside, including Atira, which is a housing society, and was involved with some of the women 4 who went missing and ultimately died. Also, the 5 Native Liaison Society was under their structure. 6 7 They, unfortunately, lost their funding, which I'm sure will be examined in the course of this 8 9 commission. They were a community-based victim assistance unit in the Downtown Eastside. And 10 11 Frieda Ens, who was their executive director, went on to become a victim support worker to some 12 13 of the families. THE COMMISSIONER: I am aware of the work that they've done. 14 15 MS. TURNER: They have -- she has agreed should the Ending 16 Violence Association be granted standing and the 17 opportunity to call witnesses to provide evidence 18 on to this commission as well as Susan Davies, 19 who is a member of the B.C. Coalition of 20 Experiential Women. 21 I think it's important to say that you have 22 a daunting task before you. You have to engage 23 in a very detailed fact-finding process and 24 analyse what went wrong. I can say on behalf of

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my client that they have for years been involved

in a similar ongoing inquiry around the justice system responses to end violence. Their inquiry involves who does the system serve, how has it failed, where has its failed. It's often in respect of marginalized and impoverished women. And they have gone a step further and forged relationships with many of the organizations that will be under your microscope. The police, for example.

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And if I can just give you some concrete examples of the work of the Ending Violence Association. They worked with police in and around the times of these deaths on a third-party reporting protocol. So women who have been sexually assaulted are often not surprisingly unwilling to engage the system, but they still have a concern to make sure that other women aren't assaulted in a similar fashion. There was no procedure for providing information to police around the assault without becoming a witness. That was a difficult proposition for many women. It really entailed serial violations, violations around giving a statement, providing their counselling records, providing a rape kit, being cross-examined. And they weren't willing to

undertake those serial violations and so the third-party reporting protocol was developed to allow them to tell their story to try to prevent the violence being perpetrated against another victim without having to become a witness. That I understand is one of the first protocols of its kind in Canada and my client assisted in the development of that.

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As well, they have called for a very long time for a comprehensive inter-ministry, inter-agency sexual assault policy akin to the violence against women relationships policies in British Columbia. That call has really gone on deaf ears and, in fact, was met with some hostility by certain members of the criminal justice system. I think, looking at the dates of the matters that you have to consider, an overarching sexual assault policy, not that it can stop people from being killed, but certainly it can assist in making sure that everyone is measuring up in the criminal justice system, and I think my client has great experience in terms of policy analysis and making policy recommendations along the lines of what might be required in a situation like this.

1 In addition, as is contained in our materials, my client had representation at the 3 Lee inquest and provided invaluable evidence around violence against women, and I think everyone in that inquest room received a 5 first-class education around violence against 6 7 women relationship issues and I think perhaps, 8 more importantly, the community felt as though 9 those issues were properly aired and that people that previously did not have a voice had a voice 10 11 in that room.

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I should say that my client is not intending to usurp your function in any way and doesn't purport to be the voice of aboriginal women or of a specific victim, but they certainly feel that they have a great deal of experience to offer in the course of your task.

I think the other point that is absolutely crucial to make, Mr. Commissioner -- and you are familiar with the importance of community co-ordination, of a co-ordinated response. think by asking for people to perhaps make piecemeal submissions or to be a part of the process or to only engage in certain aspects commits the very fatal flaw that may have

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1 occurred in the situation that you're examining, 2 and that is without a co-ordinated response, 3 without a response that encompasses every aspect 4 of the justice system and the victim support 5 agencies that are there to assist it, then you have an incomplete picture. So I think it's in 6 7 that vein that my client intends to assist in this process. 8 9 THE COMMISSIONER: Thank you, Miss Turner. MS. BROOKS: Mr. Commissioner, I just would like if Ms. Turner 10 11 wouldn't mind confirming Ms. Govender -- do you share the same view that --12 13 MS. TURNER: Sorry. Absolutely. I overlooked it. I also should have said that we have had discussions 14 15 with NWAC as well, the Native Women's Association 16 of Canada, and with the prospect of perhaps 17 joining a coalition. We respect their 18 willingness to act independently at this point, 19 but we have indicated our willingness to work 20 with them as well and I have approached Mr. 21 Braker as well, so we're certainly willing to 22 work with other organizations. 23 THE COMMISSIONER: Thank you. MR. VERTLIEB: That's very helpful. Thank you. We have Alex 24

Neve from Amnesty. And, Mr. Neve, I should tell

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1 you that your materials were very thorough and 2 very complete for our purposes and we have no 3 questions that we need to ask of you. Obviously if there's something that you wish to say, feel 4 free to do so, but there's nothing that we think 5 needs to be explained. 6 7 I have some news you'll be pleased to hear. MS. NEVE: MR. VERTLIEB: Thank you. 8 9 MR. NEVE: Mr. Commissioner, I am pleased to let you know that you have another coalition in formation and that 10 11 Amnesty International and the B.C. Civil 12 Liberties Association will be joining forces. 13 are very confident that we will work well and effectively together. In fact, our two 14 15 organizations have fairly extensive experience, 16 sometimes working in formal coalitions, other 17 times partnerships and in other times more 18 informally in a variety of different settings, 19 including other public inquiries. Obviously both 20 of our organizations will bring a strong human 21 rights framework to our participation if we are 22 granted standing, a framework that will draw upon

of Rights, and also provincial level human

international human rights standards, important

national standards such as obviously the Charter

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rights, norms and standards. We will do so with a particular focus on a number of key issues, certainly concerns around discrimination within a human rights framework, extensive views and input with regard to police accountability, concerns across a whole range of policing practices. feel that the experience our two organizations have in working particularly around the intersection of human rights and policing and how that intersection impacts in particular on -- on women's security and inequality and within that particularly vulnerable groups, including indigenous women, including women working in the sex trade, we have extensive experience to bring into the inquiry, researching those concerns, documenting violations here in British Columbia, in other parts of Canada and around the world. We also have had the opportunity through that work, both of our organizations over the years, therefore, to formulate quite a range of recommendations as to the steps we feel would help to address these concerns, recommendations that both of our organizations have already put in front of governments here provincially and nationally. Some of the recommendations are very general and overarching. Some are very specific recommendations dealing with aspects of police practice that we think would go far in boosting the safety and security of women.

We're both committed, I think, to an approach that certainly focuses on the local dimensions. Obviously this is an inquiry very much focused on what has played out here in British Columbia, but also puts it into both a national and an international context, recognizing that these alarming and disturbing patterns of missing and murdered women have played out in so many parts of our country and in so many other countries as well and that there's lessons to be learned from looking at those other situations as well.

It would also be our aspiration as we particularly, I suppose, bring closing submissions, and at other points in the inquiry as well, to urge an approach be taken in this inquiry which will, of course, primarily of absolute paramount -- paramount concern deal with and address the concerns that arise here locally, but it would be hoped that that could be done in a way which will also be of benefit to making a

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1 contribution to addressing these concerns elsewhere across Canada and around the world. 2 3 And I think the combination of our two organizations with our experience ranging from 4 extensive B.C. work to the national stage and the 5 international stage puts us in a good position to 6 7 do so. THE COMMISSIONER: Thank you, Mr. Neve. 8 9 MR. NEVE: Thank you. MR. VERTLIEB: Thank you very much, Mr. Neve. That was very 10 11 helpful. I don't think we'll need to bother Mr. 12 Eby, then, in view of what we've just heard 13 unless, Mr. Eby -- I don't want to cut you off unless there's something you wish to --14 MR. EBY: No. That's fine. Thank you. Unless there's a 15 mention on the matter of funding, in which case 16 17 our two organizations are separate on that point, 18 Mr. Commissioner. MR. VERTLIEB: Thank you. Well, then, Mr. Commissioner, that 19 20 leaves just Mr. King from Pivot to help us here 21 this morning. And, Mr. King, if there's something you wish to say beyond the materials 22 23 that you have filed, which are helpful, feel free 24 to do so, otherwise I've got of couple of questions for you. 25

1 MR. KING: I will be brief, Mr. Commissioner. I think we've 2 put in as much in the written materials the 3 direct work that we've done in relation to some 4 of the issues that we see coming to the inquiry. It is my hope that after the break I'll be able 5 to come to you as part of a coalition. I think 6 7 realistically that's ideally what we're looking for today. 8

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The only thing I think I really want to highlight is Pivot Legal Society feels like it has a bit of a uniqueness to this inquiry and a lot of the value that it brings to the inquiry in that's one of the only organizations that's focused on the Downtown Eastside and offers legal assistance as a law firm or organization providing lawyers doing services for residents in the Downtown Eastside. And that was one of the reasons why Pivot was created, because we saw a gap in services. There's a lot of advocacy but not much actual legal support, and it's from that angle that we hope to contribute to the inquiry. Mostly our focus is going to be on matters of policy and issues (c) and (d) with regards to the terms of reference, although I think everyone involved probably has an interest in the first

1	two, in (a) and (b). Specifically because of the
2	interest of Pivot and the the residents of
3	Downtown Eastside in general will be affected,
4	because of the analysis the inevitable
5	analysis that we must look at police
6	accountability and the effectiveness of
7	investigations, that's an area that Pivot has
8	tried to focus since its inception and because of
9	that, we think we have something that we can add
10	to the inquiry. And, like I said, I hope that
11	after the break I can come back to you in the
12	form of a coalition with some of the other groups
13	as well.
14	THE COMMISSIONER: Thank you.
15	MR. VERTLIEB: Well, in view of that comment, Mr. King, I
16	won't ask any questions now. Thank you.
17	Well, Mr. Commissioner, I think we've made
18	excellent progress this morning. All of the
19	participants here and their representatives have
20	done an excellent job. We're grateful to all of
21	you for that help. Perhaps we could then stand
22	down and take a break and we can see where
23	progress can still be made. I'm in your hands.
24	Perhaps one-thirty.

THE COMMISSIONER: One-thirty? You think that will give

- 1 people an opportunity to --
- 2 MR. VERTLIEB: One-thirty, quarter to two? What's the sense
- of people? Say quarter to two then, 1:45.
- 4 THE COMMISSIONER: All right. Thank you.
- 5 (PROCEEDINGS RESUMED PURSUANT TO A LUNCH ADJOURNMENT)
- 6 THE REGISTRAR: Order.
- 7 MR. VERTLIEB: I think Mr. Ward had a few comments he'd like
- 8 to make, Mr. Commissioner.
- 9 THE COMMISSIONER: All right.
- 10 MR. VERTLIEB: Mr. Ward.
- 11 THE COMMISSIONER: Yes, Mr. Ward.
- 12 MR. WARD: Yes. Thank you, Mr. Commissioner. As you know, I
- 13 represent the families of eight of Robert
- 14 Pickton's victims or alleged victims, and I can
- 15 tell you that these families are grateful that
- 16 you have made a decision before today to grant
- 17 them standing to participate in the inquiry. It
- 18 was important to them to be considered worthy of
- a formal inclusion in this process, and I feel
- 20 that they and through me as their counsel --
- 21 THE COMMISSIONER: Well, they're important to this commission
- 22 and what they have to say will be important to
- 23 us.
- 24 MR. WARD: Thank you. And, as I say, we're grateful that that
- 25 decision was made. I should say that in the

event that other family members of other of Pickton's victims or alleged victims seek representation, I would welcome the opportunity to provide legal services to them as well. At this point, as I say, I represent eight such families.

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I'd like to take this opportunity to respectfully request that you consider making a recommendation to the Attorney General that our clients receive adequate funding assistance to enable them to participate in this hearing process in a meaningful way. I recognize that government resources may be scarce, but I submit, as I have in my written material, that there are good reasons for conferring some level of public funding support on these family members. Those reasons are set out in the material. They're of modest means. They reside all across the country. They would like to come for at least part of the hearing process to offer evidence and be here as witness to what's going on, and they certainly desire to have counsel cross-examine witnesses and assist in the -- assist this commission in the fact-finding process. I expect, especially given the number of lawyers

1 present, that these will be complex proceedings. 2 They may be difficult. I expect they'll be 3 legalistic, if I can use that term. We -- and, again, in your capacity as being 4 the head of this commission that can make a 5 6 recommendation, we've identified in the material 7 that we expect we could fulfil our obligation to 8 the families through a small legal fee comprised 9 of myself, Mr. Chantler and perhaps a paralegal and that we can provide some effective assistance 10 11 to you. So I simply want to ask today that you 12 consider giving the Attorney General a little 13 nudge of encouragement to grant -- loosen the purse strings a bit and grant our client some 14 15 assistance. THE COMMISSIONER: I understand. 16 17 MR. WARD: They don't have Legal Aid, so it's their only real 18 opportunity. 19 THE COMMISSIONER: Thank you, Mr. Ward. 20 MR. WARD: Thank you. 21 MR. VERTLIEB: Thank you very much, Mr. Ward. Now, Mr. Commissioner, during the break I think there's 22 23 been another piece of progress on the coalition 24 front and perhaps the -- Mr. Eby, perhaps you can help and Mr. King, either one. 25

1 THE COMMISSIONER: Yes, Mr. Eby. 2 MR. EBY: Mr. Commissioner, during the break we had the 3 opportunity to meet with Pivot Legal Society. As you know, Mr. Commissioner, the B.C. Civil 4 Liberties Association and Amnesty International 5 Canada are already coalition partners. The Pivot 6 7 Legal Society is willing to join us in coalition. We're very pleased to have them as there are a 8 9 lot of areas in which our policies and turfs overlap. And, Mr. Commissioner, I do note that 10 11 with this coalition there is one point of 12 importance, and that is that Amnesty 13 International does not accept government funding and so for the application for funding for 14 15 counsel for Pivot Legal Society and B.C. Civil Liberties Association, that is hived off in terms 16 17 of any request that you see fit to make to the 18 Attorney General. 19 THE COMMISSIONER: Thank you. 20 MR. VERTLIEB: Thanks very much. I think we've made 21 considerable progress. Any other discussion that 22 we -- any of the participants wish to have at 23 this time about coalition? I don't want people 24 to feel in any way compelled to speak now, but if there's any more discussion we want to have? 25

1 Okay. I think that covers it. Well, Mr. 2 Commissioner, on behalf of -- I'm sorry. Mr. 3 Braker. Thank you. MR. BRAKER: Counsel for the commission is very persuasive. 4 THE COMMISSIONER: Yes, Mr. Braker. 5 6 MR. BRAKER: We require more time, Mr. Commissioner. I don't 7 think we could accomplish it today because at 8 least one of the parties we're talking to has a client in Ottawa and needs instructions. So we 9 would need a little more time than just this 10 11 afternoon, but I would like to tell you that 12 we're having fruitful discussions. 13 THE COMMISSIONER: All right. MR. BRAKER: That will be with three of the parties. 14 THE COMMISSIONER: Okay. Thank you. 15 MR. VERTLIEB: Well, Mr. Commissioner, I think on behalf of 16 17 your counsel and all of the people who have 18 worked so hard here today we've accomplished an 19 enormous amount in the session. We've made great 20 progress. There's nothing more that can be 21 usefully accomplished today. We obviously don't 22 need to have any session tomorrow. And I just 23 remind everybody of the known fact that you're 24 trying to have your decision about this application date by the end of February for all 25

1 of the parties and hopefully --2 THE COMMISSIONER: So there's no one else here today that 3 wants to make an application for standing? MR. VERTLIEB: None that we are aware of. 4 THE COMMISSIONER: Okav. 5 6 MR. VERTLIEB: Mr. Eby? 7 MR. EBY: Yes. My apologies to my friend for possibly 8 catching him off guard with this, Mr. 9 Commissioner, but it was the association's hope that the commission would consider posting 10 11 perhaps edited versions of the applications for 12 standing in a public way to facilitate 13 transparency around the commission's operations, but also to potentially facilitate further 14 15 discussions with respect to coalition building. 16 And I just would like to put that on record that 17 we'd like you to consider -- we understand 18 there's some sensitive financial information, but 19 if groups could make available the information 20 that they feel okay to the public and we would 21 like to make that request of the commission. 22 MR. VERTLIEB: Mr. Eby has hit on exactly the concern that we 23 had on the subject of transparency, and it was 24 the financial information that concerned us and so if there's a way to work around that, we're 25

1	happy to do so. We've really come a long way in
2	the process. If there are particular questions
3	people have, then they should feel free to
4	contact me or Miss Brooks or Miss Samnani or any
5	of the people in our office, but I think that
6	would do it for today, Mr. Commissioner.
7	THE COMMISSIONER: All right. Thank you. Thank you for I
8	want to thank everybody for attending here today
9	Thank you.
10	(PROCEEDINGS ADJOURNED AT 2:03 P.M.)
11	Time: 3 hours
12	I hereby certify the foregoing to be
13	a true and accurate transcript of the
14	proceedings transcribed herein to the
15	best of my skill and ability.
16	Kathie Tanaka, Official Reporter
17	UNITED REPORTING SERVICE LTD.
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