

#2

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Gendarmerie royale  
du Canada

Royal Canadian  
Mounted Police



**RE: JOESBURY VS. HER MAJESTY THE QUEEN**

**(PROJECT EVENHANDED)**

**REQUEST FOR ASSISTANCE - EXTERNAL REVIEW**

**FILE: 2002E-3220**

<b>Missing Women Commission of Inquiry</b>	
<b>EXHIBIT No: 2.</b>	
Date:	<i>October 11/11</i>
<i>[Signature]</i>	
<b>Registrar</b>	

**Prepared By:**

**Insp. R.J. WILLIAMS**

**S/Sgt. K.W. SIMMILL**

**Major Crimes North  
"K" Division**

**"PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION"**



Royal Canadian Mounted Police / Gendarmerie royale du Canada

MEMORANDUM NOTE DE SERVICE

To: DEPUTY COMMISSIONER - PACIFIC REGION, AND COMMANDING OFFICER "E" DIVISION
From: INSPECTOR R.J. WILLIAMS OIC MAJOR CRIMES NORTH "K" DIVISION

Table with security classification (PROTECTED B), file numbers (2002K-6527, 2002E-3220), and dates (2002-11-06).

Subject: JOESBURY VS. HER MAJESTY THE QUEEN (PROJECT: EVENHANDED) REQUEST FOR ASSISTANCE - EXTERNAL REVIEW

Further to your correspondence to the Commanding Officer "K" Division, dated 2002 SEP 11, wherein a formal request was made to conduct an external review related to the above noted matter.

The purpose of the external review is to allow the RCM Police to prepare for current and future civil litigation(s) in this matter, or any other statement of claims that may arise.

The external review team from "K" Division consisted of the following two members:

- a) 0.1700 Inspector R.J. (Bob) WILLIAMS OIC Major Crimes North
b) 32959 S/Sgt. K.W. (Kevin) SIMMILL Ops Support NCO - Major Crimes North

1. MANDATE

The mandate was developed from the correspondence received to assist Counsel for the Department of Justice in defending civil action brought about by Karin JOESBURY in relation to the death of her daughter Andrea JOESBURY (aka) as Angela JOESBURY. This mandate would also include any further anticipated civil action(s) by the family members of other missing women.

The objectives of the review team was to provide a response to the following allegations as set out in the JOESBURY Statement of Claim as per Appendix "A".

PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION

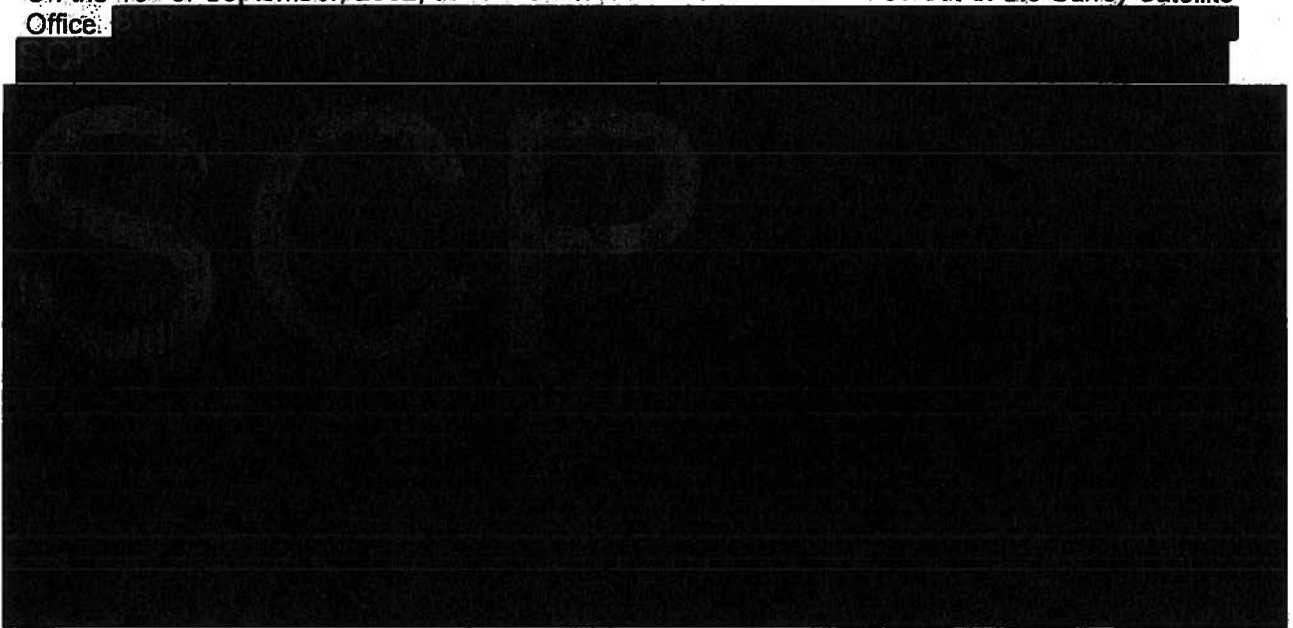
- a) That the RCMP failed to properly investigate information from various sources received between 1983 and 2002, which indicated that the land located at 953 Dominion Street in Port Coquitlam, B.C. and that Robert William PICKTON was involved in the disappearances;
- b) That the RCMP having identified the existence of a possible serial killer, failed to put in place proper or adequate investigative resources in order to enable a meaningful and effective investigation; and
- c) That the RCMP failed to share information with and communicate with other police forces and officers that would have assisted in detecting Robert PICKTON's activities.

In order to defend the civil claims against the RCMP, Department of Justice (DOJ) Counsel will require an in-depth review pertaining to the following facts relative to

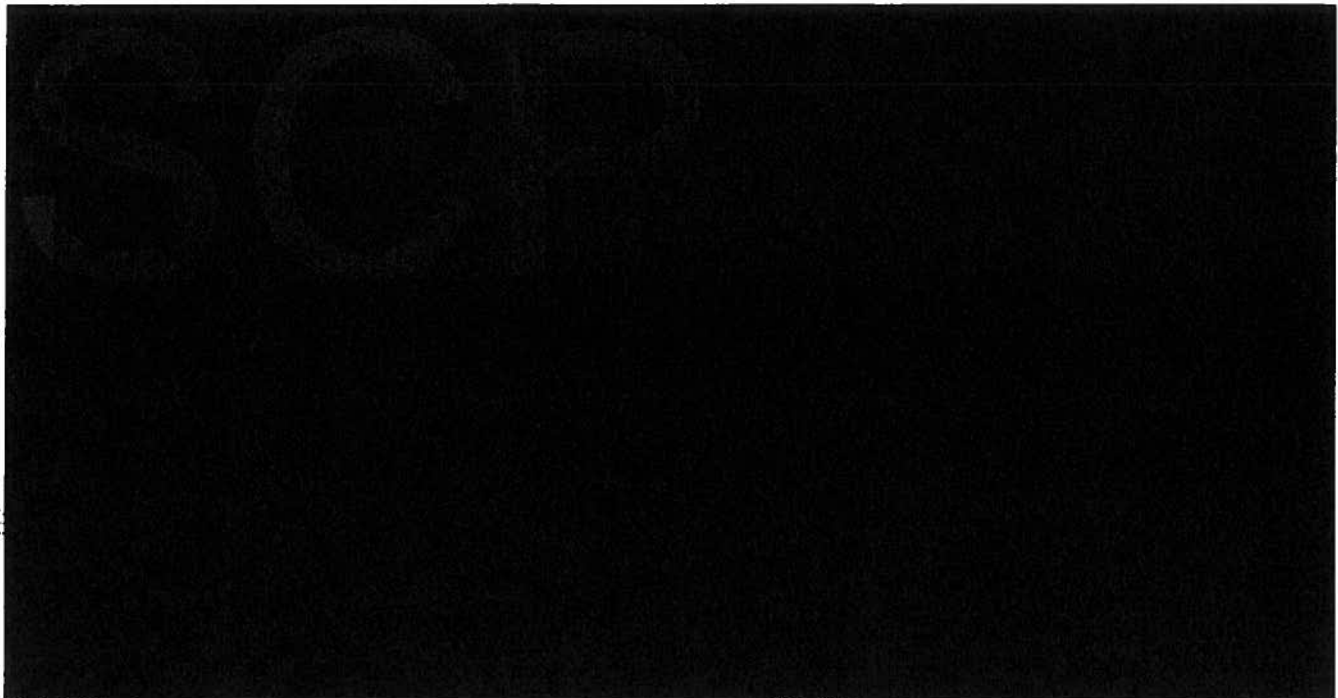
**Robert William PICKTON**  
**(DOB: 1949 OCT 26)**  
**FPS: 895072D**

on any other RCMP investigations or probable suspects. The latter could draw additional attention or be relevant to the case(s) of any reported missing women, particularly in the Lower Mainland area of British Columbia.

On the 16<sup>th</sup> of September, 2002, the review team arrived at and worked out of the Surrey Satellite Office:



**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**



## **2. HISTORICAL BACKGROUND**

The City of Vancouver, B.C., in particular the downtown east side, was experiencing complaints that a number of women (sex trade workers, hereinafter referred to as STW's) were reported missing. VPD for the most part was the agency of jurisdiction due to the fact the STW's primarily frequented the downtown east side where it is known that many live a risky lifestyle which is often dependent upon drug addiction/prostitution. These STW's in their daily habits are quite often prone to violence, transient in nature, and attract the criminal element specifically sexual predators.

For the most part the majority of the missing STW's were reported to the VPD. A small number of the STW's were reported missing to different RCMP detachments but they primarily resided in and frequented the downtown east side of Vancouver. This will be expounded upon with specific details later in this report, specifically profiling missing STW's from RCMP jurisdictions.

In order to properly examine the vast amount of information the review team felt it necessary to conduct interviews, file reviews specific to Robert William PICKTON, file reviews specific to persons reported missing (STW's) to RCMP jurisdictions and obtaining relevant documentation. This will assist in developing a complete understanding and background preparation both for the reviewers and any counsel for the Department of Justice to defend statements of claim against the Force.

***PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION***

**3. INTERVIEW OF INSP. J.D. HENDERSON  
OIC LOWER MAINLAND DISTRICT HOMICIDE UNIT**

Insp. HENDERSON, who was recently commissioned, was formerly the NCO I/C "E" Division Unsolved Homicide Unit. To capsulize his interview he indicated that late in 1996 or the early part of 1997, he would have first been made aware of the fact that the VPD had several STW's reported missing in the Vancouver hub area, commonly referred to as the east side. (Insp. HENDERSON's notebooks relative to exact dates and in particular to this time frame were unavailable as his notebooks are currently tied up in court with the Air India proceedings.) Insp. HENDERSON relayed that he received a request from Sgt. Jeremy FIELD of the VPD. Sgt. FIELD was looking for advice on how to coordinate a response from RCMP Detachments in "E" Division with regard to any Detachments that may have similar missing person complaints of STW's that may be missing from RCMP jurisdictions or perhaps missing STW's from respective detachments purporting to be residing/missing from the downtown east side of Vancouver.

HENDERSON sent out an electronic transmission to all Detachments in "E" Division concerning the request and to supply any similar cases direct to Sgt. FIELD of VPD. Insp. HENDERSON to his recollection believes that at that time there was between 23 and 27 reported missing STW's from the downtown east side. Insp. HENDERSON feels that Sgt. FIELD did receive a number of responses to that request.

Insp. HENDERSON and now A/Commr. Gary BASS, who in the latter part of 1997 was then the OIC Major Crimes, were summoned to a meeting with the then Attorney General Ujjal DOSANJH and representatives from the VPD which included D/Chief Brian McGUINNESS (VPD). The basis of the meeting was directed at the VPD as to what steps they (VPD) were taking in regard to the investigation of the missing sex trade workers. The VPD gave an overview of the investigation and Insp. HENDERSON believes the number of missing STW's was around 27 at that time. It was his recollection that VPD were making enquiries with regard to determining if these STW's were actually missing or if they were at other locales as apparently one or two had relocated elsewhere to change their lifestyle. A discussion ensued which centered around the VPD and the Attorney General with respect to posting a reward to help elicit information with regard to the missing women (STW's).

The offer for assistance from the RCMP was made, however, no formal request was forthcoming from VPD or Attorney General DOSANJH to then Supt. BASS and/or S/Sgt. HENDERSON. Sgt. Jeremy FIELD of VPD did make a request to S/Sgt. HENDERSON during 1997 to conduct a file review of their (VPD) investigation into the missing STW's to determine what other avenues that VPD could pursue.

S/Sgt. HENDERSON did in fact attend VPD Headquarters to examine the file(s) to determine what resources would be necessary, however, the VPD files were not ready for the review and required further maintenance. HENDERSON left the matter with Sgt. FIELD to contact his office for final arrangements once the file was ready to review, however, Sgt. FIELD never followed-up on this initial request. S/Sgt. HENDERSON became aware of a case from general office conversation which

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

involved Robert "Willie" PICKTON and a sex trade worker at his house. There was a fierce altercation with severe injuries to both parties which could have been fatal. This will be referred to later as the [REDACTED] matter which is subject to Coquitlam Detachment file 97CQ10797.

It has been determined that S/Sgt. HENDERSON did attend a meeting at Coquitlam Detachment in August of 1999. This meeting was attended by a cross section of personnel and investigators from Coquitlam Detachment, Vancouver Police Department, "E" Division Serious Crime Unit, "E" Division Unsolved Homicide Unit. The purpose of this meeting was to provide an overview of the ongoing investigation relative to Robert William PICKTON's activities surrounding the information obtained in reference to

**Lynn Anne ELLINGSEN  
Coquitlam Detachment  
File 98CQ33017**

The meeting identified the need to form an investigative team with accompanying strategies. S/Sgt. HENDERSON along with S/Sgt. RINN committed a total of three resources, two from the Unsolved Unit and one from the Serious Crime Unit.

As the Acting Officer in Charge of "E" Division Major Crime Section, S/Sgt. HENDERSON met in late 2000 with representatives of the VPD to discuss the continuing missing STW's and the added media publicity. The number of missing STW's was estimated to be around thirty-three. As a result of this meeting the VPD were informed that the RCMP would enter into a joint partnership to review the situation to determine a course of action.

S/Sgt. HENDERSON assigned then S/Sgt. Don ADAM, "E" Division Major Crimes Special Project NCO, to develop a plan of attack on the difficult situation surrounding the missing STW's (i.e. no crime scenes, gaps when the STW's were actually reported missing, no witnesses, incomplete profiles on the missing women, no forensic evidence) all of which posed a unique problem.

S/Sgt. HENDERSON further related the potential of two other serial killers that were connected to other murder crime scenes and confirmed by forensic evidence. One of the avenues explained by S/Sgt. HENDERSON would be to examine known suspects, obtain their DNA and eliminate them as serial killer suspects. This would of course not necessarily mean that whoever was responsible, may not be responsible for the disappearance or suspected foul play of the missing STW's.

S/Sgt. ADAM in his initial reviewing stages proposed a multi-pronged attack which was supported in principle by senior management of both "E" Division and the Vancouver Police Department. Funding and resources were made available as requested and as S/Sgt. ADAM's global vision expanded, so did resourcing and financial obligations to which there was never an issue.

As the review progressed it became apparent that the STW's were still going missing and highlighted

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

the need for additional resources to concentrate their efforts on the streets due to the lack of any crime scene(s). Two major teams consisting of approximately twenty resources from the RCMP and Vancouver Police Department blitzed the downtown east side of Vancouver conducting investigations heightening the awareness of the missing STW's.

It is clear from S/Sgt. HENDERSON's interview that on his direction and under his guidance because of his concern, he initiated a review team which ended up becoming a Task Force and eventually culminated in the arrest of Robert William PICKTON. S/Sgt. HENDERSON relates that there was an excellent relationship with all municipal departments in the Lower Mainland District (hereinafter referred to as LMD) and in fact commented the relationship with the Vancouver Police Department was at best "outstanding".

For complete details of Insp. HENDERSON's interview, please refer to his attached statement as per **Appendix "B"**.

#### **4. INTERVIEW OF S/SGT. DON ADAM NGO I/C MISSING WOMEN'S TASK FORCE**

In November 2000, S/Sgt. ADAM was tasked by then S/Sgt. Doug HENDERSON to examine the VPD investigation(s) of the 27 missing STW's. His mandate was primarily to determine if there was any assistance that could be offered to VPD by the RCMP on new investigative tactics or strategies that could be implemented.

S/Sgt. ADAM relayed to the review team a number of investigational problems which were initially identified as being:

- a) A lack of recovered bodies eliminated forensic potential.
- b) Very loose time frames surrounding disappearances limited the ability to investigate.
- c) Large suspect pool.
- d) Inadequate resources to conduct an exhaustive research as required.

His investigational strategy was developed through a four phase approach by:

- a) Build up crime scene DNA banks.
- b) Review and prioritize suspects.
- c) Obtain DNA from suspects.
- d) Upon obtaining a DNA hit, confirm/eliminate involvement with missing STW's.

By the fall of 2001, the reviewers (both RCMP and VPD members) under the direction of S/Sgt. ADAM had reviewed thousands of cases in relation to the operational plans he had authored. During the review, potential areas of concern were identified, namely the responsibility of agencies to take

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

ownership of any new missing person files. Ultimately a timely investigation was not being considered and with the vast amount of material being researched by the review team they would not be in a position to coordinate any new incoming investigations.

Another area of concern expressed by S/Sgt. ADAM was the fact that no members of the VPD who were familiar with and working on Project AMELIA (VPD Task Force on missing women) were willing to be part of the new Task Force. Subsequently, the review team had to start from "ground zero". This included the VPD computer system (SIUSS) which contained approximately 2 years of work by VPD investigators.

The establishment of the review team increased its resources throughout the summer of 2001 and as well it appeared there was no decline in the number of missing STW's, and in fact an additional eighteen had been reported as missing.

On 2001 AUG 29, S/Sgt. ADAM presented a briefing report to senior management of the RCMP and Vancouver Police Department. In his presentation, he provided a brief history as well as his four phase investigational strategy surrounding Project EVENHANCED. A number of recommendations were made at this briefing which included the need for additional resources and appropriate funding. A copy of this management review report is the subject of **Appendix "C"**.

On 2001 DEC 02, S/Sgt. ADAM submitted an operational plan for an additional twelve resources to become active and work in the downtown east side of Vancouver. It was felt through intelligence probes and investigations that in all likelihood a serial killer was continuing to operate in the downtown east side. By February 2002, it is important to note that according to S/Sgt. ADAM, Robert William PICKTON's name (aka "Willie") had not surfaced on any of the material reviewed up to that point. The team, however, was aware of PICKTON's activities in 1997 and 1999 respectively in Coquitlam, B.C. and that police agencies had looked at him as a possible suspect on one of the missing STW's. The team was also aware that PICKTON's DNA had been eliminated as the 1995 serial killer operating in the southwest RCMP District which encompassed Mission and Agassiz, B.C. The 1995 killings are referred to as:

- |    |                       |   |                        |
|----|-----------------------|---|------------------------|
| a) | Tammy Lee PIPE        | - | Agassiz File #95-2942  |
| b) | Trac Fadola OLAJIDE   | - | Agassiz File #95-2668  |
| c) | Victoria Lynn YOUNKER | - | Mission File #95-15144 |

The forensic evidence and modus operandi reveal that the three murders were in fact committed by the same individual and not yet identified. Refer to a brief overview of these murder victims as attached per **Appendix "D"**.

S/Sgt. ADAM advised that in relation to viable suspects in a project like this there would have been in the neighborhood of 60 priority one suspects which included Robert William PICKTON. Additionally there was a pool of hundreds of suspects referred to as priority three suspects only because they had

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**



not been thoroughly investigated to elevate them to a priority one. Of this pool of suspects, some undoubtedly would receive greater attention perhaps to a priority one once Project EVENHANDED continued to progress.

S/Sgt. ADAM was asked if there were any difficulties with communications, sharing of information, or any aspects surrounding the working relationship with VPD. He related the cooperation was excellent and a free flow of investigative data between departments was of no major concern. In order to completely understand the magnitude of this project throughout its infancy stages up to the arrest of Robert William PICKTON, the "daily log" attached as per **Appendix "E"** will provide an indepth overview of Project EVENHANDED and the formation of the Missing Women's Task Force. S/Sgt. ADAM's statement is also attached as per **Appendix "F"**.

**5. INTERVIEW OF A/COMMR. GARY BASS  
OIC CRIMINAL OPERATIONS "E" DIVISION**

A/Commr. BASS was interviewed by phone and a brief summary of this interview will be provided relative to notes made by the review team. A/Commr. BASS was the OIC Serious Crimes "E" Division from 1992 to 1994. In 1994 he became the OIC Major Crimes "E" Division until his transfer to Division Headquarters in July of 2000.

In his capacity as the OIC Major Crimes he first became aware of the problem of missing STW's from the Vancouver east side in late 1997. The issue became prevalent with media reports raised by families and/or associates of the missing women and as well as discussions with counterparts in the VPD. He was briefed by his subordinates and had various discussions with other municipal police departments concerning the public pressure the VPD was experiencing.

Supt. BASS and S/Sgt. Doug HENDERSON attended a scheduled meeting in 1997 with the then Attorney General, Ujjal DOSANJH. Supt. BASS feels this meeting was organized and attended by a senior representative of the VPD. The agenda of this meeting related to the public pressure of the missing STW's and the potential to post a substantial reward for information that could lead police to the person(s) responsible for the disappearances of the missing women. A/Commr. BASS indicated that the RCMP representatives at this meeting had a very minor role with little or no involvement. He believes that no formal request was made for assistance at this meeting from either the Attorney General or the VPD.

In his position as the OIC Major Crimes he recalls routinely briefing senior management of "E" Division informed as to the status of the missing STW's and any RCMP involvement by his subordinates. During his tenure as the OIC Major Crimes "E" Division, he was active in the formation of the "E" Division Unsolved Homicide Unit primarily because of the number of outstanding homicide investigations and the substantial number of missing people where foul play was suspected.

A/Commr. BASS believes resourcing issues in LMD law enforcement agencies has always been a

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

concern particularly with the VPD who felt they were under resourced. Financial restraints were not an issue relative to the RCMP. There was a good working relationship between the RCMP and VPD and in his opinion the RCMP was very proactive in setting up a Joint Task Force to examine and investigate the missing STW's. A/Commr. BASS made it very clear that there was more than one serial killer operating in the LMD based on his knowledge of the high profile unsolved murders that have occurred in RCMP jurisdictions.

A/Commr. BASS was made aware of the Lynn ELLINGSEN file, which relates to Robert William PICKTON who surfaced in Coquitlam and recalls being briefed at some point in time by the then OIC Operations Coquitlam Detachment, Insp. Earl MOULTON. It was under his direction along with senior management of the VPD to increase the resources of S/Sgt. ADAM's review team. This was based on the proposal referred to in Appendix C which was presented before the participants at this meeting.

#### EXAMINATION OF COQUITLAM DETACHMENT FILES

6. 97CQ-10797

[REDACTED] (DOB: [REDACTED] FPS: [REDACTED])  
**SEXUAL ASSAULT, ATTEMPT MURDER OF - ET AL**  
**COQUITLAM, B.C. - 97/03.22**

This is primarily the first time that the name Robert William PICKTON (DOB: 1949-10-26) of 953 Dominion Street, Port Coquitlam, B.C. was brought to the attention of the RCM Police.

[REDACTED] was a sex trade worker who PICKTON picked up in downtown Vancouver, B.C. and took her back to his residence in Port Coquitlam, B.C. PICKTON engaged in consensual intercourse with [REDACTED] (condom used). [REDACTED] requested the money for services rendered and PICKTON refused to pay. [REDACTED] asked to use his phone as he refused to drive her anywhere. PICKTON refused this request and without warning handcuffed one of [REDACTED] wrists. She feared for her life and immediately fought back. During the course of the altercation she was able to grab a filleting knife and slashed PICKTON's throat from ear to ear. PICKTON was able to get the knife away from her and managed to stab [REDACTED] a number of times in the chest as well as other areas of her body. [REDACTED] was able to escape from PICKTON's trailer but was confronted outside the trailer again by PICKTON where she received another stab wound to the abdomen. PICKTON then apparently passed out from his bloodletting at which time [REDACTED] walked to a roadway and summoned help from a passing motorist.

Both PICKTON and [REDACTED] received medical treatment. During the course of PICKTON's medical treatment, the RCMP seized a blood soaked gauze from the garbage at the hospital. The blood from the gauze and the seized used condom contents from PICKTON's trailer were compared and matched to Robert William PICKTON. The DNA profile was eventually entered into the local DNA Data Bank of British Columbia. PICKTON was charged with numerous Criminal Code offences;

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

however, [REDACTED] refused to cooperate with both the police and the Crown which eventually left no alternative for the Crown Prosecutor in this case but to enter a "stay of proceedings" on all charges against Robert William PICKTON.

From our review, it is interesting to note that at the time of these offences Robert William PICKTON had no criminal record.

The circumstances of this particular event were entered into Violent Crime Linkage Analysis System (ViCLAS) on 97-04-19, which is a national data bank. In addition, a CPIC (Canadian Police Information Centre) message dated 97-03-29 was disseminated to all LMD detachments of the RCMP and municipal police forces. It was addressed to the specific attention of Sexual Assault Co-ordinator, Plainclothes Units, as well as Sgt. FIELD of the Vancouver P.D. Sexual Offences Squad. This message outlined the offences committed by PICKTON in relation to [REDACTED] to make them aware he was a person of interest in violence towards STW's. Refer to attached message as contained in *Appendix "G"*.

The entire investigation has been copied onto a compact disc which we have attached for easy reference on the complete file details as per *Appendix "H"*.

#### 7. 98CQ-33047

**LYNN ANNE ELLINGSEN (DOB: [REDACTED])  
INFORMATION/INTELLIGENCE RELATING TO  
ROBERT WILLIAM PICKTON  
953 DOMINION STREET, PORT COQUITLAM, B.C.**

In August of 1998, VPD Detective Lori SHENHER called Cpl. Mike CONNOR of the Coquitlam Detachment Serious Crime Unit. Det. SHENHER had received information from a tipster in regard to one of their missing sex trade worker files. During the course of the VPD investigation at least two tips were received in relation to a Port Coquitlam resident, Robert William PICKTON. The information surrounded the disappearance of a sex trade worker named Sarah DEVRIES, and the possibility that PICKTON might be responsible for her death and other missing STW's.

Information from the tipster also provided additional data that PICKTON utilized the services of prostitutes on a regular basis. A recent female visitor to his trailer alleged she noticed 10 purses, female identification and clothing. Apparently, Mr. PICKTON could easily dispose of bodies by putting them through a grinder which then could be fed to his hogs. The tipster's information indicated "Willie" had been investigated for cutting the throat of a prostitute [REDACTED]

Det. SHENHER meets with Cpl. CONNOR, discusses PICKTON, and as a result he (PICKTON) is placed on CPIC in the observation category in an attempt to identify his travels, associates, vehicles, etc. VPD identified the source of the information which was being received "second hand" from a

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

female by the name of Lee. Lee was later identified as Lisa Hazel YELDS (DOB: [REDACTED]). The source of the information also indicated PICKTON had conversations with YELDS concerning threats against [REDACTED] and the use of syringes to bring harm upon her.

The information was being provided by Vancouver P.D. to Cpl. CONNOR of the Serious Crime Unit in Coquitlam Detachment who embarked on what would become a large scale investigation. Cpl. CONNOR took the information very seriously and the ensuing investigation is best outlined in his detailed statement, activity log, and affidavit which is currently being utilized in the Project EVENHANDED investigation.

It is the review team's opinion that this particular investigation surrounding the details leading up to the identification of Lynn ELLINGSEN and her involvement with Robert William PICKTON are the focal point of this review.

**8. INTERVIEW OF REG. #32906 SGT. MIKE CONNOR  
NCO I/C SERIOUS CRIME UNIT  
COQUITLAM DETACHMENT**

In March of 1997, then Cpl. Mike CONNOR investigated the complaint of the stabbing incident of [REDACTED] by Robert William PICKTON. As previously indicated PICKTON was charged with a number of criminal offences which were subsequently stayed by the Crown. This was Cpl. CONNOR's first dealing with Robert William PICKTON. It is also believed that this was primarily the first serious criminal offence that Robert William PICKTON was charged with and came to the attention of the RCMP Police.

From this statement and as previously outlined, Cpl. CONNOR met with VPD Detective Lori SHENHER in August of 1998. During the course of the investigation Vancouver P.D. identified the source of the tipster information relative to PICKTON. The source has now been publicly identified as (FNU) HISCOCKS (phonetic). Det. SHENHER and Cpl. CONNOR interviewed HISCOCKS and determined the source of the information was coming to HISCOCKS second hand from Lisa YELDS, his former foster sister.

[REDACTED]

Due to the fact that the option of the UCO was shelved other investigative strategies were employed by the RCMP in Coquitlam in conjunction with the Vancouver Police Department, as follows:

- a) Aerial photographs of the PICKTON farm by Air Services

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

- b) Blitz of the downtown east side of Vancouver interviewing STW's and sharing pictures of Robert William PICKTON, with little success
- c) Meetings were held with New Westminster P.D., Vancouver P.D., Surrey, Burnaby, Unsolved Homicide Unit, to make them aware of Robert William PICKTON and his suspected activities
- d) Special "O" surveillance
- e) DNA from PICKTON to the Crime Detection Laboratory [REDACTED] file) to be reviewed against similar outstanding offences

Other homicide investigations and priorities of the Serious Crime Unit at Coquitlam were being investigated during the time period when PICKTON was considered a person of interest.

In July of 1999 the Vancouver Police Department identified another source of unknown reliability by the name of Ross Matthew CALDWELL. CALDWELL supplied second hand information that PICKTON may be responsible for the disappearance of STW's from the downtown east side of Vancouver, B.C. It was determined that CALDWELL was being supplied his information concerning PICKTON's activities from a Lynn ELLINGSEN. Apparently ELLINGSEN had travelled to the east side of Vancouver with PICKTON for the purpose of assisting him to pick up a STW.

The information was that PICKTON, in company with ELLINGSEN, did in fact bring a STW back to his trailer in Port Coquitlam, B.C. PICKTON apparently went into the bedroom and had some sort of a sex act with this STW. ELLINGSEN heard yelling and screaming from the bedroom and she told the STW to be quiet. ELLINGSEN stated things quieted down and then she observed a native girl being led or escorted by PICKTON out of the trailer. ELLINGSEN apparently related to CALDWELL that she went outside of the trailer into an adjacent barn, where she saw the same female hanging from a rafter, and PICKTON "skinning" her. She made the comment to CALDWELL, something to the effect that she didn't know human fat was yellow.

Cpl. CONNOR felt after being privileged to this information that Robert William PICKTON should be certainly investigated for this single incident and at the very least look at him for the missing STW's out of Vancouver, B.C.

As a result of this information Insp. MOULTON, the Operations Officer at Coquitlam Det., was appraised of the source information. It was then suggested that a task force should be considered to investigate.

A joint management team consisting of investigating members from Vancouver P.D., Coquitlam Serious Crimes, "E" Division Serious Crime Unit and the Unsolved Homicide Unit met for the purpose

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

of forming an investigative body to substantiate the information being supplied by CALDWELL in reference to ELLINGSEN/PICKTON. It was agreed that 24 hour surveillance be initiated on Robert William PICKTON. Cpl. CONNOR also related that periodic surveillance had been conducted over the previous year when Special "O" was available. The surveillance duties were split between the RCMP Special "O" Section and the Vancouver Police Department Strike Force Unit. At the time Cpl. CONNOR was dealing with dated and second hand information and the unknown identity of a possible victim.

A supplemented investigative team which consisted of members from Coquitlam Specialized Support Unit, "E" Division Serious Crime and Unsolved Unit as well as the Vancouver Police Department met and discussed investigative strategies, primarily to obtain first hand information from Lynn ELLINGSEN. Considerations were given to obtaining a Part VI Authorization, Warrant(s) for video cameras, and the possibility of formulating the proper grounds for a Warrant to Search.

The pivotal point of Cpl. CONNOR's investigation rested with substantiating the alleged information which was supplied to CALDWELL from ELLINGSEN. In addition, the investigative team felt it was necessary to interview CALDWELL to determine his credibility as a future witness. CALDWELL was interviewed on 99 AUG 05 by Dets. LEPINE and CHERNOFF of the Vancouver Police Department. The interview quickly deteriorated and it was felt that CALDWELL was somewhat under the influence of an unknown substance, possibly heroin. He was unable to provide a reliable statement at this time and subsequently plans were made to re-interview him at a later date.

Another avenue to confirm the information relative to PICKTON was to conduct a passive interview of Lynn ELLINGSEN and confront her with the information that she supposedly witnessed and relayed to Ross CALDWELL. ELLINGSEN was arrested on an outstanding warrant by Detective BALLANTYNE of the Vancouver Police Department and Cpl. Frank HENLEY of the RCMP "E" Division Unsolved Homicide Unit. She was taken to the Whalley Sub Office in Surrey, B.C. Of interest, prior to the interview of ELLINGSEN, a Leah BEST, another potential witness came forward providing yet additional information from ELLINGSEN that was fairly consistent with the details supplied by CALDWELL.

During the aforementioned interview of Lynn ELLINGSEN, she denied making any of those statements or witnessing any of the events described to CALDWELL and BEST. Refer to the interview of Lynn ELLINGSEN dated 99 AUG 10 as per attached *Appendix "I"*. The follow-up of this interview surrounded several discussions concerning her mental well-being and her drug related addictions which perhaps hindered any validity to what she supposedly disclosed to CALDWELL and BEST.

There were discussions initiated on conducting a profile on Lynn ELLINGSEN with an eventuality of conducting an undercover operation (UCO) on her. The consensus of the investigative team felt that this avenue of investigation was not viable and that she was unreliable and her mental stability was questionable.

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

As the primary investigator and file co-ordinator Cpl. CONNOR, as a result of prior dealings with PICKTON, felt strongly that they were on to something, however continuous surveillance of PICKTON showed that he was not doing anything of concern. There was nothing to substantiate or corroborate that he in fact was "hunting down women" while he was under surveillance. The surveillance endeavour on PICKTON placed a strain on available resources from all contributing departments and specialized sections. There was some indication at this time from an internal employee of the City of Coquitlam that Robert William PICKTON was aware that the RCMP were interested in his activities and conducting surveillance upon him.

Physical surveillance was terminated as a result of this information. Video camera surveillance on the PICKTON farm property was considered and discussed with Regional Crown Counsel and Special "I" technicians. However, this option, because of logistical purposes, was not utilized. Cpl. CONNOR shared his concern with uniform detachment personnel to be vigilant and observant around the PICKTON residence while on their patrols.

In the latter part of August 1999, Cpl. CONNOR is promoted to Sgt. and is moved to the watch within Coquitlam Detachment and subsequently the conduct of the file was transferred to Cst. Ruth YURKIW (Ret.). She was a member of the Coquitlam Serious Crime Unit at the time.

Cpl. CONNOR came to learn that a decision had been reached to re-interview Lynn ELLINGSEN with the sole intention of offering her a polygraph examination to determine if in fact she was truthful. She consented initially and on the day of the polygraph appointment declined on the advice of her lawyer.

Cpl. CONNOR advised that many discussions were had with the investigative team in relation to obtaining a search warrant for the PICKTON property. Based on the fact that there were two instances of dated information, two instances of second hand information, and no identified victim or person that had disappeared from Vancouver's east end during the period of March or April 1999, there were insufficient grounds to obtain a search warrant.

The grounds for belief are outlined in the attached **Appendix "J"**. You will note that these grounds were a work in progress by Cpl. CONNOR and now form part of the Project EVENHANDED investigation as an affidavit Exhibit "C" prepared by Sgt. Mike CONNOR.

Sgt. CONNOR, still maintaining an interest in the file, had occasion to monitor the interview of Robert William PICKTON and Gina HOUSTON by Csts. YURKIW and CATER in January of 2000. Robert PICKTON declined to be interviewed without his associate Gina HOUSTON being present in the interview room. It was obvious and in the opinion of Sgt. CONNOR that PICKTON was lying during the interview and that HOUSTON continually interrupted the interviewer(s). Refer to the transcribed statement of Robert William PICKTON dated 2000 JAN 19 as **Appendix "K"**.

In March 2001, Sgt. CONNOR returned to become the NCO i/c of the Major Crime Unit. This particular investigation remained a high priority file with Cst. YURKIW retaining the overall

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

responsibility of the file. In the summer of 2001, Cst. YURKIW retired from the Force with the file now transferring again to Cst. Kim SHERSTONE of the Coquitlam Major Crime Unit.

While working sporadically on this file, numerous other high priority investigations including a rash of homicides in Coquitlam Detachment jurisdiction took precedence right up until the beginning of February 2002. A detailed time line has been prepared which begins in March of 1997 incorporating the other pressures and priorities Coquitlam Detachment was experiencing. In this time line the bolded text refers to the investigations relating to Robert William PICKTON. Refer to the time line attached as **Appendix "L"**.

Sgt. CONNOR dealt directly with senior management at Coquitlam Detachment, in particular the Operations Officer Inspector Earl MOULTON. Insp. MOULTON was very positive and supported the investigative strategies. Insp. MOULTON did what he could with respect to human resources and funding.

It was the Coquitlam Detachment Street Enforcement Unit that received reliable information about illegal firearms and subsequently a search warrant was obtained to search the residence of Robert William PICKTON in February 2002. For a detailed version of the events and complete investigation, please refer to the following documents:

- a) Continuation Reports (1624's) outlining the ELLINGSEN/PICKTON file held by Coquitlam Det. File #98CQ33017. The majority of these reports were compiled by Sgt. Mike CONNOR as contained in **Appendix "M"**.
- b) The interview and transcribed statement of Sgt. Mike CONNOR as attached in **Appendix "N"**.
- c) Refer to the compact disc previously mentioned in Appendix "H" re: ELLINGSEN Investigation.

**9. INTERVIEW OF REG. #31408 CPL. FRANK HENLEY (RET.)  
OF THE "E" DIVISION UNSOLVED HOMICIDE UNIT**

In August 1999 Cpl. Frank HENLEY and Detective Bruce BALLANTYNE of the VPD, both assigned to the "E" Division Unsolved Homicide Unit, were requested to assist Coquitlam Detachment. Information was that Coquitlam investigators thought they had identified a person responsible for a murder, namely Willie PICKTON. Cpl. HENLEY and his partner were briefed by Cpl. Mike CONNOR at Coquitlam Detachment surrounding the information that was relayed to the police by a confidential source of the VPD. Apparently this source had information that another person had witnessed a woman's body hanging up in the pig barn and that Willie PICKTON was either skinning or about to skin the body. Cpl. CONNOR then provided Cpl. HENLEY with an overview of the [REDACTED] file that involved Robert William PICKTON.

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**



Cpl. HENLEY monitored the interview between Detectives CHERNOFF and LEPINE with the source Ross CALDWELL. It was Cpl. HENLEY's opinion that CALDWELL was "stoned" and felt he had previous dealings with this source and that he may be unreliable and manipulative. The Vancouver members were not desirous of letting Cpl. HENLEY and Det. BALLANTYNE interview their source.

At a round table discussion Cpl. HENLEY was tasked by Supt. Ric HALL, the OIC of Coquitlam Detachment, to locate and interview the contributor of the information to CALDWELL, namely Lynn ELLINGSEN. Cpl. HENLEY was quite familiar with ELLINGSEN and had previous dealings with her as a source in the past.

HENLEY and BALLANTYNE arrested Lynn ELLINGSEN on an unrelated warrant for Impaired Driving and then proceeded to interview her at Surrey Detachment. During the interview ELLINGSEN denied knowing anything about a girl being murdered at the pig farm. She does confirm living at Willie PICKTON's trailer where there were always women coming and going. She noticed off and on that there were women's clothes in the trailer. She also indicated that Ross CALDWELL was living in the PICKTON residence and that she and CALDWELL were working for Willie PICKTON. There was a general conversation and ELLINGSEN admitted they were blackmailing Willie PICKTON, however, it was never really determined what the reason was but likely connected to the drug trade. Cpl. HENLEY eventually challenged her surrounding her seeing a girl's body being hung up in the barn. Lynn ELLINGSEN balked at the thought and vehemently denied she ever saw anything like that. A copy of this interview has been previously referred to in Appendix "I".

Cpl. HENLEY approaches ELLINGSEN again as he is not totally satisfied she is telling the truth. He meets with ELLINGSEN who again denies the circumstances surrounding the woman hanging in the barn and reiterates that Ross CALDWELL is not being truthful. Cpl. HENLEY proposes a polygraph examination to Lynn ELLINGSEN and she agrees to undergo this test. Arrangements were made but due to the polygraphist's schedule ELLINGSEN could not be tested until a number of days later.

Cpl. HENLEY, in consultation with Sgt. Darryl POLLOCK, brought ELLINGSEN to Coquitlam Detachment to have her interviewed by Cst. Ruth YURKIW and CALDWELL's handler Detective LEPINE of the VPD. The interview did not go well and ELLINGSEN basically went ballistic and no pertinent information was gleaned. Cpl. HENLEY replaced Det. LEPINE during the interview in an attempt to settle ELLINGSEN down. Although he managed to settle her down, he could not get control of her emotions to a point where the interview would be fruitful. After the interview, ELLINGSEN still maintained she would take the test. HENLEY, on the day of the test, was unable to track her down and eventually she was located and refused to submit to this polygraph examination on the advice of her lawyer. After this encounter ELLINGSEN seemed to sever ties with Cpl. HENLEY and he was surprised that she avoided contact with him. HENLEY tried several times to track her down leaving messages, etc., but she never did get back to him. Cpl. HENLEY has limited involvement with the file after ELLINGSEN refused to take the polygraph.

In March of 2001, Cpl. HENLEY still had an interest in the file and seemed somewhat disappointed

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

in the progress of the investigation. Just prior to Cst. YURKIW retiring from the Force she had a brief conversation with Cpl. HENLEY and indicated that PICKTON was interviewed and his perception was the investigation ended there. Cpl. HENLEY decided on his own initiative that he would go and speak with Robert William PICKTON at his farm. He did so, and relayed to Willie PICKTON what CALDWELL and ELLINGSEN allegedly disclosed about him killing people and doing all sorts of horrible things. He confronted PICKTON who basically denied any wrongdoing and said that CALDWELL and ELLINGSEN had ripped him off and were using him. Cpl. HENLEY indicates this was more or less a social visit with PICKTON, just to try and get a feel for his personality and attitude. HENLEY made it very clear to PICKTON that he was a person of interest in the murders of several prostitutes. Robert William PICKTON in his discussion with Cpl. HENLEY indicated that he had never done anything to hurt anyone and his altercation with the other sex trade worker ( ) was strictly one of self-defense. This candid interview of now Retired Cpl. Frank HENLEY is attached as per *Appendix "O"*.

**10. INTERVIEW OF REG. #33484 SGT. DARRYL POLLOCK  
CAREER MANAGER, STAFFING & PERSONNEL - "E" DIVISION**

Sgt. POLLOCK, in the fall of 1998, became the NCO I/C of the Major Crime Unit at Coquitlam Detachment.

He attended meetings in July and August of 1999 relative to the continuing investigation of Robert William PICKTON/Lynn ELLINGSEN.

During the first part of August 1999, Coquitlam Detachment was utilizing the RCMP Special "O" Section for surveillance duties on Robert William PICKTON. The file(s) at that time relative to PICKTON was transferred to Cst. Ruth YURKIW who assumed the responsibility of the case. Cpl. CONNOR was transferred to the watch within Coquitlam Detachment.

Sgt. POLLOCK and Cst. YURKIW attended to the PICKTON farm on August 31<sup>st</sup>, 1999 to interview Robert William PICKTON. PICKTON was not at his residence and a message was left to contact the investigators. Later that evening PICKTON paged POLLOCK and POLLOCK called him back. POLLOCK informed PICKTON that the RCMP had heard some things about him from a few people and that they wanted to speak with him. PICKTON said he thought it was a good idea as things had gotten out of hand.

**Sept. 2<sup>nd</sup> - 0738 hrs.** POLLOCK receives page from PICKTON. Couldn't meet today, working and already behind schedule to meet in the evening.

**Sept. 8<sup>th</sup>**: Voice message from Willie PICKTON to POLLOCK. Call was received after 2100 hrs. previous evening. PICKTON stating he was leaving by 0600 hrs. this date and running double shifts. Wouldn't be in till late and asked if we could bear with him a couple of days. POLLOCK left a message later in the day for Willie PICKTON

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

suggesting an evening interview.

**Sept. 9<sup>th</sup> - 1640 hrs.**: Voice mail from PICKTON requesting to attend his residence that evening at 2100 hrs. POLLOCK then left PICKTON a message confirming 2100 hrs. was alright, however, wished the interview to be conducted at the RCMP office in Coquitlam, B.C. Asked to be paged by PICKTON.

**Sept. 9<sup>th</sup> - 2050 hrs.**: POLLOCK calls number that PICKTON left for him and his brother Dave PICKTON answers the phone. Dave stated, "You guys were supposed to be here at 9:00 o'clock". Willie was then put on the phone and Dave PICKTON was heard yelling in the background, if they want to talk they can come out here.

POLLOCK explained to Robert PICKTON the reasons for attending the Detachment, namely to audio and video the interview for his and our (RCMP) protection. The conversations between Sgt. POLLOCK, Robert and Dave PICKTON deteriorated primarily because of David PICKTON's interference and abrasiveness indicating he (Dave) ran the show. There was no interview conducted until January 19<sup>th</sup> of 2000.

Sgt. POLLOCK advises from his notes that between Sept. 9<sup>th</sup> of 1999 and November of 2000 he had very little to do with the PICKTON file. Sgt. POLLOCK felt there was never enough resources to properly investigate all of the high profile and older investigations occurring within the Coquitlam Det. area. Sgt. POLLOCK provided an array of examples of other current priority files that his unit would have to investigate.

It was the opinion of Sgt. POLLOCK that there was insufficient information compiled on Robert William PICKTON based on the investigation conducted to warrant a full scale operation. At the time, PICKTON was considered one of many suspects relative to the missing STW's.

In hindsight, Sgt. POLLOCK in his interview felt there was little else that could have been done with the information they had at the time on Robert William PICKTON.

The interview of Sgt. Darryl POLLOCK is attached as per **Appendix "P"**.

**11. INTERVIEW OF REG. 0.1694 CHIEF SUPERINTENDENT R.E. (EARL) MOULTON  
DEPUTY CRIMINAL OPERATIONS OFFICER - CONTRACT  
"E" DIVISION**

C/Supt. MOULTON, then Inspector, went to Coquitlam Detachment in the capacity of the Operations Officer in July 1996. He transferred to "E" Division HQ to his current position in June of 2000.

In 1996, Insp. MOULTON personally dealt with the PICKTON's in respect to the Piggy's Palace issue. This establishment was being developed on the Burns Road site in Port Coquitlam, B.C. as a "booze

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

can". Insp. MOULTON, as well as members of Coquitlam Detachment, dealt with David and Robert PICKTON on a number of occasions in relation to liquor permits and violations. Eventually, an order from the Liquor Board denied any further liquor permits associated to this address.

Insp. MOULTON felt that the 1997 stabbing incidents involving Robert William PICKTON and [REDACTED] had been properly investigated.

During 1998/99 Insp. MOULTON became aware of the information that originated through Crimestoppers that Robert "Willie" PICKTON may be involved with the missing STW's from the downtown east side of Vancouver. He was briefed, and the RCMP attempted through a variety of means to corroborate that information. To further substantiate the information, the RCMP had to establish and implement strategies that would support the grounds for an undercover operation, search warrant(s), or a Part VI Application, and discussions with Crown Counsel, in relation to Robert William PICKTON or Lynn ELLINGSEN.

To his recollection, both the RCMP Special "O" Team and the Vancouver Police Department Strike Force initiated surveillance on Robert PICKTON for a period of weeks. Nothing of significance from the surveillance on PICKTON altered the state of any information. He further stated Lynn ELLINGSEN's credibility lessened as the RCMP advanced their investigation to substantiate the alleged sighting she shared with others.

Insp. MOULTON attended at least three meetings in relation to this investigation with a variety of RCMP investigators, including representatives from the Vancouver Police Department.

Despite a number of high profile investigations including other murders, Insp. MOULTON ensured that appropriate numbers of resources were dedicated to the PICKTON investigation. In his recollection, he was of the opinion that although investigators had little corroboration or were in possession of any relevant evidence during the surveillance mode, they continued to pursue this avenue.

One of his concerns expressed was at what point or under what circumstances do you withdraw that surveillance? Funding was never an issue and Insp. MOULTON was confident they could have obtained further funding if necessary outside of the local parameters. Insp. MOULTON was satisfied that every possible step was taken to verify Lynn ELLINGSEN's allegation to various sources.

Insp. MOULTON confirmed he briefed senior managers, both at "E" Division and Coquitlam Detachment relative to the investigations at hand.

Insp. MOULTON confirmed an amicable working relationship and sharing of information with VPD. He also related that VPD advised him of other known suspects of at least equal interest to that of Robert William PICKTON.

In summation, C/Supt. Earl MOULTON now looking back on this case, commented "that given

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

unlimited time, unlimited dollars, and unlimited people we perhaps would have liked to have continuous twenty-four surveillance but you simply can't."

The statement of Chief Superintendent MOULTON is attached as per *Appendix "Q"*.

**12. INTERVIEW OF REG. #32669 S/SGT. BRADLEY ZALYS  
PLAINCLOTHES COMMANDER  
COQUITLAM DETACHMENT**

In November of 1999 S/Sgt. ZALYS became the Plainclothes Commander of Coquitlam Detachment which includes the direct supervision of the Serious/Major Crime Unit. S/Sgt. ZALYS related that he became more involved at that time with the PICKTON/ELLINGSEN investigation, however, as a watch commander in Coquitlam during the summer of 1999 he was also aware that the Major Crime Unit was investigating unsubstantiated information by a Lynn ELLINGSEN that Robert William PICKTON had been seen with a body at his farm.

He never became fully involved with the Robert William PICKTON investigation until January 2000 due to other commitments. Sgt. Darryl POLLOCK was the NCO i/c of the Coquitlam Detachment Major Crime Unit and S/Sgt. ZALYS recalls discussions with Sgt. POLLOCK and the Operations Officer at Coquitlam Detachment, then Insp. Earl MOULTON, about the ELLINGSEN/PICKTON file and other priorities.

Cst. Ruth YURKIW inherited the PICKTON/ELLINGSEN investigation from Cpl. Mike CONNOR who was the primary investigator until the latter part of August of 1999 wherein he transferred to a Watch Senior NCO position within Coquitlam Detachment. Sgt. POLLOCK and Cst. YURKIW informed S/Sgt. ZALYS of their intentions on the file. Due to other policing priorities at the time, the file remained open but delayed in action, with the exception of the January 19<sup>th</sup>, 2000 interview of Robert William PICKTON, in the company of a female, Gina HOUSTON at Coquitlam Detachment. A transcribed copy of the PICKTON/HOUSTON interview was previously referred to in Appendix "K".

It was S/Sgt. ZALYS who reviewed the PICKTON/ELLINGSEN file and had a number of discussions with Insp. Earl MOULTON who considered the file to be a priority. ZALYS concedes this was a priority file, however, given the other outstanding priorities of the day the PICKTON file would be worked on when they could as directed and agreed upon by Insp. MOULTON. The Coquitlam Detachment Major Crime Unit continued to work on PICKTON as the opportunity arose, however, the file did not receive the appropriate attention it should have. This was primarily due to a number of incoming serious priority investigations and other related pressures.

It was S/Sgt. ZALYS' opinion that the Robert William PICKTON investigation should have received more attention than it did. However, due to a lack of resources, other policing priorities and a difference of opinion on the ELLINGSEN version of events by experienced homicide investigators, reduced the impetus of this file. S/Sgt. ZALYS does not feel there was ever a formal request made

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

for additional resources to Division Headquarters.

S/Sgt. ZALYS provided us with minutes of the Coquitlam Detachment Serious Crime Unit meeting dated 2001 APR 11. Notations from these minutes reflect the Robert William PICKTON investigation as being that of a high priority. The proposed action plan was discussed which included preparing a package to S/Sgt. ADAM, who was in the process of reviewing Vancouver Missing Sex Trade Worker files, conducting additional enquiries as well as a proposal to conduct an undercover operation targeting Lynn ELLINGSEN. A copy of the minutes of this Unit meeting which also outline various priorities associated to the Coquitlam Serious Crime Unit are attached as per **Appendix "R"**. As well, S/Sgt. ZALYS' transcribed statement is attached as per **Appendix "S"**.

**13. FILE REVIEWS REPORTED TO RCMP JURISDICTION  
RE: MISSING SEX TRADE WORKERS**

At the time of this particular review, there were sixty-three known sex trade workers missing primarily from the downtown east side of Vancouver, B.C.

A separate binder has been provided with profiles of each of the sex trade workers that have been reported missing. Included in this binder are nine individuals that were reported missing to RCMP jurisdiction within British Columbia. See Tabs 1 to 9 in the profile binder which includes a CPIC printout of relative data on the reverse side of the photograph.

The following files pertaining to RCMP jurisdiction refers:

1. Angela Mary **ARSENAULT** (BD: 77-05-20)  
RCMP Burnaby File #94-47424
2. Yvonne **BOEN** (BD: 67-11-30)  
RCMP Surrey File #01-27949
3. Heather Gabrielle **CHINOOK** (BD: 70-11-10)  
RCMP Surrey File #01-61304  
Vancouver P.D. took-over file - VPD File #98-261602
4. Wendy Lynn **CRAWFORD** (BD: 56-04-21)  
RCMP Chilliwack File #99-26961
5. Elaine Phyllis **DUMBA** (BD: 55-03-12)  
RCMP Coquitlam File #98-13017
6. Kellie Richard **LITTLE** (BD: 69-03-12)  
RCMP Agassiz File #97-1351

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

7. Jacqueline Maria **MURDOCK** (BD: 71-01-28)  
RCMP Prince George File #97-17557
8. Georgina Faith **PAPIN** (BD: 64-03-11)  
RCMP Mission File #01-02788  
Vancouver P.D. took over file - VPD 01-52564
9. Taressa **WILLIAMS** (BD: 73-02-14)  
RCMP White Rock File #88-06471/98-01321  
Vancouver P.D. took over file - VPD 99-057168

Each and every file reported to RCMP jurisdiction was examined by the review team. From our observations and the material reviewed, all missing person files received appropriate attention, were well documented and were investigated fully taking into account Divisional Policy on Missing Persons.

**14. ANDREA DAWN JOESBURY**  
**RE: STATEMENTS OF CLAIM**

The primary objective of this review is related to the statement of claim filed on behalf of Karen JOESBURY as per Appendix "A". The plaintiff's solicitor is Denis BERNTSEN of the firm Henley and Walden of Sidney, B.C. The statement of claim on behalf of Ms. JOESBURY was filed in the Supreme Court of B.C. on 2002 APR 23.

**Andrea Dawn JOESBURY (DOB: 1978-11-06)**  
**FPS: 330059E**  
**Last known address was given as:**  
**166 E. Hastings - Roosevelt Hotel**  
**Vancouver, B.C.**

She was a known sex trade worker who worked the downtown east side of Vancouver. She was a known drug user with needle marks on both arms. She was last seen on 2001-06-05 at the Roosevelt Hotel and reported missing to the Vancouver Police Department on 2001-06-08. Andrea JOESBURY was placed on CPIC as a missing person by the Vancouver Police Department on 2001-06-09.

The disappearance was investigated by the Vancouver Police Department and is subject to VPD File 01-123592.

Robert William PICKTON has now been charged with the murder of Andrea Dawn JOESBURY.

The RCMP had no direct involvement in the JOESBURY matter until the arrest of PICKTON in February 2002.

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**

A copy of the Vancouver Police Department Missing Persons Report and applicable CPIC printout has been placed in the Profile binder under JOESBURY's name.

**15. MARCELLA HELEN FRANCIS CREISON**  
**RE: STATEMENT OF CLAIM**

The statement of claim was filed on behalf of Doug CREISON, father of Marcella CREISON, on the 19<sup>th</sup> of September 2002 in the Supreme Court of B.C. and is attached as per **Appendix "T"**.

The statement of claim is similar in nature to the JOESBURY claim both of which have been filed by the solicitor for the plaintiff(s) Denis BERNTSEN.

**Marcella Helen Francis CREISON (DOB: 1978-06-02)**

**FPS: 943031D**

**NFA**

**Known prostitute, IV user, is addicted to heroin and has needle marks**

CREISON was last seen on 98-12-27. Reported missing on 99-01-11. Placed on CPIC by Vancouver P.D. on 99-01-11, Vancouver Police Department File 99-008101 refers.

The RCMP have had no direct involvement in the CREISON matter. The missing persons investigation surrounding this particular STW was investigated solely by the Vancouver Police Department up until the formation of the Missing Women's Task Force.

A copy of the CPIC printout and applicable VPD Missing Person's Report on CREISON can as well be found in the Profile binder.

**16. MISSING PERSON POLICY**  
**RCMP "E" DIVISION**

The RCMP has National Policy in reference to Missing Persons which is contained in Operational Manual I.3.K.3. The National Policy indicates that the law enforcement agency having jurisdiction is responsible for inquiries to locate missing persons. It also states if requested the RCMP will assist other law enforcement agencies. A copy of the National Policy is attached as per **Appendix "U" (i)**.

It appears from our research that the Missing Persons Policy for "E" Division during the PICKTON investigation was implemented on 93-11-08. A copy of this Missing Persons Policy referred to was found in "E" Division Green Sheets - Operational Manual under Assistance - I.3.F.2. Refer to the attached as per **Appendix "U" (ii)**.

At the time of the report it has been determined that **new** Missing Persons Policy for "E" Division was in the **"draft"** stages. A copy of the new draft Policy is attached as per **Appendix "U" (iii)**. It is noted

**PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION**



that this attached draft Policy has not been approved by the responsible Policy Centre in "E" Division.

It is quite common for the larger municipal detachments in "E" Division to complement the Divisional Policy on Missing Persons by implementing unit supplements unique to each detachment situation. A sample has been provided by Surrey Detachment - reference Unit Supplements Surrey Ops. Man. I.3-R-K.3. A copy of this supplement is provided as per *Appendix "U" (iv)*.

#### **17. CORRESPONDENCE OF INTEREST**

The review team is of the opinion that a number of documents attached herein would be beneficial and of interest to the Department of Justice Solicitor for their information and examination of a global nature.

The related documents are contained in *Appendix "V"* and broken down as follows:

**V(i) Case Investigation Log of Det/Cst. M. CHERNOFF**  
**Vancouver Police Department - Associated to**  
**File VPD - MPRT99-117802**

This document is Det/Cst. CHERNOFF's chronological log from 99-05-25 to 99-09-21. The majority of the entries relate to missing sex trade workers and his involvement with the RCMP at Coquitlam relating to Lynn ELLINGSEN and Robert William PICKTON.

Det. CHERNOFF was not interviewed by the review team, however, the log was made available to review the time line as depicted by Det. CHERNOFF.

**V(ii) Memorandum of Understanding (MOU)**  
**Project Amelia / Project Evenhanded**

This particular document signed by Commanding Officer - "E" Division and the Chief Constable of Vancouver Police Department was signed off on June 26<sup>th</sup>, 2001. The document pertains to a working agreement between the RCMP and Vancouver Police Department in regard to the missing sex trade workers from the streets of Vancouver, B.C.

**V(iii) Inter-office Memorandum - February 19<sup>th</sup>, 2002**  
**Vancouver Police Department**

Referred to in this appendix is an inter-office memorandum from Inspector C. BEACH, i/c Major Crime Section, VPD, to D/Chief J. UNGER, who is the Commander of the VPD Investigation Division. The contents refer to a time line prepared for "Project Evenhanded" and outlines the Vancouver Police Department involvement and interaction with the RCMP, relative to Robert William PICKTON and the timeliness of this project.

***PREPARED FOR THE PURPOSE OF CURRENT AND ANTICIPATED CIVIL LITIGATION***

**V(iv) Project Evenhanded  
Family Liaison**

Shortly after the arrest of Robert William PICKTON in February of 2002, it became essential to co-ordinate communication with the families of the missing sex trade workers.

S/Sgt. Paul DARBYSHIRE of the CIU/"E" Division Major Crime Section was appointed to co-ordinate this effort in conjunction with the Vancouver Police Victim Services and Native Liaison Society.

Since February of 2002, family meetings have been organized where family members attend to receive information from the lead investigator, member i/c the search site, file co-ordinator, Crown Counsel, and the coroner. The long term plan is to have four meetings per year.

Refer to Appendix V(iv) for a complete list of family members and contacts pertaining to the missing sex trade workers.

**18. MISSING PERSON STATISTICS - "E" DIVISION**

An interesting document which provides a statistical overview of missing persons both from a National and Provincial perspective.

As of 2002-09-21:

Missing persons in B.C. - 2228

Missing persons in B.C. (female) - 512

Although this fluctuates on a daily basis the total number of missing persons in British Columbia may be of concern to law enforcement agencies.

Refer to the document attached as per *Appendix V(v)*.

**19. REVIEW TEAM COMMENTS**

The review team made every reasonable effort to examine all relevant facts, taking into consideration the vast amount of information required to undertake this task. The focus of our mandate was to cover off the variety of issues to defend civil claims against the RCMP that was brought forward by the JOESBURY and CREISON families.

From a global perspective covering the elements outlined at the beginning of this report, we are of the opinion the RCMP acted appropriately and followed up investigative leads, with respect to Robert

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William PICKTON.

It was difficult for RCMP investigators to corroborate or substantiate the allegations brought forward by a number of different sources based on the information at the time. There is little doubt that the RCMP attempted to exhaust all investigative avenues relative to the suspect Robert William PICKTON. The RCMP ensured that PICKTON was brought to the forefront as a suspect to the Vancouver Police Department and other local municipal police agencies.

Partnerships were formed and an investigative body was implemented to determine the viability of PICKTON as a suspect. The working relationships and the sharing of information was not an issue with the RCMP and other police agencies. In fact, all of our interviews conducted with RCMP members suggested an excellent and co-operative working relationship between all parties involved.

Throughout this review, it was apparent that the RCMP allocated adequate resources to the missing women investigation(s). For the most part, our review centered around the Coquitlam Detachment files involving [REDACTED] and ELLINGSEN in relation to Robert William PICKTON.

The [REDACTED] matter referred to in this report was handled and investigated in an appropriate manner. The desired result would have been a conviction before the courts, however, circumstances as outlined dictated otherwise.

The Lynne Anne ELLINGSEN case is probably the most contentious area of this review. Adequate resources were committed for the majority of this investigation. However, it is the opinion of the review team that the delay in action on the PICKTON file was caused by many other high profile investigations as previously outlined. It was unfortunate that Coquitlam Detachment's priority pressures precluded this file from receiving continuous unlimited resources and commitment.

The investigation time line in regard to the ELLINGSEN matter and after the initial interview of Robert William PICKTON on 2000 JAN 19 appears to diminish into 2001 pending the formation and leading up to the Missing Women's Task Force.

It was the RCMP that was proactive in formulating the review team that led to the Missing Women's Task Force. One also must take into consideration that the Vancouver Police Department was well aware of the interest in and the fact that Robert William PICKTON was a suspect in one or more of the missing sex trade workers from their jurisdiction.

As indicated, several investigative strategies were implemented against Robert William PICKTON without success. This does not preclude the fact that several other high profile suspects including PICKTON are operating as serial killers in the Province of British Columbia.

It is easy to sit back and examine the PICKTON file in hindsight. It would be remiss if the review team did not comment on the fact that all members involved were dedicated and diligent in carrying out a

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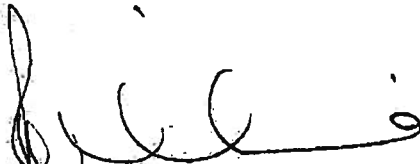
proper investigation based on the information at hand.

It is anticipated based on past experiences, that the defendant's legal counsel will take issue with the delay in action outlined in the ELLINGSEN/PICKTON matter. However, we should not be critical of the strides that the investigators took to determine if in fact Robert William PICKTON was a viable suspect.

Although this was a complex review, with very unique circumstances, based on our experience and from the interviews conducted, it is suffice to say nothing would have changed dramatically if those involved had to do it over again.

We would like to take this opportunity to express our gratitude and appreciation for the co-operation and assistance that S/Sgt. SIMMILL and myself were afforded by our "E" Division counterparts and the members and staff of Project Evenhanded. Without their valuable assistance this review could not have been completed.

In addition, should there be a need for any further clarification or investigation that would be helpful to our D.O.J. Counsel, we would be pleased to assist in any way we can.



R.J. WILLIAMS, Insp.  
OIC: Major Crimes: North  
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