

COMMISSIONER

For Identification J.  
 Nov 28/11  
 VPD-006-009641  
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VANCOUVER POLICE DEPARTMENT  
 OPERATIONAL SUPPORT DIVISION  
 VIOLENT CRIME SECTION

Date: January 8th, 1998  
 To: Insp. F. BIDDLECOMBE - I/c Violent Crime Section  
 From: Sgt. B. COOPER - I/c Homicide Squad  
 Subject: MISSING PERSONS REPORTS

On 98-01-07 myself and Det/Cst. TEMPEST, Coroner's Liaison, met with Freda ENS and Morris BATES of Police-Native Liaison. Both have received complaints in the recent past from people who have been rebuffed by staff at both the Public Information Counter and Communications when attempting to file Missing Persons Reports. Among the reasons supplied for not taking reports are:

1. That the reporter is only a friend of the missing person as opposed to a relative.
2. That the person must be missing for 24 hours before a report can be taken.
3. That just because the reporter has not seen the person doesn't mean they are missing.

This situation has become a source of great frustration for these people and has reinforced the impression that because they are Native or residents of the Downtown Eastside, the police don't care about them and apply a different standard. While these people tend to live a transient and more unstable life-style than most, if they care enough to contact the police they should be listened to and taken seriously in the first instance.

One recent case outlined by Mr. BATES would have greatly embarrassed the Department had it become public. A female attended the Public Information Counter and later phoned Communications to report her boyfriend missing. She apparently tried to do this on more than one occasion and was refused every time. After 2 weeks she sought assistance from Police - Native Liaison. Police - Native Liaison staff contacted Det/Cst. TEMPEST who checked and informed them that the boyfriend had died 2 weeks previously. Had someone taken 5 minutes to fill out the Missing Persons Report at the time, the connection would have been made very quickly. In addition to the woman's prolonged anguish, this resulted in needless effort and expense in the Public Trustee's Office who had to open an investigation when information on next of kin would have been easily obtained from the

MCS 02/20  
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reportee at the outset.

It should be borne in mind that any of these cases could be a potential homicide and often the first step identifying victims is a Missing Persons Report. This was particularly true in a series of hooker murders 2 years ago when 3 of the bodies were found in the Agassiz area.

In terms of existing policy, the R & P Manual makes no reference to who can report a person missing and is also silent on time limitations. The Communication Section Policy Manual makes no reference to who can report a person missing but does require a 24 hour time lapse in the case of persons between the ages of 18 to 65.

In order to correct this situation, I request that Planning and Research be asked to examine present Vancouver Police Department Policy governing Missing Persons. In the meantime I would ask that the 24 hour requirement be suspended and staff at both the Public Information Counter and Communications be instructed that Missing Persons Reports are to be taken in all cases. At present we average 3-4 Missing Persons Reports every 24 hours and it is therefore unlikely that this would create an onerous burden on Communication staff.

This should prevent cases such as the one described as well as the ensuing embarrassment. It would also enable us to look at each case on its own merits and make an informed assessment as to whether further investigation is required.

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B. COOPER, Sgt.  
Vancouver Homicide Squad

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**VANCOUVER POLICE DEPARTMENT**  
**Operational Support Division**  
**Major Crime Section**

**Date:** October 22, 2001  
**To:** Inspector Boyd  
I/C Major Crime Section  
**From:** Detective #768 J. McKnight,  
Homicide Squad - Team 1  
**Subject:** Project Even-Handed

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On 00-10-14 I attended a meeting with the families of the Missing women associated to Project Even-Handed. There were an estimated 35-40 family members present. I will send you a copy of the minutes of the meeting that overall should be considered as a positive contact with the family members. Many of the family members vented their frustration with the Vancouver Police Department and the investigation of the missing women. There were some areas of concern identified by several family members concerning the department. They are identified as follows:

1) The families are upset that the Vancouver Police have not taken any steps to identifying any new potential missing women. They wanted to know what the department was currently doing and many referred to providing the women with pagers, cell phones or GPS. I realize that many of their suggestions are costly and the likelihood of success doubtful, however they are concerned that potential new victims will go unnoticed and/or unreported to the police. I know that Cst. Dickson attends regular meetings and deals directly with a lot of the women. DISC is utilized to identify customers. Internally, police awareness has increased due to the efforts of

Project Amelia. Parade briefings and bulletins have also increased the patrol member's awareness of the ongoing concerns relative to the missing women. The families feel that the department has not addressed these safety and reporting concerns and wish to discuss them further.

2) Many of the family members are concerned that missing reports are not generated without several telephone calls to the VPD Missing Person section and that little or no priority is given to these investigations. Many commented that information provided to the Missing Persons section was not recorded accurately and most were frustrated with the response from the department. Some complained that reward posters contained spelling mistakes and/or inaccurate descriptions of the victims. Overall, they don't believe that the department has communicated with the victim's contacts or investigated the files satisfactorily.

3) Two family members complained of the way they were treated by staff assigned to Missing Persons, in particular Sandy Cameron. They stated that she was rude and belligerent. Many felt that she was a police officer and stated that they had learned that she was a civilian employee. A majority of the family group supported this allegation and stated that they would not deal with her again under any circumstances. Most wanted to ensure that you would be made aware of their comments, however none indicated that they were going to formally complain at this time.

A meeting has been scheduled for Sunday, 01-11-25 @ 1300 hours between the family members and the investigators. It will take place at the Surrey satellite Office. I request your attendance and submit the following recommendations for your consideration:



1) That you liaison with Inspector Heed, I/C Vice Section. The purpose will be to determine what the Vice Section is currently doing in regards to monitoring sex trade workers. I'm not sure if there are currently any actions being taken by Vice to keep track of the women in the downtown east side. I'd suggest that Inspector Heed attend the meeting with you to address any issues that may arise.

2) That you discuss the missing person files with Sgt. Hetherington to determine what reviews are done by him in regards to the missing women. In particular, the reporting process, the initial investigation concerning queries or methods utilized to locate a subject and if the investigators have the ability to enlist the assistance of other investigators within MCS to assist with any follow-up if the file appears to be a possible homicide.

3) That you advise the family members of the complaint process and options available to them if they wish to pursue a complaint against a police officer or civilian member of the VPD.

Submitted for your information.

Detective J. McKnight

Detective P. Little

0006

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Lori Shenher	<b>DATE</b>	November 19, 2002
<b>TIME</b>	0840	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	1621	<b>RANK</b>	Det/Cst
<b>CURRENT ASSIGNMENT</b>	Financial Crime		
<b>ENLISTMENT DATE</b>	April 18, 1991		
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>	Missing Persons from July '98 to December 2000		
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	a/a		
<b>INTERVIEW CONDUCTED BY</b>	Doug LePard, George Macintosh and Sean Hem		

**Interview #2**

Sandy Cameron was a big problem regarding the victim families. I would hear her on the phone a lot and the way she dealt with people generally wasn't great. I heard racist stuff. The only specific thing to the MW file was there was one day when I think it was Tanya Holyk's mother, Dorothy Purcell, I think she's one of the 15 he's charged with, she came into the office to meet with me. I wanted to re-interview her to see if she could help me with anything. This was in late 98 or early 99. Sandy was right there and I introduced them and it was not good. Sandy was stone faced and Dorothy went white. It was clearly very awkward, they didn't exchange pleasantries and Dorothy looked like she was going to break into tears, and she later did. She said Sandy wouldn't take her calls, then said if I'd been a better mother... that she'd been harsh. It seemed that there had been racial undertones. She made it clear that it was so awful with her

- 2 -

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that she just stopped calling. She was the frontline person with the families. This is an area where we're going to have some explaining to do.

The nature of the office was that for months on end she was the only one in the office. I've heard her misrepresent herself on the phone as a police officer. I would confront her about it...I would get calls for "Inspector Cameron." When I confronted her she would completely deny it. Her level of self-awareness of was pretty low. Same with racial things, but not in reference to MW. For example, she was speaking to someone I assume was Asian. She was hollering into the phone, speaking slowly, finally she hollered into the phone, "speak English, this is Canada." I confronted her and she denied it was racist and said if they can't speak English they should go back to their country.

When Bob Cooper was in homicide the first time as a sergeant in the mid 90s, I know there had been so many problems with complaints about her on the phone, that Bob implemented a recorded line on one of her lines and she was made aware of it. When I got there in 98 she told me about it and sort of laughed and said it was for her protection. She had a 2<sup>nd</sup> line that wasn't recorded for personal calls, but I also know she used it for other calls, the implication was she used it to avoid being recorded. I know Bob made a run at trying to have her removed from her position and I know that's something that she bragged about that he wasn't successful.

There were sort of two sides of her. I definitely saw it go along racial lines. As she started to get a sense this was getting to be a bigger deal, she started to be a little easier to deal with. I think she picked and chose who she chose to deal with, and I think it was along racial lines. I know

0008

- 3 -

Sandra Gagnon, sister of Janet Henry, who's native, I know she had contact with Sandy that was not good, even though Sandy wouldn't say that. She thought when Janet went missing Sandy didn't treat her well.

When I came to MP in '98, I took over all contact with the MW families, so Sandy wouldn't have contact, but some of the damage had been done. I definitely sensed a communication barrier, and that there was information from earlier that I wouldn't get. I don't want to be critical of Geramy, but I went to her numerous times about my concerns about Sandy. Sandy was actually allowed to write policy for the office. For example, we have a lot of chronic runaways from group homes. She set up a system to fax reports back and forth from the group homes so she wouldn't have to bother the detectives, because usually these kids were going to show up, but they'd be calling us when the kids was 10 minutes late for curfew and to her credit she dealt with that problem. We relied on her to make a determination if those cases started to look like a problem, because for example they're staying in a drug house and we need to go find the kid or whatever. But that was definitely part and parcel of the whole climate in the office. Everyone was overworked and Geramy had too many things to do and she was happy to say, ok Sandy, you handle it.

When I was assigned, I contacted all of the families, gave them my private line and pager and I had all contact with them and they didn't have to contact her again and they were very happy about that.

0009

- 4 -

Every time a new MP came in it came to Sandy. The call came in to the Comm Centre, was forwarded to our office, and Sandy would be the first person to see the report. In the past she was really protective of the new reports and she would assess if she dealt with it or it went to a detective. I would say that wasn't appropriate, that it should go to a detective in the first instance. In the end, we agreed we would look at the new reports together and we would agree on how the reports would be distributed. She didn't love it but she accepted it. I think I was successful in convincing her it was in her best interests so things wouldn't bite us later, i.e., I would take responsibility for it. In terms of clerical work, I preferred to do things myself because she wasn't a strong typist or very computer literate. There were a lot of problems with her. The homicide detectives and secretaries had problems because they were so supposed to be able to use Sandy to help them with transcripts, but she would just refuse to do it. Or she'd do it but it was of such poor quality that you might as well do it yourself.

I think when Cooper was trying to get rid of her it went to Internal but I don't know how far it went from there.

I think it was my idea and Geramy supported it that I would be the one to have all contact with the MW families. I saw there was a problem, but also for me to get a handle on these files I wanted to deal directly with the families. I know there was chunks of time in the files where nothing was there and that was the best way to go and Geramy supported it. People took me to coffee and breakfast to warn me about Sandy. I had extensive discussions with AL Howlett who she drove crazy. He was pretty high strung and she drove him crazy. He vacillated between trying to deal with her and tuning her out completely. When I came to the office, he wanted nothing to do with the MW files and I think he couldn't understand why she was still there.

0010

- 5 -

People were amazed I could still sit in the same room with her. I really tried to bring her on side to make her contribute, but do my own thing.

From the beginning I tried to establish contact with the families, tried to listen to their concerns about the past, because they had concerns about the way things were done. I tried to reassure them that my appointment was an indication the Department took them seriously. Some were less trustful than others, or less interested in maintaining close contact with me. I asked each of them how much they wanted to know, how much they wanted to be contacted, how often. Over the years I was involved, I was in contact with some of them more often, like Maggie Devries, I was in fairly regular contact with her. Once I called her up to tell her nothing was really happening. She said she was taking some time away from this thing, to sort through things, so she said unless something major happens, not to call. She wanted to pull away from the other families because it was getting fairly intense with the memorials and everything. The [REDACTED] in Ontario told me they were happy with what I was doing and I didn't need to call unless something major happens. The ones I was in close contact with a lot of times was because they would just call me to talk, because they saw me as the link to their daughter or their sister. I guess I was viewed as being in a supporting role. The only person who had a concern was Debra Jardine, and it was more indirect because it was really against Al. She was a difficult person to deal with. I would always ask her if she had concerns and she always said everything was fine but then I'd hear from someone else that she was complaining and I'd call her back to talk to her but she said everything was fine. I was dealing with 25 to 32 families, and some I never talked to because they were transient or their numbers changed and we lost contact. My feeling was my time was better spent trying to find their daughters and sisters, rather than trying to find them. If they called Sandy in that interim, I was not aware of it.

0011

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Dave Dickson	<b>DATE</b>	November 5, 2003
<b>TIME</b>	1430	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	1028	<b>RANK</b>	Constable
<b>CURRENT ASSIGNMENT</b>			District
<b>ENLISTMENT DATE</b>			80/05/20
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>			see attached
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>			see statement
<b>INTERVIEW CONDUCTED BY</b>			Doug LePard, George Macintosh and Sean Hem

I started with the VPD in May 1980 and was on Patrol arresting the same people over and over again, and changed my focus to helping people exit the street life. I got out of the car and learned the helping agencies and started working with kids. I paid regular visits to daycares and schools and have built up a following with various agencies and put my pager out there 24 hours a day. I've built up a lot of trust with the agencies and they can call me anytime and they know I'll deal with it to make it right, sometimes do things a little differently. I take the extra step to deal with the problem.

Women trying to get away from ex boyfriends where there isn't enough for a charge. I might pay the guy a visit and make sure he knows I can make his life miserable, or I'd take reports where others wouldn't. With STWs, I'd deal with them fairly and they trust me to do it right, or tell them honestly there's not enough to charge the guy but this is what we can do. This has evolved to the point where I'm the DTES liaison position and everyone knows me. The VPD

0012

- 3 -

these women had been murdered and nothing had been done and that's been going on as long as I could remember, but we'd always find that they'd OD'd or gone somewhere else. I never heard anything like that until after I submitted my list.

I had dealt with Sandy Cameron over the years. I felt like we didn't actively go out and look for people. I would be in contact with the ministry and safe houses and I'd go into the MP files regarding missing street kids. I'd go through Sandy's files on a weekly basis checking to see kids that were missing and I might have checked the kid the night before and know she was ok. I'd hear Sandy on the phone saying "we don't look for missing hookers...we don't look for hookers." She was rude on the phone, but I can't say she didn't do her job.

After I submitted my memo, Insp. Greer set up a meeting and was very supportive of looking at the issue. There were quite a few people at the meeting: Biddlecombe, Axel Hovbrender, Kim Rossmo, a profiler friend of Kim's, quite a few people. The response was that we didn't have any evidence or crime scenes. Insp. Biddlecombe was saying maybe they just moved away, turned their lives around, there were no crime scenes. Rossmo was fairly quiet. Everyone was sort of on the same page that there were no crime scenes. I also had the list of murdered women who were from Vancouver and had been found killed somewhere else. Biddlecombe said there was no evidence they were related, but I said they were all STWs from the DTES so you couldn't say they weren't related.

There wasn't a lot that happened after that for a couple of months, then my list got leaked to Global news by somebody, and when it hit the press, I guess the Dept was forced into doing



0013

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Terry Blythe	<b>DATE</b>	February 26, 2004
<b>TIME</b>	1330	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	◆	<b>RANK</b>	Chief Constable
<b>CURRENT ASSIGNMENT</b>			Retired
<b>ENLISTMENT DATE</b>			◆
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>			Superintendent and DCC Operations June A/Chief Constable June 28, 1999 Chief Constable late 1999
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>			a/a
<b>INTERVIEW CONDUCTED BY</b>			Doug LePard and Sean Hem

I joined the VPD in the Department in February 1969 at age 20. I was placed in Ops as a Patrol officer mostly walking a beat, first in the DTES then on the Granville Mall. I went from a primary investigation unit to a crime prevention unit and competed for promotion at 6 years service and made the Detective and Corporal lists at the same time. I became a detective and went to general invest in Oakridge, then to Drug Squad and Internal. I was a sergeant for about 4 years in Drug Squad and Communications, then to Staff Sergeant and back to Patrol and was there for about 4 years, competed for Inspector and was promoted and went to Patrol north east and also to HR as an Inspector. Then I got promoted to Superintendent and went back to Oakridge to Patrol, then back to HR for about 2 years. Then I was made a DCC with the reorganization and I went to the Ops Division North then we amalgamated North and South. Then June 28 1999 I was made the Acting DCC. I never went to Homicide or Robbery because they had such senior guys in there and you couldn't get in there, so the opportunities were to move upwards. Internal was a great investigative area. So I had a pretty well rounded career with operational, administrative and investigative assignments.

*February 26, 2004 interview with Jerry Blythe  
by Leonard. Herd.  
-2-*

0014

My first involvement with the Missing Women Investigation was as the Deputy in Ops. I recall discussions in our SMT meetings where Brian McGuinness spoke around the whole issue of Missing Women. And the aboriginal community was really dissatisfied with our Missing Persons people, whether they were taking things seriously and they complained about Sandy Cameron. She often apparently pretended to be a detective and that was pretty concerning to all of us.

The first actual step I recall was Project Amelia. Fred put together a team: Geramy and 4 or 5 individuals. A couple of constables, detectives Chernoff and Lepine, Lori Shenher, Geramy Field, Dave Dickson and Geramy Field led the investigation.

Earlier, I do recall assigning people like Rod Bricker and Dave Dickson to Unsolved Homicide to help them. That may have been before Amelia. I remember Dave going because I was his Deputy and I approved him going to do it. There was a little controversy around Inspector Carson Tumcliff trying to get Dave out of that office in the DTES, which is why I remember it. There was a lot of comment from the community that they wanted him back, and I put him back in that office and it was after that that I authorized him to go on that assignment to Unsolved Homicide. Brian Honeybourne was running PUHU with the RCMP and they were always asking for people so we tried to accommodate them. Part of that job was to research these missing people and I remember Dave Dickson had a lengthy list he worked on. Lori then had a similar project, IDing people and trying to locate them, to determine whether they were deceased or whatever. I wasn't familiar with what happened prior to this team being formed.

We as Deputies weren't privy to a lot of information because there were issues around privacy and Brian kept pretty close contact with Chambers, but not necessarily with the rest of us. Before Chambers there were 6 deputies but he bought 3 of them out with another about 9 inspectors also got bought out, so that was a lot of experience that left. The DCCs that left were Higgins, Rollins, and Stevens. That left me, McGuinness and Battershill, and then Battershill left some time later to be the Chief in Victoria and so there was an interim acting Deputy before he was replaced.

- 14 -

0015

With John, I don't ever remember him or anyone else telling me that women were still going missing from the Downtown Eastside in 2000, that we have a problem. The one thing I did hear was the problem with Sandy Cameron and her attitude. I thought John had a better handle on things as far as he had a better relationship with the Mounties, and he would share information with us on the Executive. From my seat, I think John was far more approachable and not giving them shit all the time like I had complaints from some of the Officers about Brian. Even Doern complained about him, and they were friends.

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0016

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Dan Dickhout	<b>DATE</b>	April 5, 2004
<b>TIME</b>	1330	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	88	<b>RANK</b>	Constable
<b>CURRENT ASSIGNMENT</b>	Retired		
<b>ENLISTMENT DATE</b>	May 10, 1978		
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>	Coroners Liaison Missing Persons Investigator		
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	See HR Report re Coroners Liaison October/November 1999 to November 30, 2003		

**INTERVIEW CONDUCTED BY**Doug LePard and Sean Hem

I started in Patrol for about 5 years. I was in the Range as an instructor for a year, then back to Patrol for several years. I did 2 years in the Marine Squad and about 6 years in Acc I. I was in Hit and Run briefly because I had a back injury, then I went to Coroner's Liaison. From there I slid over into Det. Howlett's position in Missing Persons when he retired. I don't think anyone else wanted it. I was involved in the MW investigation even in Coroner's Liaison because we would help to try to see if someone had died somewhere. But it was almost like if you walked by a meeting, you got named as being involved in the investigation.

My involvement initially was in Coroner's Liaison. I attended some of the meetings, and did searches across Canada for records of death. That was about the extent of it from the Coroner's Liaison point of view. When I was in MP Sandy Cameron would take the initial reports and the detectives would work on them later if the person didn't wander home, then the detectives would get involved. Like a week or two later, depending on the type of persons. With the MW, I don't know what Sandy's criteria was for turning them over. It wasn't a very good system, but she had been there a long time and liked

0017

- 2 -

to run the office. Some of the files had to lot to do, but the MW files often didn't have an address, and the date last seen was often well before the date of a report, a month, two months, a year. There wasn't a lot to do in terms of an address to check or anything like that. You're a little bit hamstrung. A lot of the work was talking to the families.

The process changed when the personalities changed. Emer Fitzgerald's doing it now and there's a lot more open communication. With PRIME there's a more active role in the detectives checking the files. Now it's regressed. When I was there, there was two detectives in Missing Persons and one in Coroner's Liaison and then Coroner's Liaison was chopped, but the job still had to be done, so one detective had to do mostly that, and one was doing mostly missing persons. Then we lost one of the missing persons detectives as well, so you had one detective doing the missing persons job and the coroner's liaison. That was the situation as I was retiring.

The MWRT was down the hall. Lori worked exclusively with that task force. I did the "normal" missings. I had very little involvement with them during that time. They had their 31 missing women and we would do the basic work on any new ones. I remember shortly after they disbanded sending an email to my boss, Chico Hetherington, saying we're still losing them. I think I had a list of 5. Shortly after that they started Evenhanded. That was probably already in the works by that time.

Geramy Field was supervising both, the MWRT and a homicide squad, and Missing Persons. So if we had a new MW, we'd bring it to Geramy's attention, and she would decide who was going to work on it.

Regarding Sandy on the phone, she was fairly abrupt on the phone, but you wouldn't know who she was talking to so it wasn't like I could tell her to smarten up. There were a few occurrences that you'd kind of go holy smokes...

Once the review team was up, it was pretty instantaneous through Geramy Field that if we had a new one that was missing, we'd make the MWRT aware of it right away, or we'd go to the office.

0018

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Geramy Field	<b>DATE</b>	November 15, 2002
<b>TIME</b>	0800	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	55	<b>RANK</b>	Sergeant
<b>CURRENT ASSIGNMENT</b>	Mounted Squad		
<b>ENLISTMENT DATE</b>	June 9, 1975		
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>	Homicide Squad		
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	July '98 to May 2001		
<b>INTERVIEW CONDUCTED BY</b>	Doug LePard, George Macintosh and Sean Hem		

I first became involved in July '98. Transferred to Homicide in June '98. Started w/VPD in June, 1975. 75-78 in Patrol, 78 to 83 in Dog Squad, 83 to 84 Patrol, D1. Then to CLEU 84-86. Then to Detective Office at Oakridge from June - Dec 86. 86-89 in Drug Squad. D2 Patrol Corporal from 89-90 Then in Internal from 90 - 92. 92-93 in the Jail as a Sergeant when I was first promoted to Sgt. I went to SOS in 1993 to 1998. 98 to May 2001 in Homicide. MW was part of my duties in Homicide the whole time. There are two sergeants in Homicide. One was to look after MP, and the other to look after the civilian staff in Homicide. So I had the Team 2 homicide investigators and MP. That started as 1 Det and one civilian, then we took on Lori in July '98. The other was Al Howlett. He did all the other MP files and Lori focussed on the MW.

I wasn't given much info when I arrived. I got it 2<sup>nd</sup> hand from what Al and Sandy Cameron had gleaned from their experience. I can't say that I was aware of any particular problem. I'd heard rumours every once in a while that someone was preying on DTES women, but it was sporadic,

- 6 -

0019

that there was an anomaly in the number of MW, and that was the only real evidence we had was the statistical analysis. So then we needed to look at the experience of other cities, to see if this was a common experience, was it AIDS, ODs, and so on.

Cameron was a problem employee, she can be sweet as pie or very insensitive, "you're not a true family member, I'm not going to take a report". At one point I was advised that she was the one that had ID'd the big increase in numbers, but it wasn't; it was Dave Dickson. Amongst all of this there were 3 prostitutes from the DTES found in Aggasiz, believed to be the same killer and the RCMP had a suspect who was in custody. We thought he might be responsible for some of our MW, but not all of them. We're thinking [REDACTED] is the guy who's done it all. DNA initially linked the cases and he looked really good for it based on the other parts of the investigation. But then we found out that DNA actually excluded him -- there had been some problems with the DNA analysis. It wasn't until spring or early summer of 99 that he was excluded, then we were back to square one.

In Sept of 98, Rossmo had come up with this blueprint of things to do, most of which we were doing. He believed there was a serial killer at work in the DTES and he had a strategy of how to investigate. I was open minded about whether there was one. I'd taken a course Kim had taught on profiling and we discussed this. So I was open minded to the possibility. It wasn't until Spring of 99 and we looked at Kim's stats, that I really came to believe that this was a viable theory. I know there was a cry to say that there's a serial killer out there, but my concern was that if we said it publicly, people would ask what evidence we had and the only evidence we had was Rossmo's study, that was it. We didn't want to strike panic in the public that isn't justified. The

0020

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

NAME	Sandy Cameron	DATE	November 25, 2003
TIME	1030	LOCATION	Farris, 700 W. Georgia
PIN	n/a	RANK	Clerk IV
CURRENT ASSIGNMENT	Archives		
ENLISTMENT DATE	July 1976		
ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION	Missing Persons Unit		
DATES OF RELEVANT ASSIGNMENT(S)	1979 to November 2001		
INTERVIEW CONDUCTED BY	Doug LePard and Sean Hern		

I was a secretary in the Patrol Division, working for the Inspectors and Staff Sergeants in charge of Districts 1 and 2. In 1979, they were looking for someone to assume clerical responsibilities in Missing Persons, on the 3<sup>rd</sup> floor attached to Homicide. They reviewed clerical positions to see who could assume additional clerical duties and decided the Patrol North clerical position could do it and I was selected to answer the phone, take messages, that was it. At the time there was a police constable on light duties in there. He would make calls in the morning and "busy the phone" (i.e., no voice mail; people would get a busy signal) then I would take messages for the rest of the day.

In the Spring of 1980, Glen Clemmett was a homicide detective, and he became the missing persons detective. I was still just doing clerical work. He was going for lunch one day and a fellow by the name of Dave Brydon came into report his girlfriend missing. Glen told me to go talk to him because he was going for lunch. I didn't know what to do so I went to talk to him and



- 10 -

0021

important to me. I didn't work for the police department, I worked for the citizens of Vancouver, I just happened to get paid by the VPD, my job was to help people out. I felt so good when Steinbach was there and I wished I'd always wish for everyone to be like him. In the VPD we would find over 99% of missing persons, highest solve rate of any city of similar size.

A problem was that when we didn't find them, when there wasn't obvious signs of homicide, the file wouldn't go to homicide. There should be inquiries, hit the streets, check their rooms. The media should be educated. Many missing persons posters I would give the media, they would never put them in the paper. Every time someone went missing, we made an individual missing person poster and I would take them to the needle exchange and other places, but the media would never put them in the paper until it became a big problem. Each one of the MW had their own poster and we'd mail them all over the place, locally, to Toronto, and so on, but the media would never put them in the paper.

It would be wrong to say that we just take the report. We do an incredible amount of work. I probably have 400 thank you letters for the work I've done. Just look in the file for all the things we did.

In 1988 Bob Law tried to have me transferred me out of MP. It was related to his sexual harassment of me. I had no knowledge of Bob Cooper trying to have me transferred out, but it wouldn't surprise me. I requested my line be taped because I was accused of something by this Asian woman and I think Bob solicited the letter from her. So I asked that my line be recorded so that this would stop because she accused me of something I didn't say. There were letters of

- 11 -

0022

complaint over the years because not everyone was a happy customer because we wouldn't do what they wanted. I think him and this lawyer Jessie O'Neil were trying to get me one time.

I was an easy one to take a shot at because I was the only one in the office, it was always "that missing women's clerk." One of them was on the radio saying they were successful in having me removed from MP but I left on my own accord. I wasn't giving them the answers that they wanted because I didn't have them and they thought we were doing nothing. It was understandable that they were frustrated, this was all pre 1997 that I dealt with them.

I don't recall dealing with Erin McGrath. I may have. I don't know why some of the family members were critical of me. You'd have to talk to Sandra Gagnon and ask her how I treated her. Or Herb Williams. They can get together and say this, but what's rude to someone might not be rude to someone else. I think their frustration level was high and I was the prime target. I never ever said I was a police officer on the phone. There was an internal and they pulled the tape and it showed I never said that. I never said that. The police as a joke used to call me that but I never did that. Other officers might say something...I have a loud voice. People could interpret that as being rude. My frustration level was rising. I felt like here's the limb and I'm on the end of it.

Sure people complained, but I could also complain about people being rude to me. If you're rude to me, I might get defensive, but in no way would that effect the investigation into the missing person. I would take it. There might have been times I was rude.

0023

- 12 -

The letters of complaint seemed to go up when Sgt. Cooper was there. I would refer them to him and he would tell them to put it on paper. Not everyone we deal with is happy. I heard a lot from staff that I was loud, and I had a tendency to cut people off, so I tried to deal with that. There might have been some problems with Cheryl Leggatt but I don't think there was anything with Lori. Cheryl would say I shouldn't say this or that, nothing of an important nature.

I honestly believe that so many of these cases when they were reported missing, there was such a huge time span from when they went missing until the time of the report. It was such a problem. I've got lots of thank you letters from people who talked about my compassion and how much I helped them.

0024



**VANCOUVER POLICE DEPARTMENT**  
**Operational Support Division**  
**Major Crime Section**

**Date:** May 17, 2000  
**To:** Sergeant Geramy Field  
**From:** Detective Constable Lori Shenher  
Missing Persons - Major Crime Section  
**Subject:** MPRT

The following is my response to the comments of Det/Cst Mark Wolthers and Det/Cst Doug Fell with respect to the activities of Missing Persons Review Team.

I find it particularly regrettable that Det/Csts Fell and Wolthers are attempting to blame others in the MPRT for their situation instead of accepting the constructive suggestions and criticisms offered to them in light of the errors they have made in the handling of the [REDACTED] investigation. I find it unfortunate that they continue to criticize everyone around them while refusing to acknowledge their own incompetence and stubbornness in not asking for assistance when they were clearly over their heads in terms of their own investigative knowledge and experience. That they did not consult with the MPRT prior to attempting to interview Mr. [REDACTED] is in my mind inexcusable.

I will dispute many of the claims and perceptions of events as they raise them in their May 12, 2000 letter to Chief Constable Blythe and I will attempt to provide dates, documentation and corroboration of the MPRT's actions. However, I would strongly suggest that all members of the MPRT be asked to respond to these allegations. I believe this will present an excellent illustration of the climate of the team, the effort put forth to fully investigate every aspect each of these files and potential suspects and the effort I personally put forth to work cooperatively with Det/Csts Fell and Wolthers despite their seeming unwillingness to do so from the onset. I feel the tone of their letter suggests they view the MPRT as something separate from themselves when it has always been my understanding they were part of this team.

I began working with Det/Csts Fell and Wolthers the third week of July, 1999. It was my understanding that they were brought in to assist with many of the investigative tasks I had been unable to complete and to assist with the investigation of various persons of interest, Mr. [REDACTED] being only one of them. In my capacity as File Coordinator, I feel I made it clear to them from the onset that every activity of the investigators on the MPRT must be documented in such a way that would be appropriate should we enter into legal proceedings against any parties

0025

2

we determined to be responsible for the disappearances of these women. I reiterated this request in virtually every meeting of the MPRT that was held and yet, Det/Csts Fell and Wolthers routinely neglected to provide me with notes from interviews with STWs, nor did they provide me with a full accounting of their activities on behalf of the MPRT.

It became apparent to me within a matter of a few weeks that Det/Csts Fell and Wolthers had no intention of advising me of the full extent of their investigative efforts, nor did they wish to listen to any suggestions the team had regarding investigative techniques they were employing. Recognizing this, I began suggesting that if they did not take our word for something, they would be well served to speak to Det. Tom McCluskie, whom I hold in very high regard for his investigative abilities and knowledge. To my knowledge, they consulted Det. McCluskie once.

I was aware of their reputation for not sharing information and their fear that other investigators would steal their sources and information, but until this investigation, I had not seen evidence of this first-hand. We would hold meetings in which they would supposedly advise the team of what they were working on, then I would overhear phone calls and conversations among them that made it obvious there were many things they were working on which they did not advise the team of; things they clearly did not want the team made aware of.

I became aware that Det/Csts Fell and Wolthers were in contact with Det. Brian Ball of the Provincial Unsolved Homicide Unit with respect to some information on a file that was assigned to Det. Lepine and Det/Cst Chernoff. I asked Det/Csts Fell and Wolthers twice to advise Det. Lepine and Det/Cst Chernoff of the new information and pass on anything to them, but found that they had not done so. I had to physically go and get Det. Lepine and bring him into a meeting with Ball, Fell and Wolthers or he would not have been made aware of it. It was a blatant attempt by Det/Csts Fell and Wolthers to exclude Det. Lepine and Det/Cst Chernoff from information on their own file. I believe it was this event that caused Det. Lepine and Det/Cst Chernoff to refuse to work with Det/Csts Fell and Wolthers. I began a very stressful period of attempting to gather information on their activities, periodically confronting them with what I had learned and being met with resistance and hostility. I expressed these concerns to Sgt. Field on numerous occasions and we attempted to improve communication through more frequent team meetings, but the problem continued.

I was told by each of them on varying occasions that they had no notes because they were conducting what they referred to as "street interviews". These "street interviews" consisted of showing STWs a group of sixteen and seventeen photographs of persons of interest to the MPRT, including Mr. [REDACTED] Dorothy Alford and I both made repeated offers to put a proper photo line-up together for these interviews, but each time Det/Csts Fell and Wolthers dismissed the idea as unnecessary.

I voiced my concerns about [REDACTED] identification to Det/Csts Fell and Wolthers on numerous occasions. I felt that in light of the fact they believed Mr. [REDACTED] was at the very least a sexual assault suspect, they were bound to provide a proper photo line-up with ballot, not the hodge-podge collection of men of various ages, races and physical characteristics they continue to use well after identifying [REDACTED] as a sexual offender.

I will address paragraph by paragraph the issues raised by Det/Csts Fell and Wolthers:

In paragraph two, Det/Csts Fell and Wolthers discuss their interest in the STWs of the Downtown Eastside. In reality, I have had to defend them to STWs I have dealt with because they are clearly not the friends to the working women they pretend to be. Every member of the MPRT has heard Det/Csts Fell and Wolthers refer to our victims as "whores" and "fucking whores" in the past year. I believe their actions have proven Det/Csts Fell and Wolthers are only interested in whatever "glory" they perceive will be waiting should they find a killer. When the MPRT found four women in 1999 - two dead, two alive - they were completely uninterested. When Det/Csts Fell and Wolthers speak of the number of victims the MPRT has, they use the number twenty-two, not twenty-seven, because only twenty-two women fit the timeline for Mr. [REDACTED] in their estimation. They seem uninterested in acknowledging these other five women in any way.

In response to paragraph three, I can only say that there has never been any concrete evidence from this traffic stop onward that Mr. [REDACTED] is anything more than a sex offender. I am not discounting the possibility, but merely stating there is no evidence to say that he is a killer other than the gut feeling of Det/Cst Wolthers. The MPRT has the names of hundreds of men fitting [REDACTED] lifestyle, and if we had the luxury to investigate each one of them for one entire year, I am sure we would likely uncover some criminal activity on their parts as well. Had Det/Csts Fell and Wolthers pursued each of those with the same vigilance, it is likely other offenses would have been uncovered.

Paragraph four illustrates my point about the glory-seeking motivation of Det/Csts Fell and Wolthers. They have not conducted themselves as team players and I believe their actions during the [REDACTED] investigation are well documented by members of the VPD Homicide Squads.

Paragraph five again raises the identification issue of [REDACTED] with respect to the photos Det/Csts Fell and Wolthers showed to victims. The MPRT also attended WISH meetings and spoke to STWs on the street. Points one through twenty-one again show that Mr. [REDACTED] is by no means unique in the Downtown Eastside. Point seven is interesting because many of his "victims" not only entered his vehicle once, but went out with him again. Had Det/Csts Fell and Wolthers not been so fixated on Mr. [REDACTED] they would have seen from other MPRT and Bad Date Sheet entries that this behaviour is not unique among sex trade customers and sex offenders. Mr. Picton is a very good example of a potential suspect. Det/Csts Fell and Wolthers were never interested in him despite the comparatively large amount of information suggesting he is an excellent suspect.

Paragraph six is incorrect. The Bad Date Sheets had been looked at by me and I was attempting to have them entered into SIUSS through a utility program which had to be designed. I felt it was a priority to enter the suspect information we had received directly as a result of the missing persons investigation first. SIUSS entry was very time-intensive and had Det/Csts Fell and Wolthers bothered to ask, I would have advised them the Bad Date Sheets were in the plans to be entered and analyzed.

0027

Paragraph seven represents the only innovative investigative techniques that Det/Csts Fell and Wolthers implemented. With the exception of point one, they were responsible for all of this and it could prove to be excellent information.

Paragraph eight raises a problem in the MPRT with data entry, simply because there is far too much work for one person to enter and the backlog has been huge.

Paragraph nine is also factually incorrect. This suggestion was never raised to me or to the team. Had it been, I would have likely explained that from my experience in the Strike Force, the VPD is very reluctant to place undercover operators in such high-risk positions due to liability considerations. To embark on such an operation without a clear suspect would also be very time and resource intensive.

This paragraph is particularly offensive to me because I can assure you, nothing Det/Csts Fell and Wolthers have suggested to me has fallen on deaf ears. They have so rarely included me in any of their ideas, I would have remembered the occasion. I do recall the one idea they did raise to me and it was the first indication I had that they were incompetent.

In August 1999, I happened to enter the office as they were leaving. They told me they were going to see Randy, the equipment manager at CLEU. I asked why and they proceeded to tell me. They wanted him to design fifty tracking devices with GPS and "somehow put them into Bic lighters so we can give them to whores to put in their purses". They wanted to allow these women to carry on their business and then, if they went missing, we could track the lighter and find the body. This was the one occasion I am aware of where they had spoken to Det. McCluskie, but they had not told him the whole plan, they merely inquired generally about obtaining tracking warrants.

I listened to this and felt a great deal of concern that they would truly believe this was a sound investigative plan. This was not a brainstorming session or funny office banter -- they were ready to go to CLEU right then and there and I had to convince them this would not work for a variety of reasons relating to liability, practicality, cost, and safety. If there was ever anything worthy of deaf ears, it was this plan, but I listened without laughing and expressed my concerns and urged them to ask Det. McCluskie if they doubted me. They did not go back to him to my knowledge.

Paragraph ten is very misleading. At no time did Det/Csts Fell and Wolthers allow for the possibility that the suspect in the Agassiz homicides was anyone but Mr. [REDACTED]. It was not until the results of the DNA testing came back and proved Mr. [REDACTED] DNA did not match [REDACTED] that Det/Csts Fell and Wolthers accepted the possibility of another suspect. Det/Csts Fell and Wolthers were every bit as adamant prior to receiving those lab results that Mr. [REDACTED] was the suspect in these cases as they are that he has killed our missing women.

Paragraph ten alludes to new suspects in the Agassiz murders which I am unaware of. Det/Csts Fell and Wolthers duplicated much of the work Det. Lepine and Det/Cst Chernoff and the RCMP

0028

5

Serious Crime investigators had done on these homicides. In the meeting they refer to, Det/Cst Wolthers pointed his finger at the Agassiz member and berated him in front of several members during the meeting, including myself, Sgt. Field and Supt. Gary Bass. His behaviour was extremely embarrassing for the MPRT and the VPD and again showed a lack of knowledge of investigative techniques and DNA evidence. Det/Cst Wolthers' comments were particularly offensive coming from an investigator who had been given the luxury of working on one file for months addressing overworked RCMP Serious Crime investigators.

In response to paragraph eleven, this is correct. The other members of the MPRT did not feel that Mr. [REDACTED] was any more of a suspect in the disappearances of these women than anyone else we had come across because we have yet to be shown any evidence to the contrary. The MPRT team members were frustrated that so much time was continuing to be spent on Mr. [REDACTED] when there were other avenues of investigation to be explored. Despite Sgt. Field asking them to work on other persons of interest, Det/Csts Fell and Wolthers continued to focus solely on Mr. [REDACTED].

Paragraph thirteen raises the issue of Det/Csts Fell and Wolthers not consulting the MPRT as a unit prior to attending Lethbridge. I feel that regardless of the level of support they felt they had from the team that we should have been consulted and some strategizing and a round tabling of ideas should have occurred. I believe they deliberately chose a week during which I was on annual leave to finalize their plans. They had never made me aware of which week they were planning to execute the search and arrest warrants in Lethbridge. They were not directed by anyone on the MPRT to attempt to interview Mr. [REDACTED] in Lethbridge, nor would anyone on the MPRT have felt they were qualified for such a task.

The failure of Det/Csts Fell and Wolthers to seal their information to obtain has been, in my opinion, very damaging to this investigation. Again, we have an example of their lack of knowledge and experience, coupled with their inability to ask for assistance, thereby compromising this investigation. This information was subsequently obtained by the media and sensitive details about Mr. [REDACTED] address, sexual habits, drug use, vehicles, etc. were now available to future victims who read the papers, making corroboration of their stories very difficult for Det/Cst Trowski. I also believe the detailed media accounts of Mr. [REDACTED] activities and the poorly done interviews in Lethbridge have frightened him into not speaking to us.

Paragraph fourteen is critical in that it describes Det/Csts Fell and Wolthers' "main goal" as trying "to interview PO1390 [REDACTED] and to either eliminate him as a suspect or find him responsible for the disappearance of STWs." I feel this was a huge overestimation of their abilities to even attempt such an interview. I do not understand why they would fail to video and audio tape the first three hours of this interview and they do not seem to have an answer for this.

"Our hope was to interview and question [REDACTED] and observe his body language to determine whether he was innocent or guilty with regards (sic) to the missing STWs. (It is well known that body language is an 80% indicator of guilt or innocence). However, it was also agreed that if [REDACTED] did start admitting any guilt, the interview would be stopped and



we would arrange for him to talk directly to a lawyer." I believe this paragraph in and of itself indicates the arrogance and lack of understanding of the admissibility of statements on the parts of Det/Csts Fell and Wolthers.

In the tapes I viewed, I saw no visible indication they had any knowledge of Reid's Nine Steps of Interrogation. As for Convicting the Guilty, I offered Det/Cst Wolthers my copy in September 1999 and he dismissed it at that time as "academic bullshit" and again pushed it angrily aside last week when Sgt. Field left it on his desk, saying he did not need it.

I find it very hard to imagine either one of Det/Csts Fell and Wolthers has read this book, much less put any of its principles into practice. Had they read any of it, they would not have made the mistakes they made in terms of failing to advise Mr. [REDACTED] of his Charter rights, failing to tape their interviews and muddying the waters between the sexual offenses and the missing women. Approximately three weeks ago, I mentioned the concept of Charterproofing, which is discussed at length in Convicting the Guilty to Det/Cst Wolthers and he was unaware of the term or its meaning. This interview was a fishing trip and paragraph fourteen states this as fact.

Paragraph fifteen contains a direct contradiction of what Det/Csts Fell and Wolthers told those members present in the Polygraph office on May 1, 2000 (Spencer, Field, Lean, Paulson, Davidson, Shenher). At that time, Sgt. Lean asked Det/Csts Fell and Wolthers whether they had "chartered" Mr. [REDACTED] and Det/Cst Wolthers said, "No, we didn't want to go that route." There was no mention from either one of Det/Csts Fell and Wolthers of any sort of indication that Mr. [REDACTED] was "verbally warned" by them. In fact, after Det/Cst Wolthers said they didn't want to go that route, Det/Cst Fell said, "the patrol guys had already chartered him." I believe this issue raises a significant integrity question. I suspect Det/Csts Fell and Wolthers are realizing this was an error and are now attempting to save face by suggesting they paraphrased the Charter Warning. This would have occurred in the three hours of the interview that are not taped.

Paragraph sixteen again indicates Det/Csts Fell and Wolthers are operating under the delusion that their interviews were a success. Clearly, Mr. [REDACTED] manipulates them, to the point where they agree to provide him with a hypnotist. To say Mr. [REDACTED] is "absolutely responsible for the missing STWs" from Det/Csts Fell and Wolthers' observation of his body language is ludicrous. Again, they have absolutely no physical evidence of his involvement. I will agree his behaviour is interesting, unfortunately we do not know what was said to him in the first three hours that could account for that. Det/Csts Fell and Wolthers have clearly operated solely on emotion and not intellect in their investigation of Mr. [REDACTED].

Paragraph eighteen again indicates a very different perception of what takes place than what Sgts. Lean and Paulson and I observed when viewing the tapes. The drawing of the map is in my opinion a casual attempt by Mr. [REDACTED] to assist the psychologists in gaining an understanding of the area in question because they are unfamiliar with the Lower Mainland. They ask Mr. [REDACTED] to speculate on where bodies could be hidden and he tries to, despite showing almost no ability for creative thought throughout the entire interview. The psychologists feed him with what they hope he will say and it is ineffective.

0030

Paragraph nineteen again strikes me as irresponsible. I agree there are interesting aspects to Mr. [REDACTED] behaviour in these interviews which need to be further investigated, but to say he is responsible with no evidence or admissions is amateurish and irresponsible.

Paragraph twenty is incorrect. Perhaps Det/Csts Fell and Wolthers do not understand that prior to the formation of the MPRT in May, 1999, only two investigators had been working on thirty-one files. There was not a failure to do these tasks, but an inability to do them due to time constraints. There was one STW's residence that was not checked because there was some dispute between Det. Howlett and the Portland Hotel staff as to whether the effects belonged to the MP.

Det/Csts Fell and Wolthers were brought in to assist with the overall workload in the MPRT, not only to investigate Mr. [REDACTED]. In fact, those outstanding tasks were assigned to Det/Csts Fell and Wolthers in August 1999. Seven persons of interest identified by me through my and Det. Howlett's investigation of the missing persons files were assigned to Det/Csts Fell and Wolthers for location and interview. The first of these was assigned August 30, 1999, the remainder on October 5, 1999. Not one of these parties has been located or interviewed by Det/Csts Fell and Wolthers. I have asked repeatedly whether they had located and interviewed these parties, the answer was always no. Finally I wrote the seven names on the white board in the MPRT office under Det/Csts Fell and Wolthers names with instructions.

Paragraph twenty-one is both condescending and insulting to the Missing Persons Section and the MPRT. I believe the work present in the thirty-one missing persons files speaks for itself in response to this point.

As for paragraph twenty-two, that is incorrect and again shows an arrogance and a lack of understanding of both the mandate of the MPRT and the role of the File Coordinator. The MPRT has forwarded numerous tips and information to the appropriate sections of both the VPD and outside agencies for follow-up, and where appropriate, arrest.

Paragraph twenty-three is correct in that such an unusual investigation requires that unusual steps be taken. Having said that, Det/Csts Fell and Wolthers offered very little in terms of technically proper investigative techniques. If Det/Csts Fell and Wolthers consider ignoring the Charter of Rights and Freedoms, sneaking around behind your teammates' backs and failing to properly conduct the technical aspects of an investigation examples of innovative police work, then they have succeeded. They are correct in saying the other members of the MPRT did not employ such "innovations".

Paragraph twenty-four again raises something that I am unaware of. I do not know which suspects Det/Csts Fell and Wolthers are referring to since they continue to be convinced beyond any doubt Mr. [REDACTED] is the only person responsible for the missing women. This paragraph does raise another issue: I have asked Det/Csts Fell and Wolthers repeatedly if they have considered preparing a DNA warrant for Mr. [REDACTED] from the time his throwaway sample

They have repeatedly said there is no need for it, which I advised them is not the case. I believe now that Det/Cst Trowaki has suggested it, they feel it is a good idea.

Another issue with respect to DNA testing is that I believe Det/Cst Wolthers has been offering to test other jurisdictions' samples on our budget. I made it clear to him that was not the procedure for such testing, but I have no idea whether he took my advice or not. I have raised this concern with Sgt. Field.

Paragraph twenty-five again illustrates the inability of Det/Csts Fell and Wolthers to face the real issue: the errors made on this file, the inability to take constructive criticism from experienced members, an unwillingness to include the MPRT in decision-making and a clear attitude of deception in terms of information sharing.

Quite frankly, if personality conflict were the issue here, I would have requested that myself and Det/Csts Fell and Wolthers part ways eight months ago. I welcomed them with a professional attitude and believe I began with a willingness to see this working arrangement succeed. I have endured their condescension, their constant criticism of the investigations done by both VPD members and those from outside agencies, their overestimation of their own investigative abilities, their inability to manage evidence collection and the taking of statements, their lack of compassion for these women and their families, their repeated bigoted comments and their inability to take direction from both myself and Sgt. Field.

I feel I have coordinated this investigation to the best of my ability with few resources. The MPRT has tried to maintain open minds as to the fates of these women and the people who could be responsible for their disappearances. The MPRT has been diligent in its pursuit of all aspects of this missing persons investigation. I find it regrettable that Det/Cst Fell and Wolthers have chosen to take valuable time away from this investigation with their baseless allegations and unfounded criticisms.

Sincerely,

 1621

Det/Cst Lori Shenher

File Coordinator - Missing Persons Review Team

00-05-17.

Noted.  
Separate response attached  
Sgt. Field S/S

0032

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Lori Shenher	<b>DATE</b>	November 12, 2002
<b>TIME</b>	1300	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	1621	<b>RANK</b>	Det/Cst
<b>CURRENT ASSIGNMENT</b>	Financial Crime		
<b>ENLISTMENT DATE</b>	April 18, 1991		
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>	Missing Persons from July '98 to December 2000		
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	a/a and in statement		
<b>INTERVIEW CONDUCTED BY</b>	Doug LePard, George Macintosh and Sean Hern		

I joined the VPD in April 18, 1991. Before that was a reporter for a small paper in Alberta. Prior to that worked for an advertising agency as an account exec, and at 3M as a sales rep, and went to University of Calgary, B.A. I was in Patrol in the DTES from '91 until the end of '93, then went to the Comm Centre for 15 months. From there to Patrol in D4, the West Side, until 96. Then went to SF for 2.5 years, then I went to MP in July, '98.

I was in a car and on foot in the DTES, and for 6 months I was also on a prostitution task force for 6 months, keep track of the STWs, w/c work with Johns. When I was doing the TF in '93 I had heard no hint of any problem. The prostitutes were very at risk; I got to know a lot of them very well. They have a lot of interactions with Johns that are very violent. There was no change; that was a constant thing through the 90s.

- 13 -

0033

my partner. Very inexperienced, but would do anything. Dickson had great street contacts, wasn't strong on documentation, but a really really good guy. Fell and Wolthers were a real problem. When they came in, they didn't have the greatest reputation, they want to do the right thing, but they see the Charter as a burden and just ignore that. I knew how they worked. Very little of what they did ended up in court. They'd kick in a door, seize drugs, down the drain, but no charges. Not the brightest bulbs on the tree. There was always an aura of secrecy and they always thought someone wanted to steal their info.

Wolthers had done a vehicle stop in Patrol with [REDACTED] who gave him a bad feeling. If you could harness their energy it would be great, but they don't know when to ask for help. Wolthers was convinced he should be a homicide detective and thought this was his way in. Instead of coming to us, they went to PUHU and presented [REDACTED] there, and were told to present it to the VPD. Then instead of going through the chain of command, they go to McGuinness. They'd stolen a source from one of our homicide detectives, Rick Crook, and "solved" a big national homicide and so McGuinness thought they were the greatest thing. Biddlecombe was incensed because he'd been i/c Internal and had overseen a bunch of complaints about them. I know Biddlecombe went to the DCC to complain about it.

So the people that were in the office the most were "two stupid women" with these guys who thought they knew everything and didn't do anything to help. They were racist, sexist, calling the STWs "fucking whores," everything. They would say they were doing things that I knew were factually incorrect, because of case law or whatever, things about the admissibility of statements, DNA, etc. I'd direct them to Tom McCluskie who was very expert, but they wouldn't go see him. I was really running things because Geramy just physically wasn't there because 80% of her time

- 17 -

0034

think I would have noticed any reference to something related to Pickton, but I shouldn't have to rely on my memory.

I asked to leave MP in the summer of 2000. I was burnt out, frustrated, didn't feel supported. I thought that my leaving might spur some change. I felt in some ways like I hadn't done a good job, but also thought I had and had put a good face on the investigation. Dealing with Fell and Wolthers took a lot out of me. It opened my eyes...there were aspects of that that just astounded me. I'd been on the list to go to homicide, and decided I didn't want to go there anymore, or even continue in policing. And currently, I'm going on maternity leave soon and I don't think I'm coming back. Anyway when I decided I wanted to leave MP I'd made Geramy aware of it and that I was going to apply to Diversity but there was great resistance to letting me go. I just said I had to leave and December of 2000 was when I left. Part of what had happened was that with the [REDACTED] investigation, they made some serious errors. They went to Lethbridge to arrest him but no discussion with the team. They didn't seal their search warrant because they didn't know they could do that, so it was all over the paper and when we got new allegations we didn't know whether they got it out of the Province (newspaper) or it was true. Their 14-hour interview was a huge problem and if he'd been the guy, which they thought he was, I knew he was going to walk. I watched 2 minutes of the video and I was appalled. This was in the summer of '2000. I had to go to them. It was frustrating because I'd been saying they weren't competent, and because they weren't working on Pickton because they would only work on [REDACTED]

In July of '99 I was on holidays almost the whole month, then I went to Washington DC to do America's Most Wanted on the MW. Geramy took a call from Coquitlam and gave it to Chernoff. It was a source, a man, he said a woman he was sleeping with, Ellingsen, told him she'd been at

0035

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Mark Chernoff	<b>DATE</b>	November 13, 2002
<b>TIME</b>	1400	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	1214	<b>RANK</b>	Det/Cst
<b>CURRENT ASSIGNMENT</b>	Homicide		
<b>ENLISTMENT DATE</b>	Feb 28, 1984		
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>	Homicide/MWRT		
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	May to Nov 1999 in MWRT		
<b>INTERVIEW CONDUCTED BY</b>	Doug LePard, George Macintosh and Sean Hem		

I joined the VPD in 1984, did Patrol, lots of plainclothes, Strike Force, ERT, then went into the Training Section for 3 years, then back to Patrol briefly. I had applied for Robbery and was accepted, but then got a call from Homicide and they wanted me to come there. That was June of '98. I was partnered with Ron Powell and then Ron Lepine. I worked on an E/I task force for a number of months re E/I organized crime and murders involving young gang members. That operation was run out of 5 E. 8<sup>th</sup> and then we ended up back downtown. I worked homicide investigations for 5 or 6 months then one day I was told I was working on this (the MWRT) with Ron Lepine. It wasn't something anyone really wanted to do, so it was a situation where they had to assign someone. So I was new on the block and Ron was very easy going and a gentleman, so we obviously accepted. This was May of 1999.

There was a lot of bad press around the project, it was like walking into a disaster, that's why it wasn't appealing. I think a lot of guys thought it was a no win situation with thousands of

0030

- 15 -

In hindsight, I think we were as forceful as we could have been. We were honest, we thought it should have taken off and something should have been done. Geramy believed what we believed, I'm not sure about Biddlecombe. He was around but I didn't have any personal discussions. I got the feeling no one was going to go to bat for us, like our Inspector or Deputy go over to the RCMP and say what the hell's going on. Ron, I, Geramy, Lori, we were all passionate about it. It was just beyond our control. I guess I regret I didn't stand up and scream more, but Pickton didn't live in Vancouver and we couldn't do anything about it. It went high in the RCMP and to Henderson who was a big shot and they make the decisions, not us.

By November, guys in the officer were concerned because we hadn't been on call for 4 months. We were looking at tips, and a murder of a woman on Wall St happened and we were the only one's there, and we took it and that was it, it was all over for us. Then there was controversy with Fell and Wolthers and they were photocopying their reports and they were saying they were going to write a book and everyone would get sued. It was like screaming kids after a while, you just didn't hear them.

They were loud, obnoxious. Lori told me things in confidence that I won't repeat. But they made ignorant statements. They were so me me me me that they were going to solve it. It was distasteful. This was such a sensitive thing. The media portrayed the VPD as a bunch of incompetent boobs. This "team" was a half-assed attempt to do something about the problem. We all tried our best. But you have to have the manpower, commitment, the right people. You have to have the right combination of skills. But this was kind of like, even though we tried our hardest, it wasn't enough, a full blown project that it should have been.



0037

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Alex Clarke	<b>DATE</b>	November 19, 2003
<b>TIME</b>	0830	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	1701	<b>RANK</b>	PC
<b>CURRENT ASSIGNMENT</b>	Domestic Violence & Criminal Harassment Unit		
<b>ENLISTMENT DATE</b>	September 9, 1992		
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>	MWRT		
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	Late June 1999 (first log entry was 99-07-29 but had done some work on the poster prior to that)		

**INTERVIEW CONDUCTED BY** Doug LePard and Sean Hem

In June 1999 I was working in General Investigations for Sgt. Bob Cooper. I was on loan to GIT from Patrol because of a back injury in Sept '98. I went back to Patrol and was field training, but eventually couldn't do it any more because of back pain. I was off work from the end of January to mid March '99 then I went back to GIT. I was on loan there, and was the junior person, so Bob came to me. He told me our D2 Commander, Insp. Beach, who was in charge of GIT 2, said somebody had to go to the MWRT and there weren't many volunteers. I was fine with it because a lot of the women from the DTES I knew, and I'd worked in a women's prison before that. So I was fine to go there. I had spent my entire service in District 2 and had worked in the community offices where the STWs went. Our Community office mostly involved community complaints about the working girls causing us to dealing directly with the women. This resulted in my direct dealing with several of the women.

- 3 -

0038

The next thing was the arrival of Mark Wolthers and Doug Fell. Within a couple of weeks, I was shocked. I knew of their reputation when I was in Patrol. They were on the renegade side, with over the top techniques with drug stuff. They initiated this neighbourhood drug enforcement team where some of the girls went missing. They were well known in the Hastings North area, really active in the drug scene, and lots of the girls complained about them to me. Doug and his old partner Ron Brown they called Laurel and Hardy because they were funny, but really intrusive. Their methods for investigation, they clearly didn't have much knowledge. They didn't have an idea of what was required legally, like a search warrant. They didn't think about the consequences of what would happen down the road in court. Lots of women didn't like them, called them assholes, "they treat me like shit." They used the term whores, which they didn't like. So when they came in, I was a bit shocked. They were definitely verbally abusive to the STWs (historically). We called them the cowboys right away. They were like an urban legend in the police department because they were constantly going into places but not properly, and I don't know if they ever got any charges or convictions.

They came in with a suspect. They'd gone to PUHU first and said he was good for the homicides (of the missings). PUHU sent them away, and they went straight to DCC McGuinness and told him about their suspect. They wanted to go to Historical, but McGuinness said fine, and assigned them to the MWRT. They were very self serving; everything was about them. Mark came with this case where he'd done a VICLAS book re the homicide of a little girl, suspect Roy from back east. That was their big claim to fame and they'd got some recognition from it. They came in with, we have a suspect, we're going to break this thing wide open. It was never about being a team; it was always about them. I was so surprised that they were brought in. I don't know what prompted McGuinness to do that. I know finding resources was a problem, and here we had these two guys with a suspect. The thing with [REDACTED] was that his victims were

-0039

- 4 -

alive. He'd go so far then them let them go. We had the pictures of the victims in our room and Mark would be pointing to a bunch of them saying [REDACTED] did this one and this one and that one and this one, and he would be so forceful. They would call them whores. They were so disruptive. I talked about them with Dave Dickson and he didn't want them there. Mark and Ron who were assigned from homicide to Amelia, but still had homicide files, they were at the point where they didn't even want to be in the room. Chris Fielding, a detective in homicide, would come and slam the door closed because they were so loud and disruptive. They were called "dumb and dumber" by the homicide guys.

One day, I went outside to get in the police car and turned the key, and they'd turned everything on, the radio blasting, the fan, the windshield wipers, they'd done it thinking it was a joke and they were laughing about it. They actually asked me about it and laughed. They sat across from Lori and I. One day they decided they were going to get Bic lighters and put tracking devices in them and give them to the STWs and this would lead us to the killer. Lori's the file coordinator and all information was to go through her and she asked what they were doing. They told them that they were going to CLEU and Lori said CLEU would laugh in their faces. They would never discuss their hairbrained ideas with Lori or Geramy. They had total tunnel vision on [REDACTED] and never did any of the tips they were assigned. They were mobile/deployable, so they did a lot of the suspect tips, but they didn't do any of them. They had all these interviews to do, we had written on the board, and they didn't do any of them. My mandate was looking after the missing aspect of it, not suspects. But of course you become privy to what was going on suspect-wise. So I was doing Glenhaven, indigent burial searches, and all that, to try to prove that they had not for example moved to Calgary to start a new life. I never thought this was a viable theory. The STWs, the hardcore ones like Angela Jardine, they're entrenched there. They're not going to pick up one day and say hey, I'm going to Calgary. They had kids, family. My experience

- 9 -

0040

Lori was supposed to see everything that was going on. Dot was competent doing the best she could do, but she wasn't an investigator and I don't think she could handle all the information that was supposed to be going into SIUSS. She was essentially our analyst and should know everything. We would have weekly meetings to discuss what tips were done. But those guys wouldn't share anything with anybody. They'd just walk out the door and not discuss issues. They didn't want to be part of the team. They weren't working as a team. They wouldn't f/u on any of the tips that came out. They didn't have anything to add at the meeting because they didn't share anything so Lori was like in the dark which she shouldn't have been. They didn't respect her as an investigator because she was junior to them, a female, I think they thought both of us were incompetent idiots.

Tips would come in, Lori would look at them and assign them. She had a spreadsheet to organize them and she would assign them based on the nature of the information. If it was to interview a suspect, it might go to the cowboys because they were out there. When [REDACTED] petered out, then they leaped on this Wolfgang guy and focussed (focused) on him. I remember they were given a tip that came from St James Social services who saw Angela Jardine every day. One day she got in a car, the reportee got the licence plate and it was provided to them, and they never followed it up, they might have driven by, but they didn't deal with it. I would ask them and they would just say they drove by but would brush me off. I don't know what ever happened with the tip.

- 17 -

0041

somewhere they could call. We took buccal swabs. Sandra Gagnon called an awful lot. We would have never allowed Mark and Doug near the families, and Ron and Chernoff weren't involved.

For a while women didn't seem to go missing, but at the beginning of Evenhanded more were going missing, Papin, Johnson, Joesbury. When we started the MWRT there would be a few missings but we would always find them. It wasn't until the summer of 2001 when the MWRT was dwindling down, there weren't a whole lot of missings, but when I came back from Maternity, there was a mountie, Nancy Joyce, from Mission, doing VICLAS, and more were coming in. Papin from Mission. Whenever another one would come up, it would be oh shit, a big scramble to make sure the person was alive, a lot of pressure.

I think Geramy had an awful lot on her plate and did the best she could do in the circumstances. Lori was the file coordinator but hadn't had a major case management course. Excellent investigator, her seniority had nothing to do with it, but given an impossible task, no supervisor in the room with us so that sort of went on Lori's shoulders, but she's not a supervisor and not told or paid to be a supervisor, but almost given that day to day role to coordinate and supervise the work. It was an impossible task. The cowboys weren't giving the information she needed. I don't think they knew about Mark and Ron's informant because there was no trust of them. You can't work like that because we feared what they would do, that they wouldn't back door you and try to get to your source, so they weren't privy to the information. She wouldn't talk about the info in front of her. Sensitive info was reserved for when they weren't around because they couldn't be trusted, so it wasn't good from the beginning.

0042

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Gord Spencer	<b>DATE</b>	February 20, 2004
<b>TIME</b>	1330	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	392	<b>RANK</b>	Insp. (ret'd)
<b>CURRENT ASSIGNMENT</b>	Retired		
<b>ENLISTMENT DATE</b>	December 1970		
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>	Inspector I/c MCS		
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	April 9, 2000 to February 2001		
<b>INTERVIEW CONDUCTED BY</b>	Doug LePard, George Macintosh and Sean Hem		

I started with the VPD in December 1970. I was promoted to Corporal in 1978, and in 1981 to Sergeant. As a sergeant I ran through the Communications Centre, then to the Academy as the Administrator of Research and Assessment, so I ran the Assessment Centre. I was two years in the Strike Force then I was promoted to Staff Sgt in HR and in CLEU where I ran a drug team and Asian Org Crime. Then I was promoted to Inspector and went to Planning & Research. When I left there I went to City Hall as an Assistant City Manager for about a year and a half in '91/92. I came back and did the new building; I was the lead police person on developing the building at 2120 Cambie, then I went back to the City of Vancouver and worked on the Downtown Eastside 3-level government participation in the DTES revitalization program. I was on the planning team for that. They got 5 million in federal funding, plus provincial funding. Then I came back from that and went to District 4 and ran a Patrol District, then went into Major Crime for a year, then retired. I retired then was hired as a consultant regarding the capital

- 3 -

0643

and Wolthers, had the [REDACTED] scenario. Another horrible individual who lived in Alberta and had been around in Vancouver, and had assaulted a woman in QE Park but she got away. I think it was Fell who disturbed it in progress and they got onto him. They took this whole MW investigation sideways to focus on [REDACTED] and it was quite inappropriate. They focussed on him to the exclusion of others, and using tactics that were wrong. I had them in a few times to talk to them about it. They ended up going to Alberta and interviewed [REDACTED] and did a bunch of stuff that would cause us grief.

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90

My chronology could be off, but because of the problems, Geramy may have been in charge, but I think I put her in charge to deal with the problems. I think she was working on this off the side of her desk, trying to work on this, and having difficulty working with Fell and Wolthers. I eventually interviewed both Fell and Wolthers and they argued about everything, yelling and carrying on. But initially they came back with this videotape and Keith Davidson and Filer and our polygraph guys reviewed this tape and identified all the problems with their interview.

What came of the investigation was that in the Fall of 2000, there was a planned conference on geographic/criminal profiling in Kelowna. Geramy asked if they could use the MW file as a case study and I said do it. Fell and Wolthers split from the scene in the Fall of 2000 or earlier; we got them out of the way. Geramy was doing this off the side of her desk, and it was becoming too consuming. I assigned her to clean up the files, and we were looking at a JFO with the RCMP, and get a task force started and let the task force start over again. They took the information on the Missing Women case up to Kelowna and did it as a case study, and that really was my last involvement in it. It went to the task force in fall of 2000 or early 2001 and I drifted away from it. It turned out that when we put the case to the group in Kelowna, they put

- 4 -

0044

together a package showing there was a lot of work that could be and should be done and that went to the task force.

When I started I got a briefing from the Review Team, Geramy Field was the primary briefer. I had several briefings because we had homicide cases under way, and this was one of the briefings that came up. It was a briefing on the state of affairs on the number of leads, and that it was winding down, and how they could wind it down properly. It was part of a general homicide discussion how many suspects, I think someone said 250, people that were capable of this kind of thing.

Regarding Fell and Wolthers, reviewing my report now, it was earlier than I thought that I dealt with them. Fell and Wolthers did everything together and left Lori Shenher out of the loop on a lot of things. They were off on this [REDACTED] investigation and Geramy was assigned the task force, but as an operating sergeant in homicide, so she was on call half the time and dealing with homicides. I changed that halfway through, and put Don Jarvis acting in Homicide, and she worked on getting the file together. Regarding Fell and Wolthers, it's not in the report, but Wolthers made the determination that if I kicked them off the team, they were going to the press and "expose" our investigation. Looking back, they weren't going the right direction. They thought I didn't know what was going on and that I was ill advised and acted prematurely in kicking them out. Of all the things I recall on this case they're the issue I recall the best. It was easy once I dealt with them to figure out that a full time supervisor was needed to get things in shape to go to a task force. Geramy recommended the JFO and Unger and Blythe made the decision that it should go to a JFO.



0045

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Doug Fell	<b>DATE</b>	March 23, 2004
<b>TIME</b>	0900	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	1255	<b>RANK</b>	Det/Cst
<b>CURRENT ASSIGNMENT</b>	Criminal Intelligence Section		
<b>ENLISTMENT DATE</b>	October 15, 1984		
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>	MWRT July 1999 to May 2000		
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	a/a		
<b>INTERVIEW CONDUCTED BY</b>	Doug LePard and Sean Hern		

I joined the VPD in 1984. I worked in Patrol, the skids, southeast and southwest. The only area I didn't work was District 1, the West End. I worked 2 years in the North Crime Unit. Starting in 1996 for about a year or a year and a half I was with Cst. Ron Brown doing basically Vietnamese dial a dope cases in the neighbourhood drug suppression unit. That transformed into DEET. In May of '97 I went to CLEU to work on eastern organized crime. We did surveillance, and I worked the wire room, that sort of thing. I was there right until CLEU was disbanded which was right when I went to the MWRT in July of 1999.

I didn't have much extra training before I went to the MWRT. I'd had the Intelligence Officer course before going to CLEU, which covers crime analysis and organized crime. I hadn't had any interviewing courses or investigators courses. I brought a lot of street knowledge in D2 and a lot of knowledge of the prostitutes, and Ron Brown and I had a pretty good working relationship with the working girls. I knew a lot of the girls that ended up being on the missing women list. I knew a lot of their haunts. We had lots of contact with [REDACTED] for example. I had good knowledge of working with sources or informants and had lots of success with informants. We thought we could break open

- 6 -

0046

overstepped; if we were told not to talk to McCarl we wouldn't have. We were aware that it was their file but through no fault of their own, they weren't answering the questions. I'm sure we got permission.

The working relationship at the onset was quite good. But we kind of got our niches about what we thought would be good areas to investigate. There certainly wasn't a group that was cohesive off the job, going out for sushi together. We spent a lot of time out on the road, dealing with follow-ups. Mark and Ron were there only 50% of the time. The relationship, I didn't think there was a strained relationship until the end when there was some pent up stuff and people had had enough of whatever they perceived. They tried to do somewhat regular meetings but it was only weekly or biweekly. Geramy would be in there...I assume they were looking at having the RCMP taking over. The meetings focused around how many more files we had before we could package this up and give to the RCMP. This talk was occurring sometime after we arrived. I did get inklings prior to us leaving in May of 2000.

We were supervised with regards to [REDACTED]. We were getting significant information on him. There was discussion about sending it to SOS, and we felt like we should do it and the Geramy let us keep the file.

What became very apparent around [REDACTED]...that seemed to be the tipping case around the likeability of us or something. The work I do is straightforward, they don't have to like it. Everyone on the task force was focussed on having a good result. Obviously we had personality differences. On [REDACTED] we completed the Crown Counsel, that was one of my first big major reports on a RCC. Geramy gave me a lot of direction and I got a lot from Sean Trowski. And we said we wanted the opportunity to arrest him in Lethbridge to search the house and interview him. We went to Alberta, drew up an ITO, and were taken in by Lethbridge and waited for [REDACTED] who was out of town. We gave them our grounds and they got the warrant and we did the search on the house. I'm not a serial killer hunter, but we'd got a will say from Kim Rossmo re trophies and that kind of thing and that helped on the warrant. We didn't find much, some ID, evidence of coke use. Eventually he was arrested the next morning and we

0047

- 7 -

were called in to perform the interviews. We had done a lot of planning. We'd discussed the techniques we'd use and Mark had had courses and I'd done numerous interviews and we had a plan of attack and we thought this guy had done a lot of significant crimes that he hadn't been caught for and we'd catch him flat-footed. We decided in the first interview, they had a big video behind a glass thing, we decided not to video, but have someone outside and take notes and we did an interview with regards to the missing. We thought our charges were hard and he would be convicted, but we made it apparent we were there to deal with the Missing Women. When we did the first one, we felt his reactions were bizarre and strange. We took advice from the sergeant there and started running video and brought in a psychologist. We felt quite strongly that he was an excellent candidate for the missings and couldn't be eliminated. He was a suspect in murders in Alberta. The info we'd had from the girls was really detailed on him. The downfall when we came back, I'm going to chalk it up to a miscommunication. But it was obvious Geramy did not want us to interview him about the missings. There were quite angry about us interviewing him. They'd agreed with the warrant, but her assumption was that the interview was about the charges, not the missings. We felt that was our job.

Not sealing the warrant was a mistake, inexperience. What came out of the interview was ridiculous, cooler heads should have prevailed. The intentions were good to further the investigation. There was miscommunication. You take a member aside and tell him let's fix the problem, but it felt like we were given our exit interviews very quickly after that without negotiations. That was when the duffel bag effect came out and we learned a lot of personal angst occurred about how we had conducted ourselves there from being interviewed by Bob Stewart. In a nutshell, I was not aware with huge problems with us being there. All that came out at the end. There was no pre warning about going beyond our grounds or stepping on people's cases or whatever there perception was at the time.

I thought the majority of the time our relationship was fine. I just got the sense that everyone had their own niche and had their own idea about what the file was about. Our feeling was we should be out there on the street interviewing people. Other people

- 9 -

0048

Regarding the tips we were assigned that didn't get done, no one ever approached me with the tips. I don't recall if they ever got listed on the board because they weren't done. IF there was clear cut direction and the person had the authority about what was the priority, you'd take the direction.

Regarding Pickton, I'd perused it, I knew what was in the file. It was apparent Ron and Mark were the Pickton guys and that was their thing doing all the liaising with Coquitlam. I knew he was a pig farmer and had an incident with a prostitute that both of them had been stabbed and Strike Force had done some surveillance on him.

We knew Kim Rossimo and I was aware that he considered there was a serial killer out there. I wasn't given a copy of Bob Stewart's report. I knew there were a lot of personality comments that in my opinion had nothing to do with the file, about whether people liked each other. At the end of the day, everyone's up there protecting the citizens, working for the VPD, I can only assume that being jettisoned in there by the DCC wasn't the best thing. We're certainly not MCS people but we felt like we could bring some alternative thinking to it. We had to cut down on the number of suspects and that that the public view us by the work we did. We had to try everything.

I deny making any comments about lesbians. I'm loud at work, I know that. But if I was offensive, and someone told me, I'd take heed of their advice. But I can't believe I offended anyone about the lifestyle they may choose.

If they felt like we were hoarding information, all they needed to do was ask. I'm sure they were all honest and believed what they were saying. Ron and Mark never came to me and told me what they thought of me. So how can you deal with what you don't know. I know I'm a loud individual. But that's where the manager has to get into it. I don't recall being foul mouthed about the prostitutes, but it's a strong possibility I used "whore." When it came to dealing with all the potential victims, I don't think we dealt with any of them in an unprofessional manner. It was a learning experience, they were very articulate, they couldn't tell u the time and date but they were very convincing, credible, and it was matter of pushing that through. These gals had great knowledge.

0049

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Doug Fell (amended)	<b>DATE</b>	March 23, 2004
<b>TIME</b>	0900	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	1255	<b>RANK</b>	Det/Cst
<b>CURRENT ASSIGNMENT</b>	Criminal Intelligence Section		
<b>ENLISTMENT DATE</b>	October 15, 1984		
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>	MWRT July 1999 to May 2000		
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	a/a		
<b>INTERVIEW CONDUCTED BY</b>	Doug LePard and Sean Hern		

I joined the VPD in 1984. I worked in Patrol, the skids, southeast and southwest. The only area I didn't work was District 1, the West End. I worked 2 years in the North Crime Unit. Starting in 1996 for about a year or a year and a half I was with Cst. Ron Brown doing basically Vietnamese dial a dope cases in the neighbourhood drug suppression unit. That transformed into DEET. In May of '97 I went to CLEU to work on eastern organized crime. We did surveillance, and I worked the wire room, that sort of thing. I was there right until CLEU was disbanded which was right when I went to the MWRT in July of 1999.

I didn't have much extra training before I went to the MWRT. I'd had the Intelligence Officer course before going to CLEU, which covers crime analysis and organized crime. I hadn't had any interviewing courses or investigators courses. I brought a lot of street knowledge in D2 and a lot of knowledge of the prostitutes, and Ron Brown and I had a pretty good working relationship with the working girls. I knew a lot of the girls that ended up being on the missing women list. I knew a lot of their haunts. We had lots of contact with [REDACTED] for example. I had good knowledge of working with sources or informants and had lots of success with informants. We thought we could break open

- 10 -

0030

us off the [REDACTED] case. But the file went over to Sean Trowski and I spent a lot of time with him. We (Mark and I) completed the RCC with the original 6 charges, but Trowski did the follow up from there.

Regarding the tips we were assigned that didn't get done, no one ever approached me with the tips. I don't recall if they ever got listed on the board because they weren't done. IF there was clear cut direction and the person had the authority about what was the priority, you'd take the direction.

Regarding Pickton, I'd (add: didn't) perused it, I knew what was in the (add: office) file (add: only). It was apparent Ron and Mark were the Pickton guys and that was their thing doing all the liaising with Coquitlam. I knew he was a pig farmer and had an incident with a prostitute that both of them had been stabbed and Strike Force had done some surveillance on him (add: prior to me getting into the squad).

We knew Kim Rossmo and I was aware that he considered there was a serial killer out there. I wasn't given a copy of Bob Stewart's report. I knew there were a lot of personality comments that in my opinion had nothing to do with the file, about whether people liked each other. At the end of the day, everyone's up there protecting the citizens, working for the VPD, I can only assume that being jettisoned in there by the DCC wasn't the best thing. We're certainly not MCS people but we felt like we could bring some alternative thinking to it. We had to cut down on the number of suspects and that that the public (add: would) view us by the work we did. We had to try everything.

(I deny making any comments about lesbians) (Remove). (You had asked me a specific question with regard to a Halloween costume which I denied making I can't remember exactly what it was) I'm loud at work, I know that. But if I was offensive, and someone told me, I'd take heed of their advice. But I can't believe I offended anyone about the lifestyle they may choose.

If they felt like we were hoarding information, all they needed to do was ask. I'm sure they were all honest and believed what they were saying. Ron and Mark never came to me and told me what they thought of me. So how can you deal with what you don't

0051

- 11 -

know. I know I'm a loud individual. But that's where the manager has to get into it. I don't recall being foul mouthed about the prostitutes, but it's a strong possibility I used "whore." When it came to dealing with all the potential victims, I don't think we dealt with any of them in an unprofessional manner. It was a learning experience, they were very articulate, they couldn't tell u the time and date but they were very convincing, credible, and it was matter of pushing that through. These gals had great knowledge.

Regarding the picks we had on Pickton in April of 2000, we would advise at our meetings if we were getting hits. I don't have an independent recollection of telling anyone, but we would do it informally. We'd say this is what we got. We didn't submit a formal report or anything like that. I can chalk it up to poor reporting procedures. We verbally made people aware. We were doing a lot of work on the RCC on [REDACTED] at that time. I know they felt that his means of disposing of bodies made Pickton a good suspect. These guys had a lot of experience, but we were not privvy to their meetings on Coquitlam. We were aware that Ron believed Pickton was his "favourite pick". But I also remember Ron telling me we needed to keep an open mind.

Regarding the other tips, we did a lot of tips, we worked on [REDACTED] Scheffer, we worked on Angela Jardine's case looking for property, we worked on Wolfgang, looked at his residence out in Jericho. [REDACTED] was a big part of our being up there, but other suspects were just as interesting and worthy of investigation.

I was not schooled on Reid's Interviewing or Steve Sherriff's book. I was given a copy of it, it was like a bible up there in MCS. I can't speak for Mark or what he thinks of anything but anything that would assist us. Mark did bring up the Reid methods before we did the interview and he brought up Sherriff's stuff. We thought we had a supreme opportunity with him to catch him off kilter. We thought from our experience it was a huge missed opportunity not to interview him right after the arrest. I agree that there was expertise that was available that we could have used in a planned interview. I don't think it was part of the plan to offer inducements like a 2<sup>nd</sup> degree murder charge. You'd have to discuss that with Mark who I believe made that statement.

0052

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Mark Wolthers	<b>DATE</b>	March 23, 2004
<b>TIME</b>	1300	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	1267	<b>RANK</b>	Constable
<b>CURRENT ASSIGNMENT</b>	School Liaison		
<b>ENLISTMENT DATE</b>	1985		
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>	MWRT July 1999 to June 2000		
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	a/a		
<b>INTERVIEW CONDUCTED BY</b>	Doug LePard and Sean Hem		

My father was a police officer for 30 years, a detective, an excellent police officer. Dealt with lots of informants, made lots of arrests. I graduated with a commerce degree and joined the VPD in 1984. He taught me how to deal with sources. I started in Team 5 then went to Team 6. At that time in Mount Pleasant prostitutes were being murdered in 88 and 89 and Doug and I were working together and took an interest in that. We worked on a Hispanic beat for a while, then I went to D2 then I went to the drug unit for a couple years. Then I worked the beat at Main and Hastings for a couple more years, so pretty familiar with the Downtown Eastside. Then last June I joined the SLO program.

Before the MWRT, I was in DEET, and it was doing well I thought, arresting 450 people a year, 17% of the trafficking arrests in BC. Every time I went to the jail there was a picture of another Missing Woman. From my perspective it didn't take much to figure out that someone was doing something to some of these of these girls. Angela Jardine's world was about 12 blocks from Main and Hastings. I heard rumours that they could use more people up there, that the investigation wasn't going that well. But I was happy where I was. Then I ran into Doug and we talked and he showed some interest



0053

- 7 -

Regarding us leaving the team, I know there were some issues. Doug and I are a little different. I'm not sure if we blend into what a MCS is looking for. We're loud. We've got senses of humour. I remember the door being slammed on us for laughing. I think the perception was that we had deceived to get into that job. When Biddlecombe accused me of not wanting to be in Patrol, I don't know what he was talking about. I was in DEET. I had a great job and a great partner. I was told by a retired detective that I would be eaten alive. We're big and loud, we didn't fit in. MCS is an esteemed position. I didn't go up there for that, I was more interested in trying to do a job. I know they were unhappy that I wasn't wearing the proper clothes, but I was going to rooming house talking to girls. I wasn't bothered by that. We didn't fit in. Doug and I have kids. We didn't go for a drinking function, that kind of thing.

I was told Ron Lepine couldn't get along with me, and I never knew I had a problem.

When we got the picks on Pickton, when we got them we were in our last days of being out there. We were advised we were being removed and we cleared up some videos and then we left. I don't know if the information got into SIUSS or whatever. I don't think it went beyond our notebooks, I think that's what happened. I didn't think it was irrelevant, but we were just tidying up and then we left. I could give you examples of other guys who were picked too. It's fine to say in hindsight that we should have put that information in.

If we'd been in there longer, we would have got more hits and we would have gone to Mark and Ron and told them. I think it was tough to even get a photo.

When I talked to you back in February of 2002, I was frustrated because of that other thing. When I said they had the wrong guy in Pickton, because it was [REDACTED] I was frustrated, but I was sure glad that someone had been arrested, because those women deserved it. In my mind, Pickton is probably responsible for 75% of them. But [REDACTED] I knew wasn't responsible for all of them, but for some of them.

Regarding the team and our impact, there wasn't much of a team. What should have happened in management should have realized there was a huge problem and we

0054

- 8 -

should have had a big task force. There was some animosity that developed because every police officer wants to get somewhere, and sometimes you can lash out at each other. You can talk to the girls, the STWS and they knew we worked hard.

Regarding us saying things like fucking whores, I'm not going to get into that. They should be looking at our work. Not petty things like that. I could say things too. I don't think lashing out is the way to go. Maybe we aggravated certain situations, maybe we can be the cause of our own misfortune, too. I don't think it was the personalities, it was that the investigation wasn't going well. There was an atmosphere of hopelessness.

We were told not to focus so much on [REDACTED] so we let him go for a while, but when we interviewed him, we thought it was him, still think he did some. As for why tips didn't get done, I don't know why.

I had worked before in a team in DEET, where we'd have a setup, an arrest team, a surveillance team, there be some body of organization.

Regarding my own conduct, in retrospect, I would have done the interview of [REDACTED] better. Again, I wish the resources were devoted there. I didn't go there so I could say I was in MCS. I had a genuine interest in arresting someone. I've learned that several people can be responsible. When I looked at [REDACTED] I started to realize that there were others out there. As opposed to getting us removed out of there, the people in charge should be top notch investigators.

With the resources and proper management, someone with different ideas, it requires thinking outside the box a little bit. Most of the girls were taken from a 12 block radius. We should have surveillance teams following them, coordination with Vice. Everytime we got a good name we gave it to Ramos and Payette and they'd never heard of them. We should have had a proper computer system. I think that in terms of collecting information, Doug and I were doing a lot of that but we were the only ones.

I look back and think I shouldn't have gone there, it's been hard on my life. It's a nightmare.

0055

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Lori Shenher	<b>DATE</b>	April 7, 2004
<b>TIME</b>	0830	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	1621	<b>RANK</b>	Det/Cst
<b>CURRENT ASSIGNMENT</b>	Financial Crime		
<b>ENLISTMENT DATE</b>	April 18, 1991		
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>	Missing Persons from July '98 to December 2000		
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	a/a		
<b>INTERVIEW CONDUCTED BY</b>	Doug LePard and Sean Hern		

**Interview #3**

- MW working group did have two meetings. After that Fred "closed the door" on it and kept "outsiders" out. I remember Fred being really mad about the proposed press release. Right around that time Global had some leaked info and he was convinced Dave leaked it. Biddlecombe was furious. He thought the press release was inflammatory, warning women of a serial killer before we'd done any investigation. No one really knew what to do, there was a lack of direction. Everyone at the table had a willingness to figure it out, but no one was in charge, there were egos at the table. Fred was basically chairing, it was very informal. It wasn't particularly productive. There was no assignment of tasks or responsibilities. I think Fred was thinking let's have the meeting so we can say we did. I think he was feeling the pressure and didn't want to be led by what they were going to do. I think it was handled poorly and could have been more cooperative. Gary and Kim were passionate about it and were emotional, and Fred got his back up. I don't think they thought about how they could make it work. I really feel that if we'd had D2 on side helping, it would have really helped.

- 8 -

0056

anything else. Mark and Ron were so disheartened by the Pickton thing and didn't want to be in the room with Ron and Mark but they were really not available to us much after that. So everything suspect based was on hold because of [REDACTED] being their total focus, then Fell and Wolthers left and we really never were suspect based again. We had all these interviews to do that were assigned to Fell and Wolthers but they never did them and we ultimately had to get some Homicide guys to do them. When time passed I knew we had to keep checking PIRS and CPIC for our victims to see if they would get checked. I felt that work had to be repeated every 6 months or so to make sure nothing fell between the cracks. We were still following up on MSP checks and so on, but we just didn't have the resources to continue in a suspect based way from the fall of 99 until the [REDACTED] thing blew up. It was just survival mode. I was trying to keep on top of entering all the tips and on top of what the other investigators were doing. I was trying to keep track of Fell and Wolthers because they weren't telling me what they were working on. We always hoped a good tip would come in that would get things going again. I became burnt out because I thought we were never going to solve the case. I thought we knew what we need to know, that Pickton was the guy, that until we had a way to dig in his yard, that we weren't going anywhere.

- Vinje was never our analyst. He sat in our room because that's where his terminal was. But he did do a bit of data entry for us but he certainly wasn't our analyst. Dave was supposed to be half time, but he really wasn't, he was doing his normal job and helping us out a bit.
- Regarding the erosion of the team starting in the fall of 99, I think I have to take some responsibility for that. I think I got bogged down. I think Geramy and I were both to blame for not shouting louder. But she never really had a handle on it because she was running a homicide squad and wasn't in the room. And because of Fell and Wolthers Mark and Ron weren't in the room. I could have been louder. I got bogged down in the minutia of trying to manage these guys that I wasn't the supervisor of, and having all this work to do. I think lost sight of

- 16 -

0057

would talk with Dan and ask him to try this or that, and 2 or weeks later he'd say he hadn't done this or that. They were in progress, but not going as quickly as they should have. In the middle of the year, we took those on as part of our list. But they were '99 cases. We never had a feeling that it was "over," I did feel like it was continuing to some degree. Through the investigation, I felt like our handling of missing women improved, but I didn't feel like they were being reported missing any sooner, there would still be lag time, that the DLS wasn't necessarily accurate. In late 2000, there were still some people of interest that needed to be interviewed, some of the things Fell and Wolthers were assigned to but never did, so Geramy got some homicide guys to finish the interviews.

- When were winding down and MPU was doing the f/u on new reports of MW, there wasn't a process in place to make sure the files were dealt with quickly. Wolfe fell through the crack that way, with it not being done quickly enough.
- With Crawford, she was missing from the DTES, so we should have been contacted by New West, they put her picture in the newspaper, but I don't believe it was ever reported to us. These things should automatically be reported to the jurisdiction the person was last seen in. It wasn't like Chilliwack was going to come to Vancouver to investigate it.
- I would hear that certain managers like Unger I was told would say they were "just a bunch of fucking hookers." But I found most people in the VPD were not judgemental like that; that attitude wasn't an overall prevailing problem. What I encountered the most was just denial, that if we just ignore it long enough and look like we're doing something it will go away. Like Ellingsen, whether or not they believed her, that shouldn't have decided what they were going to do unless they had evidence – you have to rule things in or out with evidence, not suspicion. Like why were we winding down? Unless we had evidence the women were NOT being murdered, we had to treat it like they WERE being murdered. Most people on the job, even if they had an attitude about hookers, you still go out and do your job. So to just stop in the VPD, or just stop with

0058

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Geramy Field	<b>DATE</b>	April 21, 2004
<b>TIME</b>	◆	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	◆	<b>RANK</b>	◆
<b>CURRENT ASSIGNMENT</b>	◆		
<b>ENLISTMENT DATE</b>	◆		
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>	◆		
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	◆		
<b>INTERVIEW CONDUCTED BY</b>	Doug LePard and Sean Hern		

Regarding the Working Group, I think there was even a meeting with community people before I started in September 98 that I wasn't at. But there were two meetings after I got there and I believe I was at both.

I remember at one Kim was presenting an action plan he had drawn up. Everyone was on board but we didn't we even know what kind of problem was. We accepted what the there was a problem, everyone was committed, but we needed to find out what the scope of the problem was. But it was so early on that the thought was to give Lori and Al an opportunity to do some investigating and find out what the scope of it was.

I remember a meeting with Chambers and Brian and Fred and Brock. I was impressed the Chief was there. I think that was after Kim wasn't involved anymore. I understood after the fact that Kim wasn't going to be part of our meetings anymore. Fred wanted to keep the information tight, and I think it wasn't about Kim, it was because he was concerned about leaking of information, and thought Dickson had leaked something. I knew from Kim for sure that Fred didn't want Kim involved. I trusted Kim at that point and I'd taken his profiling course which was quite good.

0059

- 6 -

review his contract and he wanted to know what he'd done, so I can't imagine that he wasn't aware of that report from May 1999. When Kim's report came out, we thought it was good, it backed up what we wanted to do. We were told to use him as a resource, but there was nothing he could do because we didn't have a suspect or any sites to profile.

I was happy to get the people that I got, particularly Mark and Ron, but not Fell and Wolthers, because I'd been warned about their history by Fred and I knew he wasn't happy to have them there. But at that point I was happy to get what I could get, and I knew that we were under so much pressure. I understood that there was no one else to do the job, and that it goes down to the street level but I bet 3/4 of the people out there didn't believe there was a serial killer, people wanted hard evidence. It was thank heavens that we had the valley girls because we had 3 with hard evidence, it wasn't [REDACTED], and that's what got the RCMP on board because we knew we did for sure have a serial killer. If we didn't have those 3 with hard evidence, I don't know if we would have gotten anywhere to get an investigation going. Because there are so many men that could be a serial killer, where do you start?

The management mentality was that this was to determine the scope of it, that though there was a huge body of circumstantial evidence, they didn't want to accept it, and maybe that was my failing, that I just didn't do that well enough, but I sure tried a number of times. I was doing this in Kelowna with a whole room of investigators, and they were like, "of course you have a serial killer, you've got to get a task force on this thing!" I'd presented the same information to our managers. When you sit and look at all the information, what else can it be? At the MCM course at the JI that was the same thing. Spencer agreed with me and believed that it had to go to the RCMP to a task force to take it over.

By December of '99, when I was saying this could conclude, Davidson and Flier were convincing me that the bodies were going to be found in RCMP jurisdictions and the RCMP had to get on board. We really knew that from the spring of '99. I talked to them early on but it was like there wasn't enough at that point, that we needed to keep

- 8 -

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I know that after we lost all our staff, where there was still f/u to do, any evidence we'd ID'd to f/u on, I assigned that to Homicide investigators, like Mark and Ron, and Mike Porteous Faoro.

When Giles was away, he just wasn't replaced is what I remember. His office was empty a lot.

I really had nothing to do with Unger, no briefings, no questions, anything like that.

Regarding Fell and Wolthers, they were not well respected by Fred, but they did do some fairly good work on [REDACTED]. Mark and Ron were disgusted, didn't want to be in the room with them, thought they were ignorant. Alex and Dorothy came to me once about their homophobia, and that they were calling the stws whores and they just thought it wasn't right. I talked to them about their attitude and about being team players and importance of being professional. They then decided to tell me a story about how they'd almost run over a chinese person that morning and were making racist comments and it just lowered my opinion of them, but they did make a case for their hard work. But I did remind them a number of times that they had to share what they were doing with Lori, because she'd say they'd listen and then go do their own thing.

So they were allowed to continue with [REDACTED] but Lori would come to me saying they weren't doing their tips and I'd talk to them about it and they'd always say they were working on it and they'd go back to doing [REDACTED] and it was a terrible distraction but at least we got one bad guy off the street. So for them to say they were shocked in April 2000 to find out that other members of the team had concerns about them was untrue. They knew they were not well received by the people in the room and they'd been told a number of times they had to do their tips, be team players. They were in the room for the meetings, so they knew what everyone else was doing.

Regarding Pickton being known in the DTES, we did NOT know that, no one ever told us that. To hear that Fell and Wolthers got picks and didn't tell anything, I just can't



0051

**Det. Scott Driemel****Vancouver police spokesman quits over joke**

Updated Sun. Nov. 10 2002 11:45 PM ET

**CTV News Staff**

The spokesman for the Vancouver police has been reassigned over a controversy involving an off-colour joke and a disparaging comment about women.

Det. Scott Driemel was the spokesman for the task force investigating the disappearance and murders of 63 women from the city's downtown eastside.

Police Chief Jamie Graham said Friday he had accepted Driemel's request for reassignment and that he would be replaced by Const. Sarah Bloor.

"It has become evident that the attention this matter has drawn on his family has been most difficult," said Graham.

Driemel triggered a firestorm when it was revealed he told a joke about a prostitute at a police seminar last June.

He later wrote letters of apology to 93 people in attendance.

In a separate incident, Driemel also admitted to telling an American reporter the women in Vancouver's downtown eastside couldn't get a date "because they're ugly."

On Thursday he tried to defuse the remark with an explanation.

"If you really want to boil it down, that's what I said," he told the Province newspaper. "But what I actually told the U.S. reporter is that these women are healthy when they first start out, but by the time they get (to the downtown eastside) their level of addiction means they have no choice about what they do, their looks are ruined and it is hard for them to get dates."

Robert Pickton, a pig farmer from suburban Port Coquitlam, has been charged with 15 counts of first-degree murder in connection with the missing women case.

Driemel's reassignment was welcomed by two family members of the missing women.

Ernie Crey, whose sister Dawn has been missing since 2000, said he didn't think Driemel would be able to continue in his role as spokesman for the joint Vancouver police-RCMP task force.

"He and (RCMP Const. Cate) Galliford often appear at joint meetings," said Crey. "How could he walk into a room where the families are present? I just couldn't see how he could continue on in the role."

Rick Frey, whose daughter Marnie has been missing since 1997, said he found Driemel's comments "appalling."

"I found them very offensive and what hurts me the most about the whole bloody thing is we've been telling the police department how they been dragging their feet on this whole missing women's case," said Frey.

"His comment is what he thought about them being the low lifes of the world. They were our sisters and daughters and mothers. They had feelings. I'm glad he's gone."

*With files from Canadian Press.*

**VIDEO**

CTV Newsnet: Vancouver detective reassigned after disparaging remarks 0:38

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0062

## VANCOUVER EASTSIDE MISSING WOMEN

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0063



### Driemel leaves post of police spokesman

Lindsay Klines and Lori Culbert  
Vancouver Sun

Saturday, November 09, 2002

Detective Scott Driemel stepped down as spokesperson for the Vancouver city police on Friday following revelations that he made a number of off-colour jokes about women at a police conference earlier this year.



Detective Scott Driemel was Vancouver Police department's spokesman for the missing women's task force.

Two days after saying that Driemel had his complete confidence, Chief Constable Jamie Graham appeared at the morning media briefing to announce the officer's departure.

"As of this morning, I've accepted a request for reassignment from my media spokesperson Detective Scott Driemel," Graham said. "At his request, he will no longer be a full-time spokesperson for the Vancouver police."

"It has become evident that the attention this matter has drawn on his family has been most difficult. Much of the attention has drawn focus away from the important issues confronting the VPD and the city. It has become a huge distraction."

The story broke earlier this week when it was revealed that Driemel had written 93 letters of apology for jokes he made at a conference of senior police officers in June. The jokes have been described as sexist and insensitive. One punch line referred to the parts of a woman's anatomy; another included a play on the word "hooker."

The jokes made no specific reference to Vancouver's missing women case. But a number of victims' families found the remarks so insensitive that they called for his removal as one of the spokespersons for the joint Vancouver police-RCMP task force, which is investigating the murders and disappearances of 63 women from Vancouver's Downtown Eastside.

Graham said Friday that, in his view, there had been an "unfair link" between Driemel's comments and the department's efforts to work with the families of Vancouver's missing and murdered women.

"It's one thing to make inappropriate comments, then stand up and apologize. But the links to that case . . . I think is most unfair."

Ernie Crey, whose sister, Dawn, is among the missing, disagreed.

0064

"He was brought face-to-face with the families on a daily basis," Crey said. "How could he be in a room full of the families of the missing women and other members of the task force after what transpired these past number of days?"

Crey said he was disappointed Graham did not immediately remove Driemel from the position.

"What it would have meant to his senior officers and rank-and-file police constables is: This type of attitude we do not tolerate here. And a world of good would have come of that," he said. "The chief missed his opportunity to send an unequivocal message."

Erin McGrath, whose sister, Leigh Miner, is also one of the missing women, went further. She said the jokes should not only cost Driemel his position, but should force the Vancouver police to examine its response to the missing women case.

"The Vancouver Police Department has to make change for the future," she said. "They really have to start implementing new procedures, and they need a spokesperson that's going to acknowledge the direction they should be going."

The department has been repeatedly criticized for ignoring the missing women and denying a serial predator could be responsible for their disappearances. And McGrath said Graham could make his mark as a leader by demonstrating sensitivity to the victim's families and show that the department has changed its attitude towards the case, especially as the trial of suspect Robert (Willy) Pickton unfolds next year.

"They need to get past that. For the next how many years there is going to be a lot of scrutiny," she said.

Graham, however, remained supportive of Driemel to the end.

"Detective Driemel's dedication has never been questioned and I know that he is supported by many people in the community, including many of the family members of the missing women," he said. "He's in constant touch with many of them."

As for Driemel's remarks, the chief said he no longer wanted to discuss the issue. "The comments, he says, were unfortunate. These were taken out of context, in my view, five months ago. I'd hoped that this matter was dealt with, and it was dealt with quite well at the time, by the Chief Constable Terry Blythe. It's unfortunate it came up right now."

But he insisted Vancouver police remain firmly on the side of the victim's families in the missing women case.

"The hearts of the Vancouver police go out to every victim of every crime," he said. "We're in constant touch with these people. Our victim's unit liaise with them continually."

"Hang in there. We're on your side. We'll try and deliver quality service as we have in the past. This matter is before the courts. We're very confident that there'll be some resolution as this matter works its way through the judicial system."

Driemel will now report to the department's human resources section to be reassigned.

Constable Sarah Bloor will take over as the lead spokesperson for the department. She will also share duties with RCMP Constable Catherine Galliford speaking for the missing women's task force.

0055

Bloor, who has been in the media relations section for a year, said she looks forward to working with the missing women's families in partnership with the RCMP. "I worked on the Downtown Eastside and certainly knew some of the women that went missing."

Galliford said Friday the task force had no comment on the resignation because it was a personal decision made by Driemel and the Vancouver police.

Driemel made four jokes -- at least two of them degrading to women -- at a conference about media strategies for senior B.C. police officers at the Justice Institute in New Westminster.

The Vancouver Police Officers Association, which represents senior officers in the department, wrote a letter of complaint to then-chief Terry Blythe following the incident. Driemel said he then volunteered to write letters of apology to those who attended the seminar.

Vancouver Inspector Chris Beach, who speaks on behalf of the association, said he could not comment on the response by Blythe or Driemel to the letter of complaint.

"I wrote a letter on behalf of the association, and brought the comments to the attention of the chief constable," Beach said. "The [former] chief dealt with it as he saw fit and . . . that's the chief's prerogative."

He said he appreciated getting the letter of apology, and added he felt sorry for Driemel as his resignation became public Friday.

"It's a pretty complicated issue. Knowing Scott as I do and for as long as I have, I feel badly because I know he's not feeling great today," Beach said.

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**THE VANCOUVER SUN**

**Judge agrees to adjourn Pickton hearing six to eight weeks-Nov 9, 2002**

Email: [wleng@missingpeople.net](mailto:wleng@missingpeople.net)

Missing Women Tip Line: 1-877-687-3377

Updated: January 01, 2007

## VANCOUVER EASTSIDE MISSING WOMEN

[CONTENTSHOME](#) [GUESTBOOK](#) [1st](#) [NEWS](#) [CONTACT](#)  
[GUESTBOOK](#) [UPDATES](#) [US](#)

0066

not forgotten

### Driemel's jokes continue to haunt him

Global BC - canada.com

Thursday, November 07, 2002

The controversy over remarks made by the Vancouver Police media liaison officer is showing no signs of slowing down.



Vancouver Police Det. Scott Driemel looks on at a news conference about the controversy Wednesday. (Global BC)

Detective Scott Driemel has apologized for some off-colour jokes he made at a police conference in June.

Driemel is also a spokesperson for the missing women's task force, and now some of the families are demanding he resign.

Driemel's comments were made to fellow officers last June, and reportedly included a golf joke using reference's to a woman's anatomy.



Rick Frey, whose daughter Marnie is among 63 women missing from the downtown east side, says Driemel's off-colour remarks remind him of other painful comments from a member of the task force. (Global BC)

Recently, Driemel sent letters of apology to more than 90 people for making the jokes. But some family members of the downtown east side's 63 missing women say that isn't enough.

Rick Frey, whose daughter Marnie is among the missing, says the callous remarks are bringing back memories of another painful comment from a task-force member.

Frey claims an officer told him at a meeting with police last May that "if he ran into a 24-year-old girl down in the east end, he wouldn't spend too much time – he'd rather talk to the 14-year-old, because the 24-year-old girl will be dead pretty soon anyway."

"Well my daughter was 24 when she went missing," says Frey.

After being grilled on the issue at a news conference Wednesday, Vancouver Police Chief Jamie Graham says the incident should be forgotten.

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Driemel's jokes continue to haunt him-Nov 7, 2002

[http://www.missingpeople.net/driemels\\_jokes\\_continue\\_to\\_haunt.htm](http://www.missingpeople.net/driemels_jokes_continue_to_haunt.htm)

Courtesy of

**Global**

0057

Email: [wleng@missingpeople.net](mailto:wleng@missingpeople.net)

**Missing Women Tip Line: 1-877-687-3377**

Updated: January 01, 2007

[ Evenhanded - 01E-1386 20041202 : 14:11:32 : Box 183 : 040608 : 2189 ]

VANCOUVER POLICE DEPARTMENT  
MISSING PERSONS REPORT

0068

SE 77-022017 DATE 770719 TIME 16:15 hrs.

SNME: KOSKA G1: KERRY G2: LYNN G3:

DOB: 590814 AGE 37 POB:  RACE W SEX F DLS 780107 N/K - hrs.

5'4" 90# CAUTION Armed; Violent; Mental; Escape; Suicidal; Contagious

MHT: 162 cm; Mass: 40 kg; Hair: BROWN; Eye: GREEN; Desc: S/L curly, B-wavy, C-short, D-long, E-dyed, F-ponytail  
G-brushcut, H-toupee/wig, I-other.

ADDRESS: 334 W HASTINGS N/K Room # # 801-4504 San Jan 7.

SIN: NEG-CNL, WANTS DA:  PO:  YO:

Age Group: K A 0-1; B 2-3; C 4-5; D 6-8; E 9-11; F 12-13; G 14-15; H 16-17; I 18-21; J 22-23; K 30-49; L 50-65; M over 65.

Probable Cause: G A - Kidnap / Foulplay; B - Accident; C - Lost; D - Parental Abduction / Custody Order; E - Parental Abduction / No Custody Order; F - Runaway; G - Unknown; H - Other (clarify in remarks).

History: A A - No Previous History; B - Repeat; C - Habitual or Chronic. & Notes submitted 98-09-17.

Living From: A A - Family Residence; B - School; C - Other Institution; D - Vacation; E - Shopping Mall; F - Work; G - Disaster; H - Child Care; I - Foster Home; J - Detention Centre; K - Youth Centre; L - Other (clarify in remarks).

Dental Chart: A A - Available & Entered; B - Available & Not Entered; C - Requested But Not Entered; D - Unavailable.

Disability/Dependence: E A - Physical; B - Mental; C - Medical; D - Possibly Suicidal; E - Alcoholic/Drug Addict; F - Combination; G - None Known; H - Other.

REMARKS (Marks, scars, tattoos, other info) M/P last seen leaving H.M. Hotel (her residence) by desk clerk. PC 1028 Dickson is familiar with her & advised reporter to call in. M/P is malnourished and underweight. DID NOT P/U P/UP HER WELFARE CK.  
(51512)

LCI-PERS  CI-PERS  BLUE PHONE  HOME PHONE

POSS. SKIDS OR COQUITLAM SAME

LOCATIONS WHERE MISSING PERSON PREVIOUSLY LOCATED NONE YES  NO  681-4686 PROBABLE DESTINATIONS SINGLE

AMOUNT OF MONEY CARRIED HEROIN ADDICT (heroin) LIQUORAGE unemployed / welfare / hooker PH. NO. OF MISSING PERSON  MARITAL STATUS

PERSONAL HABITS (Smoking, Drinking, Etc.) LONG CREAM COLOURED COAT MISSING PERSON'S OCCUPATION OR SCHOOL

CLOTHING WORN (Specify colours and material if possible)

AUTO D. TRUCK D. M/C D. 60721 LICENCE NO.  Walter

NOTE: INSTRUCT REPORTER TO CONTACT THIS DEPARTMENT IMMEDIATELY IF LOCATED.

DATE & TIME LOCATED  NO. USED  REMARKS

LOCATED BY  ADDRESS  BLUE PHONE  HOME PHONE

LOCATED AT  PERSONS NOTIFIED  NOTIFICATION BY

CASE COMPLETED BY  MEMBER'S SIGNATURE  REMOVED FROM C.P.I.C. BY



[ Evenhanded - 01E-1388 20041130 : 15:07:54 : Box 182 : 0399604 : 2183 ]

VANCOUVER POLICE DEPARTMENT  
MISSING PERSONS REPORT

CASE: TE-348364 DATE: 15/08/99 TIME: 1725 hrs.

NAME: MELNICK G1: DIANA G2:  G3:

DOB: 11/08/72 AGE: 20 POB:  RACE: M SEX: F DLS: 951227 0000 hrs.

CAUTION: M Armed; Violent; Mental; Escape; Suicidal; Contagious

MIHT: 15 cm; Mass 45.4 kg; Hair: BRN; Eye: BRN; Hair Desc: F A-curly; B-wavy; C-short; D-long; E-dyed; F-ponytail; G-brushcut; H-toupee/wig; I-other.

ADDRESS: 405 KOOTENAY #30

SIN:  D/L:  POR:  YO:

Age Group: I A 0-1; B 2-3; C 4-5; D 6-8; E 9-11; F 12-13; G 14-15; H 16-17; I 18-21; J 22-29; K 30-49; L 50-65; M over 65.

Probable Cause: A A - Kidnap / Foulplay; B - Accident; C - Lost; D - Parental Abduction / Custody Order; E - Parental Abduction / No Custody Order; F - Runaway; G - Unknown; H - Other (clarify in remarks).

History: A A - No Previous History; B - Repeat; C - Habitual or Chronic.

Missing From: A A - Family Residence; B - School; C - Other Institution; D - Vacation; E - Shopping Mall; F - Work; G - Disaster; H - Child Care; I - Foster Home; J - Detention Centre; K - Youth Centre; L - Other (clarify in remarks).

Dental Chart: A A - Available & Entered; B - Available & Not Entered; C - Requested But Not Entered; D - Unavailable.

Disability / Dependence: E A - Physical; B - Mental; C - Medical; D - Possibly Suicidal; E - Alcoholic/Drug Addict; F - Combination; G - None Known; H - Other. HEARING IMPAIRED

REMARKS (Marks, scars, tattoos, other info) She is a hooker on Victoria St area. She doesn't wear typical street worker clothing. Usually track suits - She only looks about 12-13. She has been on Ncd. No show. Apparently unusual. I depend on Ncd 96 01 03

CI-PERS (Financial) PID

POB 1891 ADDRESS WORK PHONE

POWER OF ATTORNEY HAS A WARRANT

PPS NIK

LOCATION WHERE MISSING PERSON PREVIOUSLY LOCATED YES NO ND PITONE

APPROX. DATE WHEN MISSING PERSON PREVIOUSLY LOCATED LOOKER

PH. NO. OF MISSING PERSON LOOKER

MISSING PERSON'S OCCUPATION OR SCHOOL LOOKER

OTHER: WORN 6-14 city colours and material if possible

NOTE: INSTRUCT REPORTER TO CONTACT THIS DEPARTMENT IMMEDIATELY IF MISSING PERSON IS LOCATED, RETURNS HOME OR COMMUNICATED WITH FAMILY OR FRIENDS.

DATE & TIME LOCATED: 15/08/99 HOURS:  REMARKS:

REPORTED BY:  ADDRESS:  RES. PHONE:  BUS. PHONE:

LOCATED AT:  PERSONS NOTIFIED:  NOTIFICATION BY:

CASE COMPLETED BY:  MEMBER'S SIGNATURE:  REMOVED FROM C.P.C. BY:

[ Evenhanded - 01E-1388 20041130 : 15:08:48 : Box 182 : 0399806 : 2183 ]

VPC 365 (7)

VANCOUVER POLICE DEPARTMENT  
MISSING PERSONS REPORT

9999

CASE: 94-1057733 DATE: 940803 TIME: 1100 hrs

AT 5:30 PM G MELNIDIA G1: DIANA G2: LYNN G3: BARBARA

DOB: 750826 AGE: 18 POB:  RACE: W SEX: F DLS: 940309 1920 hrs

CAUTION: Armed; Violent; Mental; Escape; Suicidal; Contagious

WHT: 157.5 cm; Mass: 45 kg; Hair: BROWN; Eye: BAN; Hair Desc: C A-curl; B-wave; C-short; D-long; E-dyed; F-ponytail; G-brushcut; H-koupee; wig; I-other. MUS BROWN SHAPE

ADDRESS: 454 E 9th Ave #106

SIN:  D/L:  POT:  YO:

Age Group: 1 A 0-1; B 2-3; C 4-5; D 6-8; E 9-11; F 12-13; G 14-15; H 16-17; 18-21 J 22-23; K 30-49; L 50-65; M over 65.

Probable Cause: G A - Kidnap / Foulplay; B - Accident; C - Lost; D - Parental Abduction / Custody Order; E - Parental Abduction / No Custody Order; F - Runaway; G - Unknown; H - Other (clarify in remarks).

History: A A - No Previous History; B - Repeat; C - Habitual or Chronic.

Missing From: A A - Family / Residence; B - School; C - Other Institution; D - Vacation; E - Shopping Mall; F - Work; G - Disaster; H - Child Care; I - Foster Home; J - Detention Centre; K - Youth Centre; L - Other (clarify in remarks).

Dental Chart: B A - Available & Entered; B - Available & Not Entered; C - Requested But Not Entered; D - Unavailable.

Disability/Dependence: C+E A - Physical; B - Mental; C - Medical; D - Possibly Suicidal; E - Alcoholic; Drug Addict; F - Combination; G - None Known; H - Other.

REMARKS (Marks, scars, tattoos, other info) \* PROSTITUTE \* DRUG ADDICT \* WEARS A HEARING AID \* MOODY - / CALLED HER MOTHER THIS MORNING - SAID SHE HATED MEN - LINE WAS DISCONNECTED - MISSING WAS CALLING FROM \* 327-5347 \* MISSING WAS PICKED UP BY AMALG IN A WHIT VAN AT 7:00 PM ON 94.03.04.

- BOYERD

PROBABLE DESTINATIONS: NK SINGLE

PH. NO. OF MISSING PERSON: 879-9172

AMOUNT OF MONEY CARRIED: DRUG USER

PERSONAL HABITS (Heavy Drinking, Gambling, etc.): HOOKER

CLOTHING WORN (Specify colours and patterns if possible): RED/BLACK SKI JACKET, JEANS, BLACK BOOTS

AUTO: TRUCK M/C/D

FILE NO. OF MISSING PERSON: 940803

LICENCE NO.:  YEAR:  MAKE:  COLOUR:  MODEL:  STYLE:

ENTERED ON C.P.C. BY:  APPROVED BY:

NOTE: INSTRUCT REPORTER TO CONTACT THIS DEPARTMENT IMMEDIATELY IF MISSING PERSON IS LOCATED, RETURNS HOME OR COMMUNICATES WITH FAMILY OR FRIENDS.

MAN 5.94.

DATE & TIME LOCATED: 454 E 8th Ave

LOCATED BY: SPUR

LOCATED AT: 4080

CASE COMPLETED BY: CM

REMARKS: Returned to residence on her own. Name held against her.

ADDRESS:

PERSONS NOTIFIED: SPUR

REMOVED FROM C.P.C. BY:

[ Evenhanded - 01E-1388 20041130 : 15:09:12 : Box 182 : 0399807 : 2183 ]

VANCOUVER POLICE DEPARTMENT  
MISSING PERSONS REPORT

CASE: 94-215605 DATE: 940811 TIME: 20:35 hrs.

NAME: MELNICK G1: DIANA G2:  G3:

DOB: 750026 AGE: 18 POB: CND RACE: W SEX: F DLS: 940610 18:00 hrs.

CAUTION: Armed; Violent; Mental; Escape; Suicidal; Contagious

MHT: 152.4 cm; Mass 40.5 kg; Hair AT. Brown; Eye BLUE; Hair Desc: S. A-curl; B-wavy; C-short; D-long; E-dyed; F-ponytail; G-brushcut; H-toupee/wig; I-other. M-usual cut.

ADDRESS: N.F.A. (TIL 94.09.01) Last address - 4509 CHILCOEN

SIN: N/A D/L: NIL PO:  YO: 4

Age Group: 1 A 0-1; B 2-3; C 4-5; D 6-8; E 9-11; F 12-13; G 14-15; H 16-17; I 18-21; J 22-29; K 30-49; L 50-65; M over 65.

Probable Cause: 6 A - Kidnap / Foulplay; B - Accident; C - Lost; D - Parental Abduction / Custody Order; E - Parental Abduction / No Custody Order; F - Runaway; G - Unknown; H - Other (clarify in remarks).

History: A A - No Previous History; B - Repeat; C - Habitual or Chronic.

Missing From: F A - Family Residence; B - School; C - Other Institution; D - Vacation; E - Shopping Mall; F - Work; G - Disaster; H - Child Care; I - Foster Home; J - Detention Centre; K - Youth Centre; L - Other (clarify in remarks).

Dental Chart: 3 A - Available & Entered; B - Available & Not Entered; C - Requested But Not Entered; D - Unavailable.

Disability / Dependence: A A - Physical; B - Mental; C - Medical; D - Possibly Suicidal; E - Alcohol/Drug Addict; F - Combination; G - None Known; H - Other.

REMARKS (Marks, scars, tattoos, other info) M/P is prostitute, works area of BURNY & FRASER. Was to meet reporter at Youth Services at 21:00 hrs, never showed. M/P has never taken off before, always calls friend or mother. (M/P was gone for 19 hrs before but was being held by a John. . .) Jail, Hospitals & start friends neg. (FPS " [REDACTED] ) Message Phone # [REDACTED] ST. Youth Services - 662-9822 - 660-9376.

PERSONS REPORTING RESIDENCE (Name, Address, Bus. Phone, School) (BOYFRIEND) NEA CI-PERS [REDACTED] HOME PHONE [REDACTED]

PERSON WHO LAST SAW MISSING PERSON (Name, Address, Bus. Phone, School) M/P's mother WORKS - BURNY & FRASER, USUALLY TAKES TRAMS TO INDUSTRIAL AREAS.

LOCATIONS WHERE MISSING PERSON PREVIOUSLY LOCATED N/A YES ☐ NO ☒ PH. NO. OF MISSING PERSON N/A MARITAL STATUS S

AMOUNT OF MONEY CARRIED N/A LUGGAGE N/A

PERSONAL HABITS (Heavy Drinking, Gambling, etc.) HOOKER smokes coke MISSING PERSON'S OCCUPATION OR SCHOOL WORKS - BURNY & FRASER, USUALLY TAKES TRAMS TO INDUSTRIAL AREAS.

CLOTHING WORN (Specify colour and material if possible) blue Chub Princess Sweater, jeans, white flat shoes, blue purse, wears earrings - and in aft. wear

AUTO D. TRUCK O. M/C O. VEHICLE USED BY MISSING PERSON LICENCE NO. 9005 YEAR 1987 MAKE N/A COLOUR N/A MODEL N/A STYLE N/A

REPORTED TO 9005 ENTERED ON C.P.L.C. BY N/A APPROVED BY N/A

NOTE: INSTRUCT REPORTER TO CONTACT THIS DEPARTMENT IMMEDIATELY IF MISSING PERSON IS LOCATED, RETURNS HOME OR COMMUNICATES WITH FAMILY OR FRIENDS.

DATE & TIME LOCATED 18 HOURS  REMARKS

LOCATED BY  ADDRESS  RES. PHONE  BUS. PHONE

LOCATED AT  PERSONS NOTIFIED  NOTIFICATION BY

CASE COMPLETED BY  MEMBER'S SIGNATURE  REMOVED FROM C.P.L.C. BY

[ Evenhanded - 01E-1388 20041123 : 11:53:24 : Box 180 : 0397360 : 2156 ]

VANCOUVER POLICE DEPARTMENT  
MISSING PERSONS REPORT

13

0072

ASE: 95-303014 DATE: 95/11/11 TIME: 13:00 hrs.

SNME: KNIGHT G1: CATHALIA G2: MCJUGEN G3:

DOB: 1960/05/05 AGE: 29 POB: USA RACE: WF SEX: F DLS: 75-144 hrs.

MHT: 1.63 cm 45 kg CAUTION: Armed; Violent; Mental; Escape; Suicidal; Contagious

MHT: 5'4" cm; Mass: 105 lbs; Hair: BRN Eye: BRN Hair Desc: SHORT A-cutly; B-wavy; C-short; D-long; E-dyed; F-ponytail; G-brushcut; H-toupee/wig; I-other: SHAG CUT

ADDRESS: HOTEL IN AREA OF PAVILION & HASTINGS

SIN:  D/L:  POT:  YO:

Age Group: J A 0-1; B 2-3; C 4-5; D 6-8; E 9-11; F 12-13; G 14-15; H 16-17; I 18-24; J 25-29; K 30-49; L 50-65; M over 65.

Probable Cause: G A - Kidnap / Foulplay; B - Accident; C - Lost; D - Parental Abduction / Custody Order; E - Parental Abduction / No Custody Order; F - Runaway; G - Unknown; H - Other (clarify in remarks).

History: A A - No Previous History; B - Repeat; C - Habitual or Chronic.

Issuing From: L A - Family Residence; B - School; C - Other Institution; D - Vacation; E - Shopping Mall; F - Work; G - Disaster; H - Child Care; I - Foster Home; J - Detention Centre; K - Youth Centre; L - Other (clarify in remarks).

Dental Chart: A A - Available & Entered; B - Available & Not Entered; C - Requested But Not Entered; D - Unavailable.

Disability/Dependence: E A - Physical; B - Mental; C - Medical; D - Possibly Suicidal; E - Alcohol/Drug Addict; F - Combination; G - None Known; H - Other.

REMARKS (Marks, scars, tattoos, other info): SEE INC. FOR DETAILS.

**CI-PERS**

PERSON REPORTING ABSENCE (Name and Address): IN OR OTHER SETTING

PERSON WHO LAST SAW MISSING: CI-PERS

LOCATIONS WHERE MISSING PERSON PREVIOUSLY LOCATED: CI-PERS

AMOUNT OF MONEY CARRIED: 1.5 DRUG USER / HOOKER

PERSONAL HABITS (Heavy Drinking, Gambling, etc.): USUALLY WEARS BLUE JEANS & SKINNY T-SHIRTS

MISSING PERSON'S OCCUPATION OR SCHOOL: CI-PERS

PH NO OF MISSING PERSON: NONE

MARITAL STATUS: SINGLE

AUTO OR TRUCK: N/C

VEHICLE USED BY MISSING PERSON: 1990 YEAR: 1990 MAKE: MAZDA COLOUR: BLACK MODEL: 3 STYLE:

REPORTED BY: 10/23/95 ENTERED ON C.F.I.E. BY: 10/23/95 APPROVED BY:

NOTE: INSTRUCT REPORTER TO CONTACT THIS DEPARTMENT IMMEDIATELY IF MISSING PERSON IS LOCATED, RETURNING HOME OR COMMUNICATES WITH FAMILY OR FRIENDS.

VE & TIME LOCATED: 19 HOURS

REMARKS:

LOCATED BY:  ADDRESS:  RES. PHONE:  BUS PHONE:

LOCATED AT:  PERSONS NOTIFIED:  NOTIFICATION BY:

TABLE COMPLETED BY:  MEMBER'S SIGNATURE:  REMOVED FROM C.F.I.E. BY:

10/23/95

[ Evenhanded - 01E-1388 20040105 : 09:07:47 : Box 132 : 0290580 : 1443 ]

**Shenher, Lori**

---

**From:** Cameron, Sandra  
**Sent:** June 30, 1999 8:57 AM  
**To:** Shenher, Lori

0073

see incident #142011, tried to call the reportee, he just made report at 0030 today, number not in service!  
Hooker, oops, sorry, SEX TRADE WORKER< missing since June 28th, downtown eastside.....come and see me  
or I'll come and see you, whatever.....see ya chickypoo

*Sandra Cameron*  
*Missing Persons*  
*(604) 717-2530*

SANDY CAMERON

1                   And I gave him the date and the time and  
2                   everything and "I want a hard copy." And I got a  
3                   memo back that says, oh, that they had got it,  
4                   they reviewed it and they didn't see anything that  
5                   they could have CKNW --

6       411       Q    Okay.

7                   A    -- not apologize for it, but, you know, make a  
8                   statement for it, but I never received it.

9       412       Q    So, that was the only time that anyone approached  
10                  you officially, and no one ever called you in to  
11                  sit down and say, "Listen, we've had concerns"?  
12                  Did any supervisor, like, Lori Shenher or Geramy  
13                  Field ever sit you down and say, "Hey, we're  
14                  receiving complaints about the -- from family  
15                  members about the way they're being treated by  
16                  you"?

17                A    No.

18       413       Q    No one ever alleged that you were calling them,  
19                  you know, hookers, instead of sex trade workers or  
20                  prostitutes, or inappropriate names, or making  
21                  racist comments? No one ever spoke to you about  
22                  that?

23                A    Oh, God, I would never call -- you know, in the  
24                  office, in the Homicide office, you know, guys  
25                  were using the words "hooker" and "prostitute" and

0075

SANDY CAMERON

1 stuff like this. But I would, I would never use  
2 those words to a family member. I'm not a racist.  
3 And no, I, I didn't -- I mean, CI-PERS she  
4 used to come into the office. She would be in  
5 there, or she would phone, I would be on the phone  
6 with her for an hour, an hour and-a-half. She  
7 would come in. She would visit. Uhm, Mr.  
8 CI-PERS, his daughter, Olivia.

9 414 Q Yes?

10 A He used to come into Vancouver to get his PID  
11 PID

12 415 Q Hm-hmm?

13 A And I don't know if he's still alive.

14 416 Q Hm-hmm.

15 A And we used to visit and stuff. But I've never  
16 met any of the other family members --

17 417 Q Okay.

18 A -- face to face.

19 418 Q Right. And well, I'm -- my question, too, is the  
20 fact that, did anyone from the Vancouver City  
21 Police Department, like, at a supervisory level,  
22 or even Constable Shenher -- I know she wasn't  
23 your supervisor, but sometimes, you know, they  
24 take on that role if they're the police officer  
25 over the civilian, I think you know that in the

DAVE DICKSON

0070

1 prostitution. You know, I mean, one day soon you  
2 are going to see a career day in school, you know.  
3 You know, so that's what I see.

4 And unfortunately, a lot of the guys in the  
5 police department, you know, are buying into that  
6 same attitude. It's, it's always been okay for  
7 me, as a police officer, if I ever chose to do  
8 that, to go out and get a hooker on the side. If  
9 I got caught, which a lot of cops have got caught,  
10 it's just brushed off. Nothing really happens.  
11 That's, I think, for me, always been a pet peeve  
12 of mine, because, you know, I have never crossed  
13 that line, and I get upset when I see other people  
14 doing it, because how does somebody trust me -- I  
15 mean, and I could tell you stories of cops doing  
16 stuff down that all the street seen it, you know.  
17 But how do people trust me when I've got some  
18 idiot out there in a uniform doing that? And it's  
19 really a --

20 420 Q But my focus is really how, how do we improve on  
21 the way we do investigations with missing women?  
22 I mean, I know the, I know your frustration with  
23 everything else that's going on in the Downtown  
24 Eastside. But if I just seg, segment off one of  
25 the big issues is, is how do we improve the way we



**VANCOUVER POLICE DEPARTMENT  
INVESTIGATION DIVISION**

CERTIFIED TRUE COPY

0077

**DATE:** November 30th, 1995  
**TO:** A/Insp. T. McCLELLAN - I/c V.C.S.  
**FROM:** Det. J. STEINBACH - M/P - Hist. Homicide  
**SUBJECT:** MISSING PERSON FILE STATUS

---

I am actively investigating the following Missing Person Cases:

- (1) WOOLCOCK, DONALD 95-299005

48 yr. old male - left job of 20 years.  
Out of character. No paper trail - has yet been found.  
M.P. may have a drug problem.

- (2) STW19002 95-321608

This is a Historical Missing that just came in.  
She disappeared in 1978 and was a stripper at the time.

- (3) KNIGHT, CATHERINE 95-303014

OI

- (4) CI-VIC 95-290934

Missing Hooker, report generated by media coverage of Agassiz murders.  
Routine follow-up investigation required.

- (5) CI-VIC 95-288131

Missing Hooker, report generated by media coverage of Agassiz murders.  
Routine follow-up investigation required.

..... 2

*QPS Dec 702*

0073

CERTIFIED TRUE COPY

*Jan 15/03*

- (6) GHASSEMI, ANITA 95-263549

OI

- (7) MURIWSKY, BERNARD 94-316942

Re-opened file from last year when it was discovered that M.P. did not leave to the B.C. Interior with his girlfriend.

- (8) KOTSIRIS, PETE 95-90369

OI

- (9) SINGH, HARBAX 92-65838

- (10) ISMAIL KIDS 91-246231

OI

RUSSIAN CASES:

- (A) GAUDET, DANIEL 94-143416

OI

- (B) CLARKE, JAMES 91-309067

OI

- (C) GALAS, ADAM 90-244059

OI

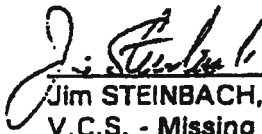
- (D) BYERS, NICK 90-191759

OI

*JP Det 782* 0079  
CERTIFIED TRUE COPY.  
*Jan 15/03*

These cases are probably going nowhere with the decimation of the Russians but information still trickles in. RCMP Serious Crime has been reluctant to give up information they have gleaned from <sup>Ol</sup> when she was arrested last spring.

There are probably fifteen other historical missing person cases that should be reviewed but due to my case load, this hasn't occurred yet.

  
Jim STEINBACH, Det. 782  
V.C.S. - Missing Persons

[ Evenhanded - 01E-1388 20040120 : 12:18:06 : Box 138 : 0297407 : 1475 ]

644

LORI:

Could you please find it in your heart to phone [REDACTED] in Victoria. He is an investigator with the children's ministry. A very good guy, [REDACTED]. He is in contact with a shrink who is passing on some interesting info about a cult in the Vancouver area. She has a number of patients who are X-members of this cult. They are apparently corroborating one another in relation to some very odd things that this cult was involved in. They apparently have a rape van and grab people of the street and do bad things to them in the name of religion. Gotta love it. I'm just thinking hookers ya know. (sex trade ho's to you) She is willing to talk live to an investigator. If its nothing we're interested in maybe you could pass it on to VIIU

0080

[REDACTED] CI-PERS PID [REDACTED]

Thanks, Dave AITKEN (your highness)

- 4/M 991223 1030, he called back 1300
- 00/01/06 1115 4M

0031

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Dan Dickhout	<b>DATE</b>	April 5, 2004
<b>TIME</b>	1330	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	86	<b>RANK</b>	Constable
<b>CURRENT ASSIGNMENT</b>	Retired		
<b>ENLISTMENT DATE</b>	May 10, 1976		
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>	Coroners Liaison Missing Persons Investigator		
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	See HR Report re Coroners Liaison October/November 1999 to November 30, 2003		

**INTERVIEW CONDUCTED BY**Doug LePard and Sean Hem

I started in Patrol for about 5 years. I was in the Range as an instructor for a year, then back to Patrol for several years. I did 2 years in the Marine Squad and about 6 years in Acc I. I was in Hit and Run briefly because I had a back injury, then I went to Coroner's Liaison. From there I slid over into Det. Howlett's position in Missing Persons when he retired. I don't think anyone else wanted it. I was involved in the MW investigation even in Coroner's Liaison because we would help to try to see if someone had died somewhere. But it was almost like if you walked by a meeting, you got named as being involved in the investigation.

My involvement initially was in Coroner's Liaison. I attended some of the meetings, and did searches across Canada for records of death. That was about the extent of it from the Coroner's Liaison point of view. When I was in MP Sandy Cameron would take the initial reports and the detectives would work on them later if the person didn't wander home, then the detectives would get involved. Like a week or two later, depending on the type of persons. With the MW, I don't know what Sandy's criteria was for turning them over. It wasn't a very good system, but she had been there a long time and liked

0032

- 4 -

I remember the **CL-VIC** name, **CL-VIC**. I don't remember whether she fit the criteria. But that's another one that the file should have stayed in the MP office. There's a lot of historical files even from the 1990s that were not being worked in, for lack of time. I don't recall the emails with her about whether or not there was a serial killer. That issue was the topic of discussion once or twice a week and everyone and their dog had an opinion. It could have been a holdover from the other project, but everyone was paranoid about saying there was a serial killer, that no one was going to say the words serial killer. Evenhanded may have gone in thinking there was a serial killer, but it wasn't coming out of them, it was like a secret society. There was no policy statement put out saying anything.

Right from the get go when the MWRT was started up, the big push was to find the women, they weren't murdered, they were just missing, like we know addicted hookers will do, so we spent a lot of time checking the death records across the country. So when they found the 4, that was a great thing. But we had MW, and we had unknown human remains as well. They found the one who died in Alberta. The push was to find them, but there was no push to find a serial killer. I probably believed there was a serial killer. When they started to look at suspects, and they started to look at people who liked to assault hookers, there were a couple of members who had one suspect and they were convinced he was killing them all. Wolthers and Fell on [REDACTED] you'd say maybe it could be someone else, and they'd say no, he's the guy, he did them all. They had blinders on. The rest of the team didn't agree with them, I think they were pretty much on their own with their opinion.

In the first half of 2001, the MW were priority cases. I don't recall anyone giving me that specific direction but they just would be. Cheryl did a lot of work on Joesbury. I can't really say what her perspective is and how she did her files and when she told anyone anything. There wasn't a lot of teamwork; she worked on her cases and I worked on mine.

[ Evenhanded - 01E-1388 20040112 : 07:10:32 : Box 133 : 0292991 : 1452 ]

**Lead Sheet Report**

Report Run: 2000 '2

Page: 1 Of 1

**Investigator:** SHENER, LORI D/C (48414-SIUSS\_USER) 0083  
**Date Assigned:** 1999/08/13  
**Task:** NEED TO DO BACKGROUND ON THIS SUBJECT. INFORMATION THAT HE PICKS UP HOOKERS AND IS VIOLENT TOWARDS THEM.

**Subject:** [REDACTED] (29284-SUBJECT)

**Interview Date:**

**Statement Date:**

**Location:**

**Incident:** 1999/06/01-08:00 MISSING PERS (81319-INCIDENT)

**Result:** AS PER D/C 1621 SHENHER TIP CONCLUDED PENDING FURTHER INFORMATION

**Status:**

**Date Due:** 1999/09/13

**Date Returned:** 2000/03/30

**Source Providing Ref** SHENER, LORI D/C (48414-SIUSS\_USER)

**Date of Ref.** 1999/08/13

<u>Ref. No.</u>	<u>Reliability</u>	<u>Validity</u>	<u>Area</u>	<u>District</u>
TIP271				

Tip Description

Major Crime Analysis, Other Sub/Case ID for Lead Sheet

Tip Comment

Record imported by SIUSS Conversion utility (Convert\_Incidents\_Officers) on 24-JUL-2000 17:42:59.

*why concluded?*

*update SIUSS*

*Background info done. update SIUSS.  
 Nothing in file to indicate sup frequents VCR.  
 other than info from CI-PERS*

VPD 68 - MALM

## VANCOUVER POLICE DEPARTMENT

0034

INVESTIGATION

DIVISION

To: Insp. R. Canuel, i/c Major Crime SectionDATE 90-12-17SUBJECT: MACROS Homicide Documents

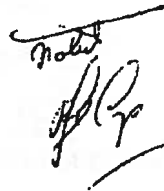
As of December 17, 1990, Cpl. Keith DAVIDSON, R.C.M.P., has received 6 of the 7 completed books, on the Vancouver hooker homicides. These books were personally delivered by Dets. CROOK and CLARKE.

Outstanding is the April 7, 1988 homicide of Margaret VEDAN.



R. CROOK, Det. 704 A. CLARKE, Det. 597  
Homicide Squad  
Major Crime Section

RC/pb





INTERVIEW OF RON LEPINE

AUGUST 22, 2011

0085

1 same time?

2 RON LEPINE: Uh-uh. I was senior man in the -- on the side  
3 and --

4 JENNIFER EVANS: You got vacation?

5 RON LEPINE: -- he was junior man. He gets October,  
6 November.

7 JENNIFER EVANS: Okay.

8 RON LEPINE: So, no. So, he's working.

9 JENNIFER EVANS: Oh, okay. So, does he call you?

10 RON LEPINE: He's working. He phones me. I'm on a [REDACTED]  
11 [REDACTED] but --

12 JENNIFER EVANS: Nice.

13 RON LEPINE: So, he phones me there and he tells me what --  
14 about Ross Caldwell.

15 JENNIFER EVANS: So, tell me what happens. Tell me what he  
16 says.

17 RON LEPINE: He phones. He says that, you know, he got, he  
18 got a call from the RCMP. They referred this --  
19 apparently this guy went to the RCMP and they  
20 referred him to the VPD's Missing Women Review  
21 Team.  
22 And that, that -- and he gave me an outline  
23 of the information, how this [REDACTED] had --  
24 was down on the farm and helped him pick up a  
25 hooker and had brought hookers back to the  
trailer, and ultimately, this -- he was, Pickton  
was having sex with her. And then ultimately she  
goes out in the, in the barn, in the wee hours of  
the morning kind of thing, and sees Pickton with  
a, you know -- I don't know really at that time,  
whether it was really a woman hanging there or  
just the remnants of what was something that was  
up there --

## Missing Woman

0090

**Williams, Janice**  
**From:** Wickstead, Gerry  
**Sent:** 1999 May 17 9:52 AM  
**To:** Drennan, Anne  
**Subject:** FW: missing women on foreign freighters

**From:** Wickstead, Gerry  
**Sent:** May 17, 1999 9:42 AM  
**Subject:** missing women on visiting freighters

Hi ann, you are well aware that there has been a lot of publicity about the missing prostitutes. Last thursday I was talking to a worker at WISH which is a place where the hookers go to get free food every night at First United church 300 East Hastings. She told me that the girls have been following the visiting sailors back to their freighters when they come to town. A couple of the girls had a difficult time getting off the boat because the sailors would not let them leave. One girl was locked in a room for 8 hours before another Russian sailor felt sorry for her and unlocked the door. Another girl was not allowed to leave the room until she gave him change for a \$100 US so he blocked the door. She had to wait until he fell asleep before she could leave. It sounds like these women are not reporting the incidents to the police. I talked to some of the girls on the streets and they have no idea that the police have no record of who is visiting on the various foreign freighters that visit our city. If one of the girls goes on the boat her screams for help will not be heard because the docks are in a remote area. When a prostitute goes on a ship she does not know who she is dealing with or how many men are waiting on the boats for her arrival. It is very probable that these men may have weapons on board as they travel on international waters. Many of these men spend long months at sea without female companionship so they may think nothing of kidnapping a woman for company. Once they are finished with the woman they could easily dispose of the body by dumping it overboard while out at sea. I heard this on Thursday and the next day I made up posters to be placed at various locations where these girls frequent warning them not to go onto the ships. I mentioned this to Laurie Shenher of Missing Persons and she said she was aware of the girls going on the boats. What do you think of the Department issuing a public warning through the media for the prostitutes to stay off the ships for safety reasons? I have been working in the sldds for a long time and I never heard they were going on the boats docked at Bailytyne Pier.

\* Best route to go would be to put the word out to the different agencies/safe places ie - Grandma's House. If we put the word out through the Media we stand the chance of upsetting alot of individuals ie - Captains of ships. Sailors even different countries. - "ie - these men are Sadistic sexual predators."

[ Evenhanded - 01E-1388 20041203 : 09:02:05 : Box 183 : 0400882 : 2191 ]

**From:** "Leggett, Cheryl"  
**To:** "Nancy Joyce"  
**Date:** 7/27/01 1:58PM  
**Subject:** Georgina Pappin

0087

Hi Nancy

I distributed about 100 of the posters for you and one of the hookers down here told Cst. Dave Dickson that she is probably back in Edmonton where she has other family. FYI.

Cheryl

*6th  
field*

0038

Notes to file Feb 27<sup>th</sup>/01

Met Don, Paul McCarl, Jim and Phil in Mission . Visited <sup>CI-VIC</sup> homicide sites.  
Snow at Pipe site.  
Don and I discussed next steps.

-he will draft a memo to Insp. Killaly outlining out investigational proposal request office space and discuss cost sharing of a steno for the file when we go to Surrey. He and I will then draw up an MOU for the file. We don't want anyone stepping out once their portion of the file has been fulfilled.

-the DNA issue for both agencies will carry on. All female hitchhikers and hooker homicides and then the sexual assaults on hookers.

-the core investigation in Aggasiz will carry on as time allows.

-VICLAS will continue with their analysis and when they are able to make a presentation we will decide if we have a bigger issue at hand. (how many killers are out there)

-continue to develop our suspect list

-eventually decide on our approach to getting cast off DNA

-developing a joint ops plan with a possible UCO and Part VI if we are successful in identifying someone.

*b7b.  
field*

0033

**MISSING PERSONS REVIEW TEAM****Notes to File      99-05-25**

14:00 Met with Brock Giles, Ron Lapine, Mark Chernoff, Lori Shenher, Dave Dickson to discuss formation and future of the team.

Discuss in broad terms direction and what needs to be done.

Will obtain hooker homicide files from RCMP. Lori has list. A letter has been sent. Brock will liaise with Gary Bass to ensure access. Put in writing what we need. Will also look at our old files.

Go over to do list – Lori

Mark and Ron to clear up old files

Will need to prioritize suspect list

Call Pattie Chorney – IT to move computers

Go over leave requirements

Lori needs a system to organize TIPS . Will see what Carl Vinje can do with SUISS and Case management

Media strategy -to go through Sgt. Field

Weekly update to Brock and Fred, concerns, equipment, proposals, etc. Discuss reward poster, how to handle tips - CS and MP #

Mark to go over some of Lori's material before he goes to Toronto.

0030

Author N/K  
Bth Field

Stephoni Lane - Dept. March 97

w/f

- no interview yet
- boyfriend in Bannock
- drug user / up if prostitute
- attempting to locate father
- spoke of her residence

Longe Haigh

native/alt.

- up Jan 97
- press by ring/boyfriend re custody of child
- heroin / drugs
- att. to locate new girlfriend of ex-boyfriend
- drug/boyfriend he has int.

[REDACTED]

native

- alcohol abuse / drug / suicidal / HIV+
- missing Jan 97
- not believed to be prostitute

[REDACTED]

native

- Oct 95 - last seen Aug 96
- boyfriend, Hispanic - reported to El Salvador prior to int.
- drug

Kory KOSKI

w/f

- drug / poor / poor
- Jan 97 up / seen
- boyfriend straight up
- disappeared off street
- has children

Sarah DEVERIES

not/bdy/mox

- April 97
- prot. / drug / HIV / up B & C
- boyfriend not yet int.
- no children

Dore HALL

w/f

- poor / drugs
- 40
- vanished while working
- last seen Feb - reported in Mar
- streetwise

0631

Catherine Longley - Feb 96 rept. / last seen Mar 95  
w/f  
- 3 visits were bloody patches  
- Drug use  
- NPA and side.

[REDACTED]  
[REDACTED]  
- drugs.  
- w/f doctor.  
- rept. June 92, last seen same.  
- polygraph had done ~~some~~  
- spoke ma.

[REDACTED]  
w/f Ann  
- Hooker  
- rept. Mar 96  
- he is charged with murder  
Charge Declined submitted  
for trial - then disappeared  
- interview w/f likely has conducted

[REDACTED]  
w/f.  
- April 98 / last seen Sept 97  
- Hooker / drug use / Alch.  
- NPA.

[REDACTED]  
w/f.  
- rept. Mar 95 / last seen Apr 95  
- Drug use / Hooker  
- Police. Train & Head.

Old PREVOST - Mar 97 rept. last seen Sept 97.  
netone  
- mental prob. / glia  
- was prob. (Drug & Alch.)  
- NPA. (grandparents)  
- former struggle with ex. boyfriend.

some Material. Last sent

- is. How are in U.S.  
- Chicago a lot of recent needle ex. Carnegie. Centre,  
United Church of Christ, Al Shaw native Springfield.

0092

Desira Melnick - hacker / drugg.  
not. - see 95 rpt. / last seen Dec 95

Rolain Overford - July '97 last seen Apr '97  
uff. - n/k drug user 10 cocaine  
youngst - not a hacker.  
- shop. car - other person with  
known crim. comm.  
- no record.  
- juvenile.



0093



**VANCOUVER POLICE DEPARTMENT**  
**Investigation Division**  
**Major Crime Section**

**Date:** November 21, 2000  
**To:** ADCC Gord Spencer  
Commanding Investigation Division  
**From:** Sergeant #55 G. Field,  
Homicide Squad - Team 2  
**Subject:** Joint Unsolved Prostitute Homicide Task Force

Last week I attended a Profiling Seminar sponsored by the RCMP Profiling Unit. Sgt. Keith Davidson, Cpl. Scot Flier, and Det/Insp. Kim Rossmo presented a number of informative lectures on criminal and geographic profiling as well as actual cases. Members from various homicide and serious crime units throughout the Province also presented cases for discussion and profiling.

One of the presentations was from Csts Paul McCarl and Bill Blmie from the Southwest Major Crime Unit. The case presented were 3 hooker homicides that occurred in the summer/fall of 1995. All three of the women were well known, drug addicted, Downtown Eastside prostitutes last seen in Vancouver, but found murdered in remote locations in the Agassiz area. Evidence has positively linked all 3 cases to the same unknown suspect. Following discussion on these cases, I presented the cases of 24 Downtown Eastside prostitutes who have been missing since 1995. We have 28 outstanding cases since 1978, but 24 of them since 1995. The last case added to the list was from December of 1999.

The list below shows the outstanding missing women as well as the known victims of homicide that fit the victim profile and similar crime scene/body disposal sites. CI-VIC is a NV RCMP file, CI-VIC and [redacted] are SW District RCMP files and CI-VIC is a Pemberton RCMP file. It is quite likely that if the bodies had not been found, they would have been on our missing list.

My presentation took the form of a chronological review of the investigation including what steps we had taken to locate the missing women; a review of the data and data bases collected on potential suspects; a review of the staffing situation; and a discussion on some of the higher profile suspects we had briefly investigated.

The group was quite complimentary and surprised at the number of agencies, databases, and investigative avenues had been explored in an attempt to track the women down. Det/Cat Lori Shanher had compiled the following list:

- Financial Assistance - Canada
- Detox
- Corrections Canada
- A.I.D.S. Vancouver
- Vital Stats - Canada
- Public Trustee - Canada
- Telus - BC
- Vice Books
- VPD Briefing Boards/Website
- RCMP Profiling
- VPD Geographical Profiling/Statistical Analysis
- Attorney General Briefing
- CPIC Canvas for similar incidents - Canada
- Photo Releases in Media
- CPIC/RMS/PIRS/DLNCIC
- Offline searches
- VICLAS
- Dental records
- Banking info where applicable
- Poster sent to all Canadian Police agencies and BC hospitals - update sent May 2000
- Reward - renewed for 2000
- Indigent burials - Lower Mainland
- Witness Protection
- Carnival circuits - Canada and U.S.
- Methadone Records
- Ministry of Social Development and Economic Security - Canada and Washington State
- Coroners' Databases - Canada
- Revenue Canada
- U.S. mental hospitals and welfare intake
- MSP - Canada
- FBI Profiling Unit
- W.I.S.H. Liaison
- D.I.S.C. Liaison
- BC Cancer Control Agency DNA slides
- Familial DNA

Following my presentation, the group was asked:

1. Is there anything that could be done to locate the missing women that hasn't already been explored?
2. Do you think the 3 homicide cases from the Agassiz area are related to the Vancouver Missing Women case?
3. What direction would you recommend for this investigation?

0035

In response to the first question, although it may now seem redundant to have expended so much effort to locate these women, it was important to determine exactly what kind of pattern we were looking at. There was a significant increase in the numbers in 1995, a dip in 1996-97 and then another huge increase in the numbers of missing in 1998. There was also an overall increase noted during the same time period for the numbers of AIDS related deaths and heroin overdoses occurring in the Downtown Eastside. We investigated the possible link and found it did not exist. By virtue of the fact that there was not a corresponding increase in AIDS related deaths in the male population as one would expect, it is safe to say the missing women are not linked to either of these phenomena.

It was further explained that due to the lack of any physical evidence or eye witness evidence with which to polygraph potential suspects against, we were virtually up against a wall. Many of the potential suspects we looked at fit the profile of potential serial killers, but all were admittedly sexually violent, prolific users of prostitutes and many had known association with the missing women.

With regard to the second question, the consensus of the group, all experienced homicide investigators, was that they were most probably linked. Many questioned why we hadn't conducted a joint investigation earlier. It was explained that we were well aware of the 3 Aggasiz homicides at the outset, but the RCMP had a good suspect in mind for those murders. In fact he was in custody for other sexual offences during the time we had more disappearances. DNA has now cleared their suspect and the file is open again. They also felt that the North Vancouver file CI-VIC was likely also related to the Aggasiz cases.

In response to the third question, it was unanimous that a joint VPD/RCMP investigation was the only way to investigate and conclude these files properly. The RCMP have DNA in their cases as well as other physical evidence with which we could utilize in any investigation regarding possible suspects relating to the missing prostitutes. It was apparent to everyone attending that due to the unique nature of these crimes and the fact that no more bodies have been located since 95-10-21, the women most likely fell prey to a serial killer. It is interesting to note that in 1999 we had 10 reported missing hookers but all were found within 2 weeks of their 'missing reports' being filed. We have had only one further confirmed missing report since the majority of the publicity in 1999.

It was also felt that although the women are victims from Vancouver, historically the bodies have shown up in RCMP detachment areas and become their murder investigations. Previously prepared Criminal Profiling reports support this theory.

Another presentation from the Courtenay RCMP Detachment, concerned another prostitute homicide that fit the same profile. She had been a hooker in the Vancouver area, but was most recently working in Nanaimo. However, she was found dead under very similar circumstances to the Aggasiz victims. I was also advised that Saanich was

Investigating 3 hooker homicides. The victims had been picked up in Victoria and murdered and/or dumped in the Saanich area. The investigator from the North District RCMP (Prince George) reminded the group of the vast numbers of unsolved homicides of women found along the major north south highway corridors.

It was decided at the conclusion of the seminar a joint request would be made by the VPD and the RCMP to create a properly funded and staffed task force, with a long term mandate to solve these homicides.

#### Proposed Model

1. The proposed model is to have a JFO comprised of members from all affected detachments or major crime units with the Provincial Unsolved Homicide Unit as the coordinating unit. (the cases appear to fit within their mandate).
2. The Major Case Management Model be the guiding system for the task force.
3. The Task Force operate out of the Surrey Satellite Serious Crimes premises (central location).
4. Because of the large amount of data already entered in the SIUSS database, that system be the case management system utilized.

Many other logistical and management details are to be worked out following an approval in principle.

*J. Field Sep 58*  
Sergeant Jeremy Field  
Homicide Squad

[ Evenhanded - 01E-1388 20041108 : 11:59:29 : Box 179 : 0394309 : 2129 ]

**Lead Sheets**

Page: 264 Of 734

Report Run: Wednesday, July 17, 2002 - 10:00:54 by EFITZGERALD

**INVESTIGATOR:**

FIELD, GERAMY (157219-SUBJECT)

0097

**Task:**

TIP1318 - SUBJECT ( ) FROM PRINCE GEORGE RCMP AS A SUSPECT IN A HOOKER MURDER INVESTIGATION. SUSPECT FREQUENTS SKID ROW HOTELS AND A FREQUENT USER OF LOWER CLASS PROSTITUTES. FREQUENT TRAVELLER THROUGHOUT ALTA AND B.C.

**Result:**

( ) CAME TO THE ATTENTION OF PRINCE GEORGE RCMP IN A PROSTITUTE ATTEMPT MURDER INVESTIGATION IN PR. GEORGE. ( ) IS ALSO A SUSPECT IN THE MURDER OF A HOOKER IN EDMONTON. THE VICTIM WAS A JOYCE HEWITT, A NATIVE INDIAN PROSTITUTE. SHE WAS FOUND IN THE SHERWOOD PARK AREA OFF HWY 16 BADLY DECOMPOSED ( ) FREQUENTS SKID ROAD HOTELS AND A FREQUENT USER OF LOWER CLASS HOOKERS. HE MATCHES THE DESCRIPTION OF AN ONTARIO SEX ASSAULT. ALSO A SUSPECT IN THE

MORE INFO AVAILABLE FROM - cST. aL COLLING SE DIST KAMLOOPS RCMP. OR CST WILKINSON SHERWOOD PARK 403-467-7749 OR PAGER ( ) OR CST RENAUD LILLOET RCMP.

**CASE FILE:**

99-117802

**Other/Sub-Case Number:**

99-117802, PROJECT AMELIA

**Other/Sub-Case Comments:**

DEFAULT LINK BY USER KDRODGE1 AT 11/08/00-11:20

**INCIDENT:****SUBJECT:**

( ) ( ) (157291-SUBJECT)

**LOCATION:****INVESTIGATOR:**

FIELD, GERAMY (157219-SUBJECT)

**Status:**

ASSIGNED

**Date Due:****Date Assigned:**

2000/11/08 00:00:00

**Date Returned:**

2001/01/24 00:00:00

**Date Interviewed:****Date Obtained:****Task:**

TIP1319 - RELATES TO TIP 90. SUBJECT ( ) IS A SUSPECT IN A NUMBER OF SEX ASSAULTS IN THE PRINCE GEORGE AREA. SURREPTICIOUSLY VIDEO TAPED SEX ASSAULTS ON DRUGGED PROSTITUTES. EXTENSIVE HISTORY WITH HOOKERS AND TRAVELS EXTENSIVELY IN VANCOUVER. HAD RELATIONSHIP WITH HOOKER NAME ( ) ( ). MORE INFO TO BE FORWARDED.

**Result:**

( ) IS UNDER ACTIVE INVESTIGATION. HE HAS AN EXTENSIVE HISTORY WITH HOOKERS. HE TRAVELS EXTENSIVELY TO VANCOUVER. HE IS CURRENTLY RESIDING IN ( ). HE HAS WORKED NIGHT SHIFT FOR THE LAST 11 YRS. HAD A RELATIONSHIP WITH A ( ) YRS. SHE IS A PROSTITUTE POSSIBLY LIVING IN ( ) ONE OF THE VIDEOS SEIZED FROM ( ) MAY BE OF JACKIE McDONNELL BUT THE CPL. IN PRINCE GEORGE CANNOT TELL FOR SURE. HE DESCRIBES HER AS HAVING 2 NOSE RINGS NAD TATOOS ON RT. SHOULDER OF A FLOWER AMID A ZIG-ZAG LINE AND A VERTICAL T ON THE RT. SIDE OF HER ABDOMEN. MORE INFO TO BE FORWARDED.

*Field Report 01-07-11*

0098

- 99-12-22 Meet with Vital Stats, Glenhaven, MSP, and Coroner Service. Differences exist in every Province. No consistency in reporting.
- 00-01-04 Report from Alex Clarke re a/m.
- 00-01-11 Team meeting. Dets Lepine and Chernoff have basically returned to homicide due to 2 recent homicides. I remain working in both Homicide and MPRT. Fell and Wolthers working on [REDACTED] sex assault charges.
- 00-01-14 Meet with RCMP Criminal Profiling Unit, Scott Flier and Keith Davidson. Discuss potential joint investigation of other hooker homicides in B.C. and Alta and our missings. Similar format to Project Eclipse. They will approach Insp. Gary Bass for support. A/Insp. Dureau advised as well.
- 00-01-21 Advised a search of national witness protection files was negative.
- 00-02-17 Team meeting. Emer Fitzgerald on/loan from SOS to assist with data entry. Bad Date lists extensive.
- 00-02-23 D/C/C McGuinness provides Police Board with MPRT update.
- 00-02-24 Team meeting. SIUSS backed up with volumes of new entries.
- 00-03-14 Team meeting. The search of Glenhaven records is complete. D/C Clarke did manual search of over 6300 files dating back to 1976. Very time consuming process. No one identified. Some electronic data bases may be entered into SIUSS.
- 00-03-16 D/C Clarke returns to GIT.  
Live update on CKNW David Berner Show.(Sgt. Field)
- 00-04-18 Fell and Wolthers conduct arrest and interview of [REDACTED] in Lethbridge. 12 charges laid. To be escorted back here for further follow-up. Differences of opinion regarding his status as a killer.
- 00-04-25 Team meeting.
- 00-04-26 [REDACTED] investigation and interviews continue. D/C Sean Trowski from SOS to assist
- 00-04-28 Request professional opinion from Dr. Peter Collins a forensic psychologist. He and Jim Van Allen will view interview tapes.

[ Enhanced - U1E-1358 20041028 : 12:43:29 : Box 176 : 0388833 : 2093 ]

0099



**VANCOUVER POLICE DEPARTMENT**  
**Investigation Division**  
**Major Crime Section**

**Date:** November 21, 2000

**To:** A/DCC Gord Spencer  
Commanding Investigation Division

**From:** Sergeant #55 G. Field,  
Homicide Squad – Team 2

**Subject:** Joint Unsolved Prostitute Homicide Task Force

---

Last week I attended a Profiling Seminar sponsored by the RCMP Profiling Unit. Sgt. Keith Davidson, Cpl. Scot Filer, and Det/Insp. Kim Rossmo presented a number of informative lectures on criminal and geographic profiling as well as actual cases. Members from various homicide and serious crime units throughout the Province also presented cases for discussion and profiling.

One of the presentations was from Csts Paul McCarl and Bill Birnie from the Southwest Major Crime Unit. The case presented were 3 hooker homicides that occurred in the summer/fall of 1995. All three of the women were well known, drug addicted, Downtown Eastside prostitutes last seen in Vancouver, but found murdered in remote locations in the Agassiz area. Evidence has positively linked all 3 cases to the same unknown suspect. Following discussion on these cases, I presented the cases of 24 Downtown Eastside prostitutes who have been missing since 1995. We have 28 outstanding cases since 1978, but 24 of them since 1995. The last case added to the list was from December of 1999.

The list below shows the outstanding missing women as well as the known victims of homicide that fit the victim profile and similar crime scene/body disposal sites. [REDACTED] is a NV RCMP file, CI-VIC [REDACTED] are SW District RCMP files and CI-VIC [REDACTED] is a Pemberton RCMP file. It is quite likely that if the bodies had not been found, they would have been on our missing list.

[ Evenhanded - 01E-1388 20041028 : 12:43:36 : Box 176 : 0388836 : 2093 ]

0100

In response to the first question, although it may now seem redundant to have expended so much effort to locate these women, it was important to determine exactly what kind of pattern we were looking at. There was a significant increase in the numbers in 1995, a dip in 1996-97 and then another huge increase in the numbers of missing in 1998. There was also an overall increase noted during the same time period for the numbers of AIDS related deaths and heroin overdoses occurring in the Downtown Eastside. We investigated the possible link and found it did not exist. By virtue of the fact that there was not a corresponding increase in AIDS related deaths in the male population as one would expect, it is safe to say the missing women are not linked to either of these phenomena.

It was further explained that due to the lack of any physical evidence or eye witness evidence with which to polygraph potential suspects against, we were virtually up against a wall. Many of the potential suspects we looked at fit the profile of potential serial killers, but all were admittedly sexually violent, prolific users of prostitutes and many had known association with the missing women.

With regard to the second question, the consensus of the group, all experienced homicide investigators, was that they were most probably linked. Many questioned why we hadn't conducted a joint investigation earlier. It was explained that we were well aware of the 3 Aggasiz homicides at the outset, but the RCMP had a good suspect in mind for those murders. In fact he was in custody for other sexual offences during the time we had more disappearances. DNA has now cleared their suspect and the file is open again. They also felt that the North Vancouver file [REDACTED] was likely also related to the Aggasiz cases.

In response to the third question, it was unanimous that a joint VPD/RCMP investigation was the only way to investigate and conclude these files properly. The RCMP have DNA in their cases as well as other physical evidence with which we could utilize in any investigation regarding possible suspects relating to the missing prostitutes. It was apparent to everyone attending that due to the unique nature of these crimes and the fact that no more bodies have been located since 95-10-21, the women most likely fell prey to a serial killer. It is interesting to note that in 1999 we had 10 reported missing hookers but all were found within 2 weeks of their 'missing reports' being filed. We have had only one further confirmed missing report since the majority of the publicity in 1999.

It was also felt that although the women are victims from Vancouver, historically the bodies have shown up in RCMP detachment areas and become their murder investigations. Previously prepared Criminal Profiling reports support this theory.

Another presentation from the Courtenay RCMP Detachment, concerned another prostitute homicide that fit the same profile. She had been a hooker in the Vancouver area, but was most recently working in Nanaimo. However, she was found dead under very similar circumstances to the Aggasiz victims. I was also advised that Saanich was



Evenhanded - 01E-1388 20041028 : 12:43:38 : Box 176 : 0388837 : 2093 ]

5

0101

Investigating 3 hooker homicides. The victims had been picked up in Victoria and murdered and/or dumped in the Saanich area. The investigator from the North District RCMP (Prince George) reminded the group of the vast numbers of unsolved homicides of women found along the major north south highway corridors.

It was decided at the conclusion of the seminar a joint request would be made by the VPD and the RCMP to create a properly funded and staffed task force, with a long term mandate to solve these homicides.

#### **Proposed Model**

1. The proposed model is to have a JFO comprised of members from all affected detachments or major crime units with the Provincial Unsolved Homicide Unit as the coordinating unit. (the cases appear to fit within their mandate).
2. The Major Case Management Model be the guiding system for the task force.
3. The Task Force operate out of the Surrey Satellite Serious Crimes premises (central location).
4. Because of the large amount of data already entered in the SIUSS database, that system be the case management system utilized.

Many other logistical and management details are to be worked out following an approval in principle.

**Sergeant Geramy Field**  
**Homicide Squad**

610.



VANCOUVER POLICE DEPARTMENT  
Investigation Services Division  
Major Crime Section

Date: March 6, 2001  
To: A/Insp. Al Boyd  
From: Sergeant #55 G. Field,  
Homicide Squad - Team 2  
Subject: Update on MPRT

Dets. Jim McKnight and Phil Little have joined the team as of Feb 26<sup>th</sup>. They are in the process of clearing up some of their on-going issues and court commitments and anticipate working full time on the task force in the second week of March.

Sgt. Don Adam is in the process of securing some office space for us in the Surrey RCMP Satellite office. A long-term project is wrapping up and he believes we will be able to move out there in the very near future. When this occurs, we will move our files out of the project room.

There are a number of issues we are looking at as previously reported to Insp. Spencer. I will briefly outline them to you. All of this work is predicated on the belief that the 3 Agassiz prostitute homicides are related to our missing women cases.

We now need to develop a local data bank of crime scene DNA as well as expand the data in the National DNA data bank, which has a far more restrictive criterion for inclusion.

1. Examination of 52 unsolved prostitute and 33 hitchhiker murders in BC. They will be examined for potential DNA suitable for PCR Plus analysis. Alex Clarke and Paul Verral are doing the Vancouver cases as provided by Cpl. Jim Lucas (Provincial DNA coordinator) and research completed by Alex. The RCMP are doing a similar review of their homicides and have assigned two people from ViCLAS.
2. Once we (VPD) have completed the homicides, we will be reviewing cases of sexual assaults against prostitutes from 1990 to 2000 to see if there is any crime scene DNA suitable for similar analysis. The premise for this is that if someone is of killing prostitutes, they would also be violent users of prostitutes.
3. ViCLAS is also doing a comprehensive review of 52 solved hooker homicides as well as 31 solved hitchhiker homicides. (similar number to the unsolved cases). They have assigned 2 people, Cpl. Marg Kingsbury and Nicole St. Mars, full time for this work.

[ Evenhanded - 01E-1388 20040204 : 08:15:05 : Box 142 : 0304679 : 1510 ]

1307

**Field, Geramy**

0103

**From:** Field, Geramy  
**Sent:** Tuesday, October 10, 2000 3:09 PM  
**To:** Shepherd, Lori  
**Subject:** [REDACTED]

Surrey RCMP phoned me today to enquire about the a/m male. Particularly, was he in our data bank on the Missing Women? I checked and he is in SIUSS but as a Parolee from Sechelt. He is definitely a dangerous strange guy. Apparently while he was being interviewed regarding the missing girl in Cloverdale he brought up remarks regarding the missing hookers and what we are doing wrong in our investigation. We should do a f/u interview with the RCMP member and at least get his notes. I'll discuss this further with you.

*Sergeant Geramy Field # 55*

717-2504

05 01

**From:** Randhawa, Gurni  
**Sent:** July 7, 1999 9:41 AM  
**To:** Philcox, Paul  
**Cc:** Giles, Brock  
**Subject:** RE: MISSING PERSONS MURDER INVESTIGATION

**From:** Philcox, Paul  
**Sent:** July 7, 1999 7:49 AM  
**To:** Randhawa, Gullit  
**Subject:** FW: MISSING PERSONS MURDER INVESTIGATION

-----Original Message-----  
**From:** Giles, Brock  
**Sent:** Tuesday, July 08, 1999 4:16 PM  
**To:** Philcox, Paul  
**Subject:** MISSING PERSONS MURDER INVESTIGATION

**I'M SURE YOU ARE AWARE OF THE INVESTIGATION ONGOING REGARDING THE DOWNTOWN EASTSIDE MISSING HOOKERS.**

WE ARE PRESENTLY USING ONE VEHICLE FROM HOMICIDE AND ANOTHER THAT WE REASSIGNED FROM THE HOME INVASION TASK FORCE.

**AS YOU CAN APPRECIATE 2 VEHICLES DON'T MEET OUR DEMANDS, IF THERE IS SOMETHING YOU CAN DO TO ASSIST US IN THIS ENDEAVOUR IT WOULD BE VERY MUCH APPRECIATED.**

**FOR YOUR CONSIDERATION**  
**S/Sgt. Brock Giles #100**  
**Homicide and Robbery Squads**

0105

FILE #	SURNAME	GIVEN	D.O.B.	COMMENTS
1978-048509			PID	Very little information in the file. Indications M/P was hooker in D1/D2 area. Purse was found on street near residence.
1979-034824	BUCKLEY	Dianne Lynn		1/2 native foster child accounts untouched. Last seen at Blackstone on Granville, reported to trade sex for favours and to be exploring drug use.
1983-040409	GUNO	Rebecca		went to meet friends at Lone Star Hotel and never showed up. File indicates that M/P was heavy drinker and engaged in prostitution.
1986-044838	MOORE	Marilyn		original missing in 1984 file re-opened in 85 after family inquiries Native female that family states has been drifting since starting drug taking in 1972
1986-076663	CI-VIC			Mother of M/P called to say she feels male that was involved at time of M/P disappearance is the same man shown on the news in relation to the "Pig Farm" story
1994-315977	PAGRAM	Anita		Drug abuser, went missing after getting bail on drug charges

0196

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	John Unger	<b>DATE</b>	February 11, 2004
<b>TIME</b>	1400	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	◆	<b>RANK</b>	DCC (Retired)
<b>CURRENT ASSIGNMENT</b>	Retired		
<b>ENLISTMENT DATE</b>	July 5, 1971		
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>	Acting DCC Operations: September 1998 to April 1999, and June 28, 1999 to April 3, 2000 DCC Investigation Division: April 4, 2000 to December 31, 2002		
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	As above		
<b>INTERVIEW CONDUCTED BY</b>	Doug LePard, George Macintosh and Sean Hern		

I had very little exposure to the case in Operations. I knew there was a task force with Operations people. Lori Shenher seemed to be carrying the can for everybody. In my discussions with Terry Blythe, who I was acting for, when Bruce Chambers was still there, Terry was seconded to the Implementation Work Group. So I was acting from about September '98 until about April '99, then started acting again in June. So I had very little to do with the investigation at the time. And because of the strong relationship with Brian McGuinness and Chambers at the time, I think Blythe and Battershill were kind of cut out of the loop.

So even though there were about 3 people assigned from Ops, it was under investigation, so I had little to do with it until July of '99. At that time Brian McGuinness asked me if I would meet John Walsh – he had an issue that prevented him from going on the show – so I went on the show of America's Most Wanted. The mayor was there and the Attorney General. I got a minimal briefing and did it off the top of my head, basically. It was done in the police press room. Ujjal Dosanj, the Mayor, John Walsh

- 2 -

and myself were there. John Walsh was doing a story on all the missing people, and it was a very positive thing. The story was that even though there was no evidence of a crime, we were investigating it anyway and John Walsh was very positive about what had been done there. I know when Brian McGuinness gave me a briefing the day before, they were convinced there wasn't a serial killer, that there was no evidence pointing to that. I remember saying that the best thing that could have happened would be that the relatives would locate the now-victims. I remember the list had changed, people were found, and people were added. So my knowledge of what had been done in the investigation at the time was minimal. I knew there were no bodies, that Invest didn't have any people to put into it. That even though they were looking after it, Invest didn't have any people attached to it at that time anyways. I'd never been in the task force office at that time.

When I came to the Investigation Division, through a number of interviews, I learned more about it. Homicide had taken a little bit of a larger role. Geramy Field was overseeing but not in there full time. At the same time we made some changes and I had Gord Spencer come in as the Inspector i/c MCS and I had him take a hard look at what was going on there and either fold it or expand it, not just let it languish. There didn't seem to be any true direction. He did that and he came back to me and told me there had been several pitches to the Provincial Unsolved Homicide Unit and he made some further overtures and convinced them that they should take that on, which was the right way to go.

Regarding Fell and Wolthers, I think there was something like 125 suspects if there was something going on, and I think there was a list of 22 or 24 people who would have been the prime suspects where there had been a little bit of work done, I don't know what. Of that group, 1 was Pickton and one was [REDACTED] and at that particular time they were focusing on [REDACTED] and I had briefings from time to time on different subjects and he was one of them. So they went to Lethbridge and interviewed him. I was getting this second hand through Gord Spencer and he was dealing with it. They were inexperienced and probably shouldn't have gone there. Gord told me they were like

0103

- 3 -

cowboys and may have screwed up the case if he was the guy. There were lots of reports at the time about them.

Regarding the memos of mid October, 2000, about Geographic Profiling, that was during the time he was re negotiating his contract and we were looking at a performance clause because he was never there, he would be gone away for 2 months at a time so it was difficult to interview him. I was interested to see whether his geographic profiling service would help.

Regarding Kim's statistical analysis, I don't recall ever seeing that until his civil suit in 2001. I can't recall the analysis that he did. It seemed to me that it was somewhat groundless, based on a lot of conjecture, that's what I recall about it. I don't recall seeing that when I first moved there and I certainly don't recall seeing it before that.

Regarding the Garamy's Nov 23<sup>rd</sup> 2000 report to A/DCC Spencer regarding the need for a JFO, I don't recall that, but I do recall discussions with Geramy Field about needing a JFO. PUHU was reluctant to take it on, but there seemed to be more and more things mounting, and no real evidence of a crime, but there were things pointing there, maybe not all of them, but some of them, and the feeling was this was a provincial issue and not a VPD issue. I think the RCMP had 3 bodies at that time in the mountains around Chilliwack, and I remember a meeting with Gary Bass at the time and we discussed that. [REDACTED] had, and they were still doing searches in the area up there. The bodies were like a mile and a half away from each other, so it's not like you could say it was one dump site. I can't remember when that meeting was, but we met so many times, sometimes once a week. Quite often we'd discuss some other issue, and we'd get to that. After 9-1-1, there was that much more to talk about. I was removed from PUHU and so was he. He had control, but not direct contact, so that decision was not really his. I think Supt Killalee was calling the shots there at the time. As far as a decision as to whether they would take the case, Bass wouldn't have interfered in that or had his influence that deep. I think Gary was promoted to Asst/Commissioner i/c Criminal Ops for BC. Prior to that, he was the C/Supt for Serious Crime in E Division.



- 5 -

0109

some deadwood, it was like that at CLEU and VIIIU where I worked as well. The VPD had some top people there, but the RCMP wouldn't do that and it would be a problem. They would start with good people then feed people that hadn't been productive, hoping to rejuvenate them and some of our VPD people's skills would rub off on them. I was a S/Sgt in CLEU. 50% of the people were RCMP and I think they only had 2 that were any good. It was terribly frustrating for our guys. I'd pair them up and our City guy would be expected to keep kicking them in the butt. Getting back to PUHU, they were so swamped with unsolved cases, you really had to do a selling job to get them to take anything on. But they wanted evidence of a crime, and if we hadn't linked them to the 3 bodies in the Valley, that fit the same profile as the missing women in the Downtown Eastside, they still wouldn't have taken it on, I recall those discussions. It's not like they were out there looking for work.

Regarding the Jan 31, 2001 notes from Adams. What I recall was being really ticked about him heading it the "hooker task force". He's supposed to be a professional guy and I think is a good homicide investigator, but he doesn't know much about public relations, calling them hookers. I remember phoning Larry Killaley about that saying don't send us memos with that kind of language. Regarding the information that there were more missing women that we weren't aware of, and that some had gone missing after we thought it had stopped, I remember there was a problem with reports being made to other jurisdictions, but we weren't told about it. I recall that the JFO was going to other jurisdictions and checking their missing reports, which hadn't been done that thoroughly before, so it was my sense they were taking care of that issue. I don't recall us talking about doing anything else proactive. The Unsolved Homicide Unit was just getting rolling on this thing, and I remember there was a huge problem with the databases, and they started off using our SIUSS system and found it unworkable, there was some difficulties with it, and they decided to use two systems in tandem, but there was a problem with transferring the data electronically and there weren't the resources to do it manually. But I think there was more attention being paid to missing women reports, so if there was a report of a new one, there's be more investigation than there would be normally, but there wasn't a task force set up to deal with it, we'd just pass the info on to the JFO. There was no effort to start up our own task force. If we'd had that

0110

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	John Unger (amended)	<b>DATE</b>	February 11, 2004
<b>TIME</b>	1400	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	◆	<b>RANK</b>	DCC (Retired)
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<b>DATES OF RELEVANT ASSIGNMENT(S)</b>	as above		
<b>INTERVIEW CONDUCTED BY</b>	Doug LePard, George Macintosh and Sean Hern		

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0111

- 3 -

Walthers went to Lethbridge and interviewed him. I was getting this second hand through Gord Spencer and he was dealing with it appropriately in my view. They were inexperienced and probably shouldn't have gone there. Gord told me they were like cowboys and may have screwed up the case. [REDACTED] was the guy responsible for some of the missings. There were numerous reports at the time about Fell and Walthers approach.

Regarding the memos of mid October, 2000, about Geographic Profiling, that was during the time Rossmo was re negotiating his contract and we were looking at a performance clause because he was never there. He would be away for two months at a time so it was difficult to interview him. I was interested to see whether his geographic profiling service would help the task force.

Regarding Kim's statistical analysis, I don't recall ever seeing that until his civil suit in 2001. I can't recall the analysis that he did. It seemed to me that the task force saw it as somewhat groundless, based on a lot of conjecture. I don't recall seeing that document when I first moved there and I certainly don't recall seeing it before that.

Regarding the Geramy's Nov 23<sup>rd</sup> 2000 report to ADCC Spencer regarding the need for a JFO, I don't recall that, but I do recall discussions with Geramy Field about needing a JFO. PUHU was reluctant to take it on, but there seemed to be more and more evidence of foul play mounting, but yet no real evidence of a crime. There were things pointing towards serial crime, maybe not all of them, but some of them, and the feeling was this was more of a provincial issue and less a VPD issue. I think the RCMP had discovered 3 bodies at that time in the mountains around Chilliwack, and I remember a meeting with Gary Bass where that was discussed. [REDACTED]

[REDACTED]. They were still doing searches in the area up in the mountains. I believe the bodies were like a mile and a half away from each other, so it's not like you could say for sure that it was one dump site. I can't remember exactly when that meeting was, because we met so many times, sometimes once a week. Quite often we'd meet to discuss some other issue, and we'd get to that eventually. After 9/11, there was that much more to talk about. I was somewhat

0112

- 5 -

Regarding the Jan 25<sup>th</sup> 2001 memo from Field to Spencer, I recall there being conversations between myself and Gord Spencer and one of the things was that the RCMP were willing to take it on in PUHU, but they wanted more of our investigators, not just for this, but for other cases as well. I remember Gary Bass telling me he was really concerned that they didn't have the number of experienced investigators that we did. They'd lost a lot of key investigators and they were putting a number of junior people on these homicide cases. They wanted some more experienced members. I think we did send some more people out to Unsolved at the time. When they first started PUHU it was a status job and they put good people there. But eventually, like other JFOs, they would transfer in members who hadn't been successful elsewhere. That was the same thing that had happened at CLEU and VIIIU where I worked as well. The VPD had some of their top people in there, but the RCMP didn't do that and it would be a problem. New JFO's would start with good people then members that hadn't been productive would be transferred there, hoping to rejuvenate them. I think the theory was that they would learn some of the VPD street skills and techniques. Another theory was that many RCMP members didn't want to be there and would attempt to refuse a transfer to that location. Getting back to PUHU, they were so swamped with unsolved cases, you really had to use a good sales pitch to get them to take on another project. But they wanted evidence of a crime, and if we hadn't linked them to the 3 bodies in the Valley, that fit the same profile as the missing women in the Downtown Eastside, they still wouldn't have taken it on. I recall those discussions. It's not like they were out there searching for new work.

Regarding the Jan 31, 2001 notes from Adams. What I recall was being really dismayed about him heading it the "hooker task force". He's supposed to be a professional investigator and I think is a good homicide investigator, but his choice of words could have been better. I remember phoning Larry Killaley about that saying don't send us any more memos with that type of insensitive language. Regarding the information that there were more missing women of which we weren't aware, and that some had gone missing after we thought it had stopped, I remember there was a problem with missing persons reports being made to other jurisdictions, but we weren't told about it. I recall that the JFO was going to other jurisdictions and checking their

0113

**Task Action ID: 23218 Date: 2001-05-17 10:00:00****Details:**

A meeting was held at the FLV involving writer, Cpl. St. Mars, Cpl. Kingsbury, Cst. Vanoverbeek, Tom Stimpson, S/Sgt. Wladichuk, Peter Samija, David Morissette, David Okeefe, and Hiron Poon.

Several issues were discussed and agreed upon. The lab will examine DNA from solved cases. They will also examine DNA from scenes where the victim DNA was not obtained by the investigator. These will be placed in the local bank.

It was learned at this time that the lab has retained DNA from previous examinations (RFLP profile). Should these cases fit the criteria for this investigation and if enough of the sample remains, it will re-examined for inclusion in the local bank. There are also additional DNA profiles that or not in the local bank. These will also be examined to determine if they meet the criteria for this investigation, if so they will be added. A list will be compiled and provided to Kingsbury, St. Mars, and Vanoverbeek prior to them examining the numerous files at the Detachments.

Any exhibits identified for examination will be forwarded to the lab in the normal fashion with one exception, all will be identified at the bottom of the C-414 as being part of Project "Even Handed" file # 2110E-1388.

Cpl. Kingsbury to meet with Tricia Kean, VPD, to ensure consistency of review and submissions to the lab.

**Task Action ID: 23217 Date: 2001-05-24 10:00:00****Details:**

A meeting was held at VPD involving writer, Sgt. Adam, Al Boyd, Bob Cooper, Paul Verral, Alex Clarke, Emir Fitzgerald, Brian Oger, Paul Huckle, Barry Pickerel, and Dan Dickout.

It was discussed and agreed that any incoming information concerning the missing women or suspects will be handled by VPD with a copy to project Even Handed. A decision may then be made by the investigators for inclusion in the file.

Brian Oger will be the new SIUSS data entry person.

There was further discussion concerning other data basis including, VPD sexual assault investigations, bad trick sheets, and DISC program. The VPD has been entering their Sexual Assaults on SIUSS, as it concerns hookers, for the past three years. However these entries, although on SIUSS, currently do not interface with VPD project "Amelia". It was brought up in discussion that the Assaults on hookers that have yet to be reviewed (prior to SIUSS) should, depending on the circumstances, be entered into project "Amelia". In addition to this, there is information from the bad date sheets and DISC program which should also be added to the "Amelia" project.

Barry Pickerel advises the assaults on hookers can be transferred from one SIUSS program to another. However assaults prior to the SIUSS program will have to be entered manually once identified.

**Task Action ID: 23218 Date: 2001-05-31 09:30:00****Details:**

Writer discussed with Jim McKnight the review of VPD Sexual Assault files being undertaken by Trish Kean, covering the years 1990 to 1999. There were concerns raised that by restricting the review to 1990 we may very well be hindering the chances of success. McKnight advises that Paul Verral will be available to assist with the review once he finishes the homicide review. With this in mind it was decided that he will be tasked with reviewing Sex files from 1985 to 1990. In addition to this the RCMP reviewers will be able to assist VPD once they are finished, the RCMP reviewers are well on their way.

Jim McKnight will also reaffirm with the VPD reviewers to identify any suspects surfaced where there is some evidence to indicate involvement.

To this point in time files have been reviewed identifying both suspect DNA and suspects. These have been appropriately tipped out and will be prioritized in due course.

Jim McKnight advises Paul Verral will review the previously mentioned files.

0114

TRANSIT FICHE  
SLIP DE SERVICE

Security Classification/Designation Classification/désignation sécuritaire	Our File - Notre dossier
PROTECTED B	98-125
PIB - F.R.P. CMP GRC	Your File - Votre dossier

To - A	From - De	Date
FRANCE/ROBBIE	GLENYS	1999-08-18
Subject - Sujet		Diary Date - Date d'agenda
PROJECT ELDERBERRY (HOOKER MURDERS)		Page
Remarks - Remarques		1

I SPOKE WITH MIKE CONNOR OF COQUITLAM DETACHMENT RE THE STATUS OF THIS FILE. HE HAS RUN INTO PROBLEMS WITH HIS AGENT AND DOESN'T THINK THIS FILE WILL BE READY TO GO FOR AT LEAST A MONTH, IF EVER. HE WILL KEEP US ADVISED.

GLENYS

**FAXED**

c.c. S/Sgt. MacEwen  
Sgt. Jim Purney  
Sgt. Butch Davis  
C/M Barb Geddes

Continued on Suite à la	Page	P.A. A.C.	Date	Init/N°
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0115

**TRANSIT FICHE**  
**SLIP DE SERVICE**

Security Classification/Designation Classification/désignation sécuritaire	Our File - Notre dossier
<b>PROTECTED B</b>	<b>99-128</b>
PIB - F.R.P. CMP GRC	Your File - Votre dossier

To - A	From - De	Date
FRANCE/ROBBIE	GLENYS	1999-09-14
Subject - Sujet		Diary Date - Date d'agenda
PROJECT ELDERBERRY (HOOKER MURDERS)		Page
Remarks - Remarques		1

I SPOKE WITH COQUITLAM DETACHMENT RE THE STATUS OF THIS FILE. THEY INTEND TO PURSUE THIS EVENTUALLY, BUT ARE NOW DEALING WITH LAST WEEK'S TRIPLE HOMICIDE, SO THIS PROJECT HAS BEEN SHELVED FOR THE FORSEEABLE FUTURE.

GLENYS

c.c. S/Sgt. MacEwen  
Sgt. Jim Pumey  
Sgt. Butch Davis  
C/M Barb Geddes

Continued on Suite à la	Page	P.A. A.C.	Date	Init./N°
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RCMP GRC A-5 (1995-09) (FLO)

1/urkiw

0116

Pickton

~~21~~ NWPD reports/checks Pickton prowl  
12th St. (for hookers) Lynn in car with him  
- they say they're just out for a drive  
+ going to get something to eat.

CI-AT

- told by Lynn about the killing/getting  
incident (as they were @ Gerry Coran's place).
- Lynn said she was having nightmare.
- Lynn tells Leah that Ron picked her up that  
night she saw the body in the barn.
- Lynn tells her Wally has night vision wear



File No.	98-100
Page No.	609

DATE	PERTINENT INFORMATION
99-04-30	TEAM 4: AGENCY ADVISES THAT ROBERT WILLIAM PICKTON TOLD A HOOKER THAT HE WAS HIV POSITIVE. PLEASE DO NOT HANDLE ANY DNA GATHERED EVIDENCE WITH YOUR BARE HANDS!!
	134
99-05-05	The Costco employees

**File No. 98-100**

Page No. 610

083

[ Evenhanded - 01E-1388 20050128 : 10:58:23 : Box 01 : 0000397 : 4 ]

**WAYNE CLARY - Re: Project "Even Handed"****Page 1**

**From:** Hugh STEWART  
**To:** WAYNE CLARY  
**Date:** 7/10/01 4:14pm  
**Subject:** Re: Project "Even Handed"

6119

Hi Wayne

Long time no see ... I trust all is well with you. For your info, this documents were signed and forwarded some time ago. Helen and I will check it out and see where they went.

Regards, Hugh

>>> WAYNE CLARY 07/10/01 09:56am >>>  
Good morning Hugh

I'm involved in this Hooker task force and currently steering the ship in Don Adam's absent. A while back an MOU outlining our and the Vancouver City Police role in this joint venture was forwarded for review and signature. Since you have your finger on the pulse I was wondering what the status is.

Thanks in advance

Wayne

**CC:** DARBYSHIRE, Helen

[ Evenhanded - 01E-1388 20050128 : 07:25:08 : Box 01 : 0000023 : 1 ]

**CONTINUATION  
REPORT****RAPPORT DE  
CONTINUATION**OCCURRENCE NO. - N° D'INCIDENT  
Y-A.  
2000E-

RE - OBJET:

**HOOKEE TASK FORCE**

0120

DATE	TIME HEURE	ACTION TAKEN - MESURES PRISES
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01-01-31 08:00

- Corporal LUCAS has arranged for a meeting of the lab personnel in conjunction with Don ADAM, Marg KINGSBURY, Sylvia TROT and himself to discuss the demands that will be made on the lab relative to the above noted Hooker Task Force. During this meeting the following areas are covered:

- Corporal KINGSBURY and Corporal LUCAS in collaboration have discovered that there are at present eight (8) unsolved prostitute killings where suspect DNA is now in the National DNA Bank that is being looked at. It should be noted that of these eight (8) one of them is the killer of [REDACTED] [REDACTED] only one of these had been entered because one of them is a mixed sample and is unsuitable for the National Bank. Additionally Marg KINGSBURY has looked at thirty-one (31) unsolved murders of female hitchhikers in British Columbia and has found one case with PCR Plus DNA Profile which is in Ottawa. One case that is at the local lab and one case with RFLP DNA. The lab is going to prioritize having these entered on the system.

- There are a further thirty-four (34) unsolved hooker murders that will require a manual search of the investigations and/or the pre-1994 ledgers of the lab, to ascertain if there is potential for DNA material to be analysed and added to the data banks. It should be noted that at present the figures for DNA only go back to 1994.

- It is anticipated that a review of the previous cases will result in further suspect DNA being identified.

**Issue No. 1**

- There are a further fifty-two (52) solved murders of prostitutes and thirty-three (33) solved murders of hitchhikers in British Columbia. These cases will require examination to ascertain if there is suspect PCR Plus DNA profiles available.

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Investigator - Enquêteur Sgt. Don ADAM 29083		Date 2001-02-06		Signature		Date	
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1624 (1998-02)

[ Evenhanded - 01E-1388 20050128 : 07:25:42 : Box 01 : 0000024 : 1 ]

**CONTINUATION  
REPORT****RAPPORT DE  
CONTINUATION**OCCURRENCE NO. - N° D'INCIDENT  
Y-A  
2000E-

RE - OBJET:

**HOOKER TASK FORCE**

0121

DATE	TIME HEURE	ACTION TAKEN - MESURES PRISES
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- The lab advises that while legislation prohibits the inclusion of the solved cases in the National Bank, due to the scope of this investigation they are prepared to retain them and search them against the local bank as long as they are held in a temporary fashion. To that end they have identified that a project number should be obtained so that the materials from the various suspects can all be held in one pool as opposed to opening up new file numbers for every single one.

- Their second request is that we try and ascertain how many cases we will be putting in front of them and that they be broken down into cases where we already have the DNA profile and it is a matter of data entry to put it on the National System, or lab work is required in order to draw out the PCR Plus.

- A request has been set out for the three principle people involved in researching this, they are; Jeremy FIELD from Vancouver who now has two (2) members assisting her in researching Vancouver's cases. For the RCMP it is Jim LUCAS and Marg KINGSBURY.

**Problem**

- Jim LUCAS advises that efforts to have the old homicide cases researched for potential DNA by way of memo have been unsuccessful. It is his opinion that once he and Marg KINGSBURY located the cases that will require review, there be a member assigned from Unsolved to physically go out and do this work so that it is done in an expeditious and thorough manner. The writer concurs and will be approaching management with that request.

- Finally, additional to the homicide reviews, a review of serious sexual assaults wherein suspect DNA is present will ultimately be critical. We must have those profiles on the local or national banks in order to search the various suspects against them. The reasoning being that in all

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[ Evenhanded - 01E-1388 20050128 : 07:25:49 : Box 01 : 0000025 : 1 ]

**CONTINUATION  
REPORT****RAPPORT DE  
CONTINUATION**OCCURRENCE NO. - N° D'INCIDENT  
Y-A  
2000E-

RE - OBJET:

**HOOKEE TASK FORCE**

0122

DATE	TIME HEURE	ACTION TAKEN - MESURES PRISES
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likelihood the killer(s) of these women has committed lesser sexually oriented offences prior to or during the time they were committing the killings.

**Issue No. 2**

- Discussion of a missing person DNA Data Bank was aired with the lab. They advise the following:

- They have recognized the need for a bank such as this and as a result have created a local DNA bank which is now in existence. This has been kept very low key in view of the problem of resources to search and enter familial DNA.

- The lab is in complete agreement with the investigators that this is a critical area that remains a gap in the overall police operation.

- The situation at present according to Silvia PORT is that the Coroner's Service has one hundred and thirty (130) cases where they have body parts that remain unidentified. Because there is no central location for the DNA to be held on missing persons there is no ability to run DNA profiles on these body parts and search them to identify who the remains belong to.

- Additionally Jeremy FIELD and the Vancouver Police will be able to get upwards of twenty (20) DNA profiles of the missing presumed dead hookers and of course has no where to enter that DNA.

- Tom STIMPSON of the lab advises that one of the problems is that the RCMP does not classify the investigation of missing persons as a criminal investigation that if they did so he believes there would be funding and accessibility to the data banks.

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Investigator - Enquêteur Sgt. Don ADAM 29063		Date 2001-02-05		Signature		Date	
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REPORT****RAPPORT DE  
CONTINUATION**OCCURRENCE NO. - N° D'INCIDENT  
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RE - OBJET:

**HOOKER TASK FORCE**

0123

DATE	TIME HEURE	ACTION TAKEN - MESURES PRISES
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- The writer advised him that it is the writer's opinion that indeed after a certain period of time these would be considered criminal investigations.

- Mr. STIMPSON is going to be meeting with the National Forensic Laboratory people and will air this issue to see if it can be resolved and we can move ahead using our own lab and any addition resources that would be required or whether we will have to go outside of police laboratories to resolve this issue.

- One potential resolution is that BCIT in the opinion of the lab members present does have a suitable facility to handle this type of work. They are interested in the work and Peter SAMIJA who is associated with BCIT is going to approach them to get a dollar figure on what it would cost for them to set up and maintain a bank at their point. Additionally what security issues on that bank would be raised.

**To Do**

- The Coroner's Service needs to be approached to either get their active involvement or get their agreement that if a missing person DAN bank is established they are prepared to search their one hundred and thirty (130) body part cases against that bank and/or have sample held there so that parents can submit their DNA in an effort to identify whether it is their children involved in those investigations.

- Silvia PORT advises that there are approximately eighteen hundred (1800) missing person in British Columbia that on a yearly basis there may be upwards of three hundred (300) cases. When this is analysed and proper criterion set in place that number would be drastically paired down.

- The writer is going to discuss this matter with Superintendent KILLALY. The writer's opinion is that the RCMP should take a role in helping to create this missing person data bank.

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Investigator - Enquêteur Sgt. Don ADAM 29083			Date 2001-02-05	Signature		Date	
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1624 (1998-02)

[ Evenhanded - 01E-1388 20050128 : 07:25:54 : Box 01 : 0000027 : 1 ]

**CONTINUATION  
REPORT****RAPPORT DE  
CONTINUATION**OCCURRENCE NO. - N° D'INCIDENT  
Y-A  
2000E-

RE - OBJET:

**HOOKEE TASK FORCE**

0124

DATE	TIME HEURE	ACTION TAKEN - MESURES PRISES
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- That the RCMP should establish investigative criterion for when and after what period of time a missing person would be viewed as a criminal investigation. What searches should be done by the investigator, and when familial DNA should be sought on a voluntary basis for inclusion in the missing person bank.

- Jeremy FIELD advises that the Vancouver Police already have policy relative to missing persons. They also have a missing person investigative unit. She is prepared to canvas the investigative criterion they use as well as looking at Vancouver Police's interest in becoming involved in this project with the RCMP. These matters will be subsequently documented and put before Superintendent KILLALY.

- Meeting with the lab ended approximately 09:30.

01-01-31 09:30

- Meeting of the Unsolved Hooker Task Force took place at Fairmont present were Corporal Jim LUCAS, Sergeant Jeremy FIELD, Sylvia PORT, Constable Nancy JOYCE, Corporal Marg KINGSBURY, Constable Alex CLARK of the VCP. The following matters were discussed:

## 1) Investigation of Missing Girls

- Nancy JOYCE and Jeremy FIELD advise that the VCP have ascertained that the BC Cancer Control Agency has twenty (20) pap smears of the missing girls in their laboratories. At present they are not prepared to hand these over to the police without warrant.

- Jeremy FIELD will make one further approach to the Cancer Agency to articulate the situation and see if she can get their voluntary agreement.

- If they are not prepared to agree Jeremy FIELD and Don ADAM will sit down and draft a warrant to seize those DNA samples subject to our homicide investigations and have profiles completed by the forensic lab and

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REPORT****RAPPORT DE  
CONTINUATION**OCCURRENCE NO. - N° D'INCIDENT  
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RE - OBJET:

**HOOKER TASK FORCE**

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DATE	TIME HEURE	ACTION TAKEN - MESURES PRISES
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placed in the lab's existing missing persons data bank.

- At present detective FIELD in conjunction with VICLAS believe that there are twenty-four (24) street trade workers who they feel are probable homicide victims. Additionally there had been a belief that the street trade workers had stopped disappearing in approximate 1999 which had led to an investigative theory that the perpetrator had moved away or been incarcerated.

- Sylvia PORT and Jeremy FIELD now advise that there have been five (5) further girls identified as missing they are as follows:

- Cindy FELIX aka Mongovious is missing since 1997 out of New Westminster
- Brenda WOLFE - disappeared February of 1999 out of Vancouver
- Dawn GREY, (@ Julius CREY) - disappeared in December 2000 out of Vancouver
- Deborah JONES - December 2000 out of Vancouver
- Wendy CRAWFORD - December of 1999 disappeared out of Vancouver (reported out of Chilliwack)

- The following investigative tasks were set out:

- 1) ADAM to check with provincial prostitution squads to find out if RCMP detachments are making lists and keeping on top of missing prostitutes.

Purpose is to ensure that if there is an ongoing serial killer, we are not missing an accurate picture of how many street trade workers are going missing.

- 2) Sylvia PORT will approach EDCAS to make up charts on

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Investigator - Enquêteur Sgt. Don ADAM 29083			Date 2001-02-05	Signature		Date	
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1624 (1098-02)

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REPORT****RAPPORT DE  
CONTINUATION**OCCURRENCE NO. - N° D'INCIDENT  
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RE - OBJET:

**HOOKEE TASK FORCE**

0126

DATE	TIME HEURE	ACTION TAKEN - MESURES PRISES
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both missing prostitutes, their locations and a number of other data for clear and easy viewing, as well as completing charts showing a geographic and chronologic order of their disappearances.

*I have this policy 2-2-8*

3) Jeremy FIELD will check Vancouver's missing person section, ascertain as previously noted their investigative criterion relative to approaching the RCMP so there can be consistency in the investigative steps taken.

Jeremy FIELD approached the BC Cancer Agency requesting voluntary DNA.

*will move ahead*

4) ADAM as previously noted to approach Superintendent KILLALY to enlist his aid and/or concurrence in approaching BC Coroner's Service relative to their unidentified bodily remains.

**EXISTING CRIME SCENE DNA**

- As noted in the lab meeting Corporal LUCAS and Corporal KINGSBURY will continue with their reviews of the thirty-four (34) unsolved homicides in search of potential DNA. In addition to that there are the ten (10) unsolved female hitchhiker killing which will need researching.

- Corporal KINGSBURY and Jeremy FIELD will separate which cases are Vancouver's and they will be searched by Jeremy FIELD's people.

- An additional review of the fifty-two (52) solved prostitute killings and the thirty-one (31) solved hitchhiker killing will be undertaken by Corporals KINGSBURY and LUCAS.

- Jeremy FIELD advises that progress is going well on their review of

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Investigator - Enquêteur Sgt. Don ADAM 29063		Date 2001-02-05		Signature		Date	
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REPORT****RAPPORT DE  
CONTINUATION**OCCURRENCE NO. - N° D'INCIDENT  
Y-A.  
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RE - OBJET:

**HOOKEE TASK FORCE**

0127

DATE	TIME HEURE	ACTION TAKEN - MESURES PRISES
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female hooker killings. They believe that they should have their preliminary work done in approximately one weeks time.

- A date of thirteenth (13) of February has been set for Jeremy FIELD, Marg KINGSBURY and Don ADAM to sit down and get a clear picture of what sort of resources will be required for both the search of the old cases for DNA and potentially what lab resources we will be requesting.

- It should be noted that additionally Jeremy FIELD has a member searching the sexual assault files involving hookers for potential DNA cases, this will also add a burden to the lab's work.

- Issues for discussion with Staff Sergeant HENDERSON:

*Don - will have  
someone go out & do*

1) As previously noted Corporal KINGSBURY and Corporal LUCAS do not believe that memos to the various detachments requesting they review their old homicides for potential DNA will be successful. They are not in position to travel to the detachments and do these reviews and advise we will need a resource from Staff Sergeant HENDERSON to do this.

2) It has become apparent that as this file grows a file coordinator will be required to properly document and manage the various initiatives that are being undertaken. This also requires discussion.

**SEARCH FOR SUSPECTS**

*Task force*

- This continues to be a two pronged effort. A meeting has been set up for Thursday the eighth (8) of February with Constable Paul McCARL and detective FIELDS. We are going to examine how their individual suspect lists were created and discuss the viability of merging those two lists with

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Investigator - Enquêteur Sgt. Don ADAM 29063		Date 2001-02-05		Signature		Date	
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1624 (1998-02)

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**CONTINUATION  
REPORT****RAPPORT DE  
CONTINUATION**OCCURRENCE NO. - N° D'INCIDENT  
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RE - OBJET:

**HOOKEE TASK FORCE**

0128

DATE	TIME HEURE	ACTION TAKEN - MESURES PRISES
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what we now believe. Whether it is practical to try and obtain resources from unsolved homicide to start to obtain cast off DNA from these suspects or whether it is better to wait and do a more comprehensive review of these suspects selection process prior to moving ahead with obtaining suspect DNA.

- Relative to creating a comprehensive list a discussion was held about who within the RCMP would be the most knowledgeable the names of Brian SCHOLTZ for the Organized Crime Agency, Greigg WARREN of Serious Crime or A Kevin McGUIGAN of ECOM were raised. Sylvia PORT reiterated that in her opinion and obviously Staff Sergeant DAVIDSON's Wojtek BOK is the person best suited to know what our needs would be.

- It is the writers opinion that these people should be spoken to, our problem set out for them and possible solutions obtained. It is apparent that the computer expertise is not present within the present group to either know what the potential/limitations of this data mining are or even potentially what the best questions to ask are. ADAM will be responsible for moving ahead in that direction.

- Additionally a discussion was held with Chris WOZNEY of ViCLAS that at present there are fifty-two (52) solved hooker killings. That a review of the suspects of these fifty-two (52) killings, needs to be done as well as adding their DNA material to the growing crime scene DNA bank, there could be a real value in profiling their criminal and life histories to see what factors they have in common. In other words use them as a model for factors that we will want to data mine for the unsolved cases. Chris WOZNEY is prepared to do this. Further discussion on the details of such a search will be held with Keith DAVIDSON.

**S.U.I.**

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Investigator - Enquêteur Sgt. Don ADAM 29063		Date 2001-02-05		Signature		Date	
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0129

**Field, Geramy**

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**From:** Don ADAM[SMTP:Don.Adam@rcmp-grc.gc.ca]  
**Sent:** Thursday, January 25, 2001 4:14 PM  
**To:** Christine Wozney; JIM LUCAS; Judy PRIEST; Keith Davidson; Marg KINGSBURY; Mike KURVERS; Nancy JOYCE; PAUL MCCARL; Sylvia Port  
**Subject:** Hooker Review



1024 hooker findings  
01-01-17.mpd

Attached is a quick memo I did up for discussion with Doug Henderson. My goal was to try and set out how I saw the issues, and where we might best head.

Probably the most puzzling aspect is whether to go with our existing lists from Vancouver and Chilliwack. I talked to Geramy on the 24th about getting together with her and Paul McCart to hammer out their front line views on this. I am starting to think that we can define a number of initiatives and move ahead on them all somewhat simultaneously. I will seek out Paul's views.

Jim and I are going to meet with the Lab people on the AM 31st. Jeramy is available to brief us on where the VPD are headed, it would be nice to have a quick meeting of everyone available so we are all on the same page.

Christine is going to book us a meeting room for 9:30 am probably at Fairmont.

Anyway I think I am finally starting to see some of the issues with some clarity. If I am off track you had best be letting me know.

Don

HOOKER TASK FORCE

0130

RE: MEETING 01-01-17

09:30

Present:

Geramy Field, Margaret Kingsbury, Nancy Joyce, Judy Priest, Sylvia Port, Jim Lucas, Peter Samija, Mike Kurvers, Don Adam

Discussion continued around following areas:

1) The ensuring that crime scene suspect DNA is in the DNA Data bank, either the National one or the Local one. There are different criterion in so far as the local one will take degraded or partial material vs the national one wanting very pure samples. (This may be somewhat poorly expressed but is the general idea)

Peter Samija raised the following point that since about 96/97 the lab has been on the new PCR program. It is very possible that older cases who's biological samples were returned as unsuitable in earlier years may now be of value. It turns out that Jim Lucas has pulled all the cases where the lab has done DNA work and has three binders of cases at his office.

Margaret Kingsbury has researched VICLAS and found the following:

- |    |   |    |
|----|---|----|
| a. | Solved female prostitute murders (BC)   | 52 |
|    | DNA cases                               | 5  |
| b. | Unsolved female prostitute murders (BC) | 52 |
|    |   |    |
| c. | Solved female Hitchhiker murders (BC)   | 33 |
|    | DNA                                     | 0  |
| d. | Unsolved female Hitchhiker murders (BC) | 31 |
|    |   |    |

VICLAS enquiries in Alberta:

- a. Solved female prostitute murders (ALTA) 10  
DNA 2
- b. Unsolved female prostitute murders (ALTA) 9  
[REDACTED]
- c. Solved female Hitchhiker murders (ALTA) 4  
DNA 1
- d. Unsolved female Hitchhiker murders (ALTA) 10  
[REDACTED]

0131

#### ACTION BEING TAKEN:

Jim Lucas and Marg Kingsbury will compare the list she has with the one he got from the Lab. They will also try to figure out how many cases pre- 1995 will have to be reviewed to ensure crime scene DNA is in DNA Bank.

Geramy Field will check the VCP unsolved Hooker Murders to ensure any potential crime scene DNA from their cases is at lab.

NOTE: The larger issue that not all Murder Crime Scene DNA is going to be in the Bank is NOT being looked at. Adam is to discuss this problem with Doug Henderson.

Peter Samija recommends that Lab Management be approached to designate one specific person to handle these cases for continuity purposes. He also advises that the lab can only take in about 10 new cases a month (unless they devote more person power to it)

Trish Keene is looking at these issues for VCP according to Jim Lucas. She has had a few cases put in the Bank.

#### SUSPECT SEARCH

0132

CPIC Message to all Lower Mainland Detachments and P.D.s  
Attn: Sexual Assault Co-ordinators or Plainclothes Unit  
Sergeant FIELD VPD Sexual Offence Squad

Info O.I.C. Contract Policing Attn: ViCLAS Unit

From O.I.C. Coquitlam Detachment

Re: [REDACTED] FPS [REDACTED]  
C/O Unlawful Confine and Attempted Murder of  
Coquitlam, British Columbia 97.03.27 97CQ 10797 refers  
\*\*\*\*\*

Captionally noted was working as a prostitute in the East Vancouver area, Princess and Wall Street on 97.03.27 when at about 0015 Hrs she was picked up while hitchhiking by.

Robert William "Willie" PICKTON (B:49.10.24) No FPS  
W/M 6'1" 160Lbs Short Light Brown Hair Brown eyes, appears to be mentally slow.  
953 Dominion St., Port Coquitlam, British Columbia

Once inside his

1981 Red Chevrolet Pick up BCL - 0013AB

a deal was made for sexual favours. One hundred dollars was offered by PICKTON but on the condition she go to his residence. She was hesitant but agreed. At one point in time on route to Port Coquitlam she felt uneasy and asked PICKTON to pull over at a local gas station so she could use the facilities (leave him)

however, he refused to pull over. Subject drove out to Port Coquitlam and entered his residence (mobile home on twenty or so acres) and both parties engaged in sexual intercourse. PICKTON used a condom and left same on the coffee table. Captionally noted went to the bathroom exited and asked for her money. PICKTON refused to pay. She asked to use the telephone and PICKTON wouldn't allow it. [REDACTED] was looking at a telephone book when suddenly from behind PICKTON put a handcuff on her, immediately fearing for her life and before the other handcuff loop could be put on the other wrist she began to fight with PICKTON. He fought back until she was able to grab a filleting knife with eight inch blade and slashing at PICKTON, during the process his throat was slashed almost from ear to ear. PICKTON, however, was able to get the knife away from her and stabbed her to the hilt of the knife in the chest, the fight continued where upon [REDACTED] was able to get out of the residence. Approximately ten feet away from the door she again was tackled to the ground, PICKTON was able to get the knife away from her and stabbed her in the upper abdomen and pulling the knife upward. PICKTON passed out due to blood loss and captionally noted was able to get help from passer's by.



0133

Both parties eventually taken to Royal Columbian Hospital where [VIC97] died in the Emergency Room however she was revived by Hospital Staff. Only yesterday were investigators able to speak to captionally noted and were unable to determine what had occurred. During the course of the investigation used condom seized as well as his hospital bandages etc. it our intention to use DNA testing to determine identity of blood stains at scene/vehicle etc.

It has been determined that [VIC97] is an East Hastings area hooker and PICKTON is known to frequent that area weekly(?).

Given the violence shown by PICKTON towards prostitutes and women in general, this information is being forwarded to your attention should you have like offences etc. We suspect that in the near future we will have photographs of this subject.

(RM CONNOR) Corporal  
Coquitlam Detachment  
Serious Crime Section  
945-1482

Evenhanded - 01E-1388 20040119 : 15:27:56 : Box 138 : 0296895 : 1472 ]

**Lead Sheet Assignment**

Page: 1 of 1

Report Run: Wednesday, December 19, 2001 - 07:18:44 by JP

**CASE FILE:** 01E-1388, EVENHANDED

0134

**OTHER/SUB-CASE:****User Id:** 01E-1388**Name:** EVENHANDED**Comments:** DEFAULT LINK BY USER JPIPER AT 12/19/01-07:17**Status:** COMPLETE**Date Due:****Date Assigned:** 2001/12/13**Date Returned:** 2001/12/14**Date Interviewed****Date Obtained:****INCIDENT:****SUBJECT:** [REDACTED] (31297-SUBJECT)**LOCATION:****INVESTIGATOR:**

VPD768 MCKNIGHT, JIM (263120-SUBJECT)

**Task:**

TIP585 REPORT OF MALE PULLING A SCREAMING STW INTO THE CAR BY THE HAIR. SEE VPD FILE 399-274949. PATROL FELT IT WAS A HOOKER/JOHN DISPUTE.

**Result:**

SUBJECT WAS INTERVIEWED BY PC1325 ROBINSON. NOT BELIEVED TO BE A PERSON OF INTEREST. CONCLUDED BY ENTRY ON SIUSS.

v.m. Disc

0135



**VANCOUVER POLICE DEPARTMENT**  
**HASTINGS NORTH**  
**NEIGHBOURHOOD SAFETY OFFICE**

\* **INSP. G. GREER**

Date: 98.10.19

To: Gary Greer, Insp. 502  
 1/c District two

From: Russ Mitchell, Cst. 1526  
 Hastings North Neighbourhood Patrol

Subject: B.C. Civil Liberties Association's Position Paper on the D.I.S.C. Program

*B.C.C. Blythe  
 Gary - I did discuss with Oscar & Raymond. Karmos & Payette  
 also advised me of the outcome of the mtg. will be setting up a meeting  
 between BC Civil Liberties  
 and myself to discuss  
 their concerns  
 cc Karmos & Payette  
 Russ Mitchell*

Sir,

I have read the B.C.C.L.A.'s Position Paper (hereinafter the "Paper") on the D.I.S.C. program, and offer the following comments in regard thereto:

**EXECUTIVE SUMMARY**

With all due respect to the B.C. Civil Liberties Association and its valuable contribution to the protection and equality of individuals, I disagree with much of its focus in the Paper. I do not believe the B.C.C.L.A. properly recognizes the broad social harm done by the participants of street-level prostitution. As well, I believe that the B.C.C.L.A. has confused the issues of criminal enforcement and protection of the community.

The D.I.S.C. program is but one response of what should be many, both short-term and long-term, to combat the social harm being done by the sex trade, and in particular, the street-level trade. For the reasons given below, I cannot see a significant issue with the collection of, and police access to, information concerning the activities of participants in the street-level trade.

In order to put criminal attention to the sex trade behind us, we must have viable alternatives - these do not presently exist, and are being resisted by government at all levels, for a variety of reasons.

**RESPONSE TO THE POSITION PAPER**

The Paper's introduction describes the B.C.C.L.A.'s understanding of D.I.S.C., with 3

DEC 17 1998

*Copy, also signed  
 V.D.*

0136

- 2 -

enumerated components, and a 'purpose'. This appears to be a reasonable description of D.I.S.C., as far as it goes. I would add, however, that a further and equally important purpose is to assist in alleviating the community from the impact of the street sex trade.

The Paper then sets forth 4 'principled positions' of the B.C.C.L.A., regarding adult prostitution, juvenile prostitution, protection of prostitutes and privacy:

Adult prostitution - the Paper does not fairly define "communicating for the purpose of prostitution". As the Paper recognizes, prostitution *per se* is not a criminal offence; neither is simply 'communicating for the purpose'. However, 'communicating for the purpose in a public place' is an offence, and in my mind should remain so, at least until effective alternatives are established (as there are no such alternatives now). Prostitution in public areas is very damaging to the community, and poses a very real threat to those who live and work in an afflicted area. They are subject to:

- 1) harassment by sex trade workers, their pimps and their customers;
- 2) assaults by sex trade workers, their pimps and their customers;
- 3) exposure to used condoms and needles (especially dangerous to children);
- 4) disturbances in the community, from:
  - A) increased traffic flow (also a danger, especially to children);
  - B) drug-addicted sex trade workers using private property (yards, porches, parking lots) and public property (sidewalks and the street), to 'fix' or smoke narcotics;
  - C) yelling, screaming, fighting and foul language between any combination of sex trade participants (workers, pimps and johns);
  - D) sex acts in public view and on private property (street, parking lots, lanes, yards);
  - E) other forms of 'debris', including food containers and clothing discarded without regard.

Prostitution is potentially very harmful in another, though more subtle, way. A significant percentage of 'johns' have families (a spouse and children). These men can be at risk to contract one of a number of communicable diseases (i.e. h.i.v., hepatitis, tuberculosis), and then pass it on to his spouse or children.

I agree with the Paper's position that prostitution in general is a "social and health problem", and that accordingly, non-criminal methods should be crafted to deal with it. However, as stated above, this is a long-range objective, and legislative authority other than the Criminal Code does not presently exist and is not available to assist either the communities suffering the trade, or the victims (the sex trade workers) of it. Further, the present political will seems adverse to invoking sufficient legislative authority to allow effective intervention and long-term correction - perhaps this is reflective of the perceived public confusion over what should constitute an

0137

- 3 -

acceptable community standard for individual sexual practices.

While the community itself may, especially in conjunction with various service agencies, take some measures to bring about 'impact reduction', only the Code offers authority to take any state action against the trade (I am mindful, however, of the authority afforded under the Child, Family and Community Services Act, for the 'apprehension' of juveniles who are deemed "in need of protection").

Juvenile prostitution - The Paper advocates keeping within the criminal domain offences relating to juvenile prostitution, with regard to customers and pimps. I will make the assumption (which I hope is implicit in the B.C.C.L.A.'s reasoning) that this is because of the relative vulnerability of juvenile, as opposed to adult, prostitutes.

I wonder if the B.C.C.L.A. has not then caught itself in a logical trap. My reasoning is as follows:

IF: It is assumed that juveniles are relatively vulnerable to the predators (pimps, johns) of the sex trade;  
AND: that vulnerability is sufficient reason to afford them greater protection under the law, by way of criminal sanctions against the predators;  
AND IF: it is further assumed (as argued above) that communities are vulnerable to all participants of the street sex trade;  
THEN: should communities not be afforded the same protection against participants of the street sex trade, by way of criminal sanctions?

As well, the vulnerability of juveniles is 'individual', whereas the vulnerability of a community impacts many (including the young). A utilitarian perspective would suggest that if criminal measures are justified to protect the few, then they are at least as justified to protect the many.

Adult vs. Juvenile prostitution - It can be argued that 'consenting adults' should be able to make choices as to their private sexual practices, as is indeed reflected in the present law. However, when such choices severely impact others in society, then authority to address the resulting social disruption is rightly within the criminal realm. Having said that, I recognize that criminal measures do little more than focus upon short-term concerns; the social problems at the root of prostitution require different actions, including such as family welfare education and programs, substance abuse treatment and civil legislation to deal with the community impact.

Protection of prostitutes - the B.C.C.L.A. is concerned about the "dismal record we (who is 'we'?) have of protecting sex trade workers. I agree that they deserve no less protection than any other citizen; the question is whether they deserve more? There is a legal doctrine known as *volenti non fit injuria*, also known as 'assumption of risk'. Though it is a civil doctrine generally applying to lawsuits arising out of

0138

- 4 -

personal injury, it is somewhat apropos here. Should society be held liable to provide enhanced protection to those who voluntarily assume such obvious personal dangers (an underlying question of course is whether, or how many, prostitutes (juvenile or adult) assume this risk voluntarily?)?

Privacy - I think the B.C.C.L.A. somewhat overstates the privacy concern. There is actually very little that is truly private about our lives today. And I believe an individual's right to privacy should be restricted when involved in acts within the public domain and/or damaging to the community.

The Paper then goes on to describe what it is about D.I.S.C. that the B.C.C.L.A. finds objectionable. Under the heading "What We Oppose", the Paper opines that "Since communication for the purposes of prostitution should not be a crime, the collection of this information [ D.I.S.C.] in a database instantly available to other police officers in the department and to police from other departments in the Lower Mainland and elsewhere is an unreasonable invasion of the drivers' right to privacy. (Emphasis is mine)"

As I have stated above, for reason of the significant damage done by street-level prostitution to the community, and the risk of harm to its members, I would argue strenuously that:

- 1) until more effective measures are enacted (whether at the federal, provincial or municipal level) to deal with the sex trade, 'communicating for the purpose in a public place', should remain a tool of criminal enforcement for the protection of society; and
- 2) given the egregious impact of the street level sex trade upon communities, "drivers" (i.e. Johns) should have essentially no right to privacy while engaged in such practice in a public place. If any participant in the sex trade truly makes a free and voluntary choice to engage in this activity, it is the john - people who are (or should be), as members of society, cognizant of the damage to which they are directing contributing. Any consequences of exposure as a result of their involvement, should be fully borne by them.

What the B.C.C.L.A. does not seem to appreciate (though it mentions it at the end of the Paper, as a "Note on the Impact on Communities") is that when men choose to involve themselves in the street sex trade, they are not 'simply picking up or seeking to pick up a prostitute' (page 3, 1<sup>st</sup> paragraph), they are directly responsible for contributing to much that the community and society at large finds disturbing and unacceptable about the trade.

The Paper opposes "Dear John" letters "in the case of adult prostitutes", but finds it acceptable in the case of juvenile prostitutes (with some restrictions). The Dear John letters are not a form of criminal enforcement - they are intended to discourage Johns from 'cruising' communities in search of sex for sale. Having said that, the Paper's distinction

0139

- 5 -

between adult and juvenile prostitution makes little sense. Regarding adult prostitution, the Paper cites:

- 1) "...the potentially devastating consequences for the man's marriage and his family and social life"; and
- 2) that "...mistakes will inevitably occur....The consequences of such a mistake could be devastating, and could well lead to civil liability".

If the intention is indeed discouragement, and not punishment, then I would argue that it makes no difference whether the prostitute involved in the transaction is an adult or a juvenile; the above concerns cited by the Paper apply regardless.

I agree that, to avoid such mistakes, Dear John letters should only be sent in circumstances where there is an obvious intention by the driver to 'communicate for the purpose' (again, in a public place), or where the driver and sex trade worker are found in an obvious 'compromising' position.

As mentioned above, the Paper concludes with a "Note on the Impact on Communities". The B.C.C.L.A. offers an alternative to D.I.S.C. - regulation. I agree that this concept, as practised more or less successfully in certain other jurisdictions, has some merit (all moral considerations aside); as recognized in the Paper, it has limitations as well. However, our society first must decide its position on the issue of prostitution.

The Paper makes the blithe comment that the comment that the D.I.S.C. program will not "...eradicate street prostitution". Of course it won't, and it is not intended to be that powerful. The program is simply one component of what must be a multi-faceted response to a very complex social issue.

Finally, the Paper alleges that "...the most it (D.I.S.C.) Can do is to shift some of the street-level sex-trade from one community to another as "johns" and prostitutes react to the level of police presence by trying elsewhere. I would counter this by reminding the B.C.C.L.A. that a fundamental utility of the program is the database which gives officers in other jurisdictions access to the information gathered (a fact both recognized, and complained of, at the bottom of page 2, and into page 3 of the Paper). If properly disseminated, the information should allow equal attention to the trade in all or most jurisdictions where it is active.

SUBMITTED

  
RUSS MITCHELL, CST. 1528  
HASTINGS NORTH NEIGHBOURHOOD OFFICER

0140



**VANCOUVER POLICE DEPARTMENT**  
**Operational Support Division**  
**Major Crime Section**

Date: April 9, 1999  
 To: Attorney General Dosanjh  
 From: Detective Constable Lori Shenher  
 Missing Persons - Major Crime Section  
 Subject: Missing Women - Vancouver Downtown East Side

This is an overview of the investigation to date involving the disappearances of twenty-eight (28) street-involved women from the City of Vancouver.

Each of these disappearances has been investigated in the very same manner as we would approach a murder - minus a body and forensic evidence, witnesses, a crime scene, a crime time and any information that a murder has, in fact, taken place. The bulk of our work lies in interviewing people close to those missing and attempting to retrace their steps.

In each of these files, we have - through interviewing family, partners and friends - identified as many persons of interest as we can find. All of those people we have been able to locate have been interviewed by us, in some cases more than once. There are very few people of interest to us yet to be located and interviewed. Through our contacts in the social services field, we have accessed financial assistance files and determined when these women last picked up funds and if their files were terminated, why. Most had open, active files and simply did not cash or pick up a cheque, often in the same month we determined them to be last seen. Through these same contacts, we have done checks to determine what, if any, medical care they were receiving and when this ceased. We have also made contact with financial assistance agencies across the country and flagged these women's names in the event they tried to open new files in other provinces.

We have sent email posters to State mental hospitals in the United States and are currently in the process of doing the same for Canada for psychiatric hospitals, welfare intake offices, and other such facilities to rule out they could be in care somewhere either under a false name or through some form of memory loss. We have checked for these women at the border crossings from BC into the U.S. All other police departments in Canada have been advised we have a concern about the whereabouts of these women and have been directed to our website for photos. We have examined the known drug contacts of these women in an attempt to find a link, but none has arisen.

We are often in daily contact with the families of these women and none has had any word from any of them since the time they were reported missing. We have checked the bank accounts, where applicable, of these women and none has had any activity since before they were reported missing. Many have money sitting untouched.

27 - Found Vicki Stashinoff  
 in Nanaimo with new  
 name.



From a potential suspect standpoint, we have had very few leads. We are in regular contact with the Provincial Unsolved Homicide Unit, the serious crime sections of the RCMP and other municipal agencies across the country and in the Lower Mainland. There have not yet been any links between these women and known homicides in the area to date, but we are constantly monitoring this for new evidence. We have compiled files on numerous men who have shown the capacity for serious violence against women, unfortunately this is not a small number and more of these men are brought to our attention every day; we have yet to find any known links between them and these files. An added difficulty is that these women were often in contact with men we have no knowledge of. They did not leave any record of their customers and family and friends know of very few by name or vehicle. This leaves us with unknown numbers and identities of potential suspects or information sources.

These cases are not being investigated any less strenuously because they involve women, nor are they taken less seriously because they are poor, but we hear these criticisms daily. Yes, the fact that they are lacking address books, known schedules, reliable routines and homes for us to search for clues does make this more difficult, but in no way does it mean we value them less or consider them throwaways. I truly believe we have done and are doing everything we can to find them in light of the information and evidence available to us.

As I write this report, there is no evidence of a person or persons preying on these women. That does not mean that we do not think it is a possibility, only that we have to weigh this with all other possibilities. We cannot investigate a murder without a body, witnesses, time of crime, scene of crime, or suspect and we have none of these things. Only one of these files even contains a person who can say they saw a woman on a corner one minute and she was gone the next - and we cannot even confirm that for certain.

We do not know if these cases are linked, but as time passes we view this as a stronger possibility. There are several common elements to all: the lack of any contact with family since their disappearances, they all lived in the Downtown Eastside, they were all drug addicted, they all supported themselves at various times through prostitution, most have children in care, most were on social assistance and all have concerned families. Unfortunately, the same could be said for several thousand people in Vancouver and if we did link these women merely for the above reasons, we are then accused of de-personalizing them by lumping them together or condemning them by defining their lives by these common elements. It is a no-win situation.

I hope this outlines our efforts to date. We feel there is information out there with respect to the locations of these women but for various reasons, it is not reaching us. It is my hope that in time, more information will come to light that will enable us to determine the whereabouts of these women and hopefully bring these cases to a positive conclusion.

#### How many street-involved women are missing in the City of Vancouver?

- 5 street-involved women are missing from between 1978 and 1992
- 23 street-involved women are missing from between 1995 and present - <sup>2 (Maurice)</sup> 1 in '99, 10 in '98, 5 in '97, 2 in '96, 3 in '95
- Does not include 7 missing women who are suspected homicide victims and not street-involved
- Does not include 12 missing women likely suicides and not street-involved
- Three outstanding missing men from 1998 versus 10 women
- Those categorized as "street-involved" are long-term residents of the Downtown Eastside
- Our office took 3199 missing persons reports in 1998, but fewer than 20 remain missing to date

Can we statistically expect to find them soon or are these numbers unusually high?

- This is a question we are currently trying to answer through the collection and analysis of data from the RCMP Missing Persons' Registry

#### Murders of sex trade workers

- No sex trade workers have been found murdered in the City of Vancouver in '99 or '98.
- One was murdered in '97, one in '96, 2 in '95 and 2 in '94 - all were solved
- In '93, 4 sex trade workers were murdered in Vancouver, 2 remain unsolved.

#### What else has been done?

- All cases have been entered on CPIC/NCIC
- VICLAS books have been done on each one
- Dental charts have been requested for each; 95% have available dental records and those are entered on CPIC/NCIC
- Several persons of interest are flagged by us and entered on CPIC for observation
- Liaison with investigators dealing with known sexual predators is done on an on-going basis to determine any links between these files and those parties

Det/Cst Lori Shenher 1621  
Vancouver Police Department  
Major Crime Section - Missing Persons



**VANCOUVER POLICE DEPARTMENT  
OPERATIONAL SUPPORT DIVISION  
Major Crime Section**

0143

Date: April 22, 1999  
Board Meeting: April 28, 1999  
Board Report #: 9921

To: Vancouver Police Board

From: Sgt Geramy Field #55  
Homicide Squad

Subject: Missing Women

**Recommendations:**

That the Vancouver Police Board receive report #9921 on the issue of Missing Women for information.

**Chief Constable's Comments:**

The Chief Constable supports the current investigation and proposed action incorporated in this report.

**Policy:**

That the Missing Person's Unit of the Vancouver Police Department continues to make the investigation of the missing women from the downtown area of Vancouver a priority.

**Purpose:**

To locate a number of women (27, primarily sex trade workers) who have gone missing from the downtown area of Vancouver since 1978.

**Background:**

As a result of an increased concern from members of the general public, police officers and members of the Major Crime Section surrounding the disappearance of a high number of sex trade workers from Vancouver, the Missing Person's Section of the Major Crime Section added a second investigator to the unit in June 1998. This member,

0144

Det/Cst Lori Shenher and the other assigned investigator to the unit, Det Al Howlett, have worked almost exclusively on trying to locate and/or determine the details around the disappearance of approximately 27 women, all sex trade workers or drug users who frequented the downtown Eastside streets of Vancouver.

Prior to the commencement of this most recent investigation, a number of other investigations around the issue of missing women were undertaken. The most recent in-depth look, which took place in 1991, included representatives from the RCMP, Vancouver Police Department, Seattle Police Department, Washington State Attorney General's Department, F.B.I., Ontario Provincial Police, New York State Police, and the South Carolina Law Enforcement Division. The agencies met with Lower Mainland and Vancouver Island Police Agencies in order to profile the outstanding homicides of women believed to be prostitutes. 28 unsolved cases were examined in depth. Without going into all details of the investigations, the results of this conference and criminal profiling, these 28 homicides were not considered the work of one offender but a number of offenders.

Further analytical processes were conducted. All of the unsolved cases were supplied to the FBI for entry into their Violent Crime Apprehension Program. Of the ten (10) homicides of women (since 1992) believed to be prostitutes in the City of Vancouver, charges have been laid in eight (8) cases. The two (2) still under investigation are from 1993. I comment on these investigations to illustrate the importance and success we place on these types of homicides. They are far from being a 'low priority' for which we are often criticized.

A number of people, including members of the police community, are concerned about the apparent high numbers of women missing from the streets of Vancouver. I use the term apparent, because in many of the cases, there has been such a long delay in reporting, often many weeks and in some cases up to six (6) months, it cannot be determined where these women were when they actually went missing. What is known, is that they were all at high risk. They were sex trade workers and drug users and worked in a highly dangerous environment.

A crucial delineation between the nature of the two types of investigation needs to be commented on as well. In the first cases I discussed, we were investigating and dealing with homicides. In a homicide investigation, the initial step in the investigation is the discovery of a body and the subsequent examination of the crime scene. All other investigation emanates from this starting point.

With the current cases we are looking at, all are disappearances. There is no crime scene or victim with which to start. However, in all of the current cases, the disappearances have been approached and subsequently investigated in the same manner. The primary difference is that there is virtually no evidence with which to proceed. That is not to say we have suspended investigating. In fact, these cases are receiving a substantial amount of investigative time and energy.

0145

These cases are not being investigated any less strenuously because they involve women, nor are they taken less seriously because they are poor. The fact that they lack address books, known schedules, reliable routines and homes for us to search for clues makes this more difficult. It does not mean we value them less or consider them throwaways. Everything possible that can be done is being done in spite of the lack of information and evidence available to us.

#### **Current Investigation and Strategies**

The following is a summary of what has been completed to date:

##### **In all cases:**

- close contact with the families of the women
- family, partners and friends and persons of interest have been interviewed
- financial assistance files have been accessed (to determine when activity ceased)
- medical records accessed (determine activity level)
- posters of all the missing women have been E-mailed to psychiatric hospitals in the U.S. and Canada, welfare intake offices and other similar facilities (on going)
- border crossings alerted
- other police departments in Canada advised regarding this unique investigation
- the Provincial Unsolved Homicide Unit, the RCMP Serious Crimes Unit, and other municipal agencies across the country and the Lower Mainland have been consulted regarding possible suspects
- close examination of high profile suspects known to prey on women

##### **Other on-going investigative strategies:**

- All have been entered on CPIC
- All have been entered on VICLAS
- Dental charts on 95% have been entered on computer
- Several persons of interest have been entered on CPIC
- On going liaison with investigators actively investigating known sexual predators
- The Vancouver Sun has done an extensive story on the missing women
- The Globe and Mail did a similar story giving the investigation international exposure
- All have been profiled with photos on the Vancouver Police Department Website
- Posters have been widely distributed throughout the Lower Mainland
- Additionally, Cst Dave Dickson, the community liaison officer for the Downtown Eastside has been seconded to assist Det/Cst Shenher and Det Howlett with their investigations. It is hoped that through Cst Dickson's excellent rapport and close ties to this unique community, other information or leads may come forward.

0146

### Reward

A number of people and concerned groups have been calling for the offer of a reward. This has been examined extensively and although on first glance it may seem to be a viable method to elicit information, the reality is that it will have a dramatic effect on the current investigation.

In most situations where a reward is offered, a known, describable crime has been committed. Specific information and hold-back information is contained within the police files that assists them in filtering out tips that may come through as a result of the reward offer. Proper leads can then be followed up. In the cases of the missing women, there is nothing with which to measure this. There is no crime scene, suspect description, forensics or any other lead with which to filter out false information or 'red herrings'. There are not enough specifics to test against. It would be an insurmountable task that would waste already valuable investigative time.

There has been an extensive amount of media coverage surrounding this issue already and to date neither the Police Department or Crimestoppers has received a single tip. The one positive result was in locating one of the missing women in a mental hospital in the U.S. A second woman was located last week in Naniamo. She in fact did not want to be located and was trying to remain hidden.

### Planned strategies

- The Geographic Profiling section may be conducting an epidemiological analysis (spatial-temporal clustering) to examine the uniqueness of this situation. Unfortunately, no other police agencies keep statistics similar to the Vancouver police Department. In fact, no other major agency even investigates missing persons. They are simply entered on CPIC.
- Continued liaison with the Downtown Eastside agencies that assist sex trade workers and encourage them to proceed with their plans to develop a registry amongst themselves. Encourage and support their safety programs.
- Continued liaison with the RCMP Criminal Behaviour Analysis Section to assist in developing profiles of individuals of interest.
- Targeting suspected sexual predators.
- Develop an intense media strategy to keep this issue and the faces of the missing women publicized. Cst Anne Drennan to liaise with Det/Cst Shehner and the various media outlets that may be able to assist.
- Other investigative strategies are being developed which cannot be discussed at this time.

*- \$ for bodies  
- find someone to kill a woman  
if they know where they are  
- have much more after an  
analysis*

0147

- Develop a system of anonymous reporting through Crimestoppers to encourage women who are alive and well to report in.

#### Discussion

It is apparent that as police officers we are concerned about the plight of these missing women. It is also apparent the circumstances under which some of the women went missing, are suspicious in nature. Some of these women also do not want to be located and will take extreme measures to avoid the police, their families, and in some cases, an abusive relationship. We will actively continue to pursue this situation as an active investigation until nothing further can be accomplished. They are and will remain open and active files.

#### Social Implications

It is anticipated that the current and proposed actions and investigative strategies will assist in locating some of the missing women. It is also hoped that the awareness level of the women currently working the streets will rise, thus preventing any future tragedies. It is our joint goal to make the streets a safer place to be for all that use them.

#### Personnel Implications

The recent temporary assignment of Cst Dave Dickson to the Missing Persons Section will assist in tracking down any additional leads, continue to develop necessary contacts within the downtown community and assist in encouraging those who may have information to come forward.

#### Financial Implications

There are no additional financial burdens anticipated at this time beyond those associated with overtime, which may occur.

#### Conclusions

The plight of women working the streets has always been a concern. It is obviously a high-risk situation and attracts a high number of sexual predators to the street environs. It is also a concern of the Police Department to identify and apprehend those who prey on women no matter who they are or where they live. To this end, the Police Department recognizes the need to continue to actively investigate the missing women and dedicate resources as outlined to succeed in this endeavour. We also need the assistance and support of the community in which these women work and live.

I believe the actions described above address the concerns expressed and we will be proceeding with the actions proposed.

0148

**Concurrence:**

Chief Constable Bruce Chambers

Deputy Chief Constable Brian McGuinness  
CO, Operational Support Division

**Author:**

**Sergeant Geramy Field**  
Homicide Squad



0149



**VANCOUVER POLICE DEPARTMENT**  
**Operational Support Division**  
**Major Crime Section**

**Date:** May 17, 2000  
**To:** Inspector Gord Spencer  
**From:** Sergeant #55 G. Field,  
Homicide Squad - Team 2  
**Subject:** Det/Cst 1267 Mark Wolthers and Det/Cst 1255 Doug Fell

I have reviewed the attached reports to Chief Constable Blythe and to myself both dated May 12, 2000. I will comment on both of these reports in general as they pertain to my perceptions of Det/Cst Fell and Wolthers' performance and interaction within the Missing Person Review Team. Also attached is Det/Cst Lori Shenher's report referring to both reports. Det/Cst Shenher was asked by me to read and respond to the allegations contained in both reports because she was in the best position to observe their day to day performance and evaluate the specifics D/C Fell and Wolthers refer to.

To the best of my knowledge, Fell and Wolthers were transferred into the MPRT against the wishes of both Inspector Biddlecombe and A/S/Sgt Brock Giles. I was advised that both Fell and Wolthers had attempted to get BC Unsolved Homicide interested in [REDACTED] and failed and were advised to go back to their own police department with the information. They approached D/C/C McGuinness directly and after some discussions with Insp. Biddlecombe were assigned to the team to assist with this investigation. Insp. Biddlecombe was forthright upon their arrival and advised them he was aware of previous negative history about them but was willing to accept them. I was willing to accept them because we were extremely understaffed considering the amount of work we were facing, and I believed that they deserved an opportunity to assist. Some of the other team members had some concerns as well about the baggage they were bringing with them. This refers to the reputation they had on the street. At any rate, they came to us on July 13<sup>th</sup>, 1999.

As time progressed, Fell and Wolthers appeared to become a unit unto themselves. I was advised by Det/Cst Shenher that she was not getting a proper recording of information and they were often doing things she had not been made aware of. I spoke to both of them regarding this situation and they agreed to keep Det/Cst Shenher informed. I also advised them it was necessary to keep a log of all their contacts, interviews and phone calls similar to the case log file notes all detectives use.

Problems with information sharing arose sometime later and it was agreed we would have morning meetings on Tuesdays and Thursdays. These would proceed regardless of my attendance. I was also in charge of my regular squad of eight detectives and the remainder of the Missing Persons and Coroners Liaison Office and was quite often involved with other files and matters. My time was spread very thinly between the 3 units.

It became apparent that the team was in need of a constant "leader". Someone who would be in the project room the majority of the time. I had already requested another Sergeant be assigned to the team but was advised none was available. Det/Cst Shenher was not able to control Fell and Wolthers or obtain the required information from them. They were apparently working diligently but not on what she wanted them to work on. In May, Det Lepine and Det/Cst Chernoff had been assigned to the team as well in order to assist with a review of some previous homicides of prostitutes and assist with the investigation. It was decided that Det. Lepine would act in the capacity of an A/Sgt for the team. A/Sgt Lepine would keep me apprised of the progress of the investigation. This was the situation for a very short time due to summer annual leaves and the re-assignment of Lepine and Chernoff back to Homicide because of a serious double murder investigation that was taxing the whole squad.

In October another attempt was made by Det/Cst Shenher to regroup the team. She prepared a written memo to all members of the team regarding the need for regular meetings and the need to provide copies of all reports, interviews etc. to her. I reiterated the importance for this to occur at several of the morning meetings.

Around the same time Det/Cst Clark approached me regarding Det/Cst Wolthers attitude towards her in the office. She felt he was rude and condescending towards her and the work she was doing in the office. I spoke to both Fell and Wolthers privately and advised them of the need to develop a better team attitude. Det/Cst Clark also spoke to Det/Cst Wolthers, but felt it fell on deaf ears. Det. Lepine and Chernoff also expressed their concern about the lack of a team effort from Fell and Wolthers. I continued further mediation between team members but it was apparent a personality conflict existed within the office between all the team members and Det/Cst Fell and Wolthers. However, in spite of this we had a job to do and agreed to continue on.

Det/Cst Fell and Wolthers continued their investigation into [REDACTED] Eventually a number of serious sexual assault charges were brought forward. I reviewed the Crown Counsel report and found a number of inadequacies. I also asked Det Lepine (ex-SOS detective) to review the file as well. Together, we made a number of suggestions and advised them regarding further follow-up required. Another file was prepared and again suggestions and fine-tuning were required. Eventually it was sent over to Crown and charges were approved.

I have since learned from Det/Cst Shenher of a number of investigative inadequacies Fell and Wolthers exhibited, many of which have been addressed in her report. Some other inadequacies came to light during the course of the investigation and when they arose they were advised to speak to Det Lepine or the particular specialty concerned.

During the course of the [REDACTED] investigation, Lethbridge Police were consulted. They eventually assisted in the arrangements to arrest and search his residence. When Det/Cst Fell and Wolthers advised me they were going to Lethbridge, I was under the impression it was to assist with the search warrant and the search. Their presence was necessary due to the intimate knowledge of the extensive number of files and victims they were dealing with and the property that they were looking for. I had requested a written report on the pending trip but did not receive this until the afternoon prior to their departure. It was very brief and did include a line regarding the interviewing of [REDACTED]. I assumed any interview would of course be done properly and would relate to the charges they were arresting him for. Never would I have imagined they would attempt to interview him for any serial killings since this had never been discussed as a strategy with the team. He was still a person of interest along with many others. At any rate, this was still a missing persons investigation and not a serial killer investigation as they allude to constantly. We still have no evidence of such, only speculation.

During their trip to Lethbridge, I had to make a call to their hotel since I hadn't heard from them since their arrival. D/C Fell called and briefed me on the second day advising they were going to the JP with Lethbridge Police the next day to swear out the search warrant. I received another call the next day advising not much had been uncovered I the search warrant but they were close to arresting [REDACTED]. Lethbridge Police eventually arrested him the next day. I was not made aware of this until I received a page from D/C Fell advising me they were just about to get on the plane and to call them. I called 5 minutes later but there was no answer. D/C Fell phoned me when he arrived in Vancouver and related the arrest and brief summary of the interview to me. He was quite pleased with the admissions they got from [REDACTED] after an extensive interview by themselves and a psychologist called in by Lethbridge Police.

I have since had the interviews reviewed by Sgt. Lean and Sgt. Paulson of the Polygraph Unit and it is an understatement to say they are flawed. A separate report is being prepared regarding this issue as it became apparent from a number of interviews between D/C Fell and Wolthers and myself, Insp. Spencer and Sgts Lean and Paulson that they do not or will not understand the gravity of their mistakes. \*

They have compromised this investigation greatly and yet do not seem willing to admit to any mistakes. It is primarily for this reason they had to be removed from any further dealings with the investigation. I cannot take the risk of any further legal errors to occur. It also has become apparent that many of the procedures I requested they follow ie. keeping a proper log, making notes of conversations and contacts etc., have not been followed although I was assured by them, they were doing just that.

The personality problems and attitude are another issue I have discussed with them. They agree they have a different way of working but believe the problems have arisen from other team members. It appears the earlier warnings issued by Insp. Biddlecombe have come to light.

This investigation is very complex and difficult. Det/Cst Shonher has done an excellent job under extremely difficult circumstances. It will require further extensive resources to reach any reasonable conclusion and it is my understanding that efforts are underway to address this need.

0152

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In the meantime, Det/Cst Sean Trowski has been assigned the remainder of the sexual assault investigation around [REDACTED]. He will bring the file with him when he is transferred to Homicide in July. Sgt. Lean and Sgt. Paulson have been assigned to coordinate any further interviews and strategies to do with [REDACTED] in consultation with Det/Cst Shenher. D/C Fell and Wolfers have been advised to provide any and all outstanding information, contacts, and remaining investigative strategies regarding [REDACTED] to Det/Cst Shenher and Det/Cst Trowski.

In the future, I would highly recommend against these two members ever working together again. Although they are very had dedicated workers, is apparent they take have a very narrow approach to their work and fail to acknowledge the big picture. They do not take direction from anyone unless it fits into their plans.

Submitted for your comments and consideration.

  
Sergeant Geramy Field  
Homicide Team Two

Fear of killer haunts Vancouver sex trade

Page 1 of 3

0153

*s/sgt. [unclear]  
for your info.*



**UPROSN**  
BUSINESS

Avoid Chapter 11.



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## Fear of killer haunts Vancouver sex trade

Prostitutes say a sharp increase in disappearances shows the need for more police protection

Wednesday, March 3, 1999

Ross Howard

British Columbia Bureau

Vancouver — Vancouver prostitutes say they have inadequate police protection and fear the city's worst red-light district has become a stalking zone for one or more serial killers.

Eleven women in the sex trade on the so-called Lower Track area around East Hastings Street on Vancouver's Downtown Eastside disappeared last year, police confirmed yesterday. Nine of those were aboriginal women.

Twenty-one women known to work as prostitutes, most of them on the Lower Track, have disappeared mysteriously since 1995. Four other Vancouver prostitutes have been killed since 1995, although those crimes have all been solved.

Police said yesterday there is no evidence pointing to a serial killer, but the prostitutes say there is no other explanation for the sharp increase in disappearances.

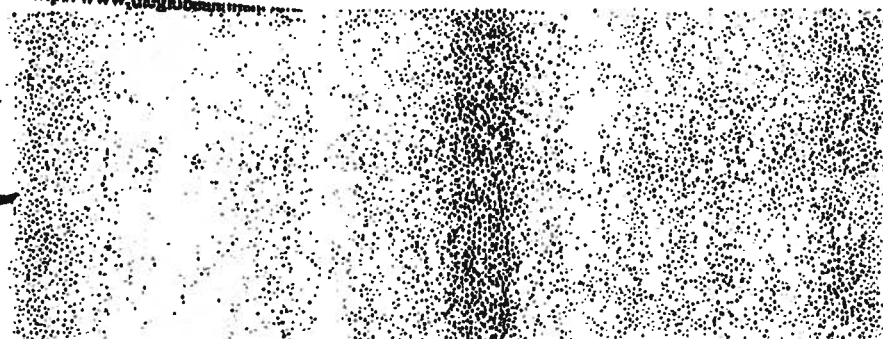
"There appears to be a particular block where almost all of them worked before they disappeared," said Jamie Lee Hamilton, an unofficial spokeswoman for many of the estimated 2,000 prostitutes working in downtown Vancouver.

"These disappearances must be treated as homicides," Ms. Hamilton said yesterday. "They are not the kind of

<http://www.theglobcanmail.com/gam/National/19990303/UPROSN.html>

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0154

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people to just disappear without telling their friends on the street." Many of the missing women were addicts or mentally ill, she added.

Ms. Hamilton, who has argued in the past that a serial killer is active, appealed for an increase in police investigations and protection. In the sprawling and decrepit section of the city, drug dealing, the sex trade, open displays of addiction, homelessness and violence are rampant.

"If these women were not street-involved, there would be an outpouring of concern and immediate action to find their killers," Ms. Hamilton said.

"And if there were no prostitutes, these men would be killing other women. These killers are men who hate women, not prostitutes. It's just that prostitutes are more available and more vulnerable."

Ms. Hamilton called for the donation of cellular telephones, preprogrammed to the emergency 911 number, to be distributed to prostitutes, and for a \$100,000 reward to be posted.

Vancouver police spokeswoman Anne Drennan said in an interview the sharp increase in the number of missing prostitutes in the last two years "is a cause for real concern" but does not point to a serial killer at work.

A number of those missing may have committed suicide, or moved away to escape the rough and dirty trade, Ms. Drennan said.

"There is not a single piece of evidence to suggest a serial killer," she said, beginning with the fact that no Vancouver prostitutes are known to have been killed in the past 15 months.

Even among those whose bodies were dumped on the outskirts of the suburbs, there are no clues to suggest a serial killer or killers.

"The only links are that they were involved in the sex trade and were exposed to drugs and worked in the

0155

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Lower Eastside," Ms. Drennan said.

She rejected Ms. Hamilton's claim that neither the police force nor the city is greatly concerned about deaths and disappearances in the sex trade.

All missing-persons cases and homicides are treated equally, Ms. Drennan said.

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Jim Peterson suggests that salaried women work harder than mothers at home. The reaction is swift and angry

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**Fear of killer haunts Vancouver sex trade**

Prostitutes say a sharp increase in disappearances shows the need for more police protection

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0156

**MISSING WOMEN INVESTIGATION REVIEW****INTERVIEW FORM**

<b>NAME</b>	Bruce Chambers	<b>DATE</b>	April 13, 2004
<b>TIME</b>	1:00 p.m.	<b>LOCATION</b>	Farris, 700 W. Georgia
<b>PIN</b>	◆	<b>RANK</b>	Chief Constable
<b>CURRENT ASSIGNMENT</b>			N/A
<b>ENLISTMENT DATE</b>			July 1997 to June 28 <sup>th</sup> , 1999
<b>ASSIGNMENT(S) RELATED TO MISSING WOMEN INVESTIGATION</b>			Chief Constable
<b>DATES OF RELEVANT ASSIGNMENT(S)</b>			as above
<b>INTERVIEW CONDUCTED BY</b>			Doug LePard and Sean Hern

My memory is limited regarding the MW investigation. I was briefed early upon my arrival that it was an issue. It was reviewed many times during my tenure. We instituted an investigative team on two occasions, once, then accelerated it, at the Board level, a recommendation to the Board.

Regarding Lori Shenher's Feb 18, 1999 memo, I think that was requested based on additional concerns being raised. At that time the public concern had risen, and I think we were preparing at that time to make recommendations to the Board on further action. I think I requested an analysis or review by Kim Rossmo, about that time. I think those things flowed from a discussion about what steps we should or shouldn't take. There was continually conflicting information coming in, depending on who you spoke to about what the issues were. I think there was a briefing document about this long before that memo, but I don't remember who that was from. It would have come though Deputy Chief McGuinness.

Regarding the conflicting information, it was coming from the public and from within the VPD. It was about the extent of the problem, about the number that had been missing and had been located and where they'd been located. Investigative opportunities, or



0157

- 2 -

lack of them. Priorities that should be given or not, relative to other things. Those were issues that were themes every time it was discussed. I believe that I may have had community groups visiting me on that issue, and I spoke to people in the community.

Regarding having only one detective assigned initially, based on the information we had and the probability of finding people, and the other pressures we had...but the theme was they were missing, but there were no bodies, no evidence, and the only feedback was that they were found, or were dead, or had left the area to turn their lives around. There was never evidence to suggest a serial killer or foul play. Suspicious, yes. I know I did and others held the view that if a killer was a likelihood, we should have some indication that something was going on, a body being found, an attack where someone escaped. In my 31 years of policing at the time, these were things that drove an investigation or an investigative course of action. My recollection was that there was nothing like that, other than a volume of missing persons. We had missing people that turned up in other places, that we found, so the question was, what was really going on. I believe there was a spike around that time in 1998 or 1999. I know that concerned me and others, but there was again nothing that would drive an investigation. That was another concern, should we do a public relations exercise, and the opinion was that if we did an expanded task force with nothing to work with, it would be nothing more than a public relations exercise.

There was a lot of discussion around VICLAS and my thought was that it would be pivotal in deciding if we had an issue. Like if there was a pattern indicating criminal activity, beyond the mere absence of the women. We put a great deal of pressure on making sure that VICLAS cases were put into the system. I even lobbied the AG at the time to make it mandatory, because there were other police leaders, and in the RCMP, that did not make that the priority that others thought it should be. I suggested this to the AG and his deputy minister we should be doing that. It worked well in Ontario. He didn't make it mandatory.

I don't recall anything about the report that went to the A.G. in April 1999, and I was not at the meeting the report was presented at.

0158

[ Evenhanded - 01E-1388 20050124 : 12:42:02 : Box 190 : 0415973 : 2303 ]

## Mother blames serial killer for daughter's disappearance

From B1

during his wrongful-dismissal trial as an example of how certain managers failed to accept him as a senior officer.

However, Jardine said she felt police didn't take her daughter's disappearance seriously enough. "I was told it wasn't a serial killer, that she just disappeared and started a new life somewhere. I've said all along it was a serial killer or killers."

However, Downtown Eastside groups that help prostitutes in the area are defending the Vancouver police department's handling of an investigation into the disappearance of the 31 women.

"There was a unit set up and a number of officers worked incredibly diligently," said Judy McGuire, chairwoman of Women's Information Safe House (WISH), a drop-in centre for sex trade workers. "The police obviously took [the investigation] very seriously and acted on it on a lot of fronts."

McGuire said it was "common knowl-

[and] that sexual predators were out there. Whether they should have issued a particular notice, I don't know."

John Turvey, director of the Downtown Eastside Youth Activities Society, agreed.

"I'm not criticizing the Vancouver police department's handling of the situation. The whole profile of their investigation was a public warning. And I say it's more likely that there was more than one man involved."

Meanwhile, Detective Scott Driemel, the department's media liaison officer, said Thursday that he can't comment on Rossmo's allegation because the matter is before the courts.

Asked if police deliberately ignored Rossmo's warning, Driemel said there was no hard evidence of a serial killer at the time and that no bodies have turned up.

However, he said a joint RCMP/VPD task force is still investigating the possibility. "We're not going to rule that out, no."

cers never accepted his promotion in 1995 by then-police chief Ray Cannell from constable to detective-inspector in charge of the geographic profiling unit.

He said he was terminated five years later and is now suing the Vancouver police board and Deputy Chief John Unger for wrongful dismissal from his \$120,000-a-year job.

Rossmo invented geographic profiling, a computerized system to track serial crime, while studying criminology at Simon Fraser University, where he received a doctoral degree in 1995. He was the first police officer in Canada to receive a PhD.

Rossmo said he liked being a police officer and worked hard to achieve his education — he earned his PhD while working as a full-time beat patrol officer — and tried to contribute to his profession with his profiling system, which attracted international attention and won awards for the police department.

Part of the reason Rossmo feels he was never accepted by some senior officers

NewsDisk Print

0159

Page 1 of

**Homicide detectives join search: Vancouver city police are expanding their investigation into the disappearance of more than 20 women in the Downtown Eastside drug or sex trade although there is no evidence any were murdered.**

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Title	Homicide detectives join search: Vancouver city police are expanding their investigation into the disappearance of more than 20 women in the Downtown Eastside drug or sex trade although there is no evidence any were murdered.
Byline	Lindsay Knes
Program/Newspaper Name	Vancouver Sun
Citation	Vancouver Sun, June 4, 1999, Final Edition, p.B1 / FRONT
Subjects	Crime; Vancouver; Prostitution; Missing Persons; Police Methods
Publication Types	News; Crime
Section Head	News
Story Source	Vancouver Sun
Publication Date	1999/06/04
Length of Fulltext	Short
Accession Number	VS199906040127
Word Count	554

**Fulltext:**

Vancouver city police have assigned two homicide detectives to a team of officers investigating the disappearance of more than 20 women involved in drugs and/or the sex trade on the Downtown Eastside.

And although police have no proof any of the women has been murdered, investigators have sought assistance from authorities involved in major serial killer cases in Washington and New York states.

Vancouver homicide Sergeant Geramy Field said the discussions are "more general in nature" and have not focussed on specific suspects or links.

"We've been talking to investigators from a number of places . . . to talk about their investigations and how they did it and what they've uncovered and that kind of thing."

She stressed that police have no evidence that a serial killer is at work in Vancouver. "We're just keeping all of our doors open at this point and looking at everything we can."

In particular, she said, police have spoken to investigators working the unsolved Green River killings in Seattle, as well as a Poughkeepsie, N.Y., case in which a man is accused of killing eight women and hiding the bodies in his family's house.

The New York case is particularly interesting to Vancouver police because it began as a missing persons investigation. All but one of the women had been reported missing and, as in Vancouver, they were involved in drugs and the sex trade.

"What we're going to talk to them about is how they conducted their investigations," Field said Thursday. "Sometimes you learn from other people's pitfalls as well as their successes."

0160

Page 2 of

## NewsDisk Print

At least 20 women have disappeared from the Downtown Eastside in the past three years, and the Vancouver police board recently approved a \$100,000 reward to assist the investigation.

Field, who oversees the missing persons section, said Thursday the department has completed its statistical analysis, which confirms that the number of missing women is abnormally high in the past two years.

But Field cautioned that there could be other factors that account for the sudden rise, such as an increase in deaths related to intravenous drug use and AIDS. It may still be possible to link some of the missing women to unidentified bodies using DNA or dental records, she said.

Still, Field said, the department has assigned two homicide detectives to the files because missing persons investigators have gone to great lengths to locate the women, without success.

"Now we're looking at it from another angle, which may be bringing in the experienced homicide investigators to look at the possibility of serial predator."

She also said investigators will be organizing forums with women on the Downtown Eastside in hopes of eliciting new information.

"One of the things they did in New York, they did a survey of all their prostitutes, and we're going to be doing that."

Field said Vancouver investigators are also working closely with psychological and geographic profilers, although the case involves a lot of guesswork at this point because there are no crime scenes or confirmed homicides.

"We don't have any suspect leads at this point, because again, we don't have a homicide at this point," she said.

The investigators will also be using the department's database of known sex trade customers as a way of identifying possible suspects, she said.

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0161 Page 1 of

**Serial killer warning 'could have saved my daughter': Police take exception to criticism at Kim Rossmo's wrongful dismissal trial**

Title	Serial killer warning 'could have saved my daughter': Police take exception to criticism at Kim Rossmo's wrongful dismissal trial
Byline	Brian Morton
Program/Newspaper Name	Vancouver Sun
Citation	Vancouver Sun, June 22, 2001, Final C Edition, p.B1 / FRONT
Person as Subject	Rossmo Kim
Subjects	Crime; Vancouver; Serial Murders; Police; Police Methods; Wrongful Dismissal; Legal Action
Publication Types	Crime
Illustration Types	Color Photograph
Section Head	News
Story Source	Vancouver Sun
Publication Date	2001/06/22
Notes	Illustration note: Color Photo: Kim Rossmo
Length of Fulltext	Short
Accession Number	VS200106220080
Word Count	730

**Fulltext:**

The mother of a woman who went missing in Oppenheimer Park in late 1998 feels her daughter might still be around if police had issued a warning that a serial killer could be operating on the Downtown Eastside.

"I think it might have made a difference," said Deborah Jardine, mother of Angela Rebecca Jardine, one of 31 women who have disappeared since 1995 in the area. "The women would have taken extra precautions, including my daughter."

Jardine was commenting on testimony at a B.C. Supreme Court civil trial Wednesday in which a former senior Vancouver police officer suggested in 1998 that the department should issue a public warning about the possibility that a serial killer was in the Downtown Eastside.

But other officers strongly objected to Kim Rossmo's suggestion, so the department instead issued a news release saying police did not believe a serial killer was behind the disappearance of so many missing women.

Rossmo cited the 1998 incident during his wrongful dismissal trial as an example of how certain managers failed to accept him as a senior officer.

However, Jardine said she felt police didn't take her daughter's disappearance seriously enough. "I was told it wasn't a serial killer, that she just disappeared and started a new life somewhere. I've said all along it was a serial killer or killers."

However, Downtown Eastside groups that help prostitutes in the area are defending the Vancouver police department's handling of an

## NewsDisk Print

0152 Page 2 of

Investigation into the disappearance of the 31 women.

"There was a unit set up and a number of officers worked incredibly diligently," said Judy McGuire, chairwoman of Women's Information Safe House (WISH), a drop-in centre for sex trade workers. "The police obviously took [the investigation] very seriously and acted on it on a lot of fronts."

McGuire said it was "common knowledge" that sexual predators were operating in the area and that police tried to ensure the prostitutes knew that.

"A lot of officers were getting the word out that women were going missing [and] that sexual predators were out there. Whether they should have issued a particular notice, I don't know."

John Turvey, director of the Downtown Eastside Youth Activities Society, agreed.

"I'm not criticizing the Vancouver police department's handling of the situation. The whole profile of their investigation was a public warning. And I say it's more likely that there was more than one man involved."

Meanwhile, Detective Scott Driemel, the department's media liaison officer, said Thursday that he can't comment on Rossmo's allegation because the matter is before the courts.

Asked if police deliberately ignored Rossmo's warning, Driemel said there was no hard evidence of a serial killer at the time and that no bodies have turned up.

However, he said a joint RCMP/VPD task force is still investigating the possibility. "We're not going to rule that out, no."

Police Chief Terry Blythe also refused comment, saying he will testify at the civil case next week.

Rossmo has testified that his opinions were ignored because some senior officers never accepted his promotion in 1995 by then-police chief Ray Canuel from constable to detective-inspector in charge of the geographic profiling unit.

He said he was terminated five years later and is now suing the Vancouver police board and Deputy Chief John Unger for wrongful dismissal from his \$120,000-a-year job.

Rossmo invented geographic profiling, a computerized system to track serial crime, while studying criminology at Simon Fraser University, where he received a doctoral degree in 1995. He was the first police officer in Canada to receive a PhD.

Rossmo said he liked being a police officer and worked hard to achieve his education — he earned his PhD while working as a full-time beat patrol officer — and tried to contribute to his profession with his profiling system, which attracted international attention and won awards for the police department.

Part of the reason Rossmo feels he was never accepted by some senior officers was because he cooperated with former police chief

**NewsDisk Print**

0163 Page 3 of

Bruce Chambers, an outsider hired in 1997 whose contract was not renewed two years later.

He said members of the old boys network weren't happy with the appointment of Chambers, who had been the police chief in Thunder Bay, Ont.

He said the major crime squad asked for his help only once and the sex offences squad only a few times.  
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\*\*\* END OF RECORD \*\*\*

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INTERVIEW OF DOUG LEPARD

AUGUST 22, 2011

0154

1 DOUG LEPARD: Do you want me to find that right now?

2 JENNIFER EVANS: Sure, or -- is it going to be hard to find?

3 If not, we can --

4 DOUG LEPARD: I don't think it will be hard to find but --  
5 uhm, I can easily search these notes. If I  
brought it on a laptop, I could have.

6 JENNIFER EVANS: Well, if not, you can get back to me at  
7 another time then.

8 DOUG LEPARD: Yeah. Well, just to save time, the easiest  
9 thing is if I search my notes. Then I could, I  
could get back to you on that.

10 JENNIFER EVANS: Yes, that would be easier.

11 DOUG LEPARD: Otherwise, I will be looking for September's  
12 in here. I should have put the year at the top.

13 JENNIFER EVANS: Well, it's just I've got -- I see in your  
14 notes, it says here:

15 Investigators were not allowed to call  
16 themselves a task force or mention the term  
17 "serial killer".

18 Do you recall from the presentation, at what point  
19 -- was this officers, is this VPD or was this RCMP  
20 officers?

21 DOUG LEPARD: Well, that is in reference clearly, and if  
22 that's in those notes, like I say, it might have  
been one of my random thoughts to myself.

23 JENNIFER EVANS: Okay.

24 DOUG LEPARD: But that was -- I, I don't recall that  
25 happening in the presentation from them. It might  
have. But what I do have a clear recollection,  
and I wrote about it fairly extensively, is that



0155

## INTERVIEW OF DOUG LEPARD

AUGUST 22, 2011

1                   that day? Let me see if I can find it here.

2       DOUG LEPARD:       I've heard that several times, and if I made a  
3                   note, then I probably --

4       JENNIFER EVANS:   It's at the top of the red arrow there.

5       DOUG LEPARD:       Yeah. I don't think she went missing in 2002.

6       JENNIFER EVANS:   No, it was 2001, actually, June.

7       DOUG LEPARD:       Yeah, that's what, that's one of the things  
8                   that was said in the presentation. And, and I  
9                   talked to Don Adam about that point, is that  
                 because Joesbury was associated I think with the  
                 Roosevelt Hotel and Dinah Taylor was also --

10      JENNIFER EVANS:   Yes.

11      DOUG LEPARD:       -- staying in that hotel and may have been,  
12                   you know, helping bring girls out to the farm.  
13                   And so Don's belief was that, in doing follow-up  
14                   on the Joesbury case, that they would have come up  
15                   with that connection and that would have led them  
16                   to Pickton. Maybe it's true.

17      JENNIFER EVANS:   Okay.

18      DOUG LEPARD:       I don't know. But it didn't happen,  
19                   obviously.

20      JENNIFER EVANS:   No, that's right. And then they say, and the  
21                   other line is that:

22                   There is an insert story from Jim emphatic  
23                   that he was going to be disciplined by Unger  
24                   for saying there was a serial killer.

25                   But from what I understand in reading this,  
                 Jim McKnight was brought into Evenhanded in 2001  
                 and, at that point, Evenhanded, the premise was

ODD SQUAD INTERVIEW OF LORI SHENHER

SEPTEMBER 2, 1999

0166

1 Vancouver, BC  
2 02 September 1999  
3  
4 TOBY HINTON: Okay, we're rolling.  
5 AL ARSENAULT: Okay, it's September the 9th, 1999.  
6 LORI SHENHER: It's the 2nd.  
7 AL ARSENAULT: Oh, sorry, 2nd. Yes, September the 2nd, 1999,  
8 interview with Lori Shenher. Uhm, okay.  
9 How many women have been reported missing to  
10 date and over what time period?  
11 LORI SHENHER: There's 31, and it starts from 1978, uhm, and  
12 goes right through till 1999. And I don't know if  
13 you want the breakdown --  
14 AL ARSENAULT: Sure, go ahead.  
15 LORI SHENHER: -- by year. But, uhm, we've got one in '78,  
16 and then, uh, there aren't anymore until '94.  
17 Uhm, sorry, I've drawn a total blank right now.  
18 How does that go again? No, that's right.  
19  
20 AL ARSENAULT: In April --  
21 LORI SHENHER: No, there was a bunch of others. From '78 to  
22 '92, there is six; isn't that right?  
23  
24 AL ARSENAULT: So --  
25 LORI SHENHER: Sorry, hang on. One, two, three, four, five,  
six. You know what? I used to have all these  
bang, bang, bang and I can't remember now. Uhm,  
yeah, we have seven, seven from 1978 to '92; and  
then from '92 to present, another 24.  
AL ARSENAULT: Okay.  
TOBY HINTON: Okay. Can we just say that over right from the

ODD SQUAD INTERVIEW OF LORI SHENHER

SEPTEMBER 2, 1999

E167

1                   Uhm, Metro Toronto was very interested and I  
2                   called them up and someone finally from their  
3                   records section got in touch with me and said,  
4                   "Well, we don't know if we have a missing persons  
5                   problem. We wouldn't know because we don't ask  
6                   occupation of missing people," which I found kind  
7                   of funny, because as an investigator, that's one  
8                   of the first things I would want to know about  
9                   somebody is, "What do you do for a living?" They  
10                  said, "so we don't know occupation." And they  
11                  said that the media would probably inform Metro  
12                  Toronto that they had a missing hooker problem  
13                  before the Metro Toronto police would know. They  
14                  said, "We just don't keep track of that kind of  
15                  thing."

16                 And so, that, that gives you an indication of  
17                 society's, uhm, attitude towards these women. You  
18                 know, it's -- everyone just automatically assumes,  
19                 she's a hooker, she wants to do this, which, that,  
20                 that attitude in and of itself bothers me. But  
21                 "she wants to do this; she's obviously just --  
22                 she's transient; she's gone somewhere else."  
23                 That's the end of it.

24                 So, to answer your problem, nobody in North  
25                 America -- nobody in, in Canada seemed to be  
26                 having a problem like this. Through some of the  
27                 publicity that came to light, because I didn't go  
28                 all the way through North America with this at  
29                 that point, and we were aware of some different  
30                 places. You know, obviously the Green River  
31                 situation in Spokane.

32         AL ARSENAULT: But they had bodies.

33         LORI SHENHER: Exactly.

34         AL ARSENAULT: So, it's unlike here.

35         LORI SHENHER: Exactly. The one that was interesting was  
36                 Poughkeepsie, New York, because they had eight  
37                 prostitutes that were missing over a period of 22  
38                 months. And I think this was -- and I'm not sure,  
39                 around '96 or '97, when this was taking place.  
40                 And it was the same type of situation. And one of  
41                 their -- I ended up hooking up with, with their  
42                 lead investigator down there, and we were talking,  
43                 and he said, "Ours is very similar to yours,  
44                 because for those 22 months, no body, no nothing.  
45                 No, no indication of foul play. Just, poof, these  
46                 eight women" -- and this is a town that only has I

ODD SQUAD INTERVIEW OF LORI SHENHER

SEPTEMBER 2, 1999

0158

1 believe 60 or 70 known sex trade workers. You  
2 know, you're looking at Vancouver has probably got  
3 a thousand. But, but eight was the number in less  
4 than two years.

5 What happened was, and this is where I get  
6 back to, to saying that I think these women will  
7 know, I think if there was a man involved here,  
8 they will know who he is. When all is said and  
9 done, they'll probably come out of the woodwork  
10 and say "Oh, yeah, I had a date with him," and "I  
11 knew him." But of course nobody knows it's  
12 significant at the time.

13 But these, these eight women were found all  
14 in the rafters of this fellow's house, and he was  
15 a regular customer. And I believe, of the 70, the  
16 70, like, total prostitutes in this town, 50 some,  
17 he had used the services of 50 some over the last  
18 few years. So, they all knew him.

19 And that's, you know, it's -- and I think  
20 that's what you're going to be looking at. You  
21 know, it's just -- you know, you don't strike --  
22 you don't hit a home run every time you --

23 AL ARSENAULT: They knew him and, in some ways, possibly  
24 trusted him --

25 LORI SHENHER: You would have to.

AL ARSENAULT: -- because he was a regular and --

LORI SHENHER: Some had been to his home and --

AL ARSENAULT: But surely of all the cities in North America,  
of the, the relationship between the -- or what  
the coroners do with the body, in terms of  
identifying it, --

LORI SHENHER: Hm-hmm.

AL ARSENAULT: -- finding next of kin, surely Vancouver is not  
the, the only place that doesn't fingerprint  
overdose victims to make sure that their stated

ODD SQUAD INTERVIEW OF LORI SHENHER

SEPTEMBER 2, 1999

0159

1 identity is, is the same as their true identity.

2 LORI SHENHER: I am not sure what, what -- in Canada, I think  
3 we're pretty standard. I'm not sure, in terms of  
4 the United States, what's done. But in, in any  
situation where the police are involved, then it's  
done and photos and prints are taken --

5 AL ARSENAULT: But then why doesn't Toronto have dozens of, of  
6 women that are missing, because they have used  
7 phony baloney --

8 LORI SHENHER: Yes.

9 AL ARSENAULT: -- the way Vancouver women are using phony --  
10 fake ID?

11 LORI SHENHER: Exactly.

12 AL ARSENAULT: Is, is that possible?

13 LORI SHENHER: Yeah. Probably not. I mean, I think that's  
14 pretty universal.

15 AL ARSENAULT: But why, why, why don't these other major  
16 centers have a bunch of missing women that they  
17 can't account for then, if their policies about  
18 the identification --

19 LORI SHENHER: Are similar.

20 AL ARSENAULT: -- are similar?

21 LORI SHENHER: Yeah. No, it's a good point. I mean,  
22 there's -- there are a lot of things that lead  
back to the possibility that, you know, these  
23 women have met with foul play, a lot of things,  
and that's, you know, it's -- you kind of go in  
24 circles with it, and I, and I admit, and I admit  
that I, that I do that too. I mean, I have some  
25 days where I am convinced that it's -- that things  
have gone a certain way and I have got other days  
where I start saying, "no, maybe it's this way."

INTERVIEW OF LORI SHENHER

JULY 18, 2011

0170

1 Vancouver BC  
2 18 July 2011  
3  
4 JENNIFER EVANS: Good morning. It's Monday, July 18th, 2011.  
5 It's approximately 9:24 a.m. I am in the Missing  
6 Women Commission of Inquiry office in the  
7 boardroom. I'm Jennifer Evans speaking, Deputy  
8 Chief, Peel Regional Police. I have with me  
9 Detective Sergeant Heather Ramore, Peel Regional  
10 Police. And today we're interviewing current  
11 serving member of the Vancouver Police Department,  
12 Lori Shenher. What's your, what's your rank  
13 today?  
14 LORI SHENHER: Detective constable.  
15 JENNIFER EVANS: Okay. And with her, we have counsel for the  
16 Police Union, Mr. David Crossin.  
17 DAVID CROSSIN: Yes.  
18 JENNIFER EVANS: And we have counsel for VPD, Vancouver Police  
19 Department, Mr. Sean Hern and Mr. Tim Dickson.  
20 So, Lori, what we're going to do is, just  
21 before I turned on the tapes, I talked to you  
22 about, we're just going to take you through  
23 several questions. I say "several". There is  
24 several pages of questions. And then at any time  
25 you want a break, at any time you want to stop, or

INTERVIEW OF LORI SHENHER

JULY 18, 2011

0171

1 Westminster. We're going to develop a bank,  
2 because God forbid this would start happening to  
3 us in New Westminster." Did you ever touch base  
4 with those officers about --

5 LORI SHENHER: I did meet with them at one point, yeah. Uhm,  
6 I think I met them at least once. And I also, I  
think one time when we met in New West --

7 JENNIFER EVANS: Oh, okay.

8 LORI SHENHER: -- with the other, the Pickton stuff, I think  
I met them there as well.  
9 Yeah, I thought it was a great idea. I  
10 think, ultimately, some of that started happening  
in Vancouver. There was a bit of a different  
11 level of trust and advocacy in Vancouver that made  
it a little more difficult.

12 JENNIFER EVANS: Yeah.

13 LORI SHENHER: There were some privacy issues and some  
14 different things. So, I believe, and I am not  
positive, but another program like that came out  
15 of -- I think Dave might have been part of that.

16 JENNIFER EVANS: Oh, okay.

17 LORI SHENHER: I'm not even sure. But I know we didn't just  
18 let that lie. We knew it was a good idea and,  
uhm, I had actually -- I don't know if you knew  
19 this, but I had also tried to develop a  
questionnaire, uhm, for the sex trade workers back  
20 -- because I'd been in touch with investigators in  
Poughkeepsie, New York.

21 JENNIFER EVANS: Hm-hmm.

22 LORI SHENHER: And they had a guy who ended up I think  
23 killing eight or nine women, and the bodies were  
all in of the rafters of his house. And he was a  
24 sex trade customer and, you know, nine times out  
of 10, he would go out with the girl, have a date,  
25 pay her, drop her off, no problem. But  
occasionally, he would kill them.  
And so, I talked to those investigators quite

INTERVIEW OF LORI SHENHER

JULY 18, 2011

0172

1 a bit, because there were a lot of similarities.  
2 Their victimologies were the same. The area was  
3 quite similar, I guess, in terms of poverty. And  
4 so one of the things they said that they did was  
5 they developed a questionnaire. So, the girls  
6 would talk, you know, "Who would you get in a car  
7 with? Who wouldn't you get in a car with?"  
8

9 JENNIFER EVANS: Yeah.

10 LORI SHENHER: "Why? What kinds of things scare you? What  
11 kind of activities would you not do? How much  
12 money would it take -- money or drugs would it  
13 take you to change your mind on that?" All that  
14 kind of stuff.

15 JENNIFER EVANS: Hm-hmm.

16 LORI SHENHER: So, we developed -- I developed a  
17 questionnaire, uhm, and that was one of the things  
18 I had hoped Fell and Wolthers would help us with  
19 in their street interviews, --  
20

21 JENNIFER EVANS: Hm-hmm.

22 LORI SHENHER: -- but they didn't want to take that time.  
23 So, it was sort of a great idea that never  
24 got off the ground and never really did anything.  
25 But that was partly as a result of what Jennifer  
Fraser had done, and those things are sort of you  
think, "Oh, we've got to try and get inside their  
heads a bit" --

18 JENNIFER EVANS: Yeah.

19 LORI SHENHER: -- "and figure out what" -- because I knew  
20 something was motivating them to the point where  
21 they would, even knowing what, even though they  
22 knew what the right thing to do was, they were  
23 going to do what they were going to do, because  
24 they could get money and drugs out of it.

25 JENNIFER EVANS: Right.

26 LORI SHENHER: But nothing really came of that.

27 JENNIFER EVANS: Okay. So, you have got foul play suspected



0173  
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**VANCOUVER POLICE DEPARTMENT**  
**Operational Support Division**  
**Major Crime Section**

**Date:** May 3, 2000.  
**To:** Det/Cst Doug Fell, Det/Cst Mark Wolthers  
**From:** Sergeant #55 G. Field,  
Homicide Squad - Team 2  
**Subject:** MPRT Wind Down

---

After discussion with Insp. Spencer, Det/Cst. Shenher and Det. Lepine, I am anticipating a further winding down of the MPRT. With that in mind, please conclude the outstanding files you have as soon as possible [REDACTED] [REDACTED] etc). A meeting with Insp. Morris, Insp. Spencer and myself is to be set up on Tuesday sometime at which time I would like you to review the remaining items on the [REDACTED] file.

After discussion with Sgts Lean and Paulson and in consultation with Keith Davidson, I have some grave concerns over the integrity of the investigation surrounding [REDACTED] and where it should be headed. I will discuss this with you Tuesday.

Please continue with the interviews you have set up with the other potential victims you have contacted.

I have appreciated your enthusiasm and assistance with this file and in particular the evidence you have gathered on [REDACTED] and all the Bad Date information, but it has come time to conclude some of our avenues of investigation.

Sergeant Geramy Field  
Homicide Team Two

0174

CERTIFIED TRUE COPY

May 5, 2000

To: Sgt. G Field

From: Det/Cst Mark Wolthers and Det/Cst Doug Fell

Subject: MPRT Wind Down and [REDACTED] File

A memo was received by u/s on May 04, 2000 from you (attached is a copy). As a result a meeting took place later that afternoon at our request. In attendance at this meeting was yourself, Det/Cst Wolthers and Det/Cst Fell.

The memo indicated that the MPRT is in wind down and that you had grave concerns with the integrity of the [REDACTED] investigation. You again advised us of this verbally in the meeting. We felt that we had not verbally articulated our position fully and thus are responding in written record.

For the record, our position on the [REDACTED] file:

[REDACTED] was brought to light by Det/Cst Wolthers as a result of a street encounter.

Det/Csts Wolthers (DEBT 2) and Fell (CLEU) worked up a profile and put him forward as a subject of interest (Along with a verbal request to join MPRT).

His status as a prime suspect was elevated based on an investigation of his time line and past information completed by Det/Cst Wolthers and Fell. (report submitted to MPRT coordinator)

A meeting occurred with historical homicide (RCMP VPD) and the MPRT. [REDACTED] was looked at for the CI-VIC [REDACTED] homicides.

In consultation with the Chilliwack RCMP serious crime unit a decision was made to obtain a throw away DNA sample from [REDACTED] Lethbridge Police Service took on this task successfully.

RCMP Lab Vancouver eliminated [REDACTED] as a suspect.

An off shoot of the investigation of [REDACTED] was numerous accounts of sexual assaults etc. reported by sex trade workers (STW). This was a result of the use of an investigational tool, where 17 photos (of subjects of interest to MPRT) were shown to STWs to identify or eliminate them as suspects. This method was approved in an MPRT meeting after concerns were discussed. All members were encouraged to contribute photos of their subjects of interest.

Suggestions by MPRT members were made that S.O.S. should take over the [REDACTED] file but it was completed by Det/Cst Wolthers and Fell.

The Crown Counsel Report on [REDACTED] was submitted after consultation and changes were made at the request of Sgt G Field.

Det/Cst Wolthers and Fell investigate other subjects of interest and tip files and pass concluded files through the MPRT coordinator.

[REDACTED] is still considered a prime suspect by Det/Csts Wolthers and Fell based on

- The investigation
- Policing experience
- The Chilliwack RCMP Homicides being markedly different than the MPRT investigation.

Crown Counsel Bob Mitchinson elevates and approves 14 charges on [REDACTED] (sexual assault, kidnapping, unlawful confinement, robbery, etc.)

0175

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Det/Cst Wolthers and Fell request to travel to Lethbridge Alberta for the following reasons:

- Work with the Lethbridge Police Service (LPS) in obtaining a search warrant for [REDACTED] residence.
- Assist LPS members with any such search.
- Work with LPS members towards the arrest of [REDACTED] on the outstanding charges.
- Interview [REDACTED] after his arrest in order to eliminate or establish him as a suspect in the MPRT investigation.

9

0

Sgt G. Field approves Det/Cst Wolthers and Fells travel plans to Lethbridge Alta.

Det/Cst Wolthers and Fell formulate an interview strategy for [REDACTED]

- To be conducted within hours of arrest.
- Ensure [REDACTED] is questioned with regard to charter and reasons for arrest.
- Advise him we were the members who investigated the outstanding charges
- Advise him we were not interested in questioning him with regard to his outstanding charges because of their strength.
- Advise him we were not video taping the interview.
- Have members of the LPS viewing the interview on monitors (enabling analysis and providing direction).
- Question [REDACTED] with regard to the Missing STWs.
- Use techniques such as viewing body language.
- Use of Missing STW poster.
- If [REDACTED] was to incriminate himself the interview would be stopped immediately.
- The interview would immediately be taped. [REDACTED] would be advised.
- [REDACTED] would be taken through the formal charter process and a lawyer would be directly contacted.
- He would then be interviewed with regard to content of the previous untaped interview.
- Information obtained from that point on would be dealt with accordingly.

Det/Csts Wolthers and Fell travel to Lethbridge Alta.

Sgt Keith Duncan and Cst Richard Kurina of LPS assigned to the Lethbridge portion of the [REDACTED] investigation.

Sgt Duncan obtains a search warrant for [REDACTED] residence.

A search of the premise is conducted by LPS members with Det/Cst Wolthers and Fell.

Purpose of the search was to find evidence to corroborate the outstanding charges and any evidence that might identify other victims. (searching for evidence)

The search was completed.

Items were seized for follow up by LPS members, however there appeared to be no evidence connecting [REDACTED] to the missing women.

Sgt G. Field was advised of ongoing status of the investigation by phone.

[REDACTED] is arrested on outstanding charges by LPS uniformed members.

[REDACTED] interview strategy is discussed with LPS members Duncan and Kurina.

The strategy is placed into action. There was absolutely no evidence linking [REDACTED] to the missing women.

1<sup>st</sup> interview (approximately 3 hrs untaped) conducted by Det/Cst Wolthers and Fell, observed by Sgt Duncan and Cst. Kurina.

The strategy was adhered to. [REDACTED] made no incriminating statement with regard to the missing woman. His body language gave ample reason to continue on with a second interview. The body language gave all members present the belief that [REDACTED] was responsible for the missing women.

0176

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2<sup>nd</sup> interview (approximately 2 hrs taped) conducted by Det/Wolthers and Fell, observed by Sgt. Duncan and Cst. Kurina. [REDACTED] was much stronger during this time with denials. LPS members suggested Det/Cst Wolthers attempt a solo interview as [REDACTED] had been deflecting to Det/Cst Fell. (this strategy was adopted)

3<sup>rd</sup> interview (approximately 1 hr taped) conducted by Det/Cst Wolthers, observed by Det/Cst Fell, Sgt. Duncan and Cst. Kurina. [REDACTED] was strong through this interview, but requested to be hypnotized. A decision was made by Det/Cst Wolthers and Fell after consultation with Sgt. Duncan to call out psychologists to deal with [REDACTED]. Sgt. Duncan contacted C. MacNeil a psychologist who had worked in the prisons, with police for years and was a hypnotist. He agreed to conduct an interview of [REDACTED] with his partner Hinger.

4<sup>th</sup> interview (approximately 6 hrs in length taped) conducted by psychologists A Hinger and C. MacNeil observed by Sgt. Duncan, Det/Cst Wolthers and Fell and Cst Kurina. [REDACTED] was unable to be hypnotized, but continued with the interview at length. [REDACTED] requested the interview be terminated and was taken to cells immediately. After the interview Hinger and MacNeil were convinced [REDACTED] was responsible for the missing women.

There were no further dealings with [REDACTED]. Through out the duration of the interviews all of [REDACTED] requests were met. He was fed and given the opportunity to rest. When he requested to end the interviews it was terminated.

Det/Cst Wolthers and Fell were transported to Calgary and flew to Vancouver.

Sgt. G Field advised via phone of the status of the [REDACTED] investigation.

LPS arrange for [REDACTED] transfer to Vancouver.

[REDACTED] held without bail after appearing in Vancouver courts.

Det/Csts Wolthers and Fell have always maintained that the MPRT and the [REDACTED] investigation should be dealt with in a legal, proactive and aggressive manner. To deal with an investigation of this magnitude in a reactive form is not acceptable. The MPRT investigation quite simply is uncharted policing territory. 22 women missing without a trace since 1995 would bring any experienced investigator to the conclusion 22 women have murdered by a serial killer(s).

In response to your request of what is left to be completed by the MPRT we submit the following.

The following techniques suggested by Det/Cst Wolthers and Fell should be concluded to ensure a complete investigation by the MPRT.

- Follow up on SUISS-generated information.(as proposed with Brian Sholdice)
- Continuation of the showing of offender's photos to STW. (round 2)
- Further review of all Missing person files.
- Review of information generated through the tip lines.
- Establishing protocol and procedure with DEYAS members for the collection of bad date information.
- Establishing police procedure for the handling of DEYAS bad date information.
- Conclude [REDACTED] file.
- Conclude Macleod file. (strike force proposal for DNA collection to be compared to the Chilliwack RCMP homicides.
- Further investigation of Rudolf Sheffer

0177

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It was apparent in our meeting that our future with the MPRT is coming to an end. You have brought forward personal issues, dress and deportment and "cowboy style tactics".

You advised us that you have to rely on your experts (advisers) when it comes to the [REDACTED] file as you have not had the time to review it. We find your decision on the [REDACTED] file incomplete as you have only consulted with members not directly involved with the case.

We will certainly not argue any points with you, as it would appear your mind has been made up. We have invested much personal and work time in this file and only hope that it will one day come to a successful conclusion.

Often it has been said by all of us this is the never ending file. But we believe strongly that a successful conclusion is within reach, we can only hope that our belief is shared.

We offer our continued support of this unit, but not its winding down.

We also feel that all avenues of investigation as suggested above should be completed. If the outcome still leaves the unit no further towards a conclusion. Then an independent review will be necessary.

Our commitment to the MPRT remains a number 1 priority and we will provide any assistance required while in our new positions.

0178



**VANCOUVER POLICE DEPARTMENT**  
**Operational Support Division**  
**Major Crime Section**

Date: May 12, 2000  
To: INSP. Spencer  
From: Detective/Constable #1255 D. Fell and #1267 Wolthers,  
Missing Persons Review Team  
Subject: MPRT

You have received a copy of our report to the Chief Constable and we request you submit it through the chain of command.  
Our meeting with the Chief Constable for 00-05-12 1030 hours had been cancelled with a request to go through you.  
We are certainly available to discuss the content with you or anyone else. We feel strongly that we want to go on record with our concerns.

*[Signature]*  
1255  
Malliot  
1267

DCC Unger  
I received the  
attached report today.  
I will be discussing it with  
Cts Fell & Wolthers & Sgt Field  
next week, after which they  
may wish to appeal to you.  
*[Signature]*

0179

May 12, 2000

To: Chief Constable T. Blythe  
Vancouver Police Department

The following report outlines the involvement of Detective/Constable Mark Wolthers and Detective/Constable Doug Fell of the Missing Persons Review Team (MPRT) Major Crime Section of the Vancouver Police Department.

Before being transferred into the MPRT, Detective/Constables Mark Wolthers and Doug Fell took an active interest in the disappearance of Missing Downtown Eastside Women. Both had worked for approximately 10 years on the Downtown Eastside and knew over 90% of the missing women. It was felt by both Detective/Constables that it was possible a serial killer or serial killers were involved. With this belief in mind, Detective/Constable (D/C) Mark Wolthers began a research of serial killers by reading as many books on serial killers as his family life permitted. See the attached list of some of the books read by D/C Mark Wolthers (Addendum A).

On 99-05-25 D/C Mark Wolthers stopped and checked [REDACTED] while working in the Drug Education Enforcement Unit of District 2. Based on experience, a high arrest record, knowing the Downtown Eastside area combined with the research obtained from reading books D/C Mark Wolthers felt that [REDACTED] was a lot more than simply someone picking up a Sex Trade Worker (STW). D/C Mark Wolthers working on his own time began an investigation of [REDACTED] including RMS, PIRS and VICLAS checks and contacting the Lethbridge Police Service to learn about [REDACTED]. It was learned that PO1390 [REDACTED] had a history of violent encounters with STWs and that he was a major suspect in the murder of Calgary STW [REDACTED] on July 19, 1986. Subsequently, D/C Mark Wolthers completed a written report on [REDACTED].

0130

It was also around this time that D/Cs Mark Wolthers and Doug Fell were involved in media press conference at 2120 Cambie St. regarding [REDACTED] Both D/Cs had brought his name forward to the Metropolitan Toronto Police Force which resulted in the successful prosecution of first degree murder charges against [REDACTED] for the murder of eleven year old Alison Parrott. After the press conference was over, both D/Cs were approached by Sgt. Ken Frall who suggested we become involved with the MPRT. Through his initiatives we were transferred on loan to the MPRT mid July of 1999.

Upon being transferred to the MPRT, D/Cs Mark Wolthers and Doug Fell believed that the answers to the missing STWs would be found within the STWs of the Downtown Eastside. Thus, both D/Cs started to interview STWs showing them 17 pictures of the MPRT's best suspects with the intention of getting a feedback on the 17 suspects and to obtain information about any other suspects. Of the first 27 STWs that the D/Cs approached, 23 of them identified [REDACTED] as a bad date. Both D/Cs became more convinced that [REDACTED] was more involved due to the following information derived from these interviews;

1. [REDACTED] hated STWs and enjoyed degrading and controlling them.
2. He had been seen with a lot of the missing STWs.
3. Acted suspicious around police.
4. He was always picking up the down and out drug dependent STWs
5. Although from Alberta, he frequented Downtown Eastside STWs and was here when they disappeared.
6. He also frequented STWs in Calgary where other prostitutes were murdered.
7. Many STWs described him as violent and they were lucky to get out of his car.
8. He drove like a maniac which often prevented STWs from getting out of his car.
9. He used different vehicles.
10. Used vehicles with door locks.
11. Asked STWs if they had a spotter.



0131

12. Paid a spotter \$20.00 for the piece of paper with his license plate written on it.
13. Would not drive where the STW wanted to go for the date.
14. Drove STWs out of the city.
15. Many STWs related that [REDACTED] could not get an erection and thus wondered why he continued to pick up STWs.
16. Most of the time he convinced STWs to consume rock cocaine with him.
17. Described as a cunning smooth talker with good communication skills.
18. Ask to tie up STWs.
19. Many STWs said he used a rope and belt and tried to choke them.
20. Said he was very familiar and comfortable whether driving or walking around the Downtown Eastside.
21. Was known to take some personal clothing of the victims.

While continuing our street interviews with STWs, D/Cs also embarked on reviewing the Bad Date Sheets dating back to 1988. It became apparent that the Bad Date Sheets included an abundance of information identifying license plates and suspects which had never been looked at. It was also at this point that D/Cs Mark Wohlers and Doug Fell decided to utilize the computer in a manner similar to which the King County investigators had done in successfully tracking down serial killer Ted Bundy.

D/Cs Mark Wohlers and Doug Fell obtained 6 lists of information which were pertinent to the investigation. These lists are as follows:

1. Information, including vehicle license plates, registered owners and suspect descriptions from Bad Date Sheets.
2. A CPIC printout (electronic) of every vehicle license plate run by the Vancouver Police Department during the time frames the STWs went missing.
3. A printout (electronic) of all tickets issued by the Vancouver Police Department up to 1 week prior to the STWs going missing.

0132

4. A list of names and license plates who were investigated by the Vancouver Police Department for assaults against STWs dating back to 1990.
5. A list of names of the "Johns" charged with prostitution related offences.
6. All names and license plates of people who were sent "Dear John letters".

Although this is a proven method of identifying good suspects, at this time of writing, these lists have not all been entered into the computer thus no comparison has been made yet.

Another innovative method successfully used by the Portland Police Department to apprehend a serial killer of STWs was the use of female police officers posing as STWs. D/Cs Mark Wolthers and Doug Fell suggested this innovative method however it fell on deaf ears.

As our investigation continued D/Cs Mark Wolthers and Doug Fell tapped into our street contacts built up from working the Downtown Eastside for 10 years. Information surfaced about new suspects possibly involved in the murder of Downtown Eastside STWs Tracey Olajide, [REDACTED] and [REDACTED] whose bodies were found in the Mission/Agassiz area. After a face to face meeting with RCMP investigators it was [REDACTED] It is obvious that this case is very solvable since a positive DNA comparison will reveal the suspect. However, based on several factors including the fact that the bodies of the STWs found in the Mission/Agassiz [REDACTED] D/Cs Mark Wolthers and Doug Fell felt there were now two separate groups responsible for the murdered and missing STWs from the Downtown Eastside.

As D/Cs Mark Wolthers and Doug Fell continued to interview STWs, it was apparent that there were several serious criminal charges that could be laid against [REDACTED] POI390 D/Cs were able to convince some of the STWs to come forward. D/Cs Mark Wolthers and Doug Fell began to have a strong suspicion that [REDACTED]

0183

was responsible for the missing STWs. However, this feeling was not shared by other members of the MPRT.

D/Cs Mark Wolthers and Doug Fell completed a thorough investigation of 6 victims of [REDACTED] resulting in a request for several charges. The senior Crown Counsel not only approved 14 criminal charges against [REDACTED] but also upgraded some charges to a more serious level.

Upon the approval of criminal charges against [REDACTED] D/Cs Mark Wolthers and Doug Fell requested to attend Lethbridge, Alberta in order to arrest [REDACTED] and with the assistance of the Lethbridge Police Service conduct a search warrant on his premise. It was hoped that there might be some evidence found related to the missing STWs. In addition, D/Cs Mark Wolthers and Doug Fell wanted to interview [REDACTED] upon his immediate arrest regarding the missing STWs (strike while the iron is hot).

After the search of [REDACTED] residence did not produce anything specific to the missing STWs, D/Cs Mark Wolthers and Doug Fell's main goal was to interview [REDACTED] and to either eliminate him as a suspect or find him responsible for the disappearance of STWs. Before interviewing [REDACTED] D/Cs reviewed Reid's Nine Steps of Interrogation, Convicting the Guilty by Steve Sheriff and notes from Pete Fraser's Forensic Interviewing and Interrogation course. Our strategy was to solely interview [REDACTED] about the missing STWs. Although D/Cs Mark Wolthers and Doug Fell were working on 27 missing STWs, there was no evidence of any kind to link [REDACTED] to the missing STWs. Our hope was to interview and question PO1309 [REDACTED] and observe his body language to determine whether he was innocent or guilty with regards to the missing STWs. (It is well known that body language is an 80 % indicator of guilt or innocence). However, it was also agreed that if [REDACTED] did start admitting any guilt, the interview would be stopped and we would arrange for him to talk directly to a lawyer.

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D/C Mark Wolthers and Doug Fell entered the interview room while two Lethbridge Police members (Sgt. Keith Duncan and Cst. Richard Kurina) watched from another room. The first interview was not video taped although the two Lethbridge Police members took notes. All other interviews were video taped. Upon entering the interview room, D/Cs Mark Wolthers and Doug Fell verbally warned [REDACTED] of his Charter of Rights and Legal Aid. He said, "yes" he understood his rights and "no" he didn't want to talk to a lawyer. D/Cs immediately advised [REDACTED] that we were only interested in asking him questions about 27 missing STWs and not the charges he was under arrest for.

As a result of our interviews, although [REDACTED] verbally denied guilt, D/Cs Mark Wolthers and Doug Fell realized from the body language exhibited, that [REDACTED] was absolutely responsible for the missing STWs. Sgt. Keith Duncan of the Lethbridge Police Service also fervently agreed with our observations.

During the end of the third interview, [REDACTED] requested to be hypnotized since he reasoned that maybe he could have done it and not realized it. [REDACTED] was advised we would try and get a hypnotist.

After many attempts, Sgt. Keith Duncan of the Lethbridge Police Service was able to locate a psychologist who not only was able to hypnotize, but also had 20 years of experience in dealing with convicts from the Bowden prison located in Alberta. Consequently, psychologists Conrad MacNeil and his assistant Alicia Hinger attended and interviewed [REDACTED]. The attempt of hypnotizing [REDACTED] failed, however [REDACTED] and the psychologists were getting along so well that interview continued, particularly when [REDACTED] started drawing a map of places where bodies could be hidden. However, when [REDACTED] stood up and said he had enough, he was immediately taken out and placed in cells.

0135

The psychologists after exiting the interview room immediately advised D/Cs Mark Wolthers and Doug Fell that [REDACTED] was the person responsible for the missing STWs. (See attached report).

During our assignment to the MPRT, D/Cs Mark Wolthers and Doug Fell have put in countless hours in investigating [REDACTED] other suspects and follow-ups on tips and individual missing STWs. Upon our assignment to the MPRT we discovered that the investigators involved failed to thoroughly check out all aspects of the disappearance of the missing STWs. Examples include failing to question close friends, associates, neighbors or street people. There was even a failure to check a missing STW's effects or premises.

It was apparent to D/Cs Mark Wolthers and Doug Fell that before our transfer in, the MPRT was very good at;

1. Filing a Missing Person Report.
2. Obtaining a picture of the missing STW.
3. Obtaining dental charts of missing STWs.
4. Running CPIC, CNI, RMS, welfare and medical checks.
5. Off line name searches.
6. Obtaining the DNA of missing STWs.
7. Filing tips.

While these follow-ups are necessary, the time frame needed to complete them is short. In addition, there appeared to be no serious attempts at apprehending anyone responsible for the missing STWs. Until the arrest of [REDACTED] by D/Cs Mark Wolthers and Doug Fell, the MPRT had not even generated a single arrest of a simple assault on a STW.

In conclusion, the investigation of this type of case where there is a lack of physical evidence, bodies, or location of bodies, and a serial killer or killers are at work,

innovative methods of investigation must take place, D/Cs Mark Wolthers and Doug Fell were criticized for applying innovative methods and this is shown on the report of May 3, 2000 from Sgt. G. Field.

0136

At this time of writing, there are three other excellent suspects which have surfaced from the investigative efforts of D/Cs Mark Wolthers and Doug Fell. These suspects do not include ones that may surface from a proven computer program. (If the computer system is ever allowed to succeed.)

Pertaining to the [REDACTED] investigation, D/Cs Mark Wolthers and Doug Fell are being flooded with new victims of [REDACTED] DNA comparisons from prostitute murders are being coordinated and arriving from Calgary, Edmonton and the Greater Vancouver area. Physical evidence obtained from searches of vehicles, houses and personal belongings are currently in the process of being examined.

It is unconscionable to think that personality conflicts could cause the transfer of D/Cs Mark Wolthers and Doug Fell at such a crucial time when the Vancouver Police Department's MPRT are narrowing in on persons responsible for the Missing Downtown Eastside Women.

**Detective/Constable 1267 Mark Wolthers**

**Detective/Constable 1255 Doug Fell**



**ADDENDUM A**

0137

1. The Search For The Green River Killer, by Carlton Smith and Tomas Guillen
2. The Riverman, by Robert D Keppel
3. Signature Killers, by Robert D Keppel
4. Sexual Homicide: Pattern and Motives, by Robert Ressler and John Douglas
5. Mindhunter, by John Douglas
6. Journey into Darkness, by John Douglas
7. Obsession, by John Douglas
8. Whoever Fights Monsters, by Robert Ressler
9. Justice Served, by Robert Ressler
10. The Serial Killers, by Colin Wilson and Donald Seaman
11. Predator, by Jack Olsen
12. The Misbegotten Son, by Jack Olsen
13. Eye of Evil, by Joseph Harrington and Robert Burger
14. Who Killed Precious, by H. Paul Jefferies
15. Innocent Blood, by Terry Ganey
16. Buried Dreams, by Tim Cahill
17. Freed to Kill, by Gera-Lind Kolarik
18. Silent Rage, by Michael Newton
19. Stalking Justice, by Paul Mones
20. Hunting Humans, by Elliott Leyton



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**VANCOUVER POLICE DEPARTMENT****Investigation Services Division****Major Crime Section**

0138

**Date:** 2001-03-20

**To:** Deputy Chief Constable J. Unger, Operational Support Division

**From:** Sergeant #725 B. Stewart, Robbery Squad

**Subject:** Missing Persons Review Team - Constables 1255 Fell and 1267 Wolthers

**Summary:**

I was asked to review the attached file to determine if there were Police Act violations in relation to the conduct and performance of Constables Doug Fell and Mark Wolthers while assigned to the Missing Persons Review Team. After careful review I have concluded that, although there are issues that need to be addressed, their behavior did not violate any conditions under the Police Act. This report was then forwarded to the Internal Investigation Section who agreed with this opinion and in their report stated that "the issues involved are clearly Labour Relations oriented and not applicable to the BC Police Act" (Appendix I in the file).

I have made no attempt to critique the investigative techniques or the direction(s) that the MPRT undertook to solve the mystery behind the missing women. This report has only addressed Constable Fell and Wolthers behaviour and activities while assigned to the team. Deputy Chief Unger, in his memo to the Chief Constable (attached), noted three areas of concern; that Constables Fell and Wolthers were assigned to a task that was beyond the scope of their ability and experience; that once assigned they were not given the necessary supervision to ensure direction was followed and finally; that the investigation in relation to [REDACTED] may be permanently damaged as a result of the investigative methods they employed.

The findings have revealed that there are two underlying issues behind all the concerns that have been raised. The first one is that Constables Fell and Wolthers appeared not to function well in the team environment. They felt the MPRT was taking the wrong approach and as a result often acted independently. Their approach to the [REDACTED] investigation was a prime example of this behaviour. The other underlying issue concerns the make up of the MPRT and how the structure and other workload commitments did not allow for adequate supervision. Recommendations regarding these two issues are at the end of the report.



**Background:**

The MPRT was formed to review the files of twenty-seven Sex Trade Workers that had disappeared from the Downtown East Side. The focus of the team was to examine non-criminal or legitimate reasons for their disappearance and follow-up on evidence of criminal activity where foul play was suspected. In July of 1999 Constables Fell and Wolthers were assigned to the team after they approached D/C/C/ McGuinness directly and expressed an interest to get involved with the review. They had developed what they believed was a viable suspect who they felt could possibly be a serial killer responsible for the disappearance of the missing women. Upon assignment to the team Fell and Wolthers were told that they could work on their suspect POI390 but they also were directed to keep up with the workload that was assigned to them by the MPRT Coordinator. It should be noted that Inspector Biddlecombe and Staff Sergeant Giles, who were in charge of the Major Crime Section at the time, did not support their assignment believing that Fell and Wolthers were not suitable because of their "cowboy" attitude.

The structure of the MPRT was as follows: Sergeant Field was in charge of the MPRT in addition to her regular duties of managing an eight person Homicide Squad, the Coroners Liaison Office and all the investigative and administrative duties that accompany that responsibility. She was also re-assigned at one point to head up Project VooDoo, working out of the CLEU office for six months. Detective /Constable Shenher was assigned the file coordinator and lead investigator. Constable Clark, who was working in a light duty capacity, was assigned to assist Constable Shenher. Constable Dickson was brought on to the team on a part time basis only as he was required to fulfill his regular duties as the Native Liaison Officer. Detective Lepine and Detective /Constable Chernoff were assigned primarily to look into any possible connection with the three bodies found in the Aggisiz area. Clerk/Typist Dorothy McKee was assigned as the SIUSS data entry person. Constable Fell and Wolthers were assigned as investigators.

The team members were to meet twice a week where they would discuss strategies and receive assignments, referred to as "tips", from the File Coordinator. These tips were batched out to the members who were given as much time as needed to complete them. Pertinent information that resulted from the tips was to be shared with the team at subsequent meetings. The data entry person kept track of both the tip assignments and the results. There were no B.F. dates assigned to the tips, however members were expected to complete them and advise the file coordinator. In July of 1999 the workload increased dramatically for the team when the missing women mystery was aired on America's Most Wanted. It became clear that there were insufficient personnel to handle the incoming workload. There are presently over 1300 tips logged into the SIUSS program.

The concerns and issues documented in this report came to a head in May 2000 when Sergeant Field, i/c the MPRT, sent a memo to Constables Fell and Wolthers notifying them that the investigation would be "winding down" and suggesting that they were to be transferred out. The memo also noted that Sergeant Field had "grave concerns" over the integrity of the investigation surrounding POI390 investigation and where it should be headed" (Appendix C in the file). Sergeant Field explained the contents of the memo in a subsequent interview with Constables

Fell and Wolthers and confirmed their pending transfers from the review team (Appendix B in the file). (Constable Fell was transferred to BCOCA to assist on Project Concord and Constable Wolthers went to DEET).

Constables Fell and Wolthers were not pleased with this turn of events and subsequently wrote two memos. The first one was sent to Sergeant Field, which defended their actions and expressed their concern over what they believed was the end of the missing women investigation (Appendix D in the file). The second memo was sent to the Chief Constable, in which they again defended their actions but was also critical of the MRPT investigation as a whole (Appendix A in the file).

In rebuttal to the memos, Sergeant Field and Detective Constable Shenher documented a number of issues in relation to Fell and Wolthers' performance including the [REDACTED] investigation (Appendix E and F in the file). An opinion regarding the [REDACTED] interview was also requested and obtained from the Polygraph Section (Appendix G in the file). It was a result of these memos that this report was requested.

Constables Fell and Wolthers claimed the rationale for writing their memos was primarily due to their belief that the MPRT investigation was coming to an end. This was certainly not the case. In fact the MPRT was not winding down but rather changing direction. The strategy was to get all the files in order and send the investigation, with suitable VPD resources, to the RCMP Provincial Unsolved Homicide Unit. Since May of last year the Major Crime Section began preparing the file for transition (there were a number of issues and setbacks that arose over the SIUSS data entry) and they are currently working with the "E" Division Serious Crime Section. It should be noted that Fell and Wolthers' transfers at the time were a result of this change in direction.

This report was facilitated through a series of interviews with the members who were assigned to the MPRT, including Constables Fell and Wolthers. Although a number of these members' reports were already in the file I needed to get a sense of the environment in which the events unfolded. Members of the Polygraph section were also interviewed to discuss their report and get an opinion as to what affect the [REDACTED] interview would have on a future homicide investigation. The members who were interviewed are:

<u>Member</u>	<u>Date interviewed</u>
Sergeants Lean/ Paulson	2000-07-12
Sergeant Field	2000-08-09
Detective/Constable Chernoff	2000-08-16
Detective Lepine	2000-08-17
Constable Fell	2000-10-13
Constable Wolthers	2000-10-19
Detective/Constable Shenher	2000-11-17
Constable Dickson	2000-11-24

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4**Summary of findings:**

It appears from the start of their assignment, that Constables Fell and Wolthers did not agree with the strategy or direction that the MPRT had undertaken to locate the missing women. They felt that the MPRT was taking a re-active approach when they should be more pro-active. They believed that there was one person responsible for the missing women and that person was [REDACTED]

As a result of this attitude they began to keep to themselves within the team and there was a concern developing that they were not sharing information. Furthermore, their attitude, which could be better described as their disdain toward the team, was exacerbated in the way they interacted with the other members. Team members felt that Constables Fell and Wolthers showed no respect for their abilities, both individually and as a group. Constables Fell and Wolthers actually felt that Detective/Constable Shenher, albeit dedicated and hardworking, was over her head as the file coordinator. There were a few minor personnel related incidents that were brought to the attention of Sergeant Field and addressed immediately. The members involved were satisfied with the intervention at the time and everyone resolved that regardless of the atmosphere within the group they would move forward and focus on the tasks at hand,

Having said this, issues surrounding Constables Fell and Wolthers continued to arise. Although they did complete many of the tips that were assigned to them Detective/Constable Shenher had to repeatedly ask for the results of nine particular tips she felt were of a high priority. She kept receiving the same answer that they were working on them. When questioned by Sergeant Field they gave the same answer and indicated they would get them done. However, there was no B.F. dates or direction given to them as to when they must be completed. Although frustrating to the MPRT it appears that their standard answer was accepted each time that it was raised. It does not appear that these tips in question have yet to be completed. (Part of the reason for not knowing the extent of this issue is the problems surrounding the data entry into SIUSS).

Detective/Constable Shenher did not feel she had enough control in her position as file coordinator to ensure that the higher prioritized tips were being completed. Sergeant Field was aware of these concerns, however was not available to monitor the situation on a daily basis. Sergeant Field was heavily involved in her regular Homicide Squad duties that included an extensive investigation involving two separate murders that occurred on the Eastside. Detective Lepine was put in charge, as an Acting Sergeant, to help address some of these concerns however this situation did not last very long as he was routinely pulled away and assigned to new homicide investigations. This situation was symptomatic of the personnel shortages throughout the entire department.

The issue surrounding the prioritized tips was not an outright refusal by Constables' Fell and Wolthers to complete them but an indication of their attitude in regards to the direction that the MPRT was heading.

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Concerns were also raised about the interview with [REDACTED] that Constables Fell and Wolthers conducted upon his arrest in Lethbridge, Alberta. Sergeant Field was aware that they were going to interview him upon arrest however she believed it would be in relation to the sexual assault charges that had come to their attention during the missing persons investigation and not about the missing women. Sergeants Lean and Paulson have written a detailed critique of the interview (Appendix G in the file) that for the most part labels Constables Fell and Wolthers as inexperienced investigators. In terms of this interview damaging a future homicide investigation it is difficult to comment on given that Charter-based court decisions can be unpredictable. Sergeants Lean and Paulson state that in future dealings with [REDACTED] he not be interviewed by Constables Fell and Wolthers and that extensive and carefully worded secondary warnings be articulated. By carefully "charter-proofing" subsequent interviews and distancing Constables Fell and Wolthers from all aspects of the investigation, any potential evidentiary damage will be greatly minimized.

Constables Fell and Wolthers stated that they interviewed [REDACTED] about the missing women because they believed that nobody else would. They felt they had permission to conduct the interview as they had advised Sergeant Field they were going to do so. Sergeant Field agreed that there was a communication issue as she believed the interview was going to be in relation to the sexual assault charges, she could not have imagined that they were going to interview him in regards to being a serial killer. Constables Fell and Wolthers still believe that they did the right thing, and in terms of the interview itself, they only regret not video taping the first three hours.

It is clear that Constables Fell and Wolthers did not grasp the importance of discussing their course of action in detail with the supervisor or file coordinator. It is important to weigh what affect any new course of action will have on the investigation as a whole. This is a basic principle of major case management and requires all members assigned to the team to buy into it.

Another issue that arose was in regards to a vehicle that was seized by Constables Fell and Wolthers and subsequently examined by Forensic Ident. The vehicle was damaged during the examination and they submitted the required report. However the report states that they advised the owner that the City of Vancouver would pay for the damages. This is in contravention of VPD policy Section 50.2. (b). The issue was brought to their attention at the time and the owner advised of the correct procedure, no further action in regards to this breach of policy is recommended.

There was a further issue raised by the team regarding whether or not they should have obtained a search warrant for the vehicle, which they did not. In this situation it was arguable whether or not one was needed and I will not try and predict a court ruling. However, this action should have been approved by the file coordinator or the supervisor. There is no indication that they were ordered not to search the vehicle without a warrant, this is just another example of their independent attitude.

01936

### Conclusions

In reviewing this file it was clear that Constables Fell and Wolthers were not team players. Although they worked very hard and claimed to have a genuine desire to solve the mystery surrounding the missing women they were not overly supportive of the MPRT mandate. As professional police officers Constables Fell and Wolthers had a responsibility, upon assignment to the MPRT, to not only display initiative and a good work ethic but to also support the team's mission and actively work at fulfilling the duties assigned to them. It became somewhat complicated to assess their performance as they were also given the authorization to investigate [REDACTED]. They did so very aggressively as they felt it was a more pro-active and appropriate approach to the overall investigation. Again, I have not attempted to critique the mandate or direction of the MPRT. The Major Crime Section believed that it was necessary in the first phase to rule out as many non-criminal reasons as possible.

It is my opinion that Constables Fell and Wolthers, by their actions, attempted to do what they believed was necessary to solve the mystery. However, their behaviour showed that they did not agree with the MPRT mandate and would not accept or could not understand the "big picture" in relation to the overall investigation. Regarding the outstanding tips it was clear that they held the responsibility for completing them, however there was no clear direction or particular date as to when. They gave the tips a lower priority than the File Coordinator. In this case the fact that they did not complete them was not a clear dereliction of duty but a symptom of their attitude toward the mission of the MPRT.

For the most part Constables Fell and Wolthers continue to stand behind their activities while assigned to the team and appear head strong in their beliefs. However, there are a few examples where they have displayed an ability to learn. The original Crown Counsel report they prepared for the fourteen sexual assault charges against [REDACTED] was grossly inadequate. Sergeant Field returned it to them with direction to seek advice from an experienced detective. They did so and after a couple of re-writes produced an adequate document that resulted in all fourteen charges being accepted. Another example is the fact that they admit to making a mistake in not video taping the first three hours of the [REDACTED] interview. They have also attempted to better themselves through self-study of a number of investigative books and journals. However they now admit that there is often a difference between theory and practice.

Constables Fell and Wolthers have a strong work ethic and combined with their energy can produce positive results. In fact, some of their ideas are being implemented in the next phase of the investigation.

One of the main issues with these two Officers is that they have demonstrated, at least while working together, they do not work well in a team environment. Another concern is whether or not they can grasp the "big picture" when assigned to a major investigation. They pride themselves with discovering innovative ways to conduct an investigation, which is not necessarily a problem, provided the risk is assessed. Risk taking in a major crime investigation is sometimes a reality as it is not always clear how the courts will rule on evidence obtained. Risk taking requires a lot of fore thought and input from experienced investigators. The course

0194  
7

of action must be weighed against all aspects of the investigation to determine potential impact. The fact that Constables Fell and Wolthers did not consider it important enough to discuss their strategy and get the approval of the File Coordinator or Supervisor regarding the investigation is an indication that they do not have the necessary experience, at this time, to work alone on a major crime investigation.

Supervision was an issue with the MPRT due to the fact that the NCO was unable to fully commit to the investigation. Sergeant Field was constantly being pulled away to other duties as was Detective Lepine when he was put in charge. Detective Constable Shenher, as the file coordinator, was not given Acting Sergeant status and did not feel she could exercise the necessary authority.

When the MPRT was formed nobody assigned to the team had the benefit of major case management training where the critical role of the supervisor and file coordinator is emphasized. All the supervisors in the Major Crime Section now have the training and there is a better understanding of how a task force or team should be structured and managed.

#### Recommendations:

##### A: Regarding Constables Fell and Wolthers:

- 1) That no formal action in regards to BC Police Act or Labour Code violations be instigated against Constables Fell or Wolthers
- 2) That given this review has revealed that Constables Fell and Wolthers do not perform as expected when assigned, in partnership, to a specialty unit where the team must work together toward a common goal;
  - if they are to be assigned to a specialty squad in the future that they not be assigned as partners until they have demonstrated that they can operate supportively in a team environment.
- 3) That given their reputation as hard workers and a somewhat demonstrated ability to learn;
  - if either Constable Fell or Wolthers is transferred to an investigative unit he be required to work with an experienced investigator and that his performance be documented, including both successes and failures, in order for the Department to effectively assess his knowledge, skills and abilities.
- 4) That this report be forwarded to Human Resources and considered when transfers of Constables Fell and Wolthers are contemplated.

0195<sub>8</sub>**B: Regarding Departmental assignments:**

- 1) That when selecting members for an investigative task force or team, the following criterion becomes part of the selection process:
  - expertise in the investigative area
  - necessary experience for the task required to perform i.e.:
    - file coordinator
    - lead investigator
    - investigator
  - willingness to learn
  - demonstrated ability to work in a team environment
- 2) That whenever an investigative task force or team is created for the purposes of a major case investigation that a supervisor is assigned on a full time basis and be given no other responsibility than to lead and manage the investigation.
- 3) That given the complexity of major case investigations all supervisors and file coordinators that may be assigned to a major case task force or team should have had the benefit of Major Case Management training.

R.A. Stewart, Sergeant 725  
Major Crime Section, Robbery

0196



VANCOUVER POLICE DEPARTMENT  
Operational Support Division  
Major Crime Section

Date: May 17, 2000  
To: Sergeant Geramy Field  
From: Detective Constable Lori Shenher  
Missing Persons - Major Crime Section  
Subject: MPRT

The following is my response to the comments of Det/Cst Mark Wolthers and Det/Cst Doug Fell with respect to the activities of Missing Persons Review Team.

I find it particularly regrettable that Det/Csts Fell and Wolthers are attempting to blame others in the MPRT for their situation instead of accepting the constructive suggestions and criticisms offered to them in light of the errors they have made in the handling of the [REDACTED] investigation. I find it unfortunate that they continue to criticize everyone around them while refusing to acknowledge their own incompetence and stubbornness in not asking for assistance when they were clearly over their heads in terms of their own investigative knowledge and experience. That they did not consult with the MPRT prior to attempting to interview Mr. [REDACTED] is in my mind inexcusable.

I will dispute many of the claims and perceptions of events as they raise them in their May 12, 2000 letter to Chief Constable Blythe and I will attempt to provide dates, documentation and corroboration of the MPRT's actions. However, I would strongly suggest that all members of the MPRT be asked to respond to these allegations. I believe this will present an excellent illustration of the climate of the team, the effort put forth to fully investigate every aspect each of these files and potential suspects and the effort I personally put forth to work cooperatively with Det/Csts Fell and Wolthers despite their seeming unwillingness to do so from the onset. I feel the tone of their letter suggests they view the MPRT as something separate from themselves when it has always been my understanding they were part of this team.

I began working with Det/Csts Fell and Wolthers the third week of July, 1999. It was my understanding that they were brought in to assist with many of the investigative tasks I had been unable to complete and to assist with the investigation of various persons of interest, Mr. [REDACTED] being only one of them. In my capacity as File Coordinator, I feel I made it clear to them from the onset that every activity of the investigators on the MPRT must be documented in such a way that would be appropriate should we enter into legal proceedings against any parties



-0197

2

we determined to be responsible for the disappearances of these women. I reiterated this request in virtually every meeting of the MPRT that was held and yet, Det/Csts Fell and Wolthers routinely neglected to provide me with notes from interviews with STWs, nor did they provide me with a full accounting of their activities on behalf of the MPRT.

It became apparent to me within a matter of a few weeks that Det/Csts Fell and Wolthers had no intention of advising me of the full extent of their investigative efforts, nor did they wish to listen to any suggestions the team had regarding investigative techniques they were employing. Recognizing this, I began suggesting that if they did not take our word for something, they would be well served to speak to Det. Tom McCluskie, whom I hold in very high regard for his investigative abilities and knowledge. To my knowledge, they consulted Det. McCluskie once.

I was aware of their reputation for not sharing information and their fear that other investigators would steal their sources and information, but until this investigation, I had not seen evidence of this first-hand. We would hold meetings in which they would supposedly advise the team of what they were working on, then I would overhear phone calls and conversations among them that made it obvious there were many things they were working on which they did not advise the team of; things they clearly did not want the team made aware of.

I became aware that Det/Csts Fell and Wolthers were in contact with Det. Brian Ball of the Provincial Unsolved Homicide Unit with respect to some information on a file that was assigned to Det. Lepine and Det/Cst Chernoff. I asked Det/Csts Fell and Wolthers twice to advise Det. Lepine and Det/Cst Chernoff of the new information and pass on anything to them, but found that they had not done so. I had to physically go and get Det. Lepine and bring him into a meeting with Ball, Fell and Wolthers or he would not have been made aware of it. It was a blatant attempt by Det/Csts Fell and Wolthers to exclude Det. Lepine and Det/Cst Chernoff from information on their own file. I believe it was this event that caused Det. Lepine and Det/Cst Chernoff to refuse to work with Det/Csts Fell and Wolthers. I began a very stressful period of attempting to gather information on their activities, periodically confronting them with what I had learned and being met with resistance and hostility. I expressed these concerns to Sgt. Field on numerous occasions and we attempted to improve communication through more frequent team meetings, but the problem continued.

I was told by each of them on varying occasions that they had no notes because they were conducting what they referred to as "street interviews". These "street interviews" consisted of showing STWs a group of sixteen and seventeen photographs of persons of interest to the MPRT, including Mr. [REDACTED] Dorothy Alford and I both made repeated offers to put a proper photo line-up together for these interviews, but each time Det/Csts Fell and Wolthers dismissed the idea as unnecessary.

I voiced my concerns about [REDACTED] identification to Det/Csts Fell and Wolthers on numerous occasions. I felt that in light of the fact they believed Mr. [REDACTED] was at the very least a sexual assault suspect, they were bound to provide a proper photo line-up with ballot, not the hodge-podge collection of men of various ages, races and physical characteristics they continue to use well after identifying [REDACTED] as a sexual offender.

0198

I will address paragraph by paragraph the issues raised by Det/Csts Fell and Wolthers:

In paragraph two, Det/Csts Fell and Wolthers discuss their interest in the STWs of the Downtown Eastside. In reality, I have had to defend them to STWs I have dealt with because they are clearly not the friends to the working women they pretend to be. Every member of the MPRT has heard Det/Csts Fell and Wolthers refer to our victims as "whores" and "fucking whores" in the past year. I believe their actions have proven Det/Csts Fell and Wolthers are only interested in whatever "glory" they perceive will be waiting should they find a killer. When the MPRT found four women in 1999 - two dead, two alive - they were completely uninterested. When Det/Csts Fell and Wolthers speak of the number of victims the MPRT has, they use the number twenty-two, not twenty-seven, because only twenty-two women fit the timeline for Mr. [REDACTED] in their estimation. They seem uninterested in acknowledging these other five women in any way.

In response to paragraph three, I can only say that there has never been any concrete evidence from this traffic stop onward that Mr. [REDACTED] is anything more than a sex offender. I am not discounting the possibility, but merely stating there is no evidence to say that he is a killer other than the gut feeling of Det/Cst Wolthers. The MPRT has the names of hundreds of men fitting [REDACTED] lifestyle, and if we had the luxury to investigate each one of them for one entire year, I am sure we would likely uncover some criminal activity on their parts as well. Had Det/Csts Fell and Wolthers pursued each of those with the same vigilance, it is likely other offenses would have been uncovered.

Paragraph four illustrates my point about the glory-seeking motivation of Det/Csts Fell and Wolthers. They have not conducted themselves as team players and I believe their actions during the [REDACTED] investigation are well documented by members of the VPD Homicide Squads.

Paragraph five again raises the identification issue of [REDACTED] with respect to the photos Det/Csts Fell and Wolthers showed to victims. The MPRT also attended WISH meetings and spoke to STWs on the street. Points one through twenty-one again show that Mr. [REDACTED] is by no means unique in the Downtown Eastside. Point seven is interesting because many of his "victims" not only entered his vehicle once, but went out with him again. Had Det/Csts Fell and Wolthers not been so fixated on Mr. [REDACTED] they would have seen from other MPRT and Bad Date Sheet entries that this behaviour is not unique among sex trade customers and sex offenders. Mr. Picton is a very good example of a potential suspect. Det/Csts Fell and Wolthers were never interested in him despite the comparatively large amount of information suggesting he is an excellent suspect.

Paragraph six is incorrect. The Bad Date Sheets had been looked at by me and I was attempting to have them entered into SIUSS through a utility program which had to be designed. I felt it was a priority to enter the suspect information we had received directly as a result of the missing persons investigation first. SIUSS entry was very time-intensive and had Det/Csts Fell and Wolthers bothered to ask, I would have advised them the Bad Date Sheets were in the plans to be entered and analyzed.

0199

4

Paragraph seven represents the only innovative investigative techniques that Det/Csts Fell and Wolthers implemented. With the exception of point one, they were responsible for all of this and it could prove to be excellent information.

Paragraph eight raises a problem in the MPRT with data entry, simply because there is far too much work for one person to enter and the backlog has been huge.

Paragraph nine is also factually incorrect. This suggestion was never raised to me or to the team. Had it been, I would have likely explained that from my experience in the Strike Force, the VPD is very reluctant to place undercover operators in such high-risk positions due to liability considerations. To embark on such an operation without a clear suspect would also be very time and resource intensive.

This paragraph is particularly offensive to me because I can assure you, nothing Det/Csts Fell and Wolthers have suggested to me has fallen on deaf ears. They have so rarely included me in any of their ideas, I would have remembered the occasion. I do recall the one idea they did raise to me and it was the first indication I had that they were incompetent.

In August 1999, I happened to enter the office as they were leaving. They told me they were going to see Randy, the equipment manager at CLEU. I asked why and they proceeded to tell me. They wanted him to design fifty tracking devices with GPS and "somehow put them into Bic lighters so we can give them to whores to put in their purses". They wanted to allow these women to carry on their business and then, if they went missing, we could track the lighter and find the body. This was the one occasion I am aware of where they had spoken to Det. McCluskie, but they had not told him the whole plan, they merely inquired generally about obtaining tracking warrants.

I listened to this and felt a great deal of concern that they would truly believe this was a sound investigative plan. This was not a brainstorming session or funny office banter - they were ready to go to CLEU right then and there and I had to convince them this would not work for a variety of reasons relating to liability, practicality, cost, and safety. If there was ever anything worthy of deaf ears, it was this plan, but I listened without laughing and expressed my concerns and urged them to ask Det. McCluskie if they doubted me. They did not go back to him to my knowledge.

Paragraph ten is very misleading. At no time did Det/Csts Fell and Wolthers allow for the possibility that the suspect in the Agassiz homicides was anyone but Mr. [REDACTED]. It was not until the results of the DNA testing came back and proved Mr. [REDACTED] DNA did not match s[REDACTED] that Det/Csts Fell and Wolthers accepted the possibility of another suspect. Det/Csts Fell and Wolthers were every bit as adamant prior to receiving those lab results that Mr. [REDACTED] was the suspect in these cases as they are that he has killed our missing women.

Paragraph ten alludes to new suspects in the Agassiz murders which I am unaware of. Det/Csts Fell and Wolthers duplicated much of the work Det. Lepine and Det/Cst Chernoff and the RCMP

Serious Crime investigators had done on these homicides. In the meeting they refer to, Det/Cst Wolthers pointed his finger at the Agassiz member and berated him in front of several members during the meeting, including myself, Sgt. Field and Supt. Gary Bass. His behaviour was extremely embarrassing for the MPRT and the VPD and again showed a lack of knowledge of investigative techniques and DNA evidence. Det/Cst Wolthers' comments were particularly offensive coming from an investigator who had been given the luxury of working on one file for months addressing overworked RCMP Serious Crime investigators.

In response to paragraph eleven, this is correct. The others members of the MPRT did not feel that Mr. [REDACTED] was any more of a suspect in the disappearances of these women than anyone else we had come across because we have yet to be shown any evidence to the contrary. The MPRT team members were frustrated that so much time was continuing to be spent on Mr. [REDACTED] when there were other avenues of investigation to be explored. Despite Sgt. Field asking them to work on other persons of interest, Det/Csts Fell and Wolthers continued to focus solely on Mr. [REDACTED].

Paragraph thirteen raises the issue of Det/Csts Fell and Wolthers not consulting the MPRT as a unit prior to attending Lethbridge. I feel that regardless of the level of support they felt they had from the team that we should have been consulted and some strategizing and a round tabling of ideas should have occurred. I believe they deliberately chose a week during which I was on annual leave to finalize their plans. They had never made me aware of which week they were planning to execute the search and arrest warrants in Lethbridge. They were not directed by anyone on the MPRT to attempt to interview Mr. [REDACTED] in Lethbridge, nor would anyone on the MPRT have felt they were qualified for such a task.

The failure of Det/Csts Fell and Wolthers to seal their information to obtain has been, in my opinion, very damaging to this investigation. Again, we have an example of their lack of knowledge and experience, coupled with their inability to ask for assistance, thereby compromising this investigation. This information was subsequently obtained by the media and sensitive details about Mr. [REDACTED] address, sexual habits, drug use, vehicles, etc. were now available to future victims who read the papers, making corroboration of their stories very difficult for Det/Cst Trowski. I also believe the detailed media accounts of Mr. [REDACTED] activities and the poorly done interviews in Lethbridge have frightened him into not speaking to us.

Paragraph fourteen is critical in that it describes Det/Csts Fell and Wolthers' "main goal" as trying "to interview PO1390 [REDACTED] and to either eliminate him as a suspect or find him responsible for the disappearance of STWs." I feel this was a huge overestimation of their abilities to even attempt such an interview. I do not understand why they would fail to video and audio tape the first three hours of this interview and they do not seem to have an answer for this.

"Our hope was to interview and question [REDACTED] and observe his body language to determine whether he was innocent or guilty with regards (sic) to the missing STWs. (It is well known that body language is an 80% indicator of guilt or innocence). However, it was also agreed that if [REDACTED] did start admitting any guilt, the interview would be stopped and

0201

we would arrange for him to talk directly to a lawyer." I believe this paragraph in and of itself indicates the arrogance and lack of understanding of the admissibility of statements on the parts of Det/Csts Fell and Wolthers.

In the tapes I viewed, I saw no visible indication they had any knowledge of Reid's Nine Steps of Interrogation. As for Convicting the Guilty, I offered Det/Cst Wolthers my copy in September 1999 and he dismissed it at that time as "academic bullshit" and again pushed it angrily aside last week when Sgt. Field left it on his desk, saying he did not need it.

I find it very hard to imagine either one of Det/Csts Fell and Wolthers has read this book, much less put any of its principles into practice. Had they read any of it, they would not have made the mistakes they made in terms of failing to advise Mr. [REDACTED] of his Charter rights, failing to tape their interviews and muddying the waters between the sexual offenses and the missing women. Approximately three weeks ago, I mentioned the concept of Charterproofing, which is discussed at length in Convicting the Guilty to Det/Cst Wolthers and he was unaware of the term or its meaning. This interview was a fishing trip and paragraph fourteen states this as fact.

Paragraph fifteen contains a direct contradiction of what Det/Csts Fell and Wolthers told those members present in the Polygraph office on May 1, 2000 (Spencer, Field, Lean, Paulson, Davidson, Shenher). At that time, Sgt. Lean asked Det/Csts Fell and Wolthers whether they had "chartered" Mr. [REDACTED] and Det/Cst Wolthers said, "No, we didn't want to go that route." There was no mention from either one of Det/Csts Fell and Wolthers of any sort of indication that Mr. [REDACTED] was "verbally warned" by them. In fact, after Det/Cst Wolthers said they didn't want to go that route, Det/Cst Fell said, "the patrol guys had already chartered him." I believe this issue raises a significant integrity question. I suspect Det/Csts Fell and Wolthers are realizing this was an error and are now attempting to save face by suggesting they paraphrased the Charter Warning. This would have occurred in the three hours of the interview that are not taped.

Paragraph sixteen again indicates Det/Csts Fell and Wolthers are operating under the delusion that their interviews were a success. Clearly, Mr. [REDACTED] manipulates them, to the point where they agree to provide him with a hypnotist. To say Mr. [REDACTED] is "absolutely responsible for the missing STWs" from Det/Csts Fell and Wolthers' observation of his body language is ludicrous. Again, they have absolutely no physical evidence of his involvement. I will agree his behaviour is interesting, unfortunately we do not know what was said to him in the first three hours that could account for that. Det/Csts Fell and Wolthers have clearly operated solely on emotion and not intellect in their investigation of Mr. [REDACTED].

Paragraph eighteen again indicates a very different perception of what takes place than what Sgts. Lean and Paulson and I observed when viewing the tapes. The drawing of the map is in my opinion a casual attempt by Mr. [REDACTED] to assist the psychologists in gaining an understanding of the area in question because they are unfamiliar with the Lower Mainland. They ask Mr. [REDACTED] to speculate on where bodies could be hidden and he tries to, despite showing almost no ability for creative thought throughout the entire interview. The psychologists feed him with what they hope he will say and it is ineffective.

0202

Paragraph nineteen again strikes me as irresponsible. I agree there are interesting aspects to Mr. [REDACTED] behaviour in these interviews which need to be further investigated, but to say he is responsible with no evidence or admissions is amateurish and irresponsible.

Paragraph twenty is incorrect. Perhaps Det/Csts Fell and Wolthers do not understand that prior to the formation of the MPRT in May, 1999, only two investigators had been working on thirty-one files. There was not a failure to do these tasks, but an inability to do them due to time constraints. There was one STW's residence that was not checked because there was some dispute between Det. Howlett and the Portland Hotel staff as to whether the effects belonged to the MP.

Det/Csts Fell and Wolthers were brought in to assist with the overall workload in the MPRT, not only to investigate Mr. [REDACTED]. In fact, those outstanding tasks were assigned to Det/Csts Fell and Wolthers in August 1999. Seven persons of interest identified by me through my and Det. Howlett's investigation of the missing persons files were assigned to Det/Csts Fell and Wolthers for location and interview. The first of these was assigned August 30, 1999, the remainder on October 5, 1999. Not one of these parties has been located or interviewed by Det/Csts Fell and Wolthers. I have asked repeatedly whether they had located and interviewed these parties, the answer was always no. Finally I wrote the seven names on the white board in the MPRT office under Det/Csts Fell and Wolthers names with instructions.

Paragraph twenty-one is both condescending and insulting to the Missing Persons Section and the MPRT. I believe the work present in the thirty-one missing persons files speaks for itself in response to this point.

As for paragraph twenty-two, that is incorrect and again shows an arrogance and a lack of understanding of both the mandate of the MPRT and the role of the File Coordinator. The MPRT has forwarded numerous tips and information to the appropriate sections of both the VPD and outside agencies for follow-up, and where appropriate, arrest.

Paragraph twenty-three is correct in that such an unusual investigation requires that unusual steps be taken. Having said that, Det/Csts Fell and Wolthers offered very little in terms of technically proper investigative techniques. If Det/Csts Fell and Wolthers consider ignoring the Charter of Rights and Freedoms, sneaking around behind your teammates' backs and failing to properly conduct the technical aspects of an investigation examples of innovative police work, then they have succeeded. They are correct in saying the other members of the MPRT did not employ such "innovations".

Paragraph twenty-four again raises something that I am unaware of. I do not know which suspects Det/Csts Fell and Wolthers are referring to since they continue to be convinced beyond any doubt Mr. [REDACTED] is the only person responsible for the missing women. This paragraph does raise another issue: I have asked Det/Csts Fell and Wolthers repeatedly if they have considered preparing a DNA warrant for Mr. [REDACTED] from the time his throwaway sample was [REDACTED]

They have repeatedly said there is no need for it, which I advised them is not the case. I believe now that Det/Cst Trowski has suggested it, they feel it is a good idea.

Another issue with respect to DNA testing is that I believe Det/Cst Wolthers has been offering to test other jurisdictions' samples on our budget. I made it clear to him that was not the procedure for such testing, but I have no idea whether he took my advice or not. I have raised this concern with Sgt. Field.

Paragraph twenty-five again illustrates the inability of Det/Csts Fell and Wolthers to face the real issue: the errors made on this file, the inability to take constructive criticism from experienced members, an unwillingness to include the MPRT in decision-making and a clear attitude of deception in terms of information sharing.

Quite frankly, if personality conflict were the issue here, I would have requested that myself and Det/Csts Fell and Wolthers part ways eight months ago. I welcomed them with a professional attitude and believe I began with a willingness to see this working arrangement succeed. I have endured their condescension, their constant criticism of the investigations done by both VPD members and those from outside agencies, their overestimation of their own investigative abilities, their inability to manage evidence collection and the taking of statements, their lack of compassion for these women and their families, their repeated bigoted comments and their inability to take direction from both myself and Sgt. Field.

I feel I have coordinated this investigation to the best of my ability with few resources. The MPRT has tried to maintain open minds as to the fate of these women and the people who could be responsible for their disappearances. The MPRT has been diligent in its pursuit of all aspects of this missing persons investigation. I find it regrettable that Det/Cst Fell and Wolthers have chosen to take valuable time away from this investigation with their baseless allegations and unfounded criticisms.

Sincerely,

*[Signature]* 1621  
Det/Cst Lori Shenher

File Coordinator - Missing Persons Review Team

00-05-17.

*Noted.  
Separate response attached  
JL Field Sgt 88*



0204



**VANCOUVER POLICE DEPARTMENT  
INVESTIGATION DIVISION  
SPECIAL INVESTIGATION SECTION**

**Date:** June 13, 2001  
**To:** Detective Scott Driemel  
Media Liaison  
**From:** Inspector Barbara Morris  
**Subject:** Media reports

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I have prepared observations about the recent media allegations regarding the conduct of members of the Vancouver Police Department Vice Squad and sex trade workers. Included in these spurious allegations are defamatory inferences that the Sexual Offence Squad investigations of sexual assault complaints with sex trade worker victims are less than adequate.

I offer the following:

- ◆ SOS is unable to provide statistics of assaults involving sex trade workers. We investigate all allegations of sexual assault in a fair and impartial manner regardless of who the victim is. All cases are aggressively investigated and, where the evidence exists to support a charge, Reports to Crown Counsel are submitted.
- ◆ Over the past year, several cases have been investigated where the suspect represented himself to be a police officer. These complaints have been relentlessly pursued and upon identification and charge of the suspect, this has proved to be untrue. These suspects go so far as to have police equipment and paraphernalia in their 'rape kit' that they carry with them.
- ◆ SOS Detectives have aggressively pursued predatory sex offenders who target sex trade workers and obtained Dangerous Offender status. The recent case of POI111 POI11127 began with the sexual assault investigation involving a sex trade worker.
- ◆ SOS Detectives work extremely closely with support groups and community agencies to assist sex trade worker victims as they go through the investigative process. They are sensitive to substance abuse needs that the victim may have. During the course of the investigation, Detectives will, of their own volition, come in on a court day at 0600 to pick up the victim, make sure she has breakfast, take her



0205

to court and stay with her while she waits to testify, and escort her home at the conclusion. Victims are often on the stand for several days and the Detectives do not hesitate to assist them. This occurs for both the preliminary hearing and Supreme Court trial.

- ◆ PACE presented a request to the Vancouver Police Department to identify a sex trade worker liaison officer. I prepared a report that Inspector Melymick concurred with disputing the need for such a position. The duties described are either currently being done by members in various assignments or are not viable. Those that are not viable are simply outside of the expectations of what a police officer in that position would do or are unrealistic outcomes. For example, one of the duties was to investigate complaints against police members. This is an IIS duty. Unrealistic outcomes are articulated as reducing random attacks on sex trade workers. It is a quantum leap that a liaison officer working with sex trade workers would deter predatory offenders from random acts of violence.
- ◆ I made appointments to speak with Mr. Cler-Cunningham following their proposal being denied. He cancelled these appointments and did not reschedule them.

The Department did not accede to this request and now defamatory, libellous allegations have been made that question the integrity of the Vancouver Police Department. This is veiled by the allusion to a study that must, at best, rely on anecdotal information that can be neither proved nor disproved. Members of the Investigation Division demonstrate a commitment to serve the City of Vancouver with loyalty and dedication to duty that is above reproach. It is reprehensible that such spurious allegations should be levelled against these investigators who are forceful and uncompromising in their pursuit of violent offenders.

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Inspector Barbara Morris  
I/C Special Investigation Section

[ Evenenand - 01E-1388 22040200 : 14:33:04 : BOX 143 : USUR02 : 1023 ]

0206

VPD 15(38)

VANCOUVER POLICE DEPARTMENT  
MISCELLANEOUS AND SUPPLEMENTARY  
REPORT

PAGE 1 OF 2

BULLETIN ☐ CRIME ☐ INFO ☐ FILE ☐CASE NUMBER  
99-205972

## OCCURRENCE INFORMATION

TYPE OF OCCURRENCE/OFFENCE

SUS PERS

YEAR OCC.

2

DATE OCCURRED

YEAR-MONTH-DAY

99/09/10

TIME

0445

LOCATION

Salsbury/E.Hastings

TYPE OF PREMISE

street

TO

DATE INV.

YEAR-MONTH-DAY

99/09/10

TIME

0445

## VICTIM

SURNAME

DOB Y-M-D

ADDRESS AND POSTAL CODE

RES PHONE

GIVEN

AGE

BUS PHONE

## REPORTER

SURNAME

DOB Y-M-D

ADDRESS AND POSTAL CODE

RES PHONE

On View

GIVEN

AGE

BUS PHONE

ADDITIONAL - VICTIM ☐ REPORTER ☐ SUSPECT ☒

SURNAME

DOB Y-M-D

ADDRESS AND POSTAL CODE

RES PHONE

GIVEN

AGE

BUS PHONE

SUSPECT DESC

RACE

Asian

SEX

M

HT

5'5

WT

125

BUILD

slim

HAIR

Blk

EYES

brn

GLASSES

contacts

COMPLEXION

olive

CLOTHING/ACCESSORIES/FEATURES

Birthmark upper L back, scar RUA

DL

## NARRATIVE

PC's observed SUS stop and pick up a local working girl at the S/W corner a/l. PC's pulled alongside SUS VEH: ARR708, 1993 Toyota Corolla tan in colour. Working girl got out and left. SUS stared blankly ahead, not moving. PC 1741 got out to talk with SUS, and requested SUS's DL and Insurance.

SUS was dressed in jeans (button fly undone), cotton jacket, black wool toque, and black wool gloves. As SUS reached for Insurance papers in the glove compartment, PC 1741 was able to see that the back of the SUS's toque had a slit in the rolled band portion. PC 1741 then observed a small duffel-bag behind the passenger seat. Plainly visible in the bag was the handle and partial blade of a large butcher knife.

SUS was told to step out of the vehicle, which he did without incident. A cursory search found that SUS was wearing women's black nylons. SUS stated he was wearing them because it was cold (the weather was mild). SUS's toque rolled out into a homemade balaclava, complete with eyes/nose/mouth holes cut into the fabric. SUS had a \$20 bill, and a condom in his left front pants pocket.

A further search of the duffel-bag resulted in the following property seizure:

- 1) 9" bladed butcher knife marked "Küchen Expert Super Doll", with wooden handle
- 2) one pair of silver handcuffs
- 3) one roll of 3M Tartan 3690 plastic Duct tape
- 4) one Mini-Mag flashlight (working order)
- 5) one flesh-tone bra marked "Wacoal A70"
- 6) one cream and green dress marked "Max Collection M"
- 7) one blue duffel-bag marked "LeSportsac"

Also seized:

- 8) one black wool balaclava marked "Baxx"
- 9) one pair of black wool gloves

Items tagged to Property Office.

01/22

Cst Alister

As per P. 2, this suspect advises he volunteered at the Chinatown CPD. Please ensure / if he is a volunteer / that he is removed. As this investigation is ongoing (Kenny Worek et al) pls do not disclose the contents of P. 1.

A/S/Sy/Red

DATE OF REPORT (Y-M-D)	QUALITY CONTROL	DATA ENTRY	DISTRIBUTION
99-09-10			2 3 4 5 6 7 8 9
INVESTIGATOR	RANK	PH	TRABOD
James	PC	1741	2/5
ACCOMPANIED BY	RANK	PH	
Montague	PC	1723	

[ Evt/handed - 014-1388 20040209 : 14:33:47 : Box 143 : 0306661 : 1523 ]

VPO 21(89)

VANCOUVER POLICE DEPARTMENT  
CONTINUATION REPORT

0207

PAGE 2 OF 2

## Miscellaneous and Supplementary

CASE NUMBER  
99-205972

## OCCURRENCE INFORMATION

TYPE OF OCCURRENCE

SUS PERS

VEHICLE

VICTIM

GIVEN 1 GIVEN 2

## NARRATIVE (CONT'D)

SUS was questioned as to why he had these items; his story about each item changed and conflicted as the investigation continued. SUS stated that he was wearing nylons because he had been down on Davie St. in the gay bars, and that he liked to "play" with the boys in the clubs there, but that he wasn't gay. SUS also stated that he was at a/I with a working girl because he was interested in asking her what she was doing. SUS stated he used the balaclava for skiing, the butcher knife for the Sushi he ate earlier, and the bra/dress for "playing" in the gay clubs.

SUS also advised that he used the handcuffs because he volunteers at the Chinatown CPO and that sometimes he has to hold someone for Security.

PC's phoned the R.O. of the VEH, [REDACTED] (SUS's mother). Mrs. [REDACTED] had no idea that her son was out with her car, and that he didn't have permission. Mrs. [REDACTED] did not want to pursue charges of TAWOC. Mrs. [REDACTED] advised that SUS also did not have permission to have her nylons on. Mrs. [REDACTED] appeared quite concerned and cooperative, she stated that SUS is a "bad boy", and that she doesn't know what to do with him. Mrs. [REDACTED] was advised not to let SUS have access to her vehicle in the future, which she agreed with wholeheartedly.

SUS was released at the scene with no charges pending. SUS was advised to go home immediately with his mother's vehicle, as she would phone 911 if he hadn't returned in 45 minutes.

SUS was eerily quiet and cooperative throughout the investigation. At no time did he appear to be feeling concerned, or guilty for his situation. SUS gave PC's the "creeps".

A polaroid was taken of SUS at the scene. SUS is 10-10 both ways.

\*\*\*\*\* Please distribute Copy of report to:

Vice  
Missing persons Squad  
Insp. Beach,  
Recruiting  
D2 Patrol board

INVESTIGATOR	RANK	FIN	INSD	ACCOMPANIED BY	RANK	FIN
James	PC	1741	2/5	Montague	PC	1723

0208

M W T F - 1/16

**Police Board Meeting, 02.05.15**

This report is being provided to you in response to the constant onslaught we seem to face in the media around the need for a review, an inquiry, or some such process, because we have not acted appropriately around the missing women investigation.

I want to provide you with some context, and some insight into the persons that are constantly relied upon by the media in their various reports, in order to put some concerns you might have to rest.

I'll begin in March, 1997. [REDACTED] a sex trade worker, is stabbed a number of times by William Pickton, on his property, but manages to escape and is picked up by a passing motorist. Eventually, Pickton is charged with Attempted Murder. The investigating agency is the Coquitlam RCMP.

Pickton's charges are later stayed by Crown Counsel. We, the VPD, had nothing to do with this investigation. It was a matter handled entirely by the Coquitlam RCMP Detachment. The lead investigator from Coquitlam, at that time, is a Corporal Connor.

In July, 1998, in the face of increasing numbers of sex trade workers being reported as missing, Detective Constable Lori Shenher is assigned to the Missing Persons Unit, and begins to work alongside the incumbent, Detective Al Howlett.

About a month later, Det/Cst. Shenher meets with Cpl. Connor and is advised of the Coquitlam investigation around Pickton. Det/Cst. Shenher is in the midst of an investigation into the disappearance of Sarah DeVries and has located a number of tips.

One source of information is believed to be POI1585 an associate of [REDACTED]. Both are "johns" - customers of sex trade workers. POI158: [REDACTED] is a known customer of CI-VIC [REDACTED]

In September, 1998, a working group is formed, co-chaired by (then) Inspector Greer and (then) Detective Inspector Rossmo, to examine what steps have been taken, and what ought to occur, with respect to the missing womens' investigation. Members of the group include Inspector Biddlecombe, Sergeant Field, Det/Cst. Shenher, and Constable Dickson.

In February, 1999, investigators from the Provincial Unsolved Homicide Unit, the Coquitlam R.C.M.P., and our own Major Crime Section, including the Missing Persons Unit, meet at 312

6209

Main Street to discuss Pickton. It is agreed to "blitz" the DES with photos of him. Some eighty sex trade workers are interviewed about Pickton – none admit to knowing him.

In April, 1999, Sergeant Field writes a report, #9921, to the Vancouver Police Board outlining what investigative measures have been taken and what strategies are being planned. The Board agrees to post a reward for information about the missing women – 31 at that time.

At the same time, following a multi-jurisdictional agencies' meeting, R.C.M.P. Special "O" were engaged to conduct surveillance of Pickton. There was nothing of significance from over a week of surveillance.

Throughout the next few months, more people are assigned to the working group. District Two provides Cst. Dickson, Homicide sends Detective Lepine and Det/Cst. Chernoff, Det/Cst. Clarke is assigned from District Two, and Ms. Dorothy Alford is assigned from the Robbery Squad to provide SUISS support.

In June, 1999, Detective Constable Rossmo files his report that, essentially, provides his opinion that one or more serial killers is responsible for some of the missing women, but, since there is no physical evidence of a crime scene or disposal site, geographic profiling can provide no more information for investigators.

Two more investigators, Det/Cst.s Fell and Wolthers, are added to the review team.

In July, 1999, Det/Cst. Chernoff obtains a confidential source that gives information about a homicide. This information, once analyzed, is related to Pickton. A week after meeting this source, Det/Cst. Chernoff, and numerous others from the VPD, meet with Coquitlam R.C.M.P. and the Provincial Unsolved Homicide Unit. As well, Det/Cst. Shenher participates in an *America's Most Wanted* segment.

Shortly thereafter, R.C.M.P. Special "O" conduct surveillance of Pickton again, but still no significant activity noted.

In August, 1999, another meeting occurs between VPD, Coquitlam, and P.U.H.U. This leads to the formation of the Missing Women's Task Force some months later.

0210

**Some of the prolific parties constantly cited in the media:**

[REDACTED]

CI-VIC "john"; an associate of POI1585 paid  
CI-VIC to [REDACTED]; [REDACTED]  
missing women

POI1585

Another "john"; associate of [REDACTED]; advised Det/Cst.  
Shenher that there was something weird going on at the  
Pickton farm; [REDACTED]; was  
also told to avoid the media as he was a confidential source  
but has ignored that advice

Ernie CREY

Aboriginal person; brother of Dawn Crey – missing since  
Nov 2000 (reported 6 weeks later); disowned his sister  
years prior to her disappearance because of her drug  
addiction and sex trade; only recently has he become a  
grieving brother; orchestrated a press conference at the  
memorial at the Pickton site in an attempt to obtain funds  
from the federal government; invited Freda Ens to join him  
on the podium when he was planning to characterize the  
situation as an "aboriginal womens" issue; Freda declined  
since only 16 of the women are aboriginal and, according  
to Freda, this is a womens' issue, not a race issue; the next  
day a scathing article was written in the Province

Sandra GAGNON @ HENRY

Janet Henry's sister; has significant psychiatric  
problems; on at least one occasion, she was picked  
up from the Maple Ridge Hospital's Psychiatric  
Unit by the media, driven to the memorial, and an  
interview conducted

The DRAAYERS

The foster parents of Serena Abotsway; involved in some  
controversy years ago with the Ministry of Human  
Resources including the seizure of their foster children;  
may have "an axe to grind" with government

0211

**Kathleen HALLMARK**

Helen Hallmark's mother; Helen was last seen in June, 1997, and was reported missing in September, 1998; OI

**Dr. Kim ROSSMO**

Former VPD employee; filed an unsuccessful civil suit against the Board and DCC Unger around his departure from VPD; constant theme is that he predicted a serial killer or killers responsible when most already agreed with the same premise, but wanted him to provide more specific information – but he was not able to do that

0212

**ADMINISTRATIVE REPORT**DATE: 00-02-14BOARD MEETING: 00-02-23BOARD REPORT #: 0012

TO: Chair and Members

FROM: DCC Brian McGuinness

*SUBJECT: Missing Persons Review Team and Home Invasion Task Force*

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**PART A****RECOMMENDATION:**

That the Vancouver Police Board receive as information Report #0012 as an update on the Missing Persons Review Team and the Home Invasion Task Force.

**PURPOSE:**

To update the Board on the progress of the two investigations.

**POLICY:**

There are rewards of \$100,000.00 related to both the Missing Women (Expires May 1, 2000) and Home Invasions of the Elderly (Expires Feb. 24, 2000).

**BACKGROUND:****Missing Persons Review Team**

A meeting between the MPRT, Chief Coroner, the Ministry of Health, the Public Trustee, Glenhaven Funeral Home, and the VPD Information and Privacy Unit was held on December 21st.



0213

MEDICAL

on

Discote

As a result, the Chief Coroner, Mr. Larry Campbell will be assisting the MPRT with our inquiries with the other Provinces. Many of our inquiries have not been acknowledged, some have requested funding before they proceed and others have refused. Mr. Campbell will be using the Coroner's Act to obtain the information we require. A number of other loopholes in various systems have been identified and will be addressed in a final report at the conclusion of the investigation.

The Chief Coroner's Office is also in the midst of conducting the collection of the medical records of the missing women from Lower Mainland hospitals, via the Coroner's Act. We do not anticipate this will result in a huge amount of investigative work, but will provide some new information, which could be helpful.

Our meeting with representatives from the health care field confirmed there are holes through which these women could fall if they die in hospital using false identification. If the person dies in hospital after twenty-four hours, they are not fingerprinted and no one in the system from the hospital to Glenhaven Funeral Home would question the identity if identification was presented. This obviously poses several problems for us.

We are almost finished our manual search of the files at Glenhaven Funeral Home.

Approximately 10 new missing women (fitting the profile) were reported to the MPRT in 1999. All of them were located within 2 weeks of the initial police report. We believe this is due to quick reporting by the public and the temporarily improved resources of the police. We have no new missing women to add to the original list since January of 1999.

Our initial list of 31 missing women remains at 27. (2 DECEASED)  
(2 ALIVE)

SUISS (analytical database) (SPECIAL INVESTIGATIVE UNIT SUPPORT SYSTEM)

There is still a lot of information to be entered. At this time we will be looking at ways to further analyze the volumes of data we have collected. We will also be looking at ways other police agencies can make use of the information we have collected on "persons of interest." We would estimate we need another three to four weeks to bring our SUISS entries up to the present.

#### Found Bodies/Parts

Det/Cst Dan Dickhout has finished his investigation in cooperation with the forensic Coroner Chico Newell. No other women were identified. There is only one outstanding unidentified body and it does not fit our criteria.

We have DNA on 22 of the 27 missing women. One other has been requested and the RCMP are collecting the sample for us in Prince Rupert. Those remaining may be

difficult for various reasons ranging from adoption to unwilling family members, but we are trying to complete this.

#### **Persons of Interest**

We now have approximately 40 photos of subjects that have been brought to our attention through various investigations. These will be shown to the Sex Trade Workers to see if there are any particular men that need closer examination. The Bad Date list from DEYAS for the last 4 years is also being analyzed for repeat offenders.

#### **Current Status**

We attended a meeting at E Division Headquarters with members of the RCMP Geographic Profiling Section. It included their members investigating the unsolved homicides of three women found in the Agassiz area. These women were Tracy OI and OI and all were drug-addicted sex trade workers last seen in the Downtown Eastside of Vancouver.

Several persons of interest were discussed.

We agreed that we would attempt to identify those registered owners from our Bad Date Sheets who live in the Fraser Valley area, drive some type of four wheel drive, and have at least one entry on a Bad Date Sheet. An attempt will also be made to form a list of those males in custody, past and present, in correctional facilities north of the Fraser River near the body dumpsites. We will also try to gather information on those prisoners who work on forestry crews in the area. Once all of these names are entered into SIUSS, we will try to find some links.

We were also told that Abbotsford has a large number of persons of interest from the Driver Investigation entered in SIUSS, and DNA samples for over one hundred of them. It was agreed that this sort of information has not been utilized to the fullest and there are several other unsolved prostitute homicides that should be looked at by our group, but time and resources have been limited.

The RCMP are going to submit a proposal to their boss, Chief Superintendent Gary Bass, asking for funding and resources for the following:

- to attempt to profile the suspect or suspects
- re-open the Picton file
- assist with SIUSS data entry and analysis
- improve coordination between the unsolved prostitute homicides and the missing women from the Downtown Eastside
- propose a joint forces task force
- failing funding from the RCMP, they are prepared to go to the Attorney General.

The reward offered has not generated much in the way of tips.

0215

#### Home Invasion Task Force

Since its inception in February of 1999 there have been very few home invasion style robberies in the city of Vancouver. This is attributed directly to the fact that the task force has taken an aggressive approach to solving these crimes which incorporated a high profile media strategy, an extensive door to door campaign and interviews with several hundred possible suspects throughout the lower mainland.

Since September of 1995 there have been fifty-six home invasions of the elderly throughout the lower mainland. Two of those home invasions resulted in homicides. Of those two homicides, one still remains unsolved. The city of Vancouver has experienced a total of forty-seven home invasions of the elderly while Burnaby has experienced nine. It should be noted that the nine home invasions experienced by Burnaby were residences just across Boundary Road. In 1999 the city of Vancouver experienced ten home invasions.

Several investigative techniques were applied to this investigation which include the following:

- A door to door canvassing of 2600 homes in the city of Vancouver that fell within an area determined through geographical profiling.
- The examination of each and every stolen vehicle in the city of Vancouver within a 48 hour period of each home invasion.
- A telecommunications search warrant for cellular phone slights throughout the city of Vancouver to determine if there was any commonality to calls made at the termination time of each and every home invasion.
- An extensive review of all similar offenses or offenses of a suspicious nature within a 24 hour period of each home invasion.
- Consultation with four separate Forensic Psychologists, three from Simon Fraser University and one from the Ontario Provincial Police in an attempt to develop a psychological profile of the suspect(s).
- A Canada wide and western state bulletin published in several different law enforcement publications in an attempt to determine similar crimes in other jurisdictions.
- Extensive consultation with the FBI in Washington D.C. with respect to suspect footwear obtained from a variety of scenes.
- Consultation with the designated Criminal Profiler from the Royal Canadian Mounted Police.
- The examination of over 290 tips from a variety of sources including anonymous callers, outside agencies and Crime Stoppers.
- Numerous radio and television programs aimed at soliciting the assistance of the public with this investigation.

0216

- The examination and re-examination of DNA evidence located at just a few scenes of crime.
- A video display program positioned into local shopping malls aimed at encouraging the public to put forth suspects in an anonymous format.
- Direct consultations with major crime sections of every major police department across Canada in an attempt to surface suspects.
- The application of a SIUSS data bank to enter each and every tip that comes into the unit. This system allows the comparison of both suspects and incidents.
- A VICLAS entry of each and every offense for entry into the national database operated by the RCMP for violent crime.
- Interviews of in excess of 200 possible suspects whose names for one reason or another came to the attention of the task force.
- A social event for the victims of home invasions in an attempt to determine a common denominator amongst them.
- A full review of each and every victim's day to day activities including, drugs stores, doctor's, dentists, groceries, social events, relatives, garbage pick-up, home repairs, newspaper subscriptions, churches, organizations, restaurants, banks, public transportation, etc.
- A complete research of the Internet for any data that is in common to all of the victims.
- Bulletins to every police department in the lower mainland on footwear descriptions obtained from various scenes.
- Consultation with a Forensic Knot Analyst from the RCMP to examine each of the knots left in bindings of the victims.
- Brainstorming sessions with numerous investigators from various police agencies with both active and retired members.
- A complete time line and link analysis chart completed by a criminal analyst with the Vancouver Police.
- A coordinated review of all pawn shop reporting sheets within the city of Vancouver for a five-year time span.
- A full review of all occupants in the designated group homes within the city of Vancouver and municipality of Burnaby.
- A full review of all staff employed with home care companies offering assistance to palliative care patients.
- A review of all grocery delivery personnel employed by a variety of large grocery store chains.
- Installation of concealed cameras in local army surplus stores in the hopes of identifying individuals purchasing balaclavas.
- Forensic examination of dental impressions left in food items, bitten into by the suspects during home invasions by the Department of Dentistry at the University of British Columbia.
- Consultation with the United States Military Intelligence Department with respect to satellite imagery of the lower mainland on the nights of home invasion offenses.

0217

- Consultation with a senior criminologist from Simon Fraser University.
- A full review of all half-way homes and adolescent group homes within the city of Vancouver including the names of all occupants and their respective criminal records.
- An bolstering of manpower assignments to designated areas of the city where the highest concentration of home invasions were occurring.

These efforts have provided the task force members with enough evidence to lay charges with respect to <sup>five</sup> four separate home invasion robberies. The task force is presently awaiting DNA evidence with respect to two more home invasions and charges are anticipated in these. At present the task force is in the process of interviewing seventy suspect/witnesses who have been identified as part of a group that the task force confirms is responsible for several of the attacks. The offering of the reward for information leading to the arrest and conviction of those persons responsible for home invasions has literally generated no tips. To date, four individuals have been charged with offenses directly related to home invasions by the task force. The number is expected to grow in the very near future as anticipated forensic evidence is received for the RCMP lab.

#### DISCUSSION/ALTERNATIVES/IMPLICATIONS:

While both investigations will continue for a long time, the life of the specialised task force in each case is declining. If new information is not forthcoming I foresee the files reverting to the regular investigative units in the next couple of months.

AUTHOR: Inspector Dan Dureau, Major Crime Section

RESPECTFULLY SUBMITTED BY THE CHIEF CONSTABLE: \_\_\_\_\_

#### PART B

##### POLICY:

##### SCOPE & LIMITATIONS:

##### INFORMATION & MONITORING REQUIREMENTS:

##### EFFECTIVE DATE:

0218



**VANCOUVER POLICE DEPARTMENT**  
**INVESTIGATION DIVISION**  
**SPECIALIZED VICTIMS OF CRIME SECTION**

**Date:** 96-10-11

**To:** P. Battershill, Deputy Chief Constable  
Commanding Support Services Division

**From:** D.A. LePard, Sergeant 1107

**Subject:** Case Management Technology

---

Further to our recent discussion, I am preparing a report for the Investigation Division regarding the implications for our Department of the *Bernardo Investigation Review*, prepared by Mr. Justice Archie Campbell. Because of other duties, I don't anticipate I will have time to continue working on this report until at least November. However, as per our conversation, I thought it might be useful for you to be made aware now of Justice Campbell's comments regarding the use of case management technology in major investigations.

This issue is covered in pages 313 to 322 of the Campbell report, which I have attached for your information. Incidentally, many of the same issues Justice Campbell covered, including case management technology, were covered in the Major Case Management course I took at the CPC in May. Based on this training and my experience in the Investigation Division, I strongly endorse not only Justice Campbell's comments regarding technology, but his entire report, which I found to be extremely insightful, particularly with respect to the larger issue of major case management; effective case management software is only one integral piece necessary for the effective management of major cases. This point was also discussed at length in Justice Campbell's report, in which he strongly recommended training such as provided in the CPC Major Case Management Course.

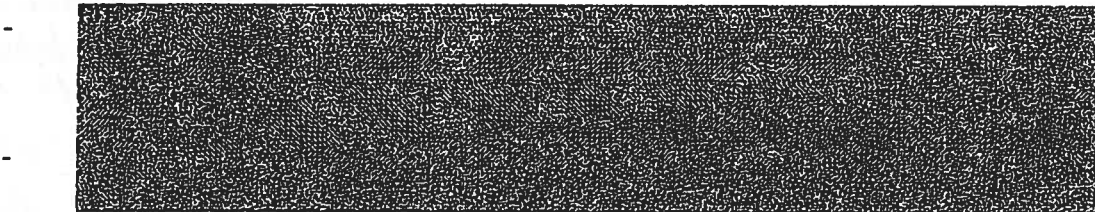
I have also attached a copy of a report on "Casefile!" prepared by a fellow student in my Major Case Management Course which you might find interesting. Casefile! is a highly regarded software system for case management. I also received a presentation from a London, Ontario Staff Sergeant who strongly recommended a sophisticated mainframe-based system that police department has adopted which sounded very impressive. I could

0219

obtain more information about this system if you are interested.

Finally, while at the CPC I also heard presentations on other interesting uses of technology that you might be interested in. They include:

- forensic animation;
- video mugshot systems (an excellent investigative aid I reviewed several years ago when I was in P & R, and that I understand is an option in our Cremm Des system that will hopefully be in place soon);



- the incredibly powerful Wescam plane-mounted surveillance camera system

I would be happy to provide further information on any of the items I have described above.

D.A. LePard, Sgt. 1107

-0220

**VANCOUVER POLICE DEPARTMENT****Operational Support Division**

Major Crime Section

99.07.06

**Date:** June 30, 1999

**To:** B. McGuinness, Deputy Chief Constable  
Commanding Operational Support Division

**From:** D.A. LePard, Sgt. 1107  
i/c Domestic Violence & Criminal Harassment Unit

**Subject:** *Request for Bulletin Notice Re Powers of Arrest*

*Sgt. Doug LePard*  
*Request approved, good*  
*initiative on your*  
*part. Please arrange*  
*through the Intranet*  
*procedure to have it*  
*published. Thanks*

*Brian Mc*  
*D/C*

As a result of my own observations and the observations of others in MCS, it has become apparent that some Operations Division members are unclear on aspects of their powers of arrest. Specifically, some members are confused by the difference between the threshold of "reasonable grounds," as set out in s. 495 of the *Criminal Code*, the higher standard required for a prima facie case (a prosecutable case), and the very high "substantial likelihood of conviction" charge approval standard set by Crown in BC. As a result, some members are reluctant to arrest when they do not think the evidence is sufficient to satisfy the Crown's charge approval standard, and this may compromise investigations.

A good example is a recent sexual assault investigation. The victim, a prostitute, alleged that she had been sexually assaulted at gun point then dumped out of the suspect's car. She was able to describe the suspect and his clothing, and obtained the vehicle's licence plate. The investigating PCs found the vehicle at the R/O's address, and found a male inside the residence matching the suspect's description. They also noted he was in possession of clothing matching the description. The male and the female R/O denied the vehicle had been away from the residence that night. The vehicle was towed for investigation, but the suspect was not arrested.

As the on-call NCO for SOS, I was later notified. I advised the NCO that the suspect should be arrested HPI Sexual Assault pending follow-up investigation by SOS, particularly because there was possibly a handgun outstanding (which was later recovered by SOS members). It became apparent that the arresting officer was uncomfortable with arresting the suspect, since he indicated in his report that he was "directed" to make the arrest by SOS.



The facts of this case clearly indicate there were reasonable grounds for an arrest. (if there were not, the arresting member should not have arrested since being given a direction to arrest someone does not in itself provide reasonable grounds).

I believe the following bulletin notice may be helpful to Operations members, and I am requesting it be published:

### **Arrest for Investigative Purposes**

It is entirely appropriate in some circumstances to effect an arrest when there clearly is NOT sufficient evidence to lay a charge. The authority for the police to arrest is set out in s. 495 of the *Criminal Code*. Unless found committing, the standard is that there be reasonable grounds to believe the person has committed an indictable offence. It is not necessary that there be a substantial likelihood of conviction, or even a case sufficient for a charge to be laid.

The Supreme Court of Canada, in *R. v. Storrey* (1990), 53 C.C.C. (3d) 317, S.C.C., specifically examined the issue of effecting an arrest where there was insufficient evidence to lay a charge. The case involved a robbery investigation where the investigating officer hoped to gain further evidence as the result of making the arrest. The Court stated as follows:

. . . [t]he police officer need not demonstrate anything more than reasonable and probable grounds and specifically is not required to establish a *prima facie* case for conviction before making the arrest . . . Following the arrest there was nothing improper in the officer continuing the investigation. The essential role of the police is to investigate crimes. That role and function can and should continue after they have made a lawful arrest. The continued investigation will benefit society as a whole and not infrequently the arrested person.

Similar comments were made in the *Report of the Aboriginal Justice Inquiry of Manitoba [into] the Deaths of Helen Betty Osborne and John Joseph Harper*. The two Commissioners, an Associate Chief Justice and an Associate Chief Judge in the Manitoba courts, were critical of the police for not arresting, as an investigative technique, a suspect in the murder of a young Native woman, even though there were insufficient grounds for a charge. The Commissioners stated as follows:

We presume that the police refrained from arresting any of the suspects because they did not believe they had sufficient evidence on which to base a charge, and we agree they did not. On the other hand, police may arrest if they have reasonable and probable grounds to suspect the involvement of an individual in an offence. Arresting someone and taking him or her in for questioning is a well-established police practice. It is a

0222

3

valid investigative technique and we do not know why it was not employed in this case.

In summary, members are reminded that the Crown's charge approval standard in no way reduces their power to arrest where reasonable grounds exist. The charge approval policy applies only to those circumstances where an investigation has been completed and charges are contemplated.

D. LePard, Sgt. 1107

99 June 30

A/Insp. Dureau

I agree with Sgt. Lepard's rationale and request for a bulletin notice. Recommend approval

A/Staff Sgt

Paul Harbinder.

DEC MCGUINNESS

I ALSO AGREE THAT THIS IS AN IMPORTANT ISSUE. THIS IS A GOOD START AT AN EDUCATION PROCESS. TRAINING SHOULD ALSO RECEIVE THIS IN ORDER TO FACILITATE UPDATING IN CYCLE TRAINING.

Dan Dureau A/INSR

*Author N/K.*

0223

05/19/99 4:10 PM

**Brainstorming Session**Notes from meeting May 13<sup>th</sup> 312 Main St, boardroom.**Present:**

Geramy Field			
Bev Zaporozan	BBY RCMP	294-7654	650-4591
Ron Powell			806-2402
Al Howlett			631-7489
Stu Cunningham			667-4565
Brock Giles			641-0769
Barry Pickerell		717-2651	
Kim Rossmo		717-3247	978-0664
Neil Trainor	National Crime Faculty	UK 717-3248	
Raymond Payette		717-2678	601-7132
Oscar Ramos			975-6241
Don Smith		717-2586	801-3824
Lori Shenher			601-7890
Keith Davidson	RCMP Crim Profiler	264-2949	977-6654
Axel Hovbrender		717-2638	905-8388
Dan Dickhout		717-253	205-6332
Dave Dickson		687-1772	686-7523
Doug LePard		717-2354	801-0344

**Representation from:**

DISC  
 VICE  
 RCMP BBY  
 Criminal Profiling  
 Homicide  
 SOS

Intro by Sgt Field

Overview by Lori

Suggestions re publicizing the photos commercially on bill boards by sponsors.

Analysis of last 4 years of DEYAS bad trick list.

Analysis of similar police calls

Who has previously used services?

Large amounts of cash or drugs would get them anywhere

Enquire about other investigative techniques used by other departments

Re-examine other dump sites NV, Pemberton, Fraser Valley

Acc I file re hooker run over in Bby?

0224

Compare known victim list to previous homicides

Profile of offender - Davidson  
 Analysis - to be identified  
 Site exam - volunteers, MCS, recruits  
 ID con walk up types - DISC

0225



**VANCOUVER POLICE DEPARTMENT**  
**Operational Support Division**  
**Major Crime Section**

**Date:** May 18, 1999  
**To:** Inspector Fred Biddlecombe  
**From:** Sergeant #55 G. Field,  
Homicide Squad - Team 2  
**Subject:** Assistance Requested - Missing Persons

Please see the attached Action Plan put forward by Det/Cst Lori Shenher. Her report outlines a number of approaches to be considered with regard to the investigation of missing women from the downtown eastside. A number of the items are currently underway and being attended to by Det/Cst Shenher, Det. Al Howlett, or Cst. Dave Dickson. I am also assisting in coordinating and overseeing the direction of the investigation.

The majority of the investigation, which began in July 1998, has centered on re-examining the files of missing persons that were believed to be prostitutes. The focus on this part of the investigation was to try and determine the whereabouts of any of the missing women and locate and interview any other witnesses or persons that may have further information. To date, we have exhausted all victim-based enquiries. In spite of the tremendous amount of publicity these cases have received, we have virtually no new information regarding the disappearances. Only one of the original 21 missing prostitutes listed has been located.

As you are aware, statistical analysis is being conducted to determine the likelihood of these women being the victims of a homicide. A meeting last week involving members of the Homicide Squad, Sexual Offence Squad, the Vice Squad, the RCMP Criminal Profiling Section, and other interested parties discussed the possibility of one or more predators being responsible for the disappearance of many of these women. It became apparent that many of those present at the meeting believe this to be a strong possibility, which needs to be explored more fully.

As a result of the exhaustive nature of the initial investigation, I am supportive of the need to re-focus the investigation and conduct it as a suspect based one. There are a number of possible targets that have previously been identified and are currently under investigation. Some of these suspects require more intense examination and timeline

comparisons to our missing women. Re-examination of the sites of previously located prostitute homicide victims and analysis of existing homicide files needs to be conducted. Many other tasks as identified by Det/Cst Shanher need to be addressed in a timely manner.

It is apparent the current resources attached to the Missing Persons Section will be inadequate if the investigation is to be conducted in a timely manner. Several recent developments including the posting of a reward, intense media pressure and the resulting tips that have come in have placed an added burden on the section. Delays in following up tips or investigating possible suspects could result in lost intelligence or possibly additional disappearances.

Det/Cst Shanher has outlined her concerns in her attached report entitled "Request for Assistance". I share her concerns and summarize her request with a need to acquire two more persons to assist with the investigation and the identification of an analyst to collate and analyze all the data relating to suspects as well as assist in file management. Sgt. LePard from the Home Invasion Task Force has advised me, that he may be releasing one of his members because of the downsizing of their investigation. I have also learned that Sgt. Bill Emerslund, who participated recently in one of the area searches and has completed the Forensic Anthropology Course at BCIT, is due to be transferred from the PIC back to Operations. Cst. Dan Dickout has also assisted with many enquiries in his capacity as Coroner's Liaison and is interested in a future position within the Missing Persons Section. These are all possible sources of assistance that could be examined further. The resources of an analyst currently being used by the Home Invasion Task Force could possibly be extended to include our needs for analytical assistance.

I offer these as suggestions only at this point and await your concurrence or direction.

The need for additional equipment has also been noted on the original action plan report. The vehicle that has been loaned to the Section will be returned to the source very shortly. Therefore, a full time vehicle assigned to the section and a cell phone are imperative.

Submitted for your consideration.

*Geramy Field*  
Sergeant Geramy Field  
Homicide Squad

*Prop. Hiddlecombe 99-05-18*

*I recommend in principle the attached report, however some discussion should be had with the Home Invasion Task Force.*

0227



**VANCOUVER POLICE DEPARTMENT**  
**Investigation Services Division**  
**Major Crime Section**

**Date:** August 25, 2000  
**To:** Inspector Doug LePard  
**From:** A/Insp. #55 G. Field,  
 Major Crime Section  
**Subject:** Staffing Request Study

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 ABOUT  
 WITNESS

PROTECTION UNIT

Since 1993, a number of changes have occurred during the course of investigations conducted by the Homicide and Robbery squads. The end result of the changes has been a significant increase in the time spent investigating and preparing cases for court. The following is a list of these changes.

**HOMICIDE SQUAD**

**Disclosure Issues** - The demands placed on investigators as a result of the Stinchcombe decision (1991) are huge. Although the obligation may be on Crown to disclose what is necessary to Defense, the actual burden of obtaining and producing it for Defense has fallen onto the shoulders of the police. With regard to homicide cases, this obligation has been absorbed by the investigators themselves and has resulted in an enormous increase in the amount of time spent on disclosure requirements as well as BfD Crown requests.

Some examples of what is now required:

- Copying of video tapes (live time) very time consuming and now they want copies of the audio tapes as well
- all notebook entries
- all information relating to informants
- all source debriefings
- all tips regardless of how useless they may be
- if a file is referred to in another case, then that case must be fully disclosed
- all affiant material
- in a wire tap case, all other wire referred to from any other related case
- operational plans
- all surveillance notes

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- identity of informants
- proofing transcripts (from transcribed audio tapes) for all statements deemed important enough by Crown or Defense.
- analysis of cell phone records
- if a photo line up is used, Defense are now requesting a color reprint which must be done off site (not black and white as previously)
- all photos taken, not just ones used in evidence

One example of the volume of evidence produced and required to be replicated for disclosure, was a 9 week homicide investigation (considered very short) that produced 11 binders of material. This did not include wiretap.

Basically they want everything, even if it is remotely related, as opposed to that which is relevant to the case.

**Witness Management-** as a result of the intensity and seriousness of the offences investigated by homicide investigators, witness management is crucial to most cases. There is an added burden placed on investigators to locate and serve subpoenas on all witnesses. This duty has been downgraded as a result of a lack of effort by less than enthusiastic 'process servers' to locate witnesses for interviews and court. Many of the people involved in homicide cases live on the fringe or are extremely mobile and it has become incumbent on investigators to keep these people on line or seek them out just prior to court appearances or interviews. We can no longer rely on Document Services to perform this function adequately or with the enthusiasm required to ensure the witnesses are served. Crown asks that the witness not only be found and kept available, sober, rested and off drugs, but that they be produced on short notice at any time over the extended period of a trial. Also, that the investigator try and keep the witnesses positive and cooperative while doing this. Repeated interviews may also be requested.

**Investigational Aides - video.** This includes the interviewing of all suspects and witnesses, (another Crown demand) but also the tremendous increase in video surveillance cameras in all public places. This has produced a whole new set of expectations with regard to the production of this type of evidence. The police department also absorbs the cost of this.

#### **Warrants:**

**Search Warrants -** There is an increasing demand for the use of search warrants. Information that was previously available upon request to an agency or public body now requires a search warrant. Examples are Telus, all cellular companies, BC Hydro, medical records, school records, drivers licence, etc..

**DNA -** This is another expectation in almost all homicide cases now. Previously it was a selective tool, but is now evidence juries expect to hear. DNA warrants can be hugely time consuming, depending on the length and complexity of the case. Defense has taken to



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vigorously attacking the Informations used to obtain search warrants in an effort to keep DNA evidence out. As a result, obtaining the warrants has become a lengthy process requiring extensive involvement by Crown before they will approve approaching a Judge.

**One Party Consents** - In the past, these documents were often two pages long. Today they are as complicated as a full Part VI. A recent One Party Consent for an Undercover Operation was 70 pages for the first document and 50 pages for the renewal.

**Cellular Phone Records** - Previously this information was provided through the one or two carriers in business. However, with expansion and competition within the industry, we are now required to produce warrants for these records. This includes second, third, fourth etc.. generation warrants.

**Part VI** - Many of our cases rely on wire tap evidence. Previously, summaries of calls and highlighted calls were produced as evidence. However, we are now required to produce transcripts of all calls. A recent case from 1996 that went to court in 1999, produced 67 binders of wiretap evidence alone.

#### Appeals

There has been a significant increase in the number of successful appeals being heard following murder convictions. The majority of these appeals are the result of an improper Charge to the Jury from the trial Judge and not from poor police work or Crown prosecution. The resulting retrial requires an even more daunting investigation by police. The whole original investigation must be put back together, along with Crown requests for additional witness interviews. Many of these witnesses have moved on to other unknown locations and must be tracked down and re-interviewed. Any new evidence that has arisen since the original trial must also be investigated. It is a given that all first degree and many second degree convictions will be appealed. The change is the increase in the numbers of successful appeals. Perceived Charter breaches (without regard to their impact on the "administration of justice") and small errors by trial judges in allowing statements or other evidence to be admitted will now result in overturned convictions.

#### Homicide Trends

Although the homicide rate over an extended period of time does not fluctuate greatly (26.82 per year or 2.23 per month) we do see trends emerge. The most recent trend is the high number of gang related homicides involving various ethnic groups, particularly East Indian, Chinese and most recently Vietnamese. They often relate to disputes within the drug trade, which presents its own set of investigational difficulties, but the main problem is the cultural and language barriers that have to be overcome. The Vietnamese people are extremely afraid to deal with the police on any matter. Many investigations drag on with known suspects free to re-commit because of the reluctance of witnesses to come forward primarily out of fear and retaliation. There is also a distinct lack of readily available translators not only for the initial homicide investigation but

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also for Part VI investigations. All these factors this lead to a more complex, protracted investigation. Ten-year homicide investigators can attest to the change in workload. A homicide investigation ten years ago would probably be a thick file folder. Today, even the simplest case is several binders if not several boxes of material.

#### Other duties

In 1994 2 investigators were added to the squad for a total of 14. With the increase in manpower, the Chief Constable mandated that the Homicide Squad would investigate any file he deemed as being high profile. Some of the additional duties imposed upon homicide investigators include all police shootings where injuries occur, serious attempt murders where death seems imminent, in-custody deaths, other cases assigned and requests from outside agencies to assist on their homicides. We are currently also handling a major case assigned to us from SOS and two from the Vancouver Jail because of the sensitive nature of the files.

Also in 1994, in response to a 1988 Audit review of the Homicide Squad, a 2 man unsolved homicide unit was created within the squad. This function has now been transferred to the Provincial Unsolved Homicide Unit. We second 1 Sergeant and 1 investigator to that unit. In addition we have 2 other investigator's paid positions assigned to that unit.

#### Task Forces

There has been an ever increasing use of homicide members in various task forces formed to deal with multiple homicide investigations. Some of these investigations involve secondment to outside agencies and in most cases they last for many months. In 1994, the Došanjh homicide investigation went on for 16 months and tied up 5 investigators. During that time, the remaining investigators had to deal with 30 more additional homicides. Recently we have had two task forces that have utilized homicide members for extended periods of time. Project Vortex was 6 months long and tied up two investigators in the wire room for 16 to 24 hours a day. There is a requirement that an investigator be in the room in case information regarding a potential hit comes over the wire. Project VooDoo was also 6 months long. In this case, 5 homicide detectives and one homicide sergeant were on-loan to CLEU for the whole time. This was a huge drain on departmental resources. The Missing Persons Review Team has been in place since July 1998. One homicide sergeant has been used to lead this task force on a part time basis (which should have been full time) since its beginning and two homicide detectives were added to the team in September 1999, again on a part time basis. This project is currently under review and following that review, we will be requiring additional investigators depending on the results. An upcoming OCA project will again be drawing manpower for an extended period of time to address the recent Vietnamese shooting homicides.

I was unable to determine how many solvable homicides are currently on hold due to a lack of investigative time and resources. I am aware of 3 approved Undercover Operations that are in line to be worked on when time permits.

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5

### Missing Persons

As a result of a higher than normal number of prostitutes being reported missing, a second investigator was added to the Missing Persons Section in 1998. The second investigator has been solely committed to the task force formed to look into this situation. One result of the task force has been a heightened public awareness of the need to report people missing as soon as possible. This heightened awareness and prompt reporting has led to the successful locating of 10 recently reported missing women. In the past, it would have been weeks or months before they would have been reported and an equally long period of time before they would have been located. These results have highlighted the need for prompt and thorough investigation in this area. Many of the problems that have arisen out of this office have been due to a delayed response because of minimal manpower.

### Analysis

With the advent of SUISS there has been an expectation of better analysis of crime and the volumes of information gathered in any given homicide, missing persons files, shooting, etc. The reality of the situation is that there are not enough trained analysts to provide the service we need to analyze the data. Input is one thing, but obtaining proper analysis is sadly lacking. This is due to a lack of follow-up training and additional staffing to provide this function.

### Major Case Management

In 1998 the Homicide Squad attempted to embrace the concept of Major Case Management. The first stage of this change in philosophy was to put 4 detectives and 1 Sergeant on-call and utilize an expanded Forensic Identification unit to 'hit' a new homicide as soon as possible in a team approach. Unfortunately, the remaining aspects of the Major Case Management Model have not been fully adopted primarily due to a lack of manpower required to assist in the early stages of an investigation. Recently a number of Major Crime investigators and supervisors received Major Case Management training at the JIBC. If this Department is committed to solving crime, they must embrace this philosophy. However, it is apparent that this will not occur without an increase in manpower somewhere within the Major Crime Section. Plans to alleviate the current configuration are currently being analyzed by Inspector Spencer.

Sergeant Geramy Field  
Team Two - Homicide

### ROBBERY SQUAD

The Robbery Squad's present mandate has been in effect since 1998 when responsibility for investigating assaults was handed over to the Patrol GIT's. The Robbery Squad was left with a contingent of twelve investigators and one NCO. Since 1998 there has been a great deal of

0232

6

change and listed below are issues that have had an affect on the workload and subsequent manpower. All of these issues have resulted in investigators being required to spend more time and resources on each investigation.

- Caseload increase; for example, financial institution robberies. In 1995 there were 141 compared to 248 in 1999.

1994	Financial	245
1995	Financial	141
1996	Financial	150
1997	Financial	126
1998	Financial	183
1999	Financial	251
2000	Financial	116 (up to 00-08-21)

- The use of DNA evidence is not only more commonplace it is becoming more and more an expectation by the judicial system for charges such as robbery, extortion, kidnapping and home invasion. The information to obtain for DNA search warrants can be very complex documents that take a considerable amount of time to complete.
- The whole disclosure issue in that we are required to produce and re-produce absolutely everything that is associated to the file whether it has bearing on the charges or not.
- The Crown is demanding more follow-up for each investigation after charges are laid such as disproving alibis, interviewing defence witnesses and locating crown witnesses.
- Marked increase in the use of cell phones in the commission of crimes requiring cell phone tracking of cell site locators, billing records etc. All of this information must be obtained by way of search warrant, which is very time consuming.
- An increase in the use of video identification of suspects by using forensic video comparisons has lead more search warrants. Also, it is expected that any potential video source in the area of a crime scene is seized and viewed, which can add a great deal to the workload.
- Impact of the Feeney decision and the added workload needed to affect an arrest..
- We have become a victim of our success in that the quality of crown counsel reports are such that Crown demands an extremely well detailed, in depth and professionally presented report in each instance. The average number of pages in a crown counsel report is steadily increasing.
- Computerization has already resulted in more information flow from outside agencies and as a result investigators are obliged to follow-up and prove or disprove more leads. With the advent of Prime BC and Versadex, it is expected that the Investigation Division will realize

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7

*an incredible increase in the amount of information that will flow directly from the Patrol Division. All of which will increase workload.*

In terms of overall manpower I feel we are understaffed for our present mandate. However if we were able to fill vacancies and staff a full twelve investigators, plus an analyst and a Clerk III we would be able to hold our own for awhile.

R. Stewart, Sgt. #725  
MCS Robbery

#### Summary

It would appear that disclosure issues, scrutiny from the courts and defense, and computerization are the main factors that have added to the amount of work required to investigate and prosecute major crimes. There have been huge increases in the workload without corresponding increases in staffing.

If you have any questions, please feel free to call Al Boyd, Bob Stewart, or myself.

---

A/Insp. Geramy Field  
Major Crime Section



**VANCOUVER POLICE DEPARTMENT**  
**Investigation Services Division**  
**Major Crime Section**

0234

**Date:** November 22, 2000  
**To:** Inspector Gord Spencer  
**From:** Sergeant #55 G. Field,  
Homicide Squad - Team 2  
**Subject:** Staffing/Reorganization

With regard to the current staffing and reorganization reviews that are taking place, it may be timely to consider the addition of another Sergeant within the Major Crime Section. The need for an additional Sergeant is due to a number of factors that have occurred primarily since July 1998.

**Staffing Responsibilities**

At that time, the Missing Persons Squad was increased by one full time Det/Cst, thus increasing the responsibilities assigned to the Sergeant i/c Team Two Homicide. That Sergeant is now responsible for their own team of eight investigators as well as the staff in the Coroner's Liaison and Missing Persons office (one Clerk III and 3 Det/Cst). The cases investigated in this office can run from the very routine to the very sensitive and high profile. It is necessary for a supervisor to stay on top of these cases in order to avoid a potentially embarrassing situation for the Department or a disastrous result from inaction following a missing person's report. By way of experience, many of the 'problems' that I have had to deal with in the last few years have arisen out of that office, partly because I have been occupied with on-going homicides or assigned to task forces.

The Sergeant i/c Team One has the responsibility of dealing with civilian staffing issues and the day to day SAP and work assignment issues such as various OTL, annual leave, sick leaves etc. There is currently three full-time and often additional temporary staff whose duties include secretarial work, answering telephone inquiries and transcribing interviews.

**Workload Responsibilities**

Other changes that have occurred relate to the workload and change of investigative policy within homicide. Since the last reorganization, this section is now without a Staff Sergeant. As a result, the majority of duties previously performed by the staff sergeant were downloaded to the

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sergeants. These duties are often administrative, troubleshooting, planning and resource allocation. In a nutshell, they are time consuming tasks. This has left the sergeant with less time to deal with the on-going investigative and team concerns as they arise. Many issues are brought to our attention regarding investigations, liaising with Crown Counsel, dealing with outside agencies and related requests that need timely responses.

In addition to the duties previously done by the Staff Sergeant that have been absorbed by the Sergeants, additional responsibilities were been taken on by the Inspector i/c Major Crime. It now appears that further responsibilities will be added to the Inspector's mandate which include overseeing the Ident Section and possibly and increased Robber/Major Assault Squad. The end result of this will be more work for the Sergeants within the section as it now stands.

#### **On-call Responsibilities**

The loss of the Staff Sergeant position has also resulted in one less NCO to share the on-call duties. Previously, we were on-call once every third weekend and now it is every other weekend. We are paid for on-call for the weekend although we are on-call for the whole week. The increase in time spent 'on-call' has a direct effect on ones 'quality of life'.

#### **Major Case Management**

Another issue is the approach this Department takes to investigating homicides and other major incidents. In 1998, Sgt Al Boyd and Inspector Biddlecombe conducted a major review of various other police department approaches to investigating homicides. This led the VPD to adopt the current format of a team approach. The team consists of one sergeant and four investigators. Although this is a step in the right direction, it falls short of the current training and philosophy taught by the Canadian Police College and is becoming the standard practiced by other major police agencies such as the RCMP and Toronto Police Service. The Major Case Management approach to major incidents is based on a true team approach, deploying investigators and maximum available resources for front-end loading in the first 72 hours. The philosophy embraces all aspects of an investigation from incident reporting, investigation, and data management to prosecution. The MCM model has shown that time and resources spent during the initial stages of an investigation pay off with higher solve rates, greater success in prosecution, less burn out of resources and decreased chances of problems arising or litigation being commenced due to delays or improper investigations. Sergeants are an integral component of the MCM model both for investigative reasons and liability issues. Major investigations cannot be supervised from the side of one's desk.

#### **Other Duties**

Since arriving in Homicide in June 1998, I have been involved in two different major task forces. The first one Project VooDoo was a Lower Mainland wide investigation into a number of homicides within the East Indian community. It was 6 months long and operated out of the old CLEU building. The second task force is an on-going investigation into the missing Downtown Eastside prostitutes. We are two and a half years into this review with a tremendous amount of

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work left to complete. I was assigned to this review in addition to my regular duties and as a result, many problems arose, some of which we are still dealing with. Sgt Boyd has been assigned to the Abortion Task Force examining the Doctor shootings and had to travel to Ontario for a number of the meetings. It is clear that the extra duties will always be drawing us away from our primary duties, which are to monitor and manage our squads and the resulting investigations.

### Summary

In conclusion it has become apparent that this section is suffering from the lack of adequate management at the Sergeants level. The Missing Women's Investigation is probably a year behind in reaching any conclusion due to the lack of adequate supervision and manpower. We have had a high burnout factor from the limited staff that worked on the project. We also may have a killer out there that has gone undetected for a year longer. Liability is a concern that is often overlooked but has huge implications.

There are a number of issues that arose in the last two years that have not been adequately addressed and as a result, the investigators are feeling let down. There are many staffing issues, problems with Crown, training issues and resource allocation have all been put on the back burner as a result.

A third Sergeant in the Section would go a long way to relieve the pressures I have just described, and allow us to adequately supervise and manage homicides and the investigators.

Submitted for your consideration.

Sergeant Geramy Field  
Homicide Squad

cc. Inspector Doug LePard  
Planning and Research



0237

**Kelsey, Leah**

CCO #01-1907

**From:** Kelsey, Leah  
**Sent:** Thursday, May 31, 2001 4:23 PM  
**To:** Boyd, Al  
**Cc:** Unger, John; LePard, Doug  
**Subject:** FW: M.O.U.

Hi Al,

The Chief has signed two original copies of the MOU. They are being sent to you via inter-departmental mail.

Please ensure one of the completed signed originals is forwarded to Insp. Doug LePard in P&R (regular practice for all MOUs, contracts, etc.)

Many thanks Al!

*Leah Kelsey  
Executive Assistant  
Chief Constable's Office  
Vancouver Police Department  
Ph: 604.717.3950 Fx: 604.665-3417  
E-mail: Leah\_Kelsey@city.vancouver.bc.ca*

-----Original Message-----

**From:** English, Jan  
**Sent:** Wednesday, May 30, 2001 2:31 PM  
**To:** Blythe, Terry  
**Subject:** FW: M.O.U.

Chief Constable Blythe,

The attached MOU is now ready for you to sign. Please call DCC Unger if you have any questions.

Jan English  
For DCC Unger

**From:** Boyd, Al  
**Sent:** Monday, May 28, 2001 11:45 AM  
**To:** Unger, John  
**Cc:** 'Don Adam'  
**Subject:** M.O.U.



MOU Amet1.doc

John. If you concur, this is ready to be signed. Could you please put it before the Chief for his signature. After that I will forward it to Sgt. Adam who will have Commanding Officer B. Busson sign as well. Thanks

2025 RELEASE UNDER E.O. 14176

0239

had we know what we now know. The last sentence simply reinforces the position that even the most knowledgeable investigators, from both forces, were still trying to make up their minds on Pickton - eliminate or substantiate his involvement.

Finally, one of the news outlets makes comments on this quote from the same e-mail;

*"I suspect that both our report and yours suffer the same deficiencies - that neither of us looked closely enough at what people in other agencies were saying. That is not a condemnation of either, just the reality of how they were done".*

One local outlet has taken the second part of the sentence and held it out to suggest that neither the VPD or RCMP were listening to what agencies were telling us (presumably about Pickton).

What this sentence is about is the fact that our 1992 report was written essentially from interviews of RCMP personnel and that D/C Lepard's recent report was written from VPD interviews.

All of this to say, there is nothing new in this recent reporting and frankly, I see no point in going out at this stage to attempt to clarify. As it turns out, my view has not changed since the writing of the e-mail to D/C Lepard, after the extensive reviews which have been done. This is simply to ensure that there is an understanding with respect to the story.

Gary

0240

LePard, Doug

From: LePard, Doug  
 Sent: Tuesday, August 24, 2010 5:57 AM  
 To: 'gary.bass@rcmp-grc.gc.ca'  
 Subject: Re: coffee

Sure, see you at your office at 11.

Doug LePard  
 Deputy Chief Constable  
 Vancouver Police Department  
 [REDACTED]

----- Original Message -----  
 From: Gary BASS <Gary.BASS@rcmp-grc.gc.ca>  
 To: LePard, Doug  
 Sent: Tue Aug 24 05:51:53 2010  
 Subject: Re: coffee

That would be great Doug. I have a meeting at 1030 which should be done by 11 if you can make it to our place.

Gary  
 -----Original Message-----  
 From: "LePard, Doug" <doug.lepard@vpd.ca>  
 To: BASS, Gary <Gary.BASS@rcmp-grc.gc.ca>  
 Sent: 08/24/2010 08:50:02  
 Subject: Re: coffee

Yes, I can make that work.

Doug LePard  
 Deputy Chief Constable  
 Vancouver Police Department  
 [REDACTED]

----- Original Message -----  
 From: Gary BASS <Gary.BASS@rcmp-grc.gc.ca>  
 To: LePard, Doug  
 Sent: Tue Aug 24 05:46:18 2010  
 Subject: Re: coffee

Hi Doug. I will be in the office at about 1030 this morning for a couple of hours and then gone until Sept 2nd. Are you available around 11 or so?

Gary  
 -----Original Message-----  
 From: "LePard, Doug" <doug.lepard@vpd.ca>  
 To: BASS, Gary <Gary.BASS@rcmp-grc.gc.ca>  
 Sent: 08/23/2010 17:10:29  
 Subject: coffee

Hi, Gary.

I think you might be [REDACTED] but if you're in town, I was wondering if we could go for a coffee. I am concerned about what I'm hearing brewing behind the scenes that will likely embarrass the RCMP and I do believe there is a dignified win-win in all the circumstances. I talked to Jim by phone this morning and he agrees with my thinking and that it would be good if we could meet one on one this week. I had always hoped, right back to when we met in 2003 as I was doing my review and you shared your thoughts, that we could find common ground to come out together on this, but it sounds like that was

0241

derailed by the leak of the report before we could have a full and informed discussion.

I know we're still planning to meet on Sept 7, but I'm just concerned there's a lot of time between now and then...

Regards,

Doug LePard  
Deputy Chief Constable  
Operations Division  
Vancouver Police Department  
604-717-3159

0242

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LePard, Doug

From: LePard, Doug  
Sent: Wednesday, August 25, 2010 9:52 AM  
To: 'Gary BASS'  
Cc: Al MACINTYRE  
Subject: RE: media stuff

Thanks, Gary.

Just for the record, I think it is important to distinguish between suspect discussions between police agencies, i.e., Evenhanded, and what was going on specific to Pickton in the Coquitlam RCMP. Coquitlam wasn't looking at any other suspects at all because their assignment was to investigate the information from various informants etc pointing at Pickton for a murder in Coquitlam. So it's important to distinguish between Evenhanded and the Coquitlam RCMP investigation. I do NOT blame Evenhanded because, as I state, they were not sufficiently informed about the Coquitlam investigation for various reasons.

I really appreciate that you acknowledge a key finding of my review, i.e., that, "Your in depth analysis certainly shows that this did not get the attention it should have..." Really, that's all we have been looking for: 1) acknowledgment of the fact that Coq RCMP was in charge of the Pickton investigation prior to 2002, and 2) that it should have received more attention, based on the information available (but not understood) at the time. So thank you for that.

Regarding "ascribing this to any person involved", that wasn't my purpose and I didn't blame any particular person. I said that there was a lack of analysis of the available information pointing to Pickton, and that resulted in a lack of sufficient attention to it. There is no need to blame any individual for systemic failings.

Thanks, Gary.

Doug LePard  
Deputy Chief Constable  
Operations Division  
Vancouver Police Department  
604-717-3159

-----Original Message-----

From: Gary BASS (mailto:Gary.BASS@rcmp-qrc.gc.ca)  
Sent: Wednesday, August 25, 2010 9:36 AM  
To: LePard, Doug  
Cc: Al MACINTYRE  
Subject: Re: media stuff

Hi Doug. I did have a talk with the folks doing our review and it is unfortunately taking longer than we had anticipated. Consequentially, no one is yet prepared to provide advice on it. I spoke with Al as well who will be back later today from CACP and he needs to get up to speed on it.

I think that you have been hitting the positive notes with respect to all that has changed since 1997ish which is great. I suspect that at the end of the day where we may still have a gap in the interpretation of the Pickton investigation in terms of whether it either "failed" or was delayed too long. That is an area our people are looking at closely. The current view is that Pickton was a good suspect, among many others and that there were several meetings between our forces where he was not discussed as a key target we all had to get after.

Your in depth analysis certainly shows that this did not get the attention it should have but we are having a difficult time ascribing this to any person involved at the time. As they say, hindsight is indeed 20/20. Indeed, much of the language in notes talks about the need to either eliminate or substantiate Pickton's involvement, including from Mike Connor, probably the person most knowledgeable about him.

I have asked our people specifically to provide an opinion as to the specific findings

0243

that Williams and his team made which is of course, different from views put forth in your report.

I suspect that both our report and yours suffer the same deficiencies - that neither of us looked closely enough at what people in other agencies were saying. That is not a condemnation of either, just the reality of how they were done.

In terms of the ongoing media interest, we continue to be of the view that we are governed by the earlier agreement that we would await the Cabinet decision on the 8th. I certainly recognize and respect your department's position or responding to media requests. The leak has unfortunately placed you in this position, being the author of the report. I will have further discussions on your important suggestion and it may well change our view. Thanks for understanding that this will take a bit more time Doug.

Regards

Gary

-----Original Message-----

From: "LeFard, Doug" <doug.lefard@vpc.ca>

To: BASS, Gary <Gary.BASS@rcmp-grc.gc.ca>

Sent: 08/25/2010 11:58:17

Subject: media stuff

Hi, Gary.

I'm doing another interview this morning and was just wondering if you've had an opportunity to talk about our discussion yesterday with your people - just in case there's an opportunity to slide something positive about it into my interview. No doubt I will be asked if the RCMP has responded to my report. If not, [REDACTED]

Doug LeFard  
Deputy Chief Constable  
Operations Division  
Vancouver Police Department  
604-717-3155

0244

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**LePard, Doug**

**From:** LePard, Doug  
**Sent:** Wednesday, August 25, 2010 9:58 AM  
**To:** 'Gary BASS'  
**Subject:** media stuff

Hi, Gary,

I'm doing another interview this morning and was just wondering if you've had an opportunity to talk about our discussion yesterday with your people – just in case there's an opportunity to slide something positive about it into my interview. No doubt I will be asked if the RCMP has responded to my report.

Doug LePard  
Deputy Chief Constable  
Operations Division  
Vancouver Police Department  
604-717-3169



0245

LePard, Doug

---

From: LePard, Doug  
Sent: Monday, August 23, 2010 2:10 PM  
To: 'Gary BASS'  
Subject: coffee

Hi, Gary.

I think you might be ~~out of town~~ but if you're in town, I was wondering if we could go for a coffee. I am concerned about what I'm hearing brewing behind the scenes that will likely embarrass the RCMP and I do believe there is a dignified win-win in all the circumstances. I talked to Jim by phone this morning and he agrees with my thinking and that it would be good if we could meet one on one this week. I had always hoped, right back to when we met in 2003 as I was doing my review and you shared your thoughts, that we could find common ground to come out together on this, but it sounds like that was derailed by the leak of the report before we could have a full and informed discussion.

I know we're still planning to meet on Sept 7, but I'm just concerned there's a lot of time between now and then...

Regards,

Doug LePard  
Deputy Chief Constable  
Operations Division  
Vancouver Police Department  
604-717-3158

0246

---

**LePard, Doug**

From: LePard, Doug  
Sent: Tuesday, August 24, 2010 12:16 PM  
To: 'Gary BASS'  
Subject: RE: notes

Will do. 3 minutes.

Doug LePard  
Deputy Chief Constable  
Operations Division  
Vancouver Police Department  
604-717-3159

-----Original Message-----  
From: Gary BASS [mailto:Gary.BASS@rcmp-grc.gc.ca]  
Sent: Tuesday, August 24, 2010 12:15 PM  
To: LePard, Doug  
Cc: Jay FREEMANTLE  
Subject: Re: notes

Sure Doug. You can fax to ~~604-717-3159~~

Gary  
-----Original Message-----  
From: "LePard, Doug" <doug.lepard@pd.ca>  
To: BASS, Gary <Gary.BASS@rcmp-grc.gc.ca>  
Sent: 08/24/2010 12:10:05  
Subject: notes

Gary,

Thanks very much for meeting with me. I didn't think to ask - do you want the notes I was referring to for your future discussions?

Doug LePard  
Deputy Chief Constable  
Operations Division  
Vancouver Police Department  
604-717-3159

0247

LePard, Doug

---

From: LePard, Doug  
Sent: Tuesday, August 24, 2010 12:10 PM  
To: 'Gary BASS'  
Subject: notes

Gary,

Thanks very much for meeting with me. I didn't think to ask - do you want the notes I was referring to for your future discussions?

Doug LePard  
Deputy Chief Constable  
Operations Division  
Vancouver Police Department  
604-717-3158

0248

LePard, Doug

From: LePard, Doug  
 Sent: Tuesday, August 17, 2010 5:44 PM  
 To: 'Gary BASS'  
 Cc: Rod Knecht; david.loukidelis@gov.bc.ca; david.morhart@gov.bc.ca; Al MACINTYRE; Kevin Begg; CHU, Jim  
 Subject: RE: Times Colonist

No, I do not believe he has either report. I think he is talking to someone who has read the VPD report, or maybe the summary. He specifically asked me for comment about info he said he had from sources re the VPD report but he made no mention of the RCMP report.

Doug LePard  
 Deputy Chief Constable  
 Operations Division  
 Vancouver Police Department  
 604-717-3159

-----Original Message-----

From: Gary BASS (mailto:Gary.BASS@rcmp-grc.gc.ca)  
 Sent: Tuesday, August 17, 2010 5:42 PM  
 To: david.loukidelis@gov.bc.ca; david.morhart@gov.bc.ca; Al MACINTYRE; Kevin Begg; CHU, Jim  
 Cc: Rod Knecht; LePard, Doug  
 Subject: Re: Times Colonist

Thanks Jim. We will withhold comment as well.

Doug  
 I note from your talk with [REDACTED] that he is speaking with VPD and RCMP sources. Any indication that he has the RCMP report from your talk?

Gary

-----Original Message-----

From: "CHU, Jim" <jim.chu@vpd.ca>  
 To: <david.loukidelis@gov.bc.ca>  
 To: Morhart, David & SG:EM <David.Morhart@gov.bc.ca>  
 To: BASS, Gary <Gary.BASS@rcmp-grc.gc.ca>  
 To: MACINTYRE, Al <al.macintyre@rcmp-grc.gc.ca>  
 To: Begg, Kevin <kevin.begg@rcmp-grc.gc.ca>  
 Cc: LePard, Doug <doug.lepard@vpd.ca>

Sent: 08/17/2010 19:19:47  
 Subject: FW: Times Colonist

Good afternoon,

Some of you may have heard this already. It looks like reporter [REDACTED] is going to write a story about the VPD Investigation Review.

We are declining comment.

From: McGinness, Jana  
 Sent: Tuesday, August 17, 2010 4:12 PM  
 To: CED, Jim  
 Cc: LePard, Doug  
 Subject: Times Colonist

Chief,

0249

I learned this afternoon that reporter [REDACTED] with the Victoria Times Colonist plans to release exclusive details of the VPD Review into the Missing Women investigation. I called him to find out more about the nature of the information he has and when he plans to release it.

I asked [REDACTED] if he had detailed information and he confirmed that he did, although he did not elaborate on the content. I also asked him if he was aware that we had not set a date for the release of the report and we may hold off until September. He said he understands but that the information contained in the report is of public interest and in good conscience, he could not wait any longer.

I made one more attempt to ask him to delay the release of the information and he again responded that he felt it was in the public's interest to do so imminently. The conversation concluded with [REDACTED] advising me that he would let me know when the story was going to appear in the Times Colonist but I don't expect I will actually hear from him again.

I anticipate that the story will appear on Wednesday, August 18th.

CONSTABLE JANA MCGUINNESS  
MEDIA RELATIONS OFFICER  
COMMUNITY & PUBLIC AFFAIRS SECTION  
VANCOUVER POLICE DEPARTMENT | Beyond the Call

T 604-717-2801  
F 604-205-4627  
jana.mcguinness@vpd.ca

0250

LePard, Doug

From: LePard, Doug  
 Sent: Friday, August 06, 2010 8:02 PM  
 To: Gary BASS  
 Subject: RE: Fw: Pickton

Yes, lots to talk about. Wish it was just about anything but this but there's no getting away from it.

Doug LePard, Deputy Chief Constable  
 Operations Division  
 Vancouver Police Department  
 604-717-3159

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-----Original Message-----  
 From: Gary BASS (mailto:Gary.BASS@rcmp-grc.gc.ca)  
 Sent: Friday, August 06, 2010 7:27 PM  
 To: LePard, Doug  
 Subject: Re: Fw: Pickton

Thanks Doug. I have since learned I will get it early tomorrow. Thanks. Lots to talk about next week.

G  
 By the way, great job on the press conference.

Gary  
 -----Original Message-----  
 From: "LePard, Doug" <doug.lepard@vpd.ca>  
 To: BASS, Gary <Gary.BASS@rcmp-grc.gc.ca>  
 Cc: MACINTYRE, Al <al.macintyre@rcmp-grc.gc.ca>

Sent: 08/06/2010 22:21:34  
 Subject: Re: Fw: Pickton

I had it hand delivered to Sgt Green mid afternoon, 1 package for each of you. She said she could get it to you both, or that's what I inferred.

Doug LePard  
 Deputy Chief Constable  
 Vancouver Police Department  
 C: [REDACTED]

----- Original Message -----  
 From: Gary BASS <Gary.BASS@rcmp-grc.gc.ca>  
 To: LePard, Doug  
 Cc: Al MACINTYRE <al.macintyre@rcmp-grc.gc.ca>  
 Sent: Fri Aug 06 19:04:31 2010  
 Subject: Re: Fw: Pickton

Sorry Doug. Just got this as I was out in the Valley. Is it resolved?

Gary

0251

## -----Original Message-----

From: "LePard, Doug" <doug.lepard@vpd.ca>  
 Cc: BASS, Gary <Gary.BASS@rcmp-grc.gc.ca>  
 Cc: MACINTYRE, Al <al.macintyre@rcmp-grc.gc.ca>  
 To: GREEN, Susan <sue.green@rcmp-grc.gc.ca>  
 Cc: BOUDREAU, Jodie <Jodie.BOUDREAU@rcmp-grc.gc.ca>  
 Cc: CHU, Jim <jim.chu@vpd.ca>

Sent: 08/06/2010 15:46:21  
 Subject: RE: Fw: Pickton

I was hoping to get it to Al or Gary before they left for the day if they're in, so they would have it before the weekend. If that's not possible, I'll get it up as soon as possible this afternoon.

Doug LePard  
 Deputy Chief Constable  
 Operations Division  
 Vancouver Police Department  
 604-717-3159

From: Susan GREEN (mailto:sue.green@rcmp-grc.gc.ca)  
 Sent: Friday, August 06, 2010 12:44 PM  
 To: Gary BASS; LePard, Doug  
 Cc: Al MACINTYRE; Jodie BOUDREAU; CHU, Jim  
 Subject: RE: Fw: Pickton

Sirs, I am in the office and can meet someone at the front counter if you want to have them dropped off here, or if it's after 3 pm and the package is sealed, it could be left with the Commissionaires until Monday.

Sue Green

Susan Green

(Sergeant)  
 Advisory MCO  
 Criminal Operations

RCMP "E" Division - British Columbia  
 Phone: 604-264-3959

Fax: 604-264-3547

t-mail: sue.green@rcmp-grc.gc.ca

>>> "LePard, Doug" <doug.lepard@vpd.ca> 8/6/2010 12:39 PM >>>

Ok, are you or Al in the office this afternoon? I would like someone to hand deliver a few copies of our report if possible.

0252

Doug LePard  
Deputy Chief Constable  
Operations Division  
Vancouver Police Department  
604-717-3159

From: Gary BASS [mailto:Gary.BASS@rcmp-grc.gc.ca]  
Sent: Friday, August 06, 2010 12:24 PM  
To: LePard, Doug  
Cc: Al MACINTYRE; Jodie BOUDREAU; CHU, Jim  
Subject: Re: Fw: Pickton

Thanks Doug. We can try to meet before Thursday but I am ~~back Monday~~ back Monday and over on the Island on Tuesday and out to FRTC Wednesday. It may be that you will have to go ahead for that meeting with Al.

Gary

>>> "LePard, Doug" <doug.lepard@vpd.ca> 8/6/2010 11:12 AM >>>

Gary,

I'm stuck in a City meeting all morning, but it's my intention to get several copies of our report to you this afternoon. That was intended so that you and your key people would have plenty of time to review it on a confidential basis before any possible public release (which wouldn't be for at least 2 weeks we think, assuming gov't doesn't ask us not to). Now with this meeting called, I apologize that you'll have less time to review it to be prepared. Also, as I discussed with Al last Friday, Jix and I would like to meet with you and Al to discuss how we go forward, hopefully in agreement on key facts and being unified in a position of "mistakes were made but this is what we've done/are doing to ensure they don't happen again." The last thing we want is an ugly finger-pointing public face. It wasn't our intention to have that meeting with others (ie, gov't) present and I still think it would be helpful to meet before we meet with gov't.

Regards,

Doug LePard  
Deputy Chief Constable  
Vancouver Police Department  
C: ~~604-717-3159~~

From: Norhart, David A SG:EX <David.Norhart@gov.bc.ca>  
To: XT:SG Bass, Gary SG:IN <Gary.Bass@rcmp-grc.gc.ca>; Al MACINTYRE <al.macintyre@rcmp-grc.gc.ca>; CHU, Jim; LePard, Doug; Begg, Kevin L SG:EX <Kevin.Begg@gov.bc.ca>  
Cc: Logah, Sherry SG:EX <Sherry.Logah@gov.bc.ca>; Loukidellis, David AG:EX <David.Loukidellis@gov.bc.ca>; Richter, Connie AG:EX <Connie.Richter@gov.bc.ca>  
Sent: Fri Aug 06 10:56:10 2010  
Subject: Pickton

Gentlemen,

Kevin and I were talking last evening about getting all of us together next week to discuss the two reports and other issues arising from the Pickton case. I will ask my assistant to work with your offices to find the earliest opportunity for us to meet face



0253

to face.

Thanks,

David

0254

**2005-01-11****1000 hrs: First Unit Meeting**

**Insp. Keith Davidson, Insp. Leon Van De Walle, C/M Carrie McPherson, A/NCO Cpl. Karen Boreham, Det/Cst. Kate Caprarie, C/M Bruce Small, PSE Sylvia Port.**

***Purpose of the BCPMPC***

- Better response within BC for missing persons
- "inquiry" will likely follow from Evenhanded
- To develop a uniform approach by all police services province wide
- To develop Provincial Policy that will apply to all BC policing agencies

***Issues will be:***

- Jurisdictional, who is responsible for the investigation of a specific missing person
- When should a complaint be taken?
- Policies should reflect a priority 1 response to start, stepping down as information dictates

***Other duties of the BCPMPC***

- Review and quality assurance for "high risk" disappearances
- A definition of what high risk is
- Consideration form the vulnerable such as children, mentally ill and Alzheimers
- Provide coaching, guidance and training provincially
- Establish a 1-800 missing person line for all of BC
  - o Would require 24hr OCC response
  - o Purpose to standardize responses as per policy
  - o Pros and cons are big
- CARP – Child abduction response plan
  - o Will look at first 48hr response
  - o Should push for contact with complainant within 15 mins
  - o Response plan will be similar to an ERT response with lots of resources
  - o Step up or step down the response as information is gained
- Tracking trends
  - o Missing persons where foul play is suspected
  - o Done by analyst
- Rapid ID Program
  - o Done by PS Sylvia Port
  - o Involves snapshot of all missing persons taken every Saturday morning
  - o Downloaded to Rapid ID system

*Equipment*

- High memory plotter
- Laptops x 2
- 19" monitors x 2
- Flatbed scanner x 1
- Microsoft Office Suite x 3
- Adobe 6 Professional x 3
- Prime x 1 for VPD position
- Desktop Printer for non-Ross internet computer

*Immediate Goals for the Unit*

- Obtain all policies of all police agencies
- Review all policies
- Review all policies on reporting
- Form partnerships with coroners office, MCF, other policing agencies
- Review of Missing Persons

**2005-02-16**

Unit meeting -- Insp. Keith Davidson, S/Sgt. Scot Filer, Sgt. Nicole St. Mars, Det/Cst. Kate Caprarie, C/M Bruce Small, PSE Sylvia Port

- At the conclusion of the meeting, Inspector Davidson handed Sgt. St. Mars a piece of paper with information on an upcoming course being offered in Seattle. It was decided that Det/Cst. Caprarie would attend the training because it dealt specifically with the developing and writing of Missing Person policy. Det/Cst. Caprarie was told to make the necessary arrangements to attend both the CEO and Investigators training.

**2005-03-16**

0830 hrs -- Unit Meeting with Insp. Keith Davidson, S/Sgt. Scot Filer, Sgt. Nicole St. Mars, Cpl. Karen Boreham, Det/Cst. Kate Caprarie, C/M Bruce Small, PSE Sylvia Port

**Focus on Development of Policy for Missing Persons**

- Focus Unit on Policy Development
- Urban/rural considerations
- Stop researching phase
- Start building/developing
- Format and process
- Integrated in OPS manual
- Develop unit members as subject matter experts "go to people"
- Develop checklists
- Tab system ie: missing children, missing hiker

0256

**2005-03-31****0800 - BCPMPC Unit Meeting**

- Kate – update on Fox Valley CEO and Investigators training for Missing Person policy development and investigation
- Update on Policy – call taker and 911 policy

**End of April 2005, n/k date**

S/Sgt. Scot Filer advised Det/Cst. Kate Caprarie that she should distribute copies of the draft policy to members in other departments for their suggestions and criticisms. S/Sgt. Filer then requested that Det/Cst Caprarie e-mail a copy of the draft policy to him so that he could send it out to people in the CARP group for their input. On 2005-05-05 Det/Cst. Caprarie received an e-mail from Sgt. Geoff Gabriel of the Vancouver Police. Sgt. Gabriel advised that he received a copy of the draft policy from S/Sgt Scot Filer and that he approved of how it looked.

**2005-06-08****0915 hrs – Unit Meeting**

Sgt. Nicole St. Mars, Cpl. Karen Boreham, Det/Cst. Kate Caprarie, C/M Bruce Small, PSE Sylvia Port

- Sgt. St. Mars voices displeasure re: the policy. States we were not to make policy, that we were supposed to be making a manual. The manual should have tabs, appendixes, tab for each type of missing person, break tabs down into supervisor and investigator. Add tabs for unknown category of missing persons. Repetitive info will be necessary. Once the manual is complete, it will go to professional policy people to build policy from the manual. Design it for something every guy in the field can use.
- Advised that NOTHING is to be handed out at the BCACP conference. "They are not the people who get this stuff" reason given will not be typed. We are just to give them a basic "this is who we are" quick presentation and that is all. "They don't need to know and don't want to know all that is going on. Just give them the basic stuff."

After reviewing all of our notes from previous meetings since January, we decided collectively as a unit that we were supposed to write policy and that our policy was at the stage where it was ready to be handed out. We agreed that we needed feedback from other departments in order to progress further towards the final stage. It was decided that Det/Cst. Kate Caprarie would make the draft policy available to any one at the conference that wanted it.

0257

**2005-06-27****0900 hrs – Unit Meeting**

Sgt. Nicole St. Mars, Cpl. Karen Boreham, Det/Cst. Kate Caprarie, C/M Bruce Small, PSE Sylvia Port

- Sgt. St. Mars was very upset (yelling) about the materials handed out at the BCACP meeting. A discussion ensued regarding the difference between policy and procedure and what it is in fact that we were supposed to be doing. It was noted that Det/Cst. Caprarie presented a draft of the policy to Sgt. St. Mars at the beginning of April for her to review and offer comments and suggestions on. By not receiving anything back for two months, it was assumed that she did not have any comments to offer or changes to make.
- Cpl. Boreham and Det/Cst. Caprarie requested that Inspector Keith Davidson attend a meeting with our unit so that we can hear first hand exactly what it is that we as a unit are to be doing. We were advised by Sgt. St. Mars that this was not necessary.

1330 hrs – Cpl. Boreham returned from a meeting with S/Sgt. Scot Filer and had a closed door meeting with Det/Cst. Kate Caprarie. Det/Cst. Caprarie was given a verbal reprimand for making the policy available at the BCACP conference and was advised, "It doesn't matter whether you agree with it or not, do as you are told."

1-888 number was secured (1-888-2 locate)....

**2005-06-28**

Told that the 1-888 number will not be established for some time. The request to obtain the above number was denied.

D/Cst. Caprarie was also told not to work on training programs, but to devote her time to the "Guide Book".

No further meetings have occurred in regards to the unit itself.

0258

Doug LePard, Deputy Chief Constable  
Operations Division  
Vancouver Police Department  
604-717-3159

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-----Original Message-----

From: Dick (Richard) BENT [mailto:Dick.Bent@rcmp-grc.gc.ca]  
Sent: Sunday, March 05, 2006 11:33 AM  
To: LePard, Doug  
Subject: Re: 1 800 # for missing pers

Doug, sorry for the delay. Here is Keith Davidson's original response. I have gone back and asked him to move this along. This may have to be examined by a BCACP committee to ensure all these issues are ironed out. I can see this may become another provincial policing responsibility depending on how much work this would entail.

Any thoughts on whether we can get this to a BCACP committee and if so, which one?

Dick

>>> "LePard, Doug" <doug.lepard@vpd.ca> 03/01/06 4:55 PM >>>  
Hi, Dick. I know u havnt had much time to look into this issue yet, but I just got a " come to the principal's office" type phone call from our board member who is keen on this issue. Can u say anything that I can take to our meeting tomorrow a.m. that would help me with the dodging and weaving I no doubt will be doing tomorrow? Thx!

Doug

Doug LePard  
Deputy Chief Constable  
Vancouver Police Department  
778 839 2724 -----  
Sent from my BlackBerry Wireless Handheld

176 fra  
DCC LePard  
22 AUG 11  
J. [Signature]

0250

**LePard, Doug**

**From:** Keith DAVIDSON [Keith.Davidson@rcmp-grc.gc.ca]  
**Sent:** Monday, February 06, 2006 8:08 AM  
**To:** Dick (Richard) BENT  
**Cc:** LEON VAN DE WALLE  
**Subject:** Re: Missing Persons

Good Morning Dick,

Yes, I'm aware of the idea. The question of who answer's the phone is a critical one, as is "what do they do after it is answered". The idea is one we intend to pursue, but we first need to establish the protocols for dealing with these cases. The problems with missing persons is literally at every step: reporting problems, initial response, investigation, assessment, follow-up, and so on. We're also working to combat a culture that believes the best approach is to do nothing and wait for the person to return on their own....

Our unit got themselves into "analysis paralysis" trying to find "best practices" and wanting to present a complete package. We are moving forward now, with the view of presenting components, and working with good practices, letting best practices identify themselves. The first module is the child abduction response plan.

Specifically, with the 1-800 numbers, we would need one-24 hour OCC to be the answering point. E-COMM would seem the obvious choice, but there would likely be a cost. We also need to have the policies and procedures nailed down so that disputes over jurisdiction don't occur and all agencies are aware of what the required response is. This requires buy-in from all the PD's and all our detachments. No small task.

I know there is some impatience to get on with things, and I share that I'm reluctant however, to have a false start given that changing attitudes is difficult enough without losing credibility out of the gate.

Keith

K.T. (Keith) Davidson, Inspector.  
Officer-In-Charge  
RCMP Behavioural Sciences Group  
"E" Division Major Crime Section

Phone: (604) 598-4543  
Fax: (604) 598-4568  
E-mail: keith.davidson@rcmp-grc.gc.ca

>>> Dick (Richard) BENT 2006-02-03 1:28 pm >>>

Keith, I had a call from Doug Lepard who said that quite some time ago there had been some discussion about a 1-800 number, provincial wide, for reporting missing persons. He advised the Vancouver Council had formed a committee and one of the only good recommendations from them was this 1-800 number. Right now he says there is lack of a systematic means of sharing information on missing persons. I've told him about the data base Leon is creating for missing persons and unsolved homicides.

Keith, I had the sense that you were aware of this and probably have a better understanding of exactly how this would work.

Can I get your thoughts on this. One of the most obvious questions, is who answers the phone.

Dick

0260

**Beach, Chris**

**From:** McCluskie, Tom  
**Sent:** Tuesday, March 26, 2002 09:02  
**To:** Beach, Chris  
**Subject:** Project "Evenhanded" update

Chris

I just wanted to bring you up to date on a couple of issues and developments.

We have re-examined the need/validity of the Proactive Team and determined that the objectives of what the team was formed for, have been met. In other words we have a diminished need for such a unit and as a result we have decided to absorb that team into the general investigation unit of Project Evenhanded. Because we are always being tugged in different directions where ever the next crisis lie, we are forced to move people from one section to another in order to put out the fires. Quite often it is from the Proactive team that we draw strength from. As it sits right now there is only four members on that team with Sgt. St. Michael as the NCO in charge. Those four members have been now been reabsorbed into the investigation units and that leaves Sgt. St. Michael's job obsolete. In viewing the organizational chart I can't see where Sgt. St. Michael can be relocated to. At this point it makes more sense to replace Sgt. St. Michael with a Det/Cst. to add to our investigation unit. I haven't spoken with Terry yet but I have heard through the grape vine that he isn't too happy with what's been happening to his team anyway. That team was being reassigned to the Surrey satellite office on April 1st anyway. I wanted your thoughts on this.

That is great news about the SAPS and I will express my appreciation to Linnet when I talk with her.

I have called for the return of Chernoff/Wahl's vehicle as they are rarely being utilized by this unit any more and have both returned to homicide. We are in need of vehicles here and that one would help.

We have had five more DNA matches and we are anticipating as many as five more charges in the very near future. At this point we are simply awaiting the arrival of lab reports to confirm.

I have handed out the 10 recorders that we ordered. Homicide kept two of them for their own use which would have made a total of 12. I have labeled and inventoried each and everyone that we have so we have a tight control over same.

We are starting the E & R training this Thursday and all members assigned here will take the training soon.

There is no news on the pending new vehicle fleet but I will meet with Doug Henderson today to try and get an update.

We are currently seeking a new Part VI Authorization and at least 15 search warrants hopefully for the end of next week.

There are apparently two ATCO trailers on their way here for at least 16 new work stations. That should alleviate some of the overcrowding here almost immediately.

Everything else is good, moral is high and VPD can be proud. The members are doing awesome work here and impressing the hell out of everyone. Talk to you soon and I will see you for lunch tomorrow.

Tom



VPD 68 -MLH

## VANCOUVER POLICE DEPARTMENT

## INVESTIGATION

DIVISION

INSP. LOHIN, i/c M.C.S.

DATE 88-10-06

SUBJECT

HOMICIDE SQUAD - REQUEST FOR SUPPLEMENTARY MANPOWER

ATTENTION: SUPT. ZIOLA, Cmd. Investigation Div.

As you are aware, we currently have 6 unsolved female homicides. Each of these cases has occurred within the past 6 months and 5 of the victims are street hookers.

Considerable work has been done on each of these files, however, many loose ends exist within each file. At the same time, media attention continues to grow in relation to the cases. We have developed probable theories for each case but in realistic terms we simply do not at present possess sufficient fact or evidence in any of the cases which will facilitate the development of suspects.

Given the nature of these cases and assignments presently outstanding, it will be many months before we tie up the loose ends. Candidly, should another hooker be killed within the next 2 or 3 months we will be in an unbearably awkward position.

Considering the foregoing, we are taking a number of steps which will assist in streamlining the investigative process and afford tighter case management controls. To this same end, I request your authorization to have 6 extra Detectives assigned to the Homicide Squad for a six week period for the purpose of assisting with both existing loose ends and new information which will undoubtedly surface. It is our intent to utilize this extra manpower in a systematic manner with early concentration on those cases which have the most similarity with each other - [redacted] and [redacted].

I suggest or recommend that it may be appropriate to supply the requested Detectives from the Investigation Division as follows:

S.P.S. - 1 Detective  
V.I.I.U. - 1 Detective  
Fraud - 1 Detective  
Vice - 1 Detective  
Narcotics - 1 Detective  
Strike Force - 1 Detective

Forwarded for your consideration.

*R. Law*  
R. LAW, S/Sgt. 919  
2nd i/c M.C.S.  
RL:gm

VPD 68 -ALM

## VANCOUVER POLICE DEPARTMENT

0262

## INVESTIGATION

DIVISION

To: Sgt. G. Barclay, i/c Homicide Squad

DATE 91-11-05

SUBJECT: Unsolved Hooker Homicides

Since February of 1985, Vancouver has had seven unsolved homicides involving hookers. Each of these cases is currently being handled by Dets. CROOK and CATTLEY, and each will be updated separately, for their respective files. The group of investigations, however, was recently reviewed by a panel of Criminal Profilers, pathologists and investigators organized by the R.C.M.P. under the project name of "Eclipse".

Between October 17, 1991 and October 24, 1991, this panel of experts reviewed a total of twenty-six B.C. homicides. The objectives of this meeting were:

1. confirmation of groupings (sets of serial murders)
2. crime scene analysis of grouped cases
3. development of investigative strategies
4. identification of offenders

Each of the seven cases was presented to the panel by CROOK, CATTLEY and BELLAMY. Each case was presented in a file format to provide the panel with photos and key fact evidence to assist in their determinations. As a result, the following Vancouver cases have been linked by the Criminal Profilers.

1. [REDACTED]  
April 3/88  
E/L 4900 blk. of St. Catherines
2. [REDACTED]  
August 13/88  
W/L 6400 blk. Knight St.
3. [REDACTED]  
Sept. 30/88  
S/L 754 W. 24th Ave.
4. [REDACTED]

0263

- 2 -

The analysts are confident in presenting the opinion that these four Vancouver cases were committed by the same person and that considerable similarities were evident between each case. It is the view of the analysts that the dissimilarities between cases were the result of differences in victimology or differences in the immediate environment where the crime was committed. It should be noted that this grouping is the only grouping from this seminar that the analysts feel strongly about. Other results are currently determined to be "potential series", after their review.

Of interest to Vancouver P.D., is the potential series that includes our cases of OI and OI with the Burnaby R.C.M.P. case of the murder of OI. The grouping of these cases is more tentative, therefore the word "potential" appears before the series name. These cases were grouped based on the similar personality type involved in each case and the time frame of the three cases.

From this investigator's perspective, the link between OI and OI is a tenuous one and no mutual investigative approach should be employed with these two cases. The first linkage, however, is one that the u/s believes to be accurate with some modification (ie: the addition of a fifth victim OI). Because of this linkage, an investigative approach has been developed by the u/s. This plan will be outlined in the update report on OI. A viable suspect has been identified in this case and because of this linkage he is also a suspect in the other three cases.

The seventh and remaining Vancouver homicide, which was reviewed by this panel, was the OI case from April 7/88. It was the opinion of the reviewers that this case was an isolated murder, unconnected to any other, which was reviewed at this seminar. I concur with this opinion. This opinion of a singular incident, was the norm for the majority of the twenty-six cases reviewed.

At the conclusion of this meeting, it was mutually agreed that a limited press release would be issued, in relation to the results of the seminar. The R.C.M.P. headquarters and specifically Sgt. Peter MONTAGUE (264-2929) are handling any media enquiries. His responses will be general in nature. This approach is calculated to maintain the option of employing the media as one of the investigative avenues available to the individual cases involved. This is also addressed in the update report mentioned above.

- 3 -

0264

In summary, this seminar was beneficial to all of the investigations that were reviewed. It provided a fresh outlook by experts in the field, and generated renewed interest in these unsolved homicides. It remains to be seen if any conclusive results will be achieved as a result



R. Crook, Det. 704



A. Cattley, Det. 706

Homicide Squad  
Major Crime Section



Royal Canadian Mounted Police  
Gendarmerie royale du Canada

Security Classification / Classification  
Classification / Désignation sécuritaire

0265

Votre titre      Votre référence

Deputy Chief W. Marshall  
Commanding Bureau of Operation  
Vancouver Police Department  
312 Main Street  
Vancouver, British Columbia  
V6A 2T2

Our title      Notre référence

September 18, 1990

Dear Sir:

The purpose of this exchange is to address a common concern I believe we share in our individual responsibilities, towards the unsolved cases of "hooker" murders. While jurisdictional boundaries are clear I see a need for an uninhibited and candid exchange of all information gathered by our individual investigations. The question always exists - is there a serial killer involved?

I appreciate there is often a verbal exchange amongst various investigators with our respective Serious/Major Crime Units. However, I hold the opinion computer comparisons would be beneficial.

This Headquarters is presently preparing an indepth study through a computer data base. Allocation of resources is an ever present consideration and to make this move we have decided in the beginning to only enter data involving homicides of prostitutes or "street victims".

To this end I would appreciate your thoughts on the availability of the information for computer entry emanating from your Department's homicide investigations.

I can not help but note the circumstances surrounding the recent arrest of [REDACTED] in the murder of Nancy CI-VIC. She was picked up by the suspect in Vancouver, murdered in Vancouver and then disposed of in Langley. Victim O'Brien in Richmond and victim, Whalen in North Vancouver were

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- 2 -

0266

also last seen in the City of Vancouver. These revelations I feel emphasize the need for the type of exchange I raise with you here. I would be pleased to arrange for a demonstration of the analytical data we are looking at and to have your views on this proposal.

Yours truly,

*[Signature]*  
M. Avery, Inspector  
Officer In Charge  
Serious Crime Section

"E" Division  
657 West 37th Avenue  
Vancouver, British Columbia  
V5Z 1K6



**VANCOUVER POLICE DEPARTMENT**  
**PLANNING, RESEARCH & AUDIT SECTION**

0257

**September 9, 2002**

**To:** J. Graham, Chief Constable

**From:** D. LePard, Inspector 1107  
i/c Planning, Research & Audit Section

**Subject:** **"Quality Assurance Review" – Missing Women's Investigation**

As per your request, I have given some thought as to what the terms of reference should be to conduct a review of the investigation into the missing women in the Downtown Eastside. I will conclude this report with some draft terms of reference, but I submit the following information for discussion.

**Purpose of Review**

It is my opinion that the review should focus on systemic factors, rather than individual failings. For example, we should examine how decisions were reached in terms of activating an investigation, applicable policies, resourcing, etc. The objective of the review should be to identify systemic weaknesses in the investigation and make recommendations to ensure that we improve our response in similar circumstances in the future.

Even if analysis of the various investigations was desired, Cst. Darcy Sarra, who is working in the Investigation Division to gather and collate all the applicable information, advised me 02-09-10 that ALL investigative files were forwarded to the RCMP to assist with their investigation and no copies were taken. Therefore, it will likely be impossible, not to mention impracticable, to review investigative files. (There are, however, currently 13 binders of "administrative" information that have been gathered, and this process continues.)

If systemic issues are to be the focus of the review, then it would be of benefit to have someone with extensive "management review" experience to complement my experience in conducting and assessing criminal investigations. For example, Insp. Ken Frail is a highly experienced auditor who has taught the subject at the Canadian Police College. I am recommending that consideration be given to assigning Inspector Frail to work with me on this project. (I have not consulted with him on this issue, but I understand he may be receptive to an opportunity to leave his assignment in the DTES.) Depending on the final decision on the

0268

scope and focus of this review, it might be that Inspector Frail's audit skills are more important than mine, and, if he is to be assigned, I recommend he be consulted as to who might be best qualified to assist him.

It should be noted that it may be difficult to avoid discussion of the conduct of individuals in the review, and the quality of decisions made. As a result, consideration must be given to the legal implications of any negative comments. For example, information suggesting individual failings could have serious repercussions in terms of civil liability or accountability under the Police Act. I believe this problem can be mitigated somewhat if it is made very clear that the purpose of the review is to look for systemic problems, not to engage in a "witch hunt."

In any case, prior to commencing this review, there should be consultation with Internal Investigations, the City Legal lawyer preparing for civil litigation/inquiry, and the unions affected.

#### **Time Period to be Reviewed**

The review should be limited to the period from when the issue of multiple missing women in the DTES came to the attention of the VPD to the commencement of the current search of the Picton farm in Port Coquitlam, when the VPD became part of a multi-agency response.

#### **Methodology**

As described earlier, there is currently underway in the Investigation Division a project to gather all information in the possession of the VPD regarding the missing women investigation so that a timeline can be constructed. In addition, all the documents will be numbered, catalogued, and stored electronically to allow easy access for the expected civil litigation and external inquiry. A critical analysis of this archival information would be one appropriate method of reviewing the investigation from a systemic perspective. However, considering the huge volume of documentary information, it might be more practical to develop an interview instrument, and interview as many of the key players as possible to identify systemic weaknesses either directly from the respondents, or indirectly from analysis of the information gathered.

There will be some difficulty interviewing the key players. For example, some of them are retired, and I understand several have already engaged legal counsel. This may result in an incomplete understanding of all the facts, but should not be seen as a barrier to conducting the review.



0269

A review of applicable literature (e.g., reviews of other investigations, "best practices" guides, etc.) must also be completed to ensure the analysis is placed in context.

### **Consultation**

It is important that nothing be done that might compromise not only the current investigation, but also City Legal's ongoing preparations for expected civil action. Once draft terms of reference are clarified, City Legal should be consulted. In addition, consideration should be given to seeking support from the VPU, the VPOA, and the Teamsters Union, all of whom have members who were involved in the investigation; their endorsement of the review would undoubtedly facilitate cooperation.

### **Resources**

It is extremely difficult to estimate the resources required in terms of staff hours. I would suggest that Justice Campbell's review of the Bernardo case in Ontario provides some guidance. That review was conducted by an experienced judge with the force of law and a staff that included a police Superintendent and a Detective as investigators, an administrative assistant, a law clerk and a lawyer. I do not believe we can realistically expect a review of the depth of the Bernardo report without a significant commitment of staff and resources, and this is probably unrealistic.

However, IF all relevant material in the possession of the VPD was gathered and organized chronologically, and a good timeline was prepared, I believe it would be possible to review it and provide a reasonable analysis based on this archival material and interviews of key personnel. (See "Timing" below for further information.)

Once the review begins, the length of time required will depend on the volume of the material and the scope and depth of the review, but four to six months is probably a reasonable timeline if staff are assigned full time. In my view this project CANNOT be completed in addition to regular duties; it must be a full time assignment.

This raises the issue of my assignment to this project. If I am to be assigned temporarily but full-time, then I have a serious concern about how this will be addressed, in terms of the impact on Planning & Research, and I would like to discuss this matter confidentially. But since I am likely due for transfer in the relatively near future, one option might be to replace me with another Inspector, and assign me to the currently vacant Inspector i/c Facilities position. This position is currently being left vacant to partially mitigate the impact of the two

0270

"over strength" Commanders positions in the Support Services and Corporate Services. Since I understand these two positions will soon be eliminated, this provides the opportunity to re-assign the vacant position as a "special project" Inspector without adversely affecting the budget.

Another option would be to assign me full time to one of the four Duty Officer positions, replace me in P&R, and simply have my Car 10 shifts filled on a relief basis as we do now for vacancies due to annual leave, training, etc. This would not be particularly onerous for the rest of the Inspectors since the 16 promotions to the substantive rank of Inspector last year has significantly reduced the number of relief shifts each Inspector has been required to fill from previous years.

If Inspector Frail were to be assigned to this project, then he could be replaced, directly or indirectly, with one of the "surplus" Inspectors freed up by the elimination of the two previously mentioned Commanders' positions. If both Insp. Frail and I were assigned, obviously some discussion would be required regarding the juggling of staff needed to ensure work continues in our respective areas.

#### Timing of the Review

Cst. Sarra advises me that that she estimates she is only 55-70% finished gathering all the administrative documentation, and that she estimates two to three months more work is required. Extrapolating from the amount of information already gathered, this means there will be over 20 binders of material. It would be important, in my opinion, for someone to build a timeline to allow intelligent analysis, but it sounds like we are some time away from that. Cst. Sarra advises she is working with our IT Section and a City lawyer to electronically catalogue and store the current documentation, and that this could take up to two years.

I recommend that the review not commence until the information gathering stage is complete, otherwise the result could either be time wasted waiting for information, or redundant actions, or both. A delay of a few months would have the added benefit, if I am to be reassigned with the intention that I not return to P&R, of allowing me a transition period to deal with projects I am working on or managing. The responsibility for the creation of a timeline prior to commencing the review beginning requires discussion.

0271

**Summary of Proposed Terms of Reference**

1. To review the role of the Vancouver Police Department and its investigation into the "missing women" from the Downtown Eastside to determine whether systemic problems in the Vancouver Police Department reduced the effectiveness of the investigation;
2. To accomplish this task by reviewing all documentation in the possession of the Vancouver Police Department, to conduct interviews of key staff where necessary and possible, and to consult literature or experts as necessary; and
3. To provide a written report to the Chief Constable within six months of the commencement of the review, with recommendations to make changes in the Vancouver Police Department to ensure it is well-prepared for cases of similar magnitude to the "missing women" investigation in the future.

**Conclusion**

It is my opinion that there absolutely will be an external inquiry ordered into the missing women investigation. This inquiry is unlikely to commence until the proceedings against PICTON are completed, as well as the ongoing investigation, so it will not occur for several years. Therefore, I do not think that the proposed internal review should be considered a strategy to avoid an external review. Rather, I think we are ethically bound as an organization committed to improvement to take reasonable steps to ensure we learn from our mistakes, particularly when the issues are so serious, and the proposed review will assist in accomplishing this goal. In addition, it cannot but help us when the external inquiry does occur to be able to provide the contents of a thorough and unbiased internal review to whatever external body is involved. This would both assist the process, and also demonstrate the efforts made to improve our ability to response to extraordinary cases such as the missing women investigation prior to being "required" to do so.

Finally, prior to finalizing any plan for a review, and considering the old adage that it's "better to measure twice and cut once," I am suggesting that it might be helpful to gather a small group of appropriate staff to brainstorm this matter to identify in advance the many issues that are sure to arise after the review begins.

---

D. LePard, Insp. 1107

